



# PKI-Based Authentication Guide

Version 1.6

**Development & Data Operations Department**  
**PJM Interconnection**

For Public Use

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## 1.0 Overview

PJM is implementing Public Key Infrastructure (PKI) authentication to its OASIS & ExSchedule tools, via both graphical user interface (GUI) and Command Line Interface (CLI) access, as well as other PJM Tools transfers via CLI. With this implementation, users will now have to provide a certificate along with their normal PJM credentials.

### 1.1. PKI

PKI is a technology for authenticating users and devices in the digital world. The basic idea is to have one or more trusted parties digitally sign documents certifying that a particular cryptographic key belongs to a specific user or device and is safe to use. These documents are known as certificates.

Most of the commonly asked questions about PKI are posted in the [PKI FAQs document](#) (PDF). If you still have more questions, or need guidance please contact [Member Relations](#).

### 1.2. Background of Change

On Feb. 4, 2020, the Federal Energy Regulatory Commission (FERC) issued an order for public utilities to comply with the North American Energy Standards Board (NAESB) v3.2 of the Standards for Business Practices and Communication Protocols, which says to protect all OASIS transfers with certificate-based authentication. (refer to [https://www.naesb.org/pdf4/ferc020420\\_final\\_rule\\_weq\\_v003.2\\_RM05-5\\_Order\\_No676-I.pdf](https://www.naesb.org/pdf4/ferc020420_final_rule_weq_v003.2_RM05-5_Order_No676-I.pdf))

### 1.3. Impacted Tools

PJM's OASIS and ExSchedule applications are impacted by the FERC order, so they will be the first applications utilizing PKI. PJM is planning to leverage the same solution to other tools utilizing browserless (aka, CLI) transfers that are part of the single sign-on (SSO) function in order to make them more secure.

Below is the list of impacted tools.

UI & Browserless/CLI	Browserless/CLI Only
ExSchedule	Markets Gateway*
OASIS	InSchedule*
	Power Meter*
	FTR Center*
	Capacity Exchange*
	DR Hub*
	MSRS (Refresh Version)*

\* Customer may opt-in for browserless/CLI.

## 1.4. Definitions, Acronyms and Abbreviations

Acronym	Definition
PKI	Public Key Infrastructure
CA	Certificate Authority
Cert	Certificate
CAM	Company Account Manager

## 2.0 Certificate Management

### 2.1. General Rules

Both a user and a Company Account Manager (CAM) have the ability to upload the certificate to associate a certificate to the user's account. The user will need to provide the certificate each time they log in to the tool.

- a. Users must obtain a certificate from one of the NAESB-approved Certificate Authorities (CA)
  - i. NAESB-approved CAs also offers certificates that do not meet NAESB's parameters defined in WEQ012. A certificate must be NAESB compliant if a user wants to access ExSchedule/OASIS applications. Any users who do not have access to ExSchedule/OASIS applications may choose to use a non-NAESB compliant certificate.
- b. Users can only upload the certificate for their own user accounts
- c. CAMs can upload certificates to any user account
- d. CAMs must approve a certificate uploaded by a user
- e. Users need to install the certificate in a browser for browser-based access
- f. Users need to provide the uploaded certificate each time they log in to the tool (for both browser and browserless transfers)
- g. A certificate must be unique per user

PJM understands that with introduction of NAESB approved certificates, members will have greater responsibility to maintain each user account. PJM offers a Single-User-Multi-Account (SUMA) feature for members who have multiple accounts with PJM. Users can choose to maintain a single-user account that can access data across multiple accounts. [Guidance for SUMA](#) is available.

### 2.2. File-Type Restrictions

While uploading a certificate to a user account in Account Manager, only certificates that **do not contain** the private key are permitted. (e.g., \*.pem, \*.crt, \*.cer, \*.der, \*.cert)

When using browser and PJM's CLI method, a user must use a certificate file that **does contain** the private key. (e.g., \*.pfx, \*.p12)

## 2.3. Obtaining a Certificate

Only NAESB-approved CAs are supported for use with PJM PKI authentication. A user has to purchase a certificate from one of the below approved certificate authorities.

- OATI ([www.oati.com](http://www.oati.com))
- Systrends ([www.systrends.com](http://www.systrends.com))
- GlobalSign ([www.globalsign.com](http://www.globalsign.com))
- SSL ([www.ssl.com](http://www.ssl.com))

Note: If a user has access to OASIS and/or ExSchedule, then the certificate has to match the NAESB assurance level ([https://www.naesb.org/weq/weq\\_standards.asp](https://www.naesb.org/weq/weq_standards.asp)).

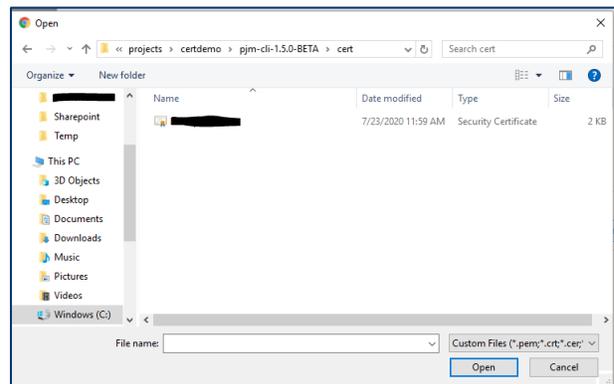
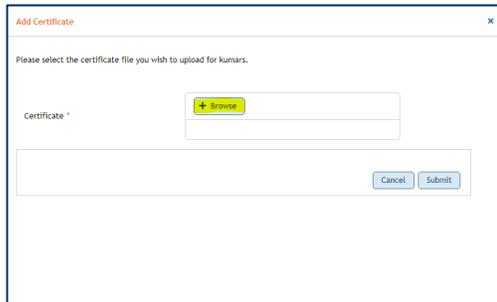
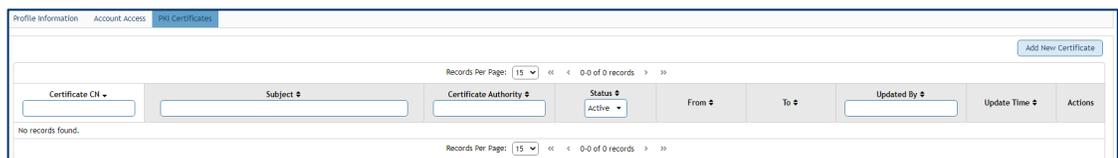
## 2.4. Linking Certificate (User)

Users can follow the below steps to link the certificate to their user account.

- Log in to Account Manager at [accountmanager.pjm.com](http://accountmanager.pjm.com) ([accountmanagertrain.pjm.com](http://accountmanagertrain.pjm.com) for sandbox).
- Click on User Profile, then PKI Certificates tab.



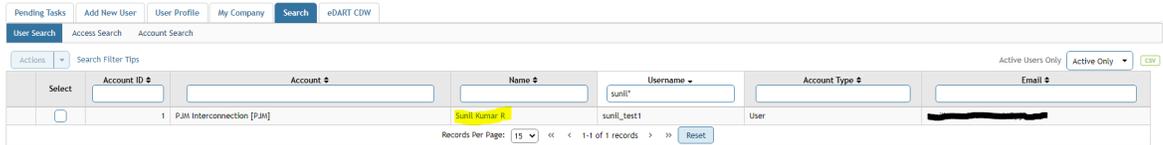
- Click on Add New Certificate and select certificate from file upload window. Only public certificates are supported for upload (guidance on [how to extract a public key from a certificate](#) (PDF) is available).



- d. CAM **must** approve the uploaded certificate before a user can start using it.

## 2.5. Linking Certificate (CAM)

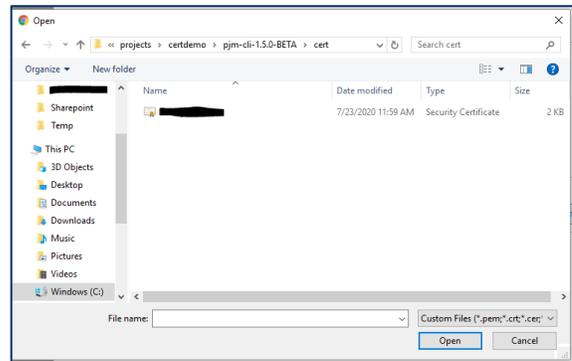
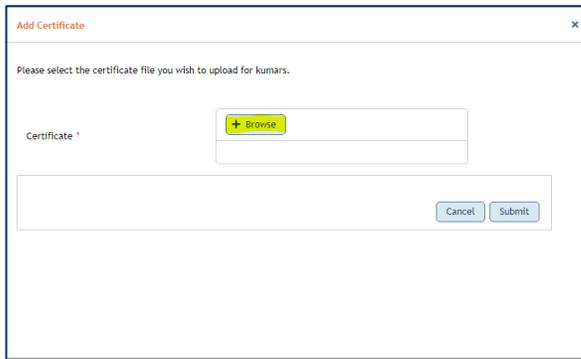
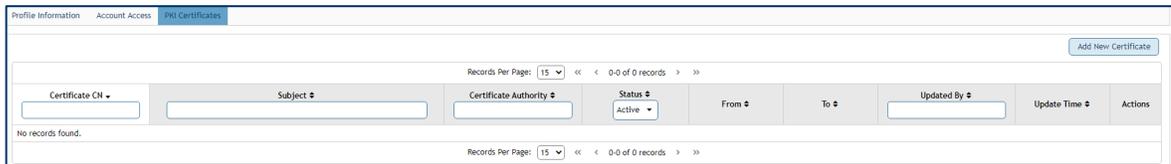
- a. If the CAM is linking the certificate for a user, no additional approval is required.
- b. Log in to Account Manager at [accountmanager.pjm.com](http://accountmanager.pjm.com) ([accountmanagertrain.pjm.com](http://accountmanagertrain.pjm.com) for sandbox).
- c. Click on Search tab, and then click on User Search tab. To edit, click on the name link.



- d. Click on PKI Certificates tab.



- e. Click on Add New Certificate and select certificate from file upload window. Only public certificates are supported for upload (guidance on [how to extract a public key from a certificate](#) (PDF) is available).



## 2.6. CAM Approving Certificate Linkage

- Log in to Account Manager at [accountmanager.pjm.com](http://accountmanager.pjm.com) ([accountmanagertrain.pjm.com](http://accountmanagertrain.pjm.com) for sandbox).
- Click on Pending Tasks, then PKI Certificate Requests tab.
- From Actions, the CAM can choose to Approve or Decline the request.

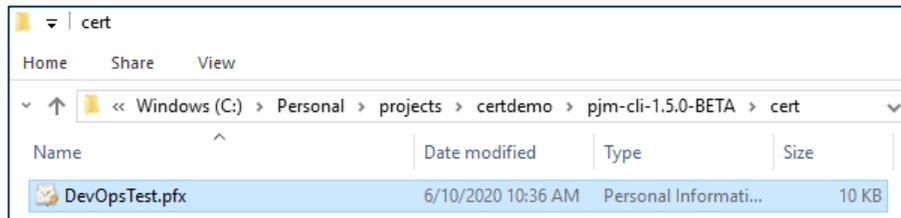
Request Date	First Name	Last Name	Username	Employer	Certificate CN	Thumbprint	Certificate Authority	Status	From	To	Actions
11/30/2020	sunil kumar	radhakonda	suniltest1	PJM Interconnection [PJM]	Sunil PKI Dev-Ops	[REDACTED]	webCARES Issuing CA 2017	Pending	08/09/2020	08/09/2022	[X] [✓]

## 2.7. Installing the Certificate within the Browser

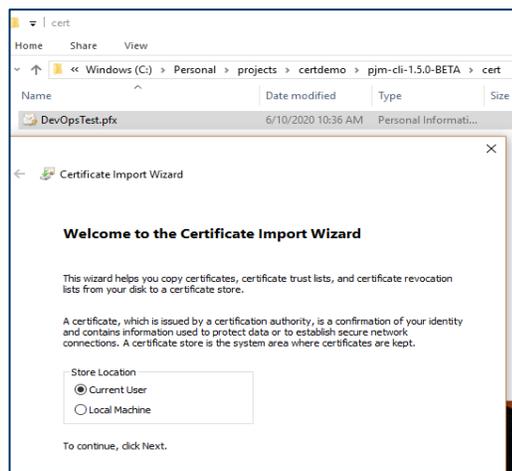
The instructions below detail how to install a PFX certificate within Internet Explorer, Edge and Chrome browsers.

- Double-click on the certificate PFX file and follow the steps within the Certificate Import Wizard, selecting the default options in Steps 1 through 3. At Step 4, users will need provide the certificate password.

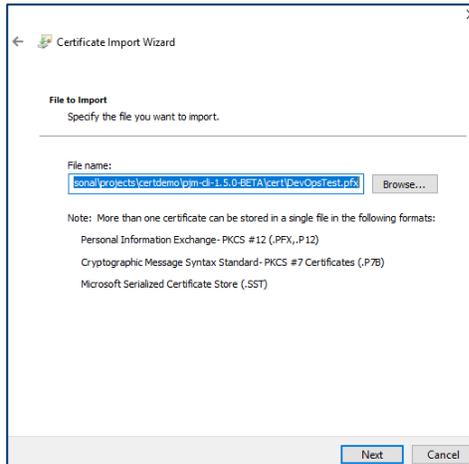
### Step 1.



### Step 2.



### Step 3.



Certificate Import Wizard

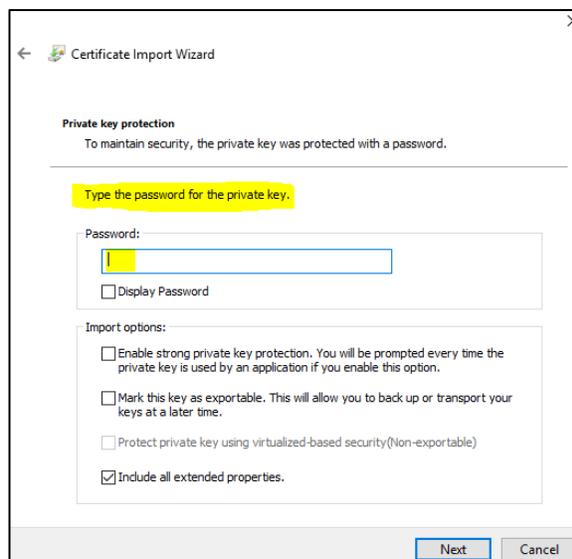
**File to Import**  
Specify the file you want to import.

File name:  
 Browse...

Note: More than one certificate can be stored in a single file in the following formats:  
Personal Information Exchange - PKCS #12 (.PFX, .P12)  
Cryptographic Message Syntax Standard - PKCS #7 Certificates (.P7B)  
Microsoft Serialized Certificate Store (.SST)

Next Cancel

### Step 4.



Certificate Import Wizard

**Private key protection**  
To maintain security, the private key was protected with a password.

Type the password for the private key.

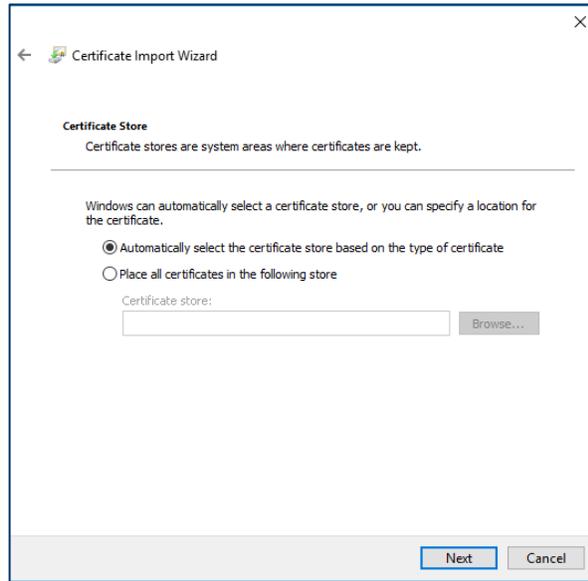
Password:  
 Display Password

Import options:

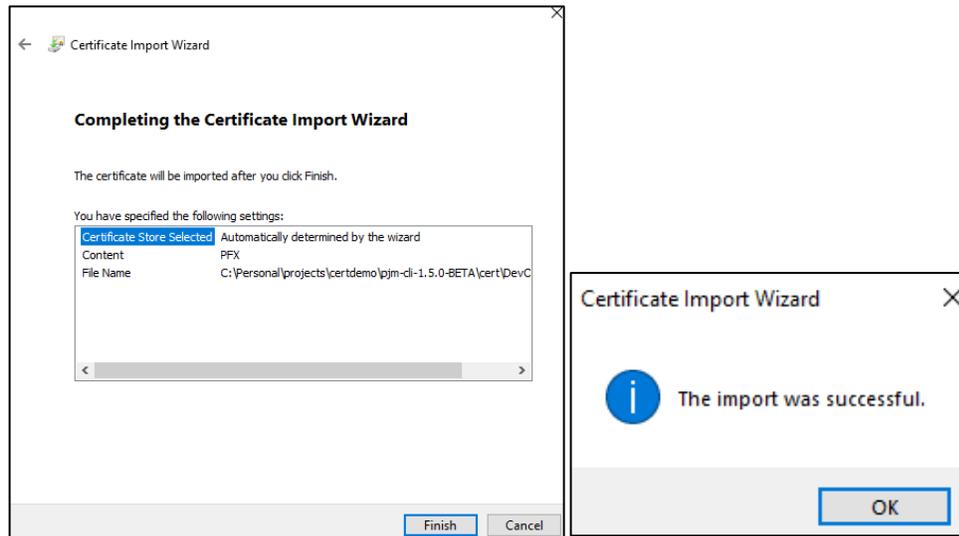
- Enable strong private key protection. You will be prompted every time the private key is used by an application if you enable this option.
- Mark this key as exportable. This will allow you to back up or transport your keys at a later time.
- Protect private key using virtualized-based security(Non-exportable)
- Include all extended properties.

Next Cancel

### Step 5.



### Step 6.



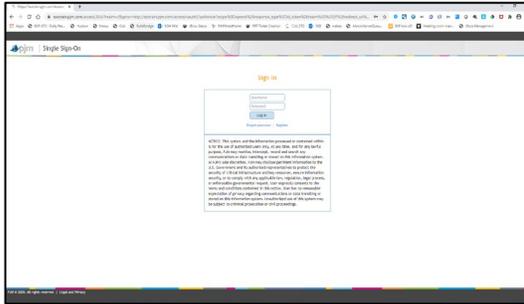
## 2.8. Certificate Renewal

Certificates are normally valid for one to two years. Users should plan to purchase new certificates before current ones expire to maintain uninterrupted access to tools. Users can follow the same process for setting up new certificates as listed in sections 2.1 through 2.7. Once a new certificate is setup and the user is able to access the tools, users can delete old certificates from the account manager PKI certificate tab and from their machine.

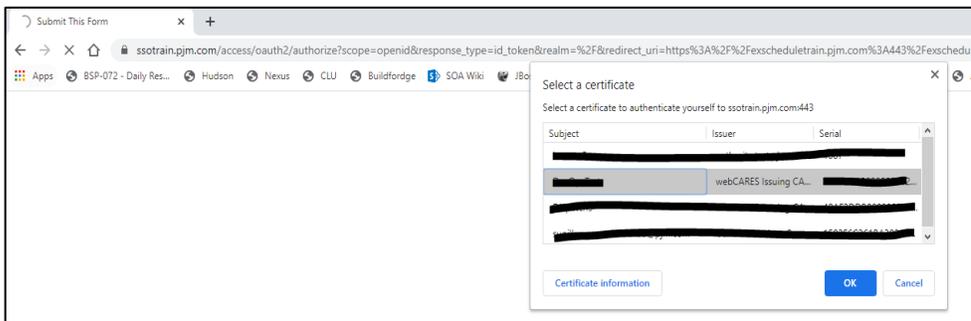
### 3.0 Log in to PJM Tools – Via Browser

Logging in to a PJM PKI-based application is a two-step authentication process. Users will need to provide their user credentials and then will be presented with the certificate prompt. Below are the steps to log in.

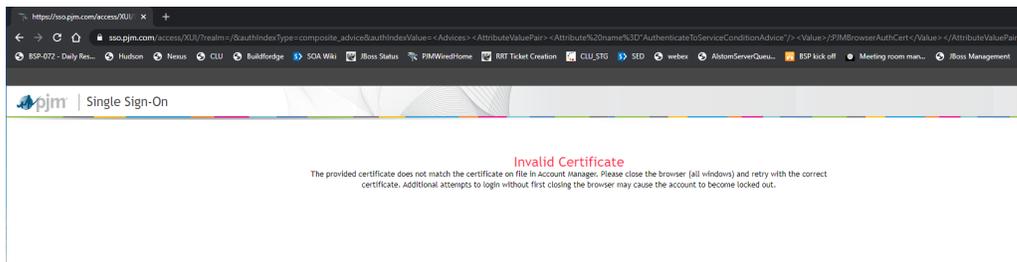
- a. From the browser, enter the application URL (e.g., <https://exschedule.pjm.com>).
- b. The SSO will prompt for user credentials. Enter the username and password.



- c. After the credentials are validated, users will be prompted to select a certificate. Select the certificate name of the one previously uploaded to Account Manager.



- d. After the certificate is validated, users will be redirected to the PJM application.
- e. In case of an incorrect certificate, users will be redirected to an error page. The browser does cache certificate selections, so users will **need close all tabs/windows before retrying**. After four consecutive attempts of selecting an invalid certificate, the account will be locked. The user must contact their CAM to unlock it.



## 4.0 Log in to PJM Tools – Via API

### 4.1. Command Line Interface – CLI

Users will need to use the Command Line Interface - Java 8+ or higher, which can be downloaded from <https://pjm.com/markets-and-operations/etools/system-requirements.aspx>.

Within the setenv.cmd file, a new property 'CERTIFICATE' has been added. Users need to update this property with the certificate location and certificate password, along with regular PJM username/password and Java location properties.

```
CERTIFICATE=-r "C:\filelocation\cert.pfx|ENC(encrypted password)"
```

There is no change on how to use the CLI tools. Users can refer to the *CLI User Guide* found within the `pjm-command-line-interface-java-8.zip` file located at:

<https://pjm.com/markets-and-operations/etools/system-requirements.aspx>.

```
C:\Personal\projects\certdemo\pjm-cli-1.5.0-BETA>exschedule-download.cmd
PJM Command Line Interface 1.5.0-BETA
Copyright 2011-2020, PJM Interconnection LLC. All rights reserved

Java: Java(TM) SE Runtime Environment 1.8.0_74-b02 Oracle Corporation
OS: Windows 10 10.0 amd64

Loading PKI Certificate...
Certificate:
-----
Version: V3
Serial Number:
Subject:
Issuer:
Validity:
-----

--> POST https://exscheduletrain.pjm.com/exschedule/rest/secure/authenticate (0-byte body)
<- 302 Found https://exscheduletrain.pjm.com/exschedule/rest/secure/authenticate (315ms, 0-byte body)
Authenticating with PJM...
--> POST https://sotrain.pjm.com/access/authenticate/pjmauthcert (0-byte body)
<- 200 https://sotrain.pjm.com/access/authenticate/pjmauthcert (355ms, unknown-length body)
Authentication with OpenAM successful. Token=s61ogozoqdZteYIXqtKIMHSmrQ.*AAJTSQACMDIAAINLABWVUS4VKNKR5WUVXN3dZTrRoc6X5ec522Xc9AAJTHQACDE.*
--> POST https://exscheduletrain.pjm.com/exschedule/rest/secure/authenticate (0-byte body)
<- 200 OK https://exscheduletrain.pjm.com/exschedule/rest/secure/authenticate (469ms, 17-byte body)
Authenticate Response: PJM Authenticated
Authenticate steps completed (00:00:02.391).
Download executing...
--> GET https://exscheduletrain.pjm.com/exschedule/rest/secure/download/xml/schedules
<- 200 OK https://exscheduletrain.pjm.com/exschedule/rest/secure/download/xml/schedules (377ms, 112-byte body)
Finished = 200 OK (00:00:02.770)
Output Size: 112 bytes

Output File: C:\Personal\projects\certdemo\pjm-cli-1.5.0-BETA\download\schedules_2020-07-28-232941.xml
Output contents: <?xml version="1.0" encoding="UTF-8" standalone="yes"?>
<ns2:schedules xmlns:ns2="http://exschedule.pjm.com"/>

Logging out...
--> POST https://sotrain.pjm.com/access/logout/ (0-byte body)
<- 200 https://sotrain.pjm.com/access/logout/ (29ms, unknown-length body)

SUCCESS (00:00:02.835)
```

## 4.2. Browserless Transfer

If users have custom code calling the PJM REST API, there is a change to the SSO authentication process. Users will need to establish a two-way SSL with the client certificate on the “access/authenticate/pjmauthcert” endpoint, along with credentials, to get an SSO token. The call to the application URL remains the same, and users will need to pass a token as a header. Below is a curl example:

### Authentication:

```
curl --request POST --key testcert.key.pem --cert
'testcert.crt:<privatekeypassword>' --header "X-OpenAM-Username: <sso_username>"
--header 'X-OpenAM-Password: <sso_password>'
'https://sso.pjm.com/access/authenticate/pjmauthcert'
{"tokenId":"<tokenId>","successUrl":"/access/console","realm":"/"}
```

\* `sotrain.pjm.com/access/authenticate/pjmauthcert` is the url for Train

In the above curl example, we did pass a private key, public certificate and certificate password to establish a two-way SSL connection. Depending the tool/language/framework being used, it will change where some of them may need just a PFX file.

### Application REST API:

```
curl --request GET --header "Cookie: pjmauth= <tokenId>"
'https://exschedule.pjm.com/exschedule/rest/secure/download/xml/schedules'
```

[Java code example](#) is available.

[.Net code example](#) is available.

## 5.0 Opt-in for browserless Transfers

For PJM's OASIS and ExSchedule applications, PKI will be mandatory from the first day of implementation. For the rest of PJM's Tools, we will implement PKI in two phases: first optional, then mandatory.

During the optional phase, users can opt-in to PKI-based authentication by requesting access to a special role "Certificate Based Authentication Opt-In" from Account Manager. Afterwards, opt-in users have to provide a certificate for the tools below each time they access browserless transfers.

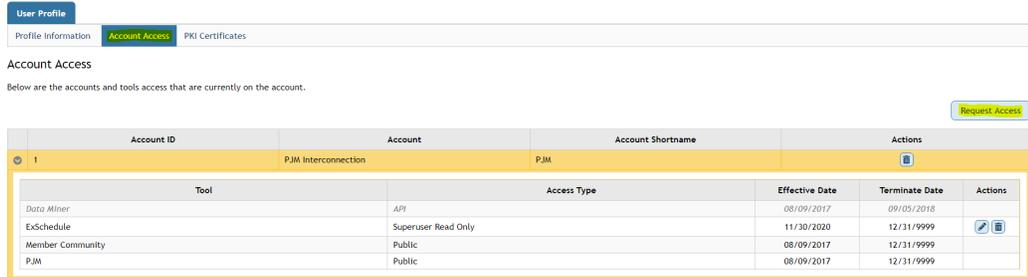
<b>Markets Gateway</b>
<b>InSchedule</b>
<b>Power Meter</b>
<b>FTR Center</b>
<b>Capacity Exchange</b>
<b>DR Hub</b>
<b>MSRS (Refresh Version)</b>

If for any reason users want to opt-out, they can work with their CAM to terminate access to the "Certificate Based Authentication Opt-In" role.

## 5.1. Requesting Opt-in from Account Manager

Users can follow the below steps to opt-in to certificate-based authentication.

- a. Log in to the Account Manager application at [accountmanager.pjm.com](http://accountmanager.pjm.com) ([accountmanagertrain.pjm.com](http://accountmanagertrain.pjm.com) for sandbox).
- b. Click on Account Access, then Request Access.



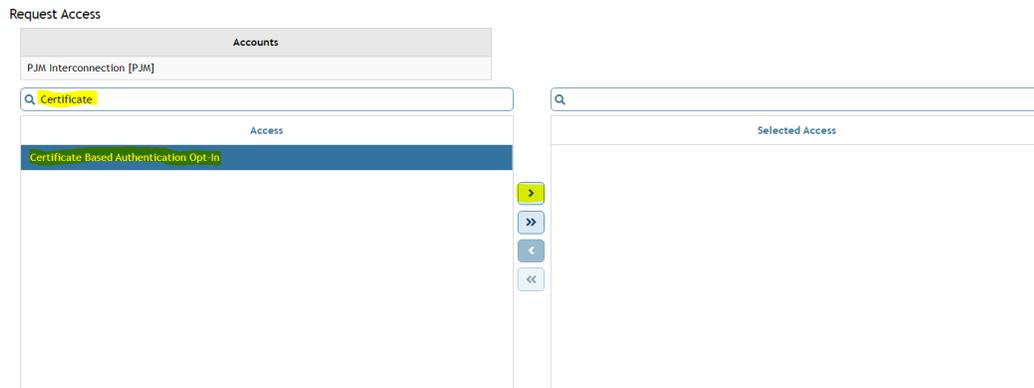
**User Profile**  
 Profile Information **Account Access** PKI Certificates

**Account Access**  
 Below are the accounts and tools access that are currently on the account.

**Request Access**

Account ID	Account	Account Shortname	Actions		
1	PJM Interconnection	PJM	[Icon]		
Tool	Access Type	Effective Date	Terminate Date	Actions	
Data Miner	API	08/09/2017	09/05/2018		
ExSchedule	Superuser Read Only	11/30/2020	12/31/9999	[Icon]	[Icon]
Member Community	Public	08/09/2017	12/31/9999		
PJM	Public	08/09/2017	12/31/9999		

- c. Under request access select “Certificate Based Authentication Opt-In” from the access list, move the role to selected access and click the Next button.



**Request Access**

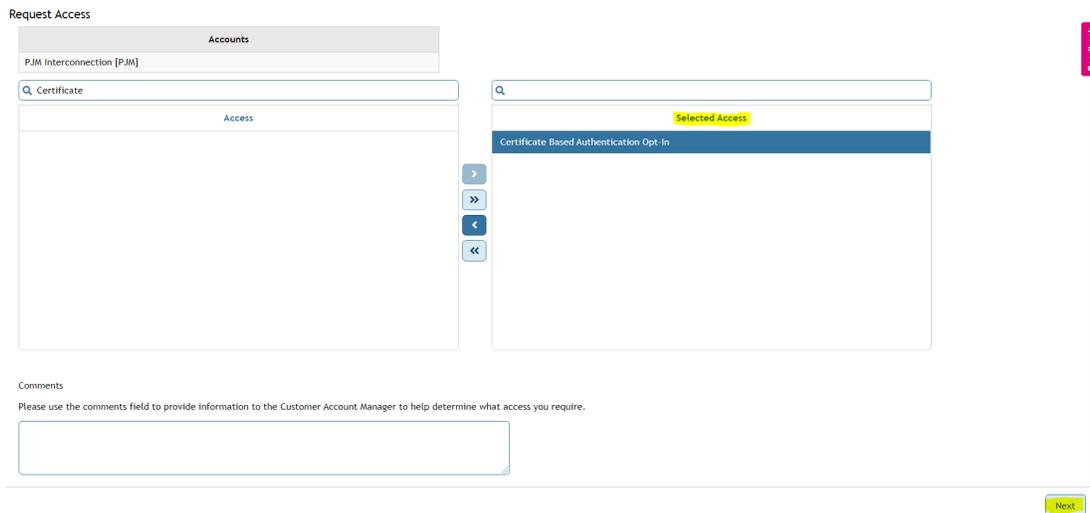
**Accounts**  
 PJM Interconnection [PJM]

Search: **Certificate**

**Access**  
 Certificate Based Authentication Opt-In

**Selected Access**

Navigation: [Next] [Previous] [Home] [Back]



**Request Access**

**Accounts**  
 PJM Interconnection [PJM]

Search: Certificate

**Access**

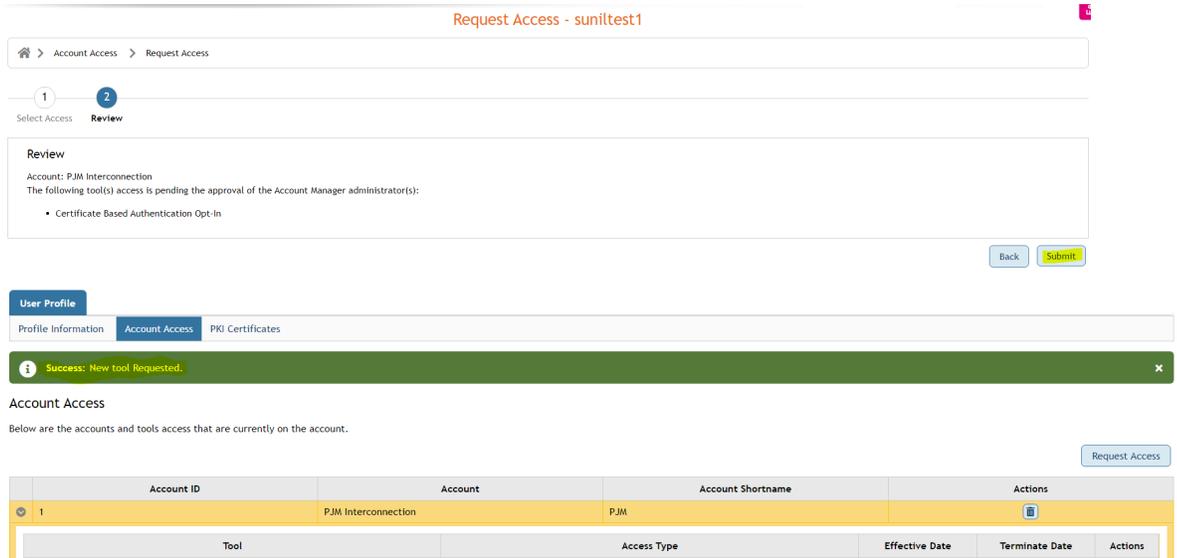
**Selected Access**  
 Certificate Based Authentication Opt-In

**Comments**  
 Please use the comments field to provide information to the Customer Account Manager to help determine what access you require.

[Text Input Field]

**Next**

d. From the review page, click the Submit button.



Account ID	Account	Account Shortname	Actions		
1	PJM Interconnection	PJM	[Icon]		
Tool	Access Type	Effective Date	Terminate Date	Actions	

e. A CAM is required to approve the requested access and can follow same procedure when approving other roles.