

PA RGGI 2025 Simulation Results

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Study Request

- The simulation was at the request of Pennsylvania Senate Majority Leader Joe Pittman to conduct a study on the impact of the RGGI electricity tax—outlined in 25 Pa. Code Ch. 145 Subch E—on wholesale electricity prices in Pennsylvania.
- The PA RGGI 2025 Simulation Results can be located at https://www.pjm.com/-/media/DotCom/library/reports-notices/special-reports/2025/20250425-pa-rggi-2025-simulation-results.pdf



Simulation Procedure Overview

Data & Assumptions

- PowerGEM's latest commercially available model data (May 2024)
- Transmission network topology utilized the MMWG 2024 Series planning case 2025 expectations
- Energy market simulated in isolation (no interchange or market impact from ISO/RTO neighbors)
- Generation Expansion (2025 expected new entry) consistent with latest planning assumptions

Procedure

- Utilized PROBE LT tool to simulate economic scheduling & dispatch for 2025
- Two 2025 simulations were performed to assess the impact of PA joining RGGI
 - Baseline PA does not join RGGI
 - PA joins RGGI RGGI adder applied to impacted PA units

Analysis

- The results of the two simulations were used to assess the impacts of PA joining RGGI on three key components
 - 1. Prices
 - 2. Production
 - 3. Carbon Emissions

Simulation Summary

Simulation Parameters

- The simulation assumes Pennsylvania RGGI membership during PJM model year 2025.
- The simulation forecasts energy prices, generator emissions, and generation production in Pennsylvania and PJM as a whole.
- The simulation does not forecast RGGI impacts on the PJM capacity market or resource adequacy.

Wholesale Prices

- An increase in marginal production costs will raise spot market energy prices for consumers both within and outside Pennsylvania¹.
 - Under this simulation, Pennsylvania's annual load payments are projected to increase by 13%, or approximately \$752 million.
 - Under this simulation, PJM's total annual load payments are projected to increase by 8%, or approximately \$2.5 billion.

Retail Prices

 Retail price impacts will depend on various factors including auction schedules & what Pennsylvania chooses to do with RGGI revenues, and thus, retail price impacts were not modeled.

¹These figures assume all load pays the marginal price, or LMP. In reality, a significant quantity of load is hedged against the marginal price through a combination of self-supply, bilateral contracting, financial hedges, etc.



Simulation Summary (continued)

Emissions

- Applying a RGGI-like cost to carbon emissions for Pennsylvania generators will result in lower total
 emissions in Pennsylvania due to reduction in unit output.
 - Under this simulation, Pennsylvania's annual CO₂ emissions decrease by 52%.
 - Total annual CO₂ emissions across the PJM footprint are projected to remain relatively flat.

Production

- Pennsylvania will remain a net exporter of electricity to other states within the PJM region.
- Under this simulation, Pennsylvania's net annual electricity exports are projected to decrease from 105.6 TWh to 38.3 TWh.
- Decreases in Pennsylvania net annual exports will be met by increases of generation by equivalent out-ofstate fossil-fueled power plants.

Costs to Pennsylvania Generators / RGGI Revenue to Pennsylvania

• Under this simulation, CO₂ emissions costs to Pennsylvania generators/suppliers of \$968 million would be remitted to the Commonwealth by RGGI, Inc.