

Manual 15, Cost Development Guidelines

Ilyana Dropkin, Sr. Engineer II
Performance Compliance

Members Committee
June 24, 2026

Revision 49 (10/01/2026*):**All changes are conforming to Regulation Redesign Phase II**

- Section 2.8:
 - Revised language and formulas how to calculate regulation maximum allowable cost adder examples to accommodate two new market products, Regulation-Up and Regulation-Down.
 - Removed the fuel cost increase and unit specific heat rate degradation due to operating at lower loads in the Regulation Capability portion for Regulation-Up.
 - Updated Regulation Mileage Costs portion for Regulation Only Resources. Cost Increase in VOM for Regulation Only Resources shall be divided by 2 and Energy Storage Unit Losses shall be divided by 2 for Regulation-Up or Regulation-Down.
 - Updated Margin Risk Adder shall not exceed from \$12 to \$6 of Regulation Service provided for either Regulation-Up or Regulation-Down.
 - Renamed Regulation Mileage to Regulation-Up Mileage and Regulation-Down Mileage.

- Revised language and formulas how to calculate regulation maximum allowable cost adder examples to accommodate two new market products, Regulation-Up and Regulation-Down.

Regulation is the capability of a specific resource with appropriate telecommunications, control and response capability to increase or decrease its output in response to a regulating control signal to control for frequency deviations. The Regulation signal bifurcates into two products, Regulation-Up (RegUp) and Regulation-Down (RegDn).

- Removed the fuel cost increase and unit specific heat rate degradation due to operating at lower loads in the Regulation Capability portion for Regulation-Up.

For RegUp:

The cost-based regulation offer is split into two portions for RegUp:

- The Regulation Capability portion consists of ~~the fuel cost increase and unit specific heat rate degradation due to operating at lower loads and~~ the RegUp margin risk adder;

$$\text{RegulationCapabilityCosts}(\$ / \text{MWh}) \leq$$

~~(Fuel Cost Increase and Unit Specific Heat Rate Degradation due to Operating at Lower Loads)~~

~~+MarginRisk Adder~~

~~Fuel Cost Increase and Unit Specific Heat Rate Degradation due to Operating at lower loads~~

~~The costs (in \$/MWh of Regulation) to provide Regulation Service from units shall not exceed the fuel cost increase due to operating the unit at lower loads than at the optimal economic dispatch level load and the unit specific heat rate degradation from operating at lower loads, resulting from operating the unit at lower MW output incurred from the provision of Regulation over the entire generator MW range of providing Regulation Service.~~

(a) Heat Rate Adjustment (Operating Range)	Value	Units
Fuel Cost Adder—Operating Range	\$3.50	\$/Hr/MW of Regulation

Heat Rate Adjustment (Operating Range)	Value	Units
Unit Base Load Heat Rate Fuel Input	360.0	MMBtu/Hr
Unit Reduced Load Heat Rate Fuel Input	500.0	MMBtu/Hr
Difference	140.0	MMBtu/Hr

- Updated Regulation Mileage Costs portion for Regulation Only Resources. Cost Increase in VOM for Regulation Only Resources shall be divided by 2 and Energy Storage Unit Losses shall be divided by 2 for Regulation-Up or Regulation-Down.

For RegUp:

The cost-based regulation offer is split into two portions for RegUp:

- The Regulation Capability portion consists of ~~the fuel cost increase and unit specific heat rate degradation due to operating at lower loads and~~ the RegUp margin risk adder;
- The Regulation Mileage portion consists of the cost increase in VOM for Regulation Only Resources divided by 2 for RegUp, cost increase due to heat rate increase during non-steady state operation and, where applicable, energy losses for energy storage devices divided by 2 for RegUp. The \$/MW value determined in the mileage offer will be converted to cost per mileage \$/ΔMW by dividing the value by the mileage ΔMW/MW for the applicable signal for that offer as described in Manual 11.

For RegDn:

The cost-based regulation offer is split into two portions for RegDn:

- The Regulation Capability portion consists of the fuel cost increase and unit specific heat rate degradation due to operating at lower loads and the RegDn margin risk adder;
- The Regulation Mileage portion consists of the cost increase in VOM for Regulation Only Resources divided by 2 for RegDn, cost increase due to heat rate increase during non-steady state operation and, where applicable, energy losses for energy storage devices divided by 2 for RegDn. The \$/MW value determined in the mileage offer will be converted to cost per mileage \$/ΔMW by dividing the value by the mileage ΔMW/MW for the applicable signal for that offer as described in Manual 11.

- Updated Margin Risk Adder shall not exceed from \$12 to \$6 of Regulation Service provided for either Regulation-Up or Regulation-Down.

RegUp Margin ~~/~~ Risk Adder

RegUp Margin Risk Adder shall not exceed \$~~6~~12.00 per MWh of Regulation Service provided.

RegDn Margin ~~/~~ Risk Adder

RegDn Margin Risk Adder shall not exceed \$~~6~~12.00 per MWh of Regulation Service provided.

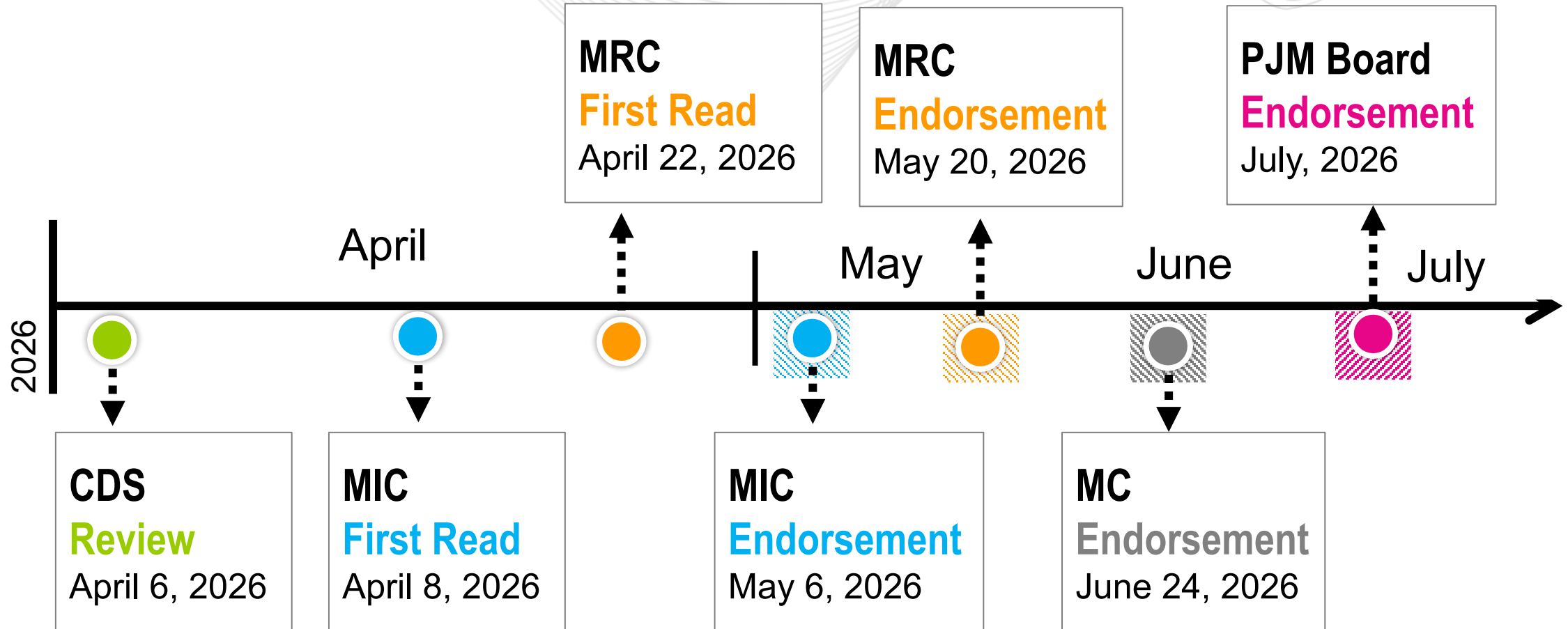
- Renamed Reg. Mileage to RegUp Mileage of Regulation Service provided for Regulation-Up.

Historic Mileage	Value
RegUpReg. Mileage	5

- Renamed Reg. Mileage to RegDn Mileage of Regulation Service provided for Regulation-Down.

Historic Mileage	Value
RegDn Reg. Mileage	5

Review/Endorsement Timeline



SME/Presenter:

Ilyana Dropkin,

ilyana.dropkin@pjm.com

**Manual 15, Rev 49 – Regulation
Redesign Phase 2**



Member Hotline

(610) 666 – 8980

(866) 400 – 8980

custsvc@pjm.com

**PROTECT THE
POWER GRID
THINK BEFORE
YOU CLICK!**



Be alert to
malicious
phishing emails.

Report suspicious email activity to PJM.
(610) 666-2244 / it_ops_ctr_shift@pjm.com

