

Winter Storm Elliott Recommendations – Progress Summary

Overview

Coming out of Winter Storm Elliott in December 2022, PJM analyzed the challenges the storm presented and identified opportunities for improvement across PJM's Operations, Markets and Planning. In July 2023, PJM published its [Winter Storm Elliott Event Analysis and Recommendation Report](#) (WSE Report) (PDF). In December 2023, PJM published its [Winter Storm Elliott Recommendations – Progress Summary](#) (PDF). The December 2023 progress summary documented the current status of completed and in-progress actions based on defined work areas.

Included below is a status update on these work areas. Please note, the work areas that are marked as "Complete" indicate the initial recommendation criteria has been completed; however, additional work may continue based on PJM and stakeholder input.

As of the September 2024 update, the mapping of related work areas to the October 2023 FERC, NERC and Regional Entity Staff Report, [Inquiry into Bulk-Power System Operations During December 2022 Winter Storm Elliott](#) has been removed. The status of recommendations from the FERC and NERC report will be tracked separately. Please see the September 2024 OC agenda for details on the update.

A progress summary of Winter Storm Elliott recommendations as of December 30, 2024, follows on the proceeding pages. All of the recommendations documented below have been marked **Complete** as of the December 30, 2024 update.

Winter Storm Elliott Recommendation Status as of December 30, 2024

Legend for Status	Complete	In Progress
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		STATUS
Work Area	Summary of Improvements	
Resource Performance	Enhance the generator cold weather checklist and cold weather operating limit reporting.	Complete
ACTIONS: <ul style="list-style-type: none"> Cold weather preparedness checklist updated with additional NERC and industry best practices reflected in PJM Manual 14D: Generator Operational Requirements. Expanded cold weather preparations presentations for stakeholders to include more resources on training, using PJM's online tools and cold weather emergency procedures. Participated with ReliabilityFirst in visits to generators to assess winter readiness status, plans and best practices. Analyzed cold weather data requests. 		
Resource Performance	Improve Curtailment Service Provider (CSP) load reduction estimates.	Complete
ACTIONS: <ul style="list-style-type: none"> Reviewed load reduction estimates and provided updates at the Distributed Resources Subcommittee. Provided notice to CSPs that they must improve their estimation processes or be in violation of PJM manual requirements. Reached out individually to CSPs to emphasize their obligation to provide reasonably accurate estimates. 		
Resource Performance	Review opportunities to improve synchronized reserve response.	Complete
ACTIONS: <ul style="list-style-type: none"> Reserve Certainty Senior Task Force Issue Charge approved. Provided required just-in-time training for Market Operations Centers. Provided "Synchronized Reserve Event Performance Generator Outreach" to PJM's Operating Committee. 		
Unit Status and Unit Parameters	Conduct training for staff involved in updating parameter limited schedules and price schedules, focusing on time-to-start parameters.	Complete
ACTIONS: <ul style="list-style-type: none"> Education provided by IMM on reflecting fuel supply limitations in parameters at Electric Gas Coordination Senior Task Force. Internal training completed for PJM dispatchers. 		
Unit Status and Unit Parameters	Review and update the Temporary Exception and Real-Time Value processes for cold weather advisories, alerts, conservative operations and pipeline operational flow order to ensure accurate offer information from generation resources.	Complete

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In Progress

STATUS

Work Area	Summary of Improvements	
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ACTIONS:

- Daily reports sent to internal SMEs, Gas-Electric Coordination Team and Dispatch leadership on temporary and real-time exceptions to confirm pipeline restrictions are reflected in parameters.
- FERC compliance filing made Dec. 11, 2023, allowing market sellers to submit temporary exceptions during operating day.
- Markets Gateway enhanced to allow temporary exceptions to be provided in real time.

CIFP	Evaluate opportunities to align the incentives from the capacity market via Performance Assessment Intervals (PAIs) with real-time operating conditions, particularly with regard to PAI triggers.	Complete
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ACTIONS:

- PAI trigger changes approved by FERC with an effective date of July 30, 2023, focusing performance assessments on times of greatest reliability risk.
- Changes reviewed with the MIC and OC.
- Transparency/visibility education for potential future PAIs provided at a special MRC session on Dec. 11, 2023.

CIFP	Evaluate if and how exports should be accounted for in the balancing ratio.	Complete
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ACTIONS:

Considered and discussed as part of Resource Adequacy Senior Task Force and Critical Issue Fast Path (CIFP) stakeholder processes. Ultimately, PJM did not propose to change how exports are accounted for in the balancing ratio.

CIFP	Explore opportunities to refine and simplify excusal rules to reduce manual and case-by-case review processes.	Complete
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ACTIONS:

Proposed and filed clarifications and adjustments with FERC to excusal rules, which, in combination with tightened PAI triggers, are expected to reduce the need for manual reviews and/or clarify determination of such reviews. This filing was rejected by FERC on Feb. 6, 2024. PJM is considering to re-file clarifications in response to FERC's rejection as discussed at the MIC (<https://www.pjm.com/-/media/committees-groups/committees/mic/2024/20240628-special/agenda.ashx>)

CIFP	Review the measurement and verification calculations of Energy Efficiency and Demand Resources for PAIs to assess if the determination of actual performance and bonus accurately reflects the reliability benefit provided.	Complete
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ACTIONS:

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In Progress

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Work Area	Summary of Improvements	
	<ul style="list-style-type: none"> Filed changes with FERC to limit the pool of resources assessed during PAIs to only committed capacity, which would effectively remove the ability for Energy Efficiency and Demand Resources to receive bonus payments during PAIs. This filing was rejected by FERC on Feb. 6, 2024. Additional reform work continues at the MIC (Working Item: Evaluation of Energy Efficiency Resources). PJM and stakeholders evaluated reforms to the measurement and verification calculations of Energy Efficiency Resources at the MIC (Working Item: Evaluation of Energy Efficiency Resources). Packages were presented at the July 10th MIC and endorsed at the August MIC. Docket No. ER24-2995-000 was filed under section 205 of the Federal Power Act to enable energy efficiency to benefit loads through demand side reductions to the peak load forecast and savings from energy market charges. Through this filing, PJM proposes to sunset participation of Energy Efficiency Resources in the capacity market effective with the Base Residual Auction associated with the 2026/2027 Delivery Year. PJM requested an effective date of November 6, 2024 for this filing 	
CIFP	Explore opportunities for further education on PAIs, such as providing periodic training sessions.	Complete
ACTIONS: First education session for stakeholders on new PAI triggers held Dec. 11, 2023, with the training scheduled to be updated and provided annually ahead of winter operations.		
Call for Conservation	Evaluate opportunities to enhance Public Notification Language in Attachment A of Manual 13 regarding a Call for Conservation.	Complete
ACTIONS: <ul style="list-style-type: none"> Updated language in PJM Manual 13: Emergency Operations, Attachment A: Public Notification Statements, which was endorsed by the OC. Updated State Emergency Procedure manual. Developed email templates, graphics and explanations related to emergency procedures to communicate with and educate key state stakeholders. 		
Outreach	Seek ways to enhance communications, specifically looking at timeliness, relevance and clarity of information, along with curating and updating appropriate contacts for each audience.	Complete
ACTIONS: <ul style="list-style-type: none"> Developed materials and graphics to communicate emergency procedures to external audiences, including an extensive definitions and simple explanations document and a new guide posted on PJM.com, PJM's Emergency Procedures and Messages State contact lists updated for 2023–2024 and process to maintain list documented in the internal State Emergency Procedure manual. 		
Drills and Exercise	Strengthen stakeholder participation in periodic Operations drills as well as Corporate Communications and State Government Policy drilling with states, Transmission Owners and other members.	Complete

Legend for
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Complete

In Progress

STATUS

Work Area	Summary of Improvements
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ACTIONS:

- Expanded state participation in GridEx VII to include activity roles and in-person participation.
- PJM State & Government Policy Team executed first annual team tabletop drill including states.
- Held first annual state agency emergency procedures training session.
- Provided education on PJM Emergency Procedures to Transmission Owner communications departments as part of summer and winter operations drills.

Procedures	Reinforce and clarify expectations for Cold Weather Advisories and Cold Weather Alerts.	Complete
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ACTIONS:

- Expanded audience of SOS calls to include generation and enhanced expectations of generators in these calls.
- Enhanced proactive reach out ahead of implementing emergency procedures.
- Evaluate improvements to all-call scripts to emphasize required member actions.

Procedures	Evaluate triggers for increasing operating reserves based on risks imposed by extreme or unusual weather, renewable resource uncertainty and resource performance uncertainty.	Complete
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ACTIONS:

- Operating reserve triggers have been reviewed and adjusted to help mitigate risks.
- Reviewed risks associated with load profiles and temperature impact on generation stations that would require more reserves due to increased probability of units not performing. Factors such as gas pipeline restrictions and OFOs have been considered to determine additional reserves.
- Updated internal Operating Memo to reflect the updated guidance and procedure.

Load Forecasting	Evaluate opportunities to improve extreme weather load forecast processes and methodology.	Complete
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ACTIONS:

- Evaluated and enhanced load forecast staffing.
- Developed internal processes for identifying and adjusting for risk of load forecast error driven by extreme weather.
- Developed partnership with PJM System Planning to leverage Planning model (longer history and different methodology) in parallel with the Operations model as an additional source/input.
- Extended weather forecast from seven days out to 15 days out and integrated data into existing visualization.
- Independent evaluation of PJM's short-term forecast processes with recommendations completed.

Gas-Electric Coordination	Evaluate multiday commitment processes to provide greater certainty of fuel supply during critical operating periods with a focus on weekends.	Complete
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ACTIONS:

- The multi day RAC tool was implemented in August 2024.

Legend for
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Complete

In Progress

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Work Area	Summary of Improvements	STATUS
Gas-Electric Coordination	Work with states to discuss opportunities to increase prioritization of gas for usage in electric power production.	Complete

ACTIONS:

- Initiated conversations with OPSI in tandem with the release of the Winter Storm Elliott Event Analysis and Recommendations Report in July and at the OPSI Annual Meeting in October. Mike Bryson, Sr. Vice President – Operations, will discuss this in 2024 with regulators on a national platform with his recent appointment to NARUC's new Gas-Electric Alignment for Reliability initiative (GEAR).
- A presentation was provided to OPSI (Organization of PJM States, Inc.) on 4/1/24 focusing on the state jurisdictional gas-electric strategic issues identified in the RTO Gas Electric Whitepaper.
- Initial outreach to states with focus on those states with high levels of natural gas production as well as those states with higher levels of gas generation behind local gas distribution company city gates has been completed, continued outreach will continue as needed

Gas-Electric Coordination	Evaluate including fuel-specific information in the capacity accreditation model (dual fuel, firm/non-firm gas, on-site fuel requirements etc.).	Complete
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ACTIONS:

Proposed capacity market enhancements to increase reliability of capacity resources filed with FERC on Oct. 13, 2023. This filing was approved by FERC.

Reserve Performance	In conjunction with stakeholders, evaluate Synchronized Reserve commitment and performance.	Complete
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ACTIONS:

- [Issue Charge](#) approved for the Reserve Certainty Senior Task Force.
- Just In Time training completed (required for Market Operations Centers (MOCs).
- Synchronized Reserve Event Performance Generator Outreach completed at the Operating Committee meeting presentation [Synchronized Reserve Event Performance Generator Outreach \(PPT\)](#).

Legend for
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Complete

In Progress

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Work Area	Summary of Improvements	
CIFP	Evaluate and discuss alignment of market incentives with operational decisions.	Complete

ACTIONS:

- The Reserve Certainty Senior Task Force (RCSTF) worked on the immediate Key Work Activities (KWAs) for 2024.
- The package to address reserve deployment updates in response to reserve performance passed endorsement at the July 24th MRC and has been implemented to support Winter Operations. The proposal to update to hourly notification times in the DA Market was approved at the September 25th MRC. PJM received a response from FERC on Nov 22nd and implemented on Nov 26 ([ER24-3121](#)).
- The requirement updates to better reflect operational needs in the PJM Reserve requirements failed endorsement at the July 24th MRC.
- Additional long term scope items will continue at the RCSTF.

CIFP	Reevaluate what happens in the scenario that a resource has not submitted a valid offer.	Complete
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ACTIONS:

Proposed and filed with FERC changes that included an update to the PJM Manuals allowing resources that do not submit price/MW offers into the market to still be eligible for bonus payments for their actual performance during an event. This update was planned for M-11. This filing was rejected by FERC on Feb. 6, 2024. PJM is considering to re-file clarifications in response to FERC's rejection as discussed at the MIC (<https://www.pjm.com/-/media/committees-groups/committees/mic/2024/20240628-special/agenda.ashx>)