



# EKPC Conceptual Proposals for Certain Backstop Elements

Offered for discussion

PREPARED BY: Marc D Montavo (Daymark Energy Advisors) and Denise Foster Cronin (East Kentucky Power Cooperative)  
PREPARED FOR: PJM Capacity Backstop Workshop  
DATE: 2/23/2026

# Context

- EKPC prefers that PJM implement a backstop mechanism that relies on bilateral agreements to match data center capacity obligations with resources
- EKPC does not advocate for PJM's use of a centrally cleared mechanism to commit resources
- Recognizing that several alternatives under discussion include a clearing mechanism, EKPC offers suggestions for a workable implementation that (1) would reduce the uncertainty regarding the quantity of capacity procured, and (2) would reasonably allocate costs to cost-causers
- These suggestions likely will require states to take action to support. We believe the governors signed up to have their states take any necessary actions.
  - In the January 19, 2026, Statement of Principles, 13 state governors agreed to “Use their Authorities to Allocate Costs to Data Centers and Protect Residential Customers”
  - EKPC's suggestions are intended to ensure native load is protected and datacenter loads that have taken steps to secure capacity resources are protected from additional cost burden.

## **EKPC's proposal addresses quantity and cost allocation elements**

# Backstop: Procurement Quantity & Cost Allocation Elements

## 1 PJM Establishes Capacity Need

- TBD what DYs need to be included in the forecast to determine what portion of target IRM not satisfied with “existing” PJM capacity resources (generation and DR)
- **All LSEs serving large load included in Large Load Adjustments included in PJM’s forecast must be identified**
  - Reliance on wires agreements alone is insufficient; must know who is committed to supplying energy and capacity needs. This should reduce “uncertainty” in the forecast.
  - States MUST act to enforce the requirement that an LSE be identified before the load is included in forecast. Note: retail choice states could determine data centers could be their own LSE if they comply with all other applicable regs/laws. Also could consider credit/collateral requirements
- The “normal” forecasting should capture “native/organic” load growth)

## 2 LSE Resource Check

- PJM assesses LSE resource plans – what currently is in-flight under state jurisdictional tariff/processes or the LSE’s own business model (eg., muni/cooperative or other proactive LSE).
- **Principle:** don’t interfere with or undermine processes in flight that are bringing capacity

## 3 Calculate Aggregate LSE Net Short Position

## 4 Set Backstop Procurement Quantity Target

(set to 98% of aggregate net LSE short position; recognizes forecast uncertainty; recognizes incentives for DR or other LSE actions to manage exposure)

5

## Backstop Capacity is Procured

*if centrally cleared, consider a budget constraint based on quad review VRR cap; Idea: limit CA energy crisis-like shenanigans*

6

## Cost allocation in Delivery Year based on Each LSE’s Net Short Position

- [obligation - resources = Net Short Position]
- If total Backstop Procurement Quantity Target is not procured, then allocate to ensure that data center short position is met first, with any remaining backstop capacity used to meet a portion of the native/organic load growth short position.
  - Allocate cost to each group based on the LSE’s net short position.

## Determine Net Short Position for Settlement

- Identify/determine the backstop MW commitments assigned to Data Center versus native/organic load short positions *at time of procurement*.
- Track and assign costs directly to the LSEs serving the datacenter load that was targeted for procurement in each DY.
- Allocate the balance to LSE net short positions in proportion to their shortfall, as determined in each delivery year.

7

# Thank you and Questions

Marc D. Montalvo [mmontalvo@daymarkea.com](mailto:mmontalvo@daymarkea.com)  
Denise Foster Cronin [denise.cronin@ekpc.coop](mailto:denise.cronin@ekpc.coop)