Emergency Procedures: Conservative Operations

Weather/Environmental & Sabotage/Terrorism

Student Guide

Prepared by: State & Member Training PJM©2025



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Objectives

- •Identify triggers that may require PJM to initiate Conservative Operations
- •Identify PJM and Member actions that will be taken once PJM initiates Conservative Operations

Triggers for Implementing Conservative Operations



Conservative Operations

- Certain events, conditions, or circumstances may put the Bulk Electric System (BES) at an increased level of risk, compared to normal operating conditions
- In these situations, PJM as the Reliability Coordinator must implement additional actions to ensure the system remains reliable in the face of additional threats



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Triggers for Conservative Operations

- Potential fuel delivery issues
- · Forest or brush fires
- · Weather-related events
- Environmental alerts
- Geo-magnetic Disturbances
- Physical or cyber-attacks, including credible threats
- Entering an unknown operating state



General PJM Actions in Response to Conservative Operations

General Actions During Conservative Operations - PJM

- Analyze power flows into, across and through the control area to determine if it is jeopardy
 - Most critical limits are the IROLs, which are determined by flow across the system
 - Transfer limits can be reduced
 - · Contracts may be suspended or cut
 - · TLRs may be issued



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General Actions During Conservative Operations - PJM

- May initiate additional off-cost operations to limit or reduce flows across critical interfaces
- May purchase (or load) additional reserves



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General Actions During Conservative Operations - PJM

- Look at the possibility of losing multiple pieces of equipment simultaneously
 - Normal Operation study single contingencies
 - May look at selected double contingencies
 - May look at Max Credible Disturbances
 - If analysis shows vulnerability, may take additional actions to survive these events
 - · Load additional reserves
 - · System reconfiguration
 - · Additional off-cost operation



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General Actions During Conservative Operations - PJM

- Implement an additional layer of security on communications with and between members
 - Additional verification with members when issuing Instructions or responding to reports
 - Increase frequency of Satellite Phone checks
- Ask for additional updates on system status
 - More frequent IRCs and/or RRCs
 - More frequent SOS conference calls
- Ask members to staff back-up control centers, critical BES stations or black start facilities



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General Member Actions in Response to Conservative Operations

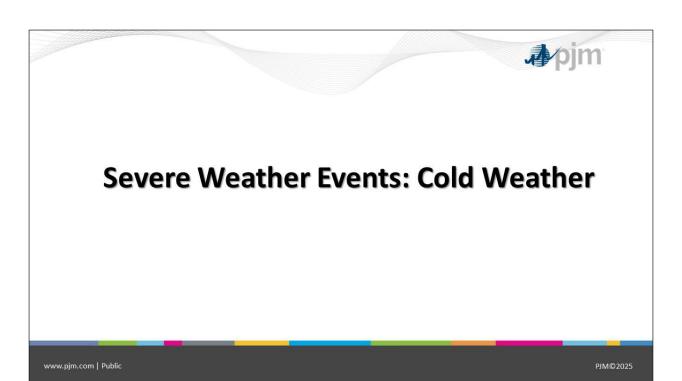
General Actions During Conservative Operations - Members

- PJM expects that Member companies will comply with and follow the specific requests and direction of PJM during these events
 - Provide additional reporting data
 - Generation dispatchers report any and all resource limited facilities as they occur via Markets Gateway, and update PJM Dispatch as appropriate
 - Staff substations or generating plants
 - Follow PJM operational directives (Transmission) or dispatch signals (Generation)



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Cold Weather Advisory



Cold Weather Advisory

Cold Weather Advisory: provides early notice that a Cold Weather Alert may be required; intended to give PJM members ample time to gather information required by several NERC Standards

- PJM will attempt to issue the advisory as far in advance as possible, typically within 3-5 days but given fluctuating and changing weather forecasts advisories could be issued up to 24 hours in advance
- Members are to take any necessary precautions to prepare generating facilities for cold weather operations

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Cold Weather Advisory

PJM Actions

- Notifications to Members
 - PJM Dispatch notifies members via All-Call of forecasted temperatures and effective dates
 - PJM issues Cold Weather Advisory via Emergency Procedures Posting



1:

Cold Weather Advisory

PJM Member Actions

- Freeze Protection
 - Prepare by erecting temporary windbreaks or shelters, positioning heaters, verifying heat trace systems, or draining equipment prone to freezing
- Operational Review
 - Review weather forecasts, determine any forecasted operational changes, and *notify PJM of any changes*
 - Members are to update Markets Gateway and eDART by entering unit specific operation limitations associated with cold weather preparedness

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Cold Weather Advisory

Operating limitations include:

Generator capability and availability

Fuel supply and inventory concerns

Fuel switching capabilities

Environmental constraints

Generating unit minimums (design temperature, historical operating temperature or current cold weather performance temperature as determined by an engineering analysis)

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Cold Weather Alert

Cold Weather Alert

Cold Weather Alert: prepares personnel and facilities for expected extreme cold weather conditions

- Issued when forecasted weather conditions approach minimum or actual temperatures of 10 degrees Fahrenheit or below*
 - Can be initiated at higher temperatures if PJM anticipates increased winds, or
 - If PJM projects a portion of gas-fired capacity is unable to obtain spot market gas during load pick-up periods



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Cold Weather Alert

Control Zone	Region	Weather	Unavailability
Mid-Atlantic	Mid-Atlantic	Philadelphia	4000 - 5000 MW
FE-South/Duq	Western	Pittsburgh	500 - 1000 MW
AEP	Western	Columbus	1000 - 1500 MW
Dayton	Western	Dayton	500 - 1000 MW
ComEd	Western	Chicago	2000 - 3000 MW
Dominion	Southern	Richmond	1000 - 2000 MW
FE-West	Western	Cleveland	500 - 1000 MW
DEOK	Western	Cincinnati	200 - 300 MW
EKPC	Western	Winchester	200 - 300 MW

- PJM may increase the level of expected unavailability of generation if:
 - The predicted minimum temperature is -5 degrees Fahrenheit or less, OR
 - Recent unit performance has shown a significant increase in unit unavailability

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Cold Weather Alert - PJM Actions

Notification

- Notify PJM management, public, and members about expected cold weather
- Issue Cold Weather Alert
- Report significant changes in the estimated operating reserve capacity

Interchange Management

- Assume an unavailability factor of 25%-75% for scheduled interchange

Resource Coordination

- Notify GOs if more than 2000 MW from CTs are needed
- Confer with GOs to ensure they have personnel available to prepare generators to start when needed
- Poll large combined cycle units regarding projected availability during the reserve adequacy run



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Cold Weather Alert - PJM Actions

- · Cold Weather Alert includes:
 - Control Zone
 - Forecasted low temperature
 - Forecasted duration of conditions
 - Amount of estimated operating reserve and reserve requirement
 - Reminder to GOs to update their unit parameters in Markets Gateway
 - Whether resource limited units are required to be placed into Maximum Emergency category



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Cold Weather Alert - Member Actions

Maintenance Review

- Evaluate if any maintenance on critical equipment can be postponed or canceled

Personnel Management

 $- \quad \text{Schedule sufficient personnel in advance, including operations, maintenance, and technical staff as needed}$

Generator Operations

- Units may need to idle or load as required
- Start CTs early, if needed, to provide additional synchronized reserves

Fuel Management

- Monitor fuel reserves and delivery schedules closely
- Prioritize starting the most unreliable units first
- Check CTs for adequate additives to handle low temperatures
- Report any projected fuel limitations to PJM
- Notify PJM if there are any issues with availability of spot market gas or other factors leading to unit unavailability

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Hot Weather Alert



Severe Weather Events: Hot Weather

www.pjm.com | Public

PJM©2025

Hot Weather Alert

Hot Weather Alert: prepares personnel and facilities for extreme hot and/or humid weather conditions which may cause capacity requirements/unit unavailability to be substantially higher than forecasted, and which are expected to persist for an extended period

- Issued when projected temperatures are to exceed 90 degrees Fahrenheit*, with high humidity, for multiple days
 - *Temperature threshold for Dominion and EKPC Control Zones is 93 degrees Fahrenheit
 - Can be issued at lower temperatures if there are significant amounts of generation and transmission outages that reduce available generating capacity



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Hot Weather Alert

Control Zone	Region	Weather	Unavailability
Mid-Atlantic	Mid-Atlantic	Philadelphia	2000 - 2500 MW
FE-South/Duq	Western	Pittsburgh	300 - 500 MW
AEP	Western	Columbus	500 - 1000 MW
Dayton	Western	Dayton	300 - 500 MW
ComEd	Western	Chicago	1000 - 1500 MW
Dominion	Southern	Richmond	500 - 1000 MW
FE-West	Western	Cleveland	300 - 500 MW
DEOK	Western	Cincinnati	100 - 200 MW
EKPC	Western	Winchester	100 - 200 MW

- PJM uses weather locations and approximate unavailability rates
 - Unavailability numbers are conservative estimates
 - Values can be adjusted based on the duration of weather, actual unit performance, projected environmental impacts (i.e., river water temperatures, hydro elevation)

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Hot Weather Alert - PJM Actions

Notification

- Notify management and members about expected hot weather
- Issue Hot Weather Alert, detailing the estimated operating reserve capacity and requirements
- Remind GOs to update their unit parameters in Markets Gateway

Maintenance Management

- Non-critical maintenance outages are recalled or canceled

Resource Assessment

 Determine whether certain resource-limited units need to be classified under the Maximum Emergency category due to weather conditions

Forecast Review

- Load and interchange forecasts are reviewed alongside increases in MW unavailability



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Hot Weather Alert - Member Actions

Notification & Updates

- Notify management and other impacted personnel
- GDs update unit parameters such as Start-up, Notification times, Min and Max Run times, and Eco Min/Max settings in Markets Gateway

Resource Management

- Report any resource-limited facilities to PJM through Markets Gateway as they occur

Operational Adjustments

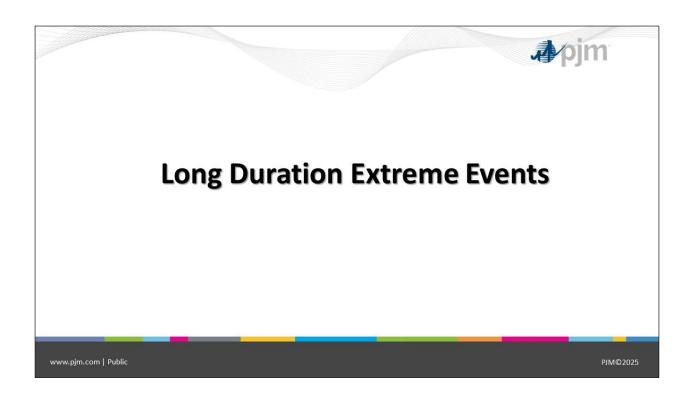
- Review and possibly defer or cancel any ongoing or scheduled maintenance or testing on critical equipment

Reporting & Scheduling

- Resource Limited Resources update the Max Run Time field in Markets Gateway if less than 24 hours of runtime is remaining
- Adjust the "early return time" for any planned generator outages as per the guidelines in PJM Manual for Pre-Scheduling Operations (M-10), Section 2.2

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Long Duration Weather Events



Long Duration Extreme Events

- Examples of long duration extreme events include:
 - Extended Cold Weather
 - Long Duration Blizzard and/or Icing Conditions
 - Wide-Area Flooding
 - Impacts of Extreme Weather (i.e. Hurricane Damage) expected to last more than 72 hours
 - Physical or Cyber Events

Long Duration Extreme Events: extreme events, expected to last more than 72 hours, during which wide-scale fuel disruptions may occur

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Long Duration Extreme Events

PJM Member Actions

• Generation dispatchers report to PJM Dispatch any and all resource limited facilities via Markets Gateway



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Severe Storms



Severe Storms

- When storms are in the vicinity of the PJM RTO, automatic re-closing capability should be in service for all EHV and critical 230 kV and above circuits
- If automatic reclosing is unsuccessful in restoring equipment to service, consideration should be given to additional manual tests
 - Tornadoes, hurricanes, etc. may cause permanent damage to equipment
 - Additional testing should weigh the potential risk to the public from testing downed wires or damaged facilities



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Severe Storms

PJM Actions

- Request automatic reclosing capability be put into service on critical facilities
- May request maintenance and testing on critical transmission, generating, control, or monitoring equipment be deferred or canceled
- Inform affected Members of any storms moving into their area



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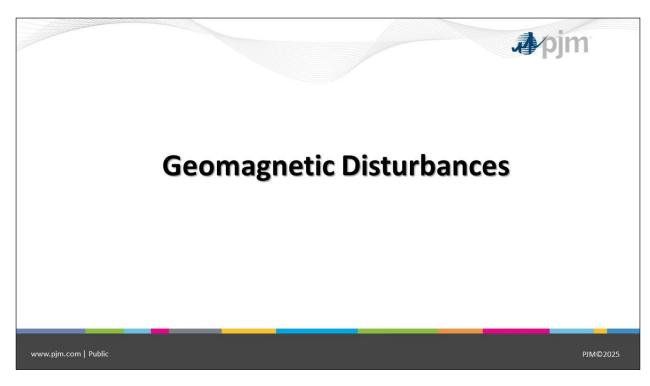
Severe Storms

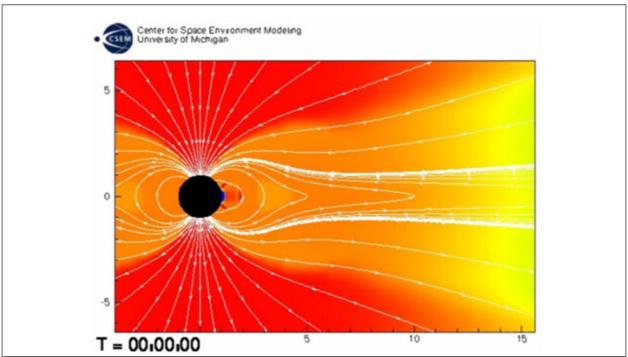
Member Actions

- Transmission dispatchers notify PJM of any storms in their systems
- Restore auto-reclosing, or take other actions as instructed by PJM
- Notify PJM any time automatic reclosing is removed from service

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Geomagnetic Disturbances





CABLES DAMAGED BY SUNSPOT AURORA

Ships to Be Sent Out to Mend Lines Put Out of Service by Magnetic Display.

The New york Times

SUNSPOT CREDITED WITH RAIL TIE-UP

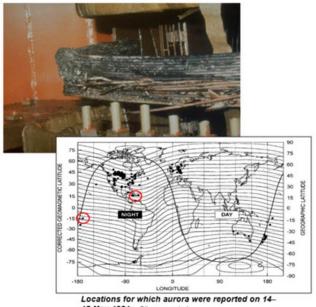
New York Central Signal System Put Out of Service by Play of Northern Lights.

Published: May 16, 1921

The sunspot which caused the bril Copyright © The New York Times liant aurora borealls on Saturday night and the worst electrical disturbance in memory on the telegraph systems was credited with an unprecedented thing at 7:04 o'clock yesterday morning, when the entire signal and switching system of the New York Central Railroad below 125th Street was put out of operation, followed by a fire in the control tower at Fifty-seventh Street and Park Avenue.

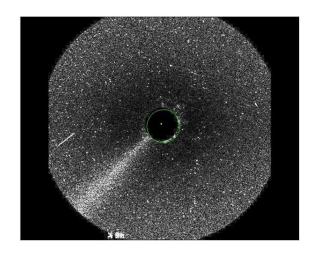
This is the first time that a sunspol has been blamed for such a plece of mischele. From other accounts it appeared

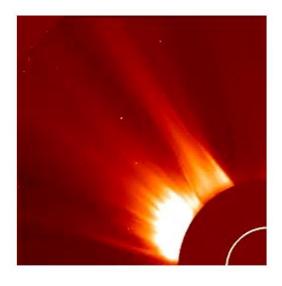
Published: May 16, 1921



15 May 1921 - Silverman, et al.

NOAA Forecasting: Coronographs

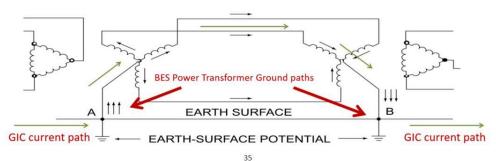




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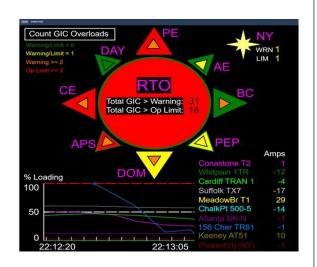
Geomagnetic Disturbances

- The vast majority of BES Power Transformers are connected in a grounded Wye-Delta configuration
- The GICs in high ground resistance areas travel up the ground path into the BES Power Transformers, travel along the transmission lines, and return to the ground via a BES transformer ground path in the area of lower induced voltage potential



Geomagnetic Disturbances

 Special monitoring equipment to detect geomagnetically induced currents is located throughout the PJM RTO known to be prone to GIC activity

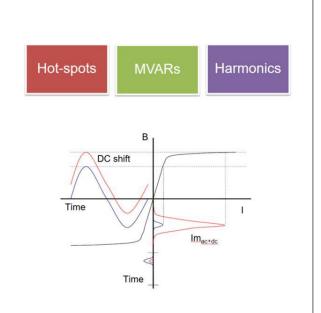


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Impacts of GMDs

Impacts of GMDs

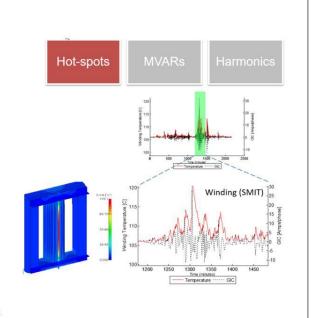
- Transformer 1/2 Cycle Saturation
- Geomagnetically Induced Current (GIC):
 - Quasi-DC: <0.1 HZ
- Saturated Transformers
 - Hot spots form inside
 - Consume more MVARs
 - Harmonic source



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Transformer Hot Spots

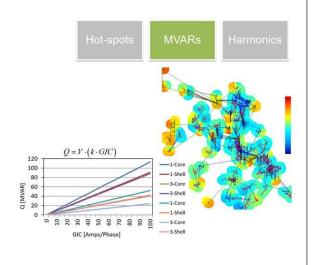
- Heating is not instantaneous
 - Rate-of-rise and final temperature are quite different for different active and structural parts
- Thermal Analysis
 - Ambient temperature
 - Loading condition
 - GIC
- Vibration and Noise from DC saturated transformers
 - 20 dB jump
 - Vibration is function of GIC and not a big concern



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Voltage Stability

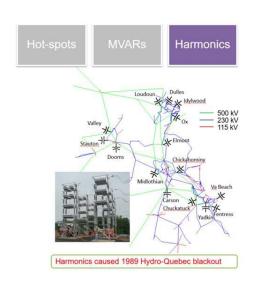
- Transformers consume extra reactive power:
 - Voltage stability
 - Potential issues with state estimator



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Impact of Harmonics

- Impact of Harmonics:
 - Protection system and fuses
 - Generator negative sequence heating
 - Control devices



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Applicable NERC Standards

NERC Standard EOP-010: to mitigate the effects of geomagnetic disturbance (GMD) events by implementing Operating Plans, Processes and Procedures

- Each RC shall develop, maintain and implement a GMD Operating Plan and procedure
- Each RC shall disseminate forecasted and current space weather



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Applicable NERC Standards

NERC Standard TPL-007: to establish requirements for Transmission system planned performance during geomagnetic disturbance (GMD) events

- Identity individual and joint responsibilities of the planning entities for model maintenance and studies for GMD Vulnerability Assessments
- Maintain System and GIC models needed for those studies



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Geomagnetic Disturbances

 Transmission Owners have the option (not a requirement) of developing operating plans specific to GMD activity, and must share them with PJM and coordinate with PJM prior to implementing them.



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NOAA: Kp-index (or G-scale)

NOAA Forecast

- Watch: long term forecast (1 day ahead)
- Warning: short lead time (hours ahead)
- Alert: real-time activity

K-index was not designed for power systems

	Category		Effect	Physical measure	Average Frequency (1 cycle = 11 years)
	Scale	Descriptor	Duration of event will inflavance reverity of effects		
	Geomagnetic Storms		Kp values* determined every 3 hours	Number of storm events when Kp level was met, (mumber of storm days)	
	G 5	Extreme	Dent. 2020, the whereast voltage counts problems and principe to your problems can occur, one god youten more generate complete onlines or their dealth. Transformers not personnel canages whereast problems are problems of the problems of the problems of the contraction, updated downshim and tracking northins. Online 1000, the problem contracts can reach towards of super, 100 days propagation may be supposed to make a reaching to the problems of the problems of the problems of the problems of supervision of the problems of the problems of the problems of the problems of supervision to the problems of the problems of supervision to the problems of the problems of supervision to the problems of supervision of the problems of supervision of the problems of supervision of supervi	Кр+9	4 per cycle (4 days per cycle)
	G 4	Severe	Even varient peoulde widespead voltage control problems and some protector systems will matchashy large out for poster from the gade. Sancterial questions, may experience warber changing and tracking problems, corrections may be a media for contrastion problems. Other agricum induced question command affect personative natures. He radial propagation speade, usefulne contrasting problems of the	Kp=8	100 per cycle (60 days per cycle)
Minor impact	G3	Strong	Reservations voltage convenions may be required, false alluma triggered on some protection derivers. Successift engenties; suffer changing may occur on sutellite components, dag may increase on low-Earth-orbit sutellites, and corrections may be needed for crientation problems. And corrections may occur of Other systems; intermeters statelline surregions and low-freeprency ofto managinate problems may occur. HF radio may be intermittent, and amoves has been seen as low as Illinois and Overgon (typically 50° geomagnetic last).**	Kp=7	200 per cycle (130 days per cycle)
	G 2	Moderate	Driet, system: high-latitude power systems may experience voltage alarms, long-duarion storms may cause transformer duaries. Successful experience: corrective actions to crientation may be required by ground control, possible changes in drug affect other predictions. Other systems: IVF radio propagation can fide at higher latitudes, and aurora has been seen as low as New York and foldso (hypostally 59° promagative Line).	Кр=6	(360 days per cycle)
	G1	Minor	Peter system; week power grid fluctuations can occur. Seaccural flogenties power improve on satellite operations possible. Other system; migratory nounals are affected at this and higher levels; aurora is commonly visible at high latitudes (merburn hiddings) and histopies.	Криз	1700 per cycle (900 days per cycle)

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Geomagnetic Disturbance Warning

If the National
Oceanic and
Atmospheric
Administration
(NOAA) issues a
warning or alert for a
potential geomagnetic storm of
severity K7 or greater

PJM Actions

- PJM Dispatch notifies members (Generation and Transmission) via the PJM ALL-CALL of GMD warnings/alerts issued by the NOAA
- If GIC measurements exceed the associated GIC operating limit (in amperes) at one and only one of the transformers monitored for GIC flow, PJM Dispatch contacts the TO or GO in order to verify that the readings are accurate

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Geomagnetic Disturbance Warning

PJM Member Actions

- Transmission/Generation dispatchers provide confirmation of measurement values as requested by PJM Dispatch.
- Generation dispatchers provide as much advance notification as possible regarding details of more restrictive plant procedures that may result in plant reductions to protect equipment

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Geomagnetic Disturbance Action

- PJM dispatcher may take action as soon as necessary for a GMD disturbance but must take action if conditions persist for 10 minutes.
 - If GIC measurements exceed the associated limit at two or more transformers monitored for GIC flow, PJM Dispatch contacts the TO(s) and GO(s) in order to verify the readings are accurate and determine if excess MVAR exist at area transformers
 - PJM also checks NOAA GMD (http://www.swpc.noaa.gov/) to confirm if any storm warnings or alerts have been issued

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Geomagnetic Disturbance Action

- Upon identification of a GMD, PJM Dispatch declares a Geomagnetic
 Disturbance Action and operates the system to GMD transfer limits, which are determined from studies modeling various scenarios, including:
 - Partial or complete loss of Hydro Quebec Phase 2 DC line to Sandy Pond
 - Reduction or complete loss of generation at Artificial Island
 - Tripping of certain EHV capacitors

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Geomagnetic Disturbance Action

PJM Actions

- Notify Members and neighbors via the PJM ALL-CALL, postings on selected PJM websites, and the RCIS
- Begin to operate the system to the GMD transfer limits, beginning generation re-dispatch as needed when limits are approached or exceeded
- Evaluate the impact of the existing inter-area transfers and modify the schedules that adversely affect the GMD transfer limit
 - May require other capacity-related emergency procedures if sufficient generation is not available
 - Pre-contingency load shed will not be used to control transfers to the GMD transfer limit
- Continue to operate to the GMD transfer limits for a period of 3 hours, after GIC measurements at all monitored transformers have fallen below the associated GIC operating limit



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Geomagnetic Disturbance Action

PJM Member Actions

- Transmission/Generation dispatchers provide confirmation of measurement values as requested by PJM Dispatch
- Generation dispatchers provide as much advance notification as possible regarding details of more restrictive plant procedures that may result in plant reductions to protect equipment
- Members that operate GIC recording instruments will dispatch personnel to ensure that measurement equipment working properly
- Members employing a MVAR summing algorithm method initiate data collection
- Transmission/Generation dispatchers report all actions to PJM Dispatch

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Fuel Delivery Emergencies

- Not only PJM, but RTOs and ISOs throughout North America have been affected by natural gas curtailments during cold weather periods
 - When natural gas supply or deliverability issues occur during cold weather, gas companies must give priority to heating over power generation
- This has led to some generating plants being unavailable to generate during heavy load periods



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- PJM, in conjunction with NYISO and ISO-NE, has developed and maintains an RTO Natural Gas Coordination Procedure
 - The 3 RTOs will communicate jointly with Natural Gas Suppliers and the operators of Interstate Gas pipelines to manage potential inadequacy situations
 - Each RTO has developed a database of natural gas infrastructure in its footprint

Location of units fueled by natural gas	Interstate pipeline supplier or LDC
Connection point on gas pipeline system	Contract arrangements for gas supply and transmission
Complete set of maps of the gas lines serving its system	Contact list for suppliers

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Fuel Delivery Emergencies

- RTO Natural Gas Coordination Procedure
 - The RTOs will work jointly to share all information and work with suppliers to determine the best overall use for limited gas resources
 - This larger picture view helps protect the Eastern Interconnection as a whole, ensuring resource are used to best protect the Interconnection, not an individual RTO



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PJM Actions

- Monitor weather conditions, identify forecast conditions that trigger a Cold Weather Alert
- Analyze and forecast the need for natural gas-fired resources, and determine the need to invoke the Inter RTO Natural Gas Coordination procedure
- Request a conference call with ISO New England and New York ISO to share its assessment of the need for its natural gas-fired resources
- RTO/ISO will share a high level summary of the expected electrical demand and capacity conditions; expected need for natural gas-fired generation; and contact information for the interstate pipelines within each RTO



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Fuel Delivery Emergencies

- The RTOs will **jointly** communicate with the interstate pipelines to include:
 - Summary of the expected electrical demand and capacity conditions in the RTOs during the forecasted weather event
 - Expected need for the natural gas-fired generation
 - Contact information for the interstate pipelines within each RTO
- Each RTO will follow-up individually with each of its pipeline suppliers, requesting:
 - The operational status of the pipeline
 - The presence or anticipation of any Operational Flow Orders (OFOs), or other emergency procedures
 - An assessment of the pipeline's ability to serve contracts for generation through the expected duration of the event

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- After collecting pipeline data, the RTOs will share the information, reconvene, and determine actions to be taken including:
 - Modifications of the generation dispatch day-ahead to account for expected unavailability of gas-fired generation
 - Limitations of the granting of outages to maximize availability of generation resources
 - Adoption of conservative operations actions intended to mitigate risks associated with gas system contingencies or gas-fired generation unavailability

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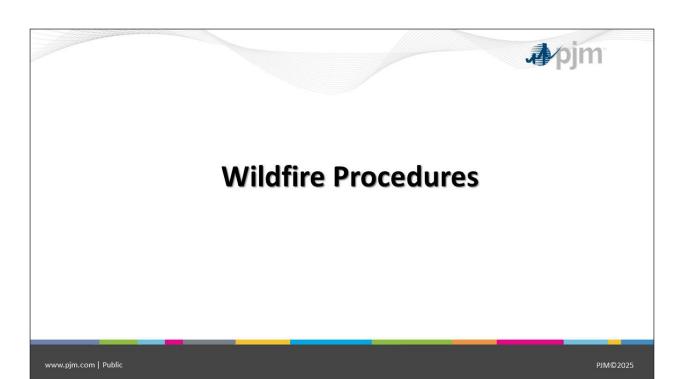
Fuel Delivery Emergencies

Member Actions

- Provide information on their facilities prior to winter
- Provide any information relative to delivery limitations to their gas supply
- Notify PJM if voluntary pre-contingency fuel switching will be implemented
- Comply with all operational instructions issued by PJM

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Wildfires



Wildfire Procedures

Wildfire Procedures: procedures PJM developed to guide operations during periods of active or anticipated wildfires



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PJM Actions

Analysis

- Consult with staff meteorologists to evaluate extent of risk, discuss with impacted TOs and GOs
- Run real time and future studies, examining impact of potential impacts to transmission facilities
- Coordinate with TOs to evaluate status of facility outages
- Evaluate if Conservative Operations are warranted

Communication

- Communicate with Members and neighboring RCs, as needed



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Member Actions

Analysis & Communication

- Monitor red flag wild fire warnings and high risk wild fire conditions, notifying PJM as needed
- Notify PJM in advance, or as soon as possible, regarding any circuits that will be deenergized to prevent wild fire risk
- Evaluate existing and future outages, communicating with PJM on recalled or rescheduled outages
- Evaluate and communicate to PJM the need to turn off reclosing for MP1 facilities and other facilities, as determined by the TO
- Review facility ratings and communicate to PJM if there is the need to de-rate facilities

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Sabotage/Terrorism Emergencies



What is sabotage?

Sabotage: a deliberate or planned disturbance or event that could potentially threaten the reliability of the Bulk Electric System (BES) or lead to cascading outages



What are some examples of potential sabotage events?

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General Conditions

- Responses to any triggers include a multi-faceted plan to safeguard personnel and maintain interconnection reliability, including:
 - Power system operations
 - Communications
 - Cyber security
 - Physical security
- Emphasis is on operations and communications based upon the specific threat and intelligence
 - Actual response can be tailored to the event, as needed

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Triggers for Emergency Procedures

- Key PJM actions are based on Threat Levels issued by the Department of Homeland Security (DHS)
 - Elevated Threat Alert: warns of a credible threat against the US
 - Imminent Threat Alert: warns of a credible, specific, and impending threat against the US
- PJM may act ahead of DHS alerts if PJM becomes aware of a possible threat before DHS issues an alert/advisory

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Elevated Threat - PJM Actions

Communication	 Relevant information shared with Members via the ALL-CALL Emphasis on need for thorough reporting Enhance Voice Communication Security SOS conference calls scheduled, as needed
Analysis	 Maintenance outages, including confirmation of emergency return times Maximum credible contingencies Hydro schedules Black start assessment to determine fuel limitations
Preparedness	 Maintain vigilance Increased Satellite Phone Checks (daily to start, weekly thereafter) Staff an Incident Response Team

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Elevated Threat - Member Actions

Communication	Review reporting requirements/processParticipate in PJM-hosted conference calls
Preparedness	 Consider limited, or full, activation of emergency preparedness action plans

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Imminent Threat - PJM Actions

Communication	 Submit DOE-417 report to DOE, NERC, and RF and/or SERC Relevant information shared with GOs/TOs via the ALL-CALL, as allowable Institute daily conference calls with GOs/TOs, as necessary to assess posture Refrain from posting emergency actions on the Emergency Procedures website
Operations	 Operate to more conservative modeling measures May initiate manual dispatch (when EMS not available) Increase available Synchronized and 30 Minute Reserves Cancel maintenance outages/restore outaged equipment in impacted area Obtain emergency energy bids as a precaution Initiate Black Start Assessment to determine fuel limitations

Imminent Threat - PJM Actions

N ₂	
Staffing	PJM Dispatcher alerts relevant internal emergency
	response teams
	PJM maintains 24 hour Operations management
	presence; increases operator staffing
	 Consider staffing select substations/CT sites/Black Start units
	Recommends enhanced physical security at critical substations



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Imminent Threat - Member Actions

Communication	Notify management				
Operations	 Consider activating the emergency preparedness plan Respond to requests and directions of PJM Dispatch Follow PJM's Manual Dispatch, if applicable (loss of EMS) 				
Staffing	 Staff BUCC Consider enhancing staffing and security at critical substations If requested by PJM, staff critical CTs and black start units 				

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Communicating Threats

- Electricity Information Sharing and Analysis Center (E-ISAC) receives and reviews information from:
 - · US or Canadian Federal Agencies
 - · Reliability Coordinators
 - Electric Sector Entities (Region, Control Area, Purchasing-Selling Entity)
 - Other Sector ISACs (Chemical, defense, financial services, etc.)
- If the information is *specific* and *credible*, the E-ISAC will contact the involved entity directly



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Communicating Threats

PJM Actions

- Monitor and report relevant information to the Reliability Coordinator Information System (RCIS)
 - For time-sensitive issues, a Reliability Coordinator Conference Call will be convened
- No information shared by RCs will be passed on without approval
- No information shared is to be delivered to the public media

Member Actions

- Contact the PJM Shift Supervisor if:
 - Contacted by E-ISAC regarding a threat to a facility
 - The Member has observed or received a report about a sabotage event
- PJM will then communicate the information:
 - To other RCs via the RCIS
 - To Members via the ALL-CALL (for urgent matters) or through the SOS/email (for non-actionable matters)

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Other Scenarios

- Additional scenarios requiring preparedness and response plans:
 - Loss of internet
 - Loss of all telecommunications
 - Bad data exchange
 - Unauthorized remote operation of a BES asset

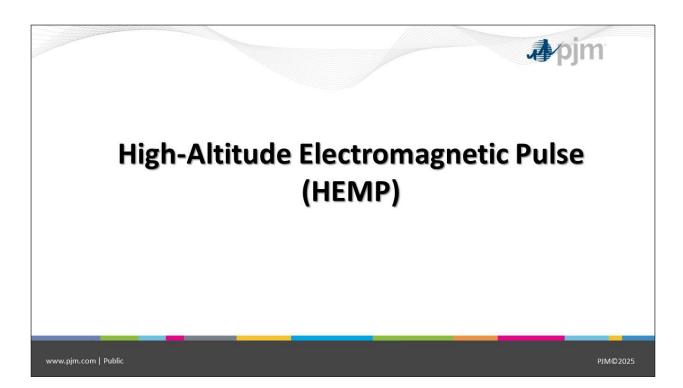
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Other Scenarios

Communication	 Submit DOE-417 report, as necessary Ensure availability of and use alternative means of communication, including testing/verification Ensure effective information sharing
Operations	 Validate data for accuracy, switching to alternative data sources if necessary Consider postponing or canceling maintenance outages in impacted areas Conduct additional system analyses/assessments Respond to requests and directions of PJM Dispatch
Staffing	 Notify appropriate emergency response teams Consider staffing critical facilities to assist with communication

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High-Altitude Electromagnetic Pulse (HEMP)



High-Altitude Electromagnetic Pulse (HEMP)

High-Altitude Electromagnetic Pulse (HEMP): created by the detonation of a high-altitude nuclear weapon, resulting in detrimental impact to the BES

- Three types of pulse components, differing in duration, magnitude, and impact:
 - E1
 - E2
 - E3

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HEMP - E1

E1 pulse

- High magnitude, short duration narrow pulse
- High amplitude (50kV/m)
- Has significant electric field similar to fields observed in an EHV substation during switching or fault events
 - During a HEMP, levels observed over a much wider area
- Can result in damage to protective relays, monitoring equipment and communication devices

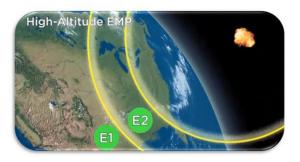


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HEMP - E2

• E2 pulse

- An intermediate pulse with characteristics similar to lightning
- Amplitude is 0.1 kV/m
 - Far less than a lightning strike or an E1 pulse
- Potential impacts to electric infrastructure expected to be minimal

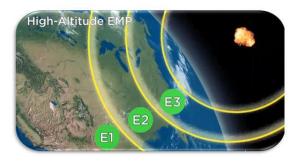


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HEMP - E3

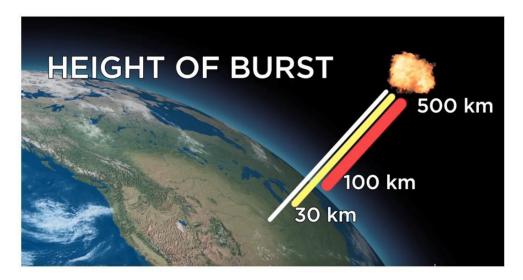
• E3 pulse

- Late impact similar in nature to a severe GMD
- Cause high-magnitude GMD-like effects across a wide-spread area
 - Duration 4-5 minutes
 - Cause hot spots on power transformers
 - · Causes greater reactive consumption
 - Increase risk of equipment failure and possible voltage collapse



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Altitude Above Target = Effectiveness



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HEMP Preparedness

While this is considered a *High-Impact Low-Frequency (HILF)* event, PJM believes that the multifaceted, wide-area, extreme impacts of an HEMP event on the BES system warrant having an action plan for PJM operations.

- PJM's response plan assumes that no sufficient warning would be provided and includes the following elements:
 - 1. Re-Establish Communication with Members
 - 2. Assess System Damage
 - 3. Prepare for Black Start if necessary

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HEMP Preparedness

Importance of Communication. The biggest challenge expected after a HEMP is the potential complete loss of communications without prior warning. PJM Members are strongly encouraged to store back-up satellite phones in shielded bags when not in use.



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PJM Actions

- PJM Dispatchers will gather operational information from Generation/Transmission Owners, including:
 - Communication capabilities
 - Monitoring/control capabilities
 - Damage to BES transmission facilities and generators, including protective relaying systems, black start units, and cranking paths
 - Load lost

System Status	PJM's Corresponding Action
Minimal HEMP Impacts	Operate under Conservative Operations
Interconnection Stable	Begin restoring isolated parts of system
Blackout	Coordinate black start efforts with TOs/GOs

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Member Actions

Communication	 Importance of establishing communications, including use of back-up communication systems 	
Data Sharing	 Gather relevant system status information and be prepared to report that to PJM when communication is re-established 	
Staffing	Staff critical facilities	

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Reporting Emergencies



Background

- The US Department of Energy (DOE) has established mandatory reporting requirements for electric emergency incidents & disturbances
- NERC Standard EOP-004 covers critical reporting of electrical emergency incidents, disturbances or destruction that disrupts the operation of grid critical infrastructure
- DOE Form DOE-417 addresses additional reporting requirements such as cyber attacks and loss of customers
- Responsible Entities must report by submitting either the Attachment 2 form included in EOP-004 or a DOE-417 form

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NERC Standard EOP-004 Requirements

- Event reporting Operating Plans shall be in place that include protocols for reporting to NERC and other organizations, such as:
 - Regional Entities
 - Company personnel
 - Responsible Entities
 - Reliability Coordinators
 - Law enforcement
 - Government authorities



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NERC Standard EOP-004 Requirements

- Events must be reported per an entity's Operating Plan within 24 hours of recognition of meeting an event type threshold for reporting or by the end of the next business day, if the event occurs on a weekend
 - Weekend is designated as starting Friday at 4:00 pm, and ending as of Monday at 8:00 am
- Evidence of reporting an event must include a copy of a completed NERC EOP-004 Attachment 2 form or a DOE OE-417 form and evidence of submittal such as operator logs, voice recordings, electronic mail messages, and fax confirmations demonstrating the report was submitted

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Disturbance Reporting DOE-417

Report Type / Action	Filing Instructions		
Emergency Alert Report Within One Hour of the Incident	Schedule 1 and lines N-S and the Cyber Attributes of line T (If criteria 2 is met) of Schedule 2 must be filed		
Normal Alert Report Within Six Hours of the Incident	Schedule 1 and lines N-S of Schedule 2 must be filed if none of the Emergency Alert criteria applies		
Attempted Cyber Compromise Within 1 Calendar Day	Schedule 1 and lines N-S and the Cyber Attributes of line T of Schedule 2 must be filed if none of the Emergency or Normal Alert criteria applies		
System Report By the later of 24 hours OR by the end of the next business day	Schedule 1 and lines N - S of Schedule 2 must be filed if one or more of the following criteria are met and none of the Emergency Alert, Normal Report, or Attempted Cyber Compromise criteria apply		
Update Report Select "Update" as the Alert Status on line A of the form.	Schedule 1 and lines N-S of Schedule 2 and the Cyber Attributes on line T (if criteria 2 or 14 are met) should be resubmitted if information or changes have occurred after an initial report was filed		
Final Report Within 72 hours of the incident. Select "Final" as the Alert Status on line A of the form	Schedule 1 and all of Schedule 2 must be submitted to provide complete disruption information		

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DOE-417 Required Submissions

Who must submit? Balancing Authorities, Reliability Coordinators, some generating entities, and electric utilities

- Electric utilities must provide information to the BA when necessary and file a Form DOE-417 where a BA is not involved
- Computer centers and physical security departments of electric utilities may file directly based on selected areas of the Form DOE-417, as identified in the instructions
- BAs and RCs can file a joint report, or BAs and electric utilities can file a combined report
- · Notification must be done at the time of the filing

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Reporting Methods

Online (Preferred Method): https://doe417.pnnl.gov/

 Instructions on how to use the online system can be accessed at: https://doe417.pnnl.gov/instructions

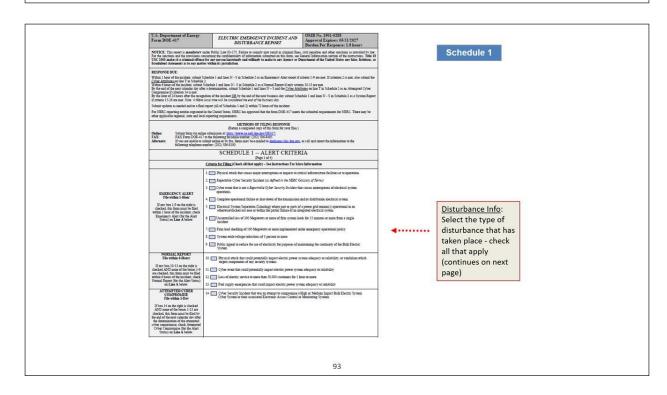
• E-mail: doehqeoc@hq.doe.gov

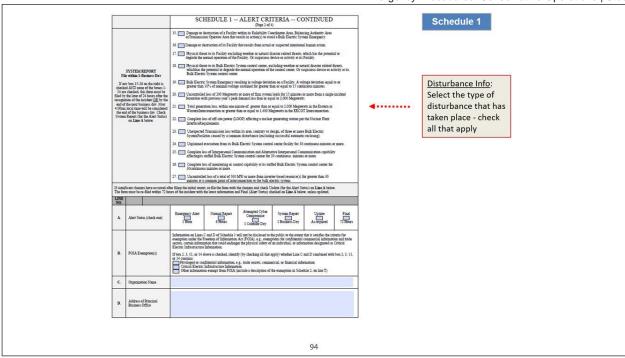
• Fax: (202) 586-8485

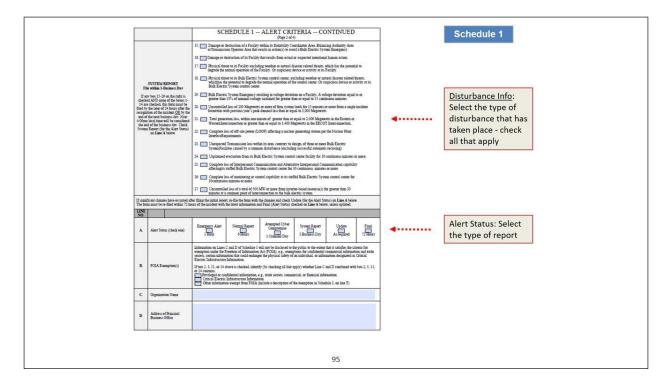
Telephone: (202) 586-8100

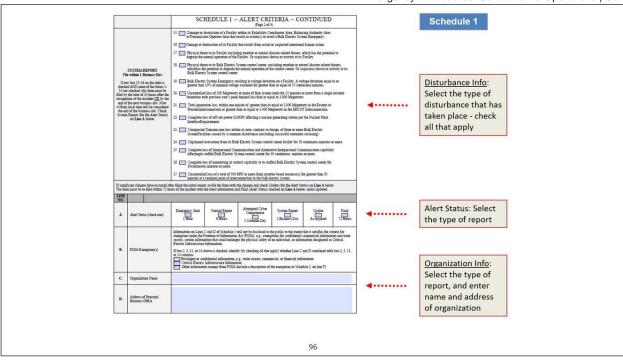


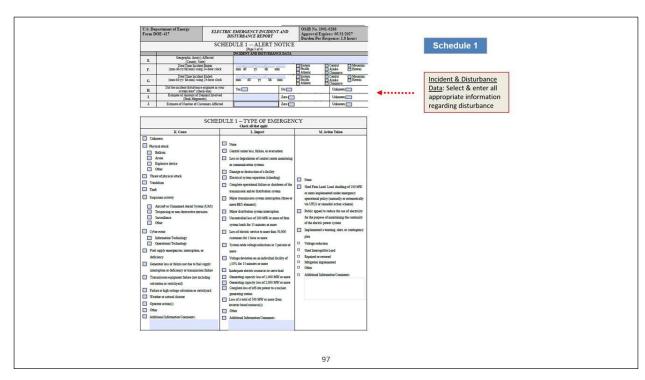
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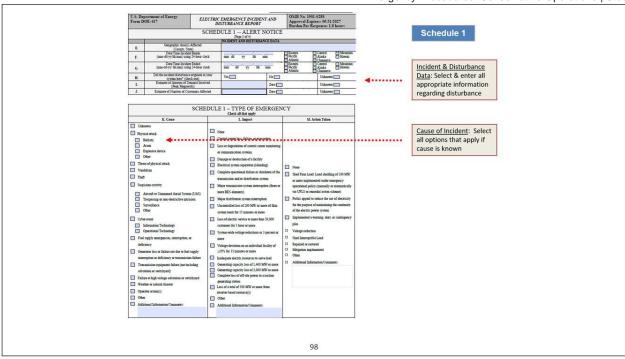


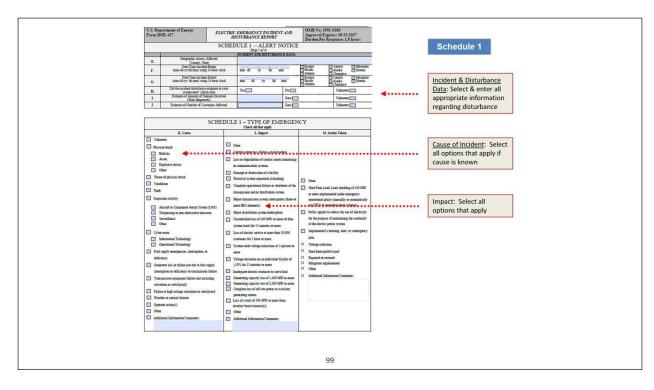


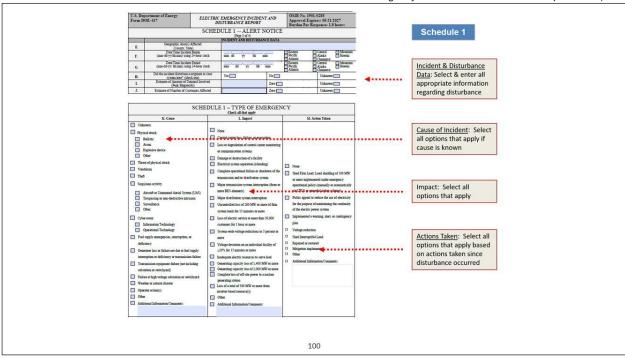


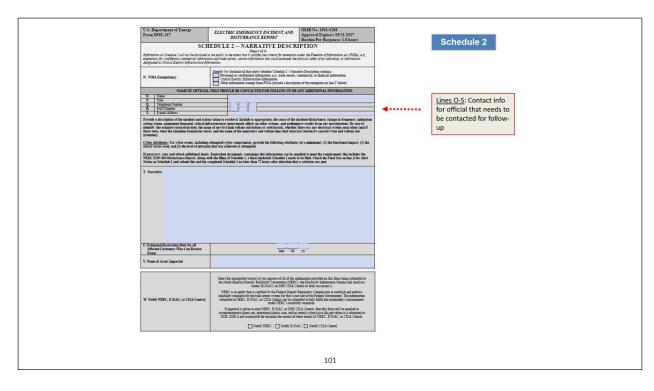


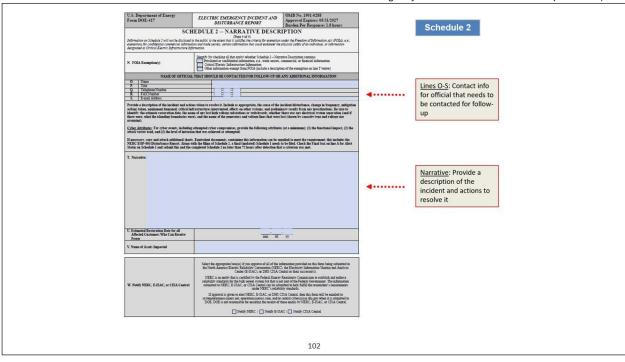


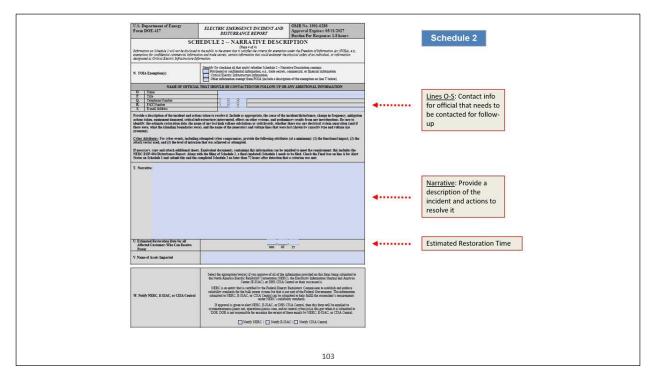


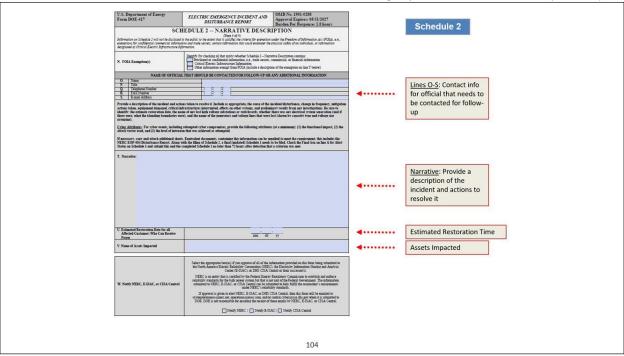












Reporting Responsibilities

- Specific to the PJM Operating Plan, if an event requires a report to be submitted, PJM will submit an event report
 - Member Companies are required to provide the event information to PJM via either the Attachment 2 in NERC EOP-004 or the DOE-417 form
 - Copies of the reports required for EOP-004 are to be provided to PJM six hours
 prior to the 24-hour submittal deadline to allow time for PJM to meet reporting
 requirements
- Attachment 2 and/or DOE-417 report must be submitted by the Entity Responsible to PJM at the following address: dispsup@pjm.com

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Reporting Responsibilities

- PJM will then review and submit the report to the following organizations:
 - NERC: <u>systemawareness@nerc.net</u> & <u>Operations@EISAC.com</u>
 - DOE: doehqeoc@hq.doe.gov
 - RF: disturbance@rfirst.org
 - SERC: reporting line sit@list-serc1.org & SAEA@SERC1.org
- When PJM submits a report, PJM will copy the affected Members with the report

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Reporting Responsibilities

- EOP-004-4 reporting requirements may result in several entities reporting the same event
 - If the event requires both the TO and TOP to submit a report, then PJM and the Member Company will both submit event reports
- DOE-417 reports may be required to be submitted earlier (1 or 6 hours)
- PJM Manual 13, Attachment J assists with identifying timelines for submission of reports
- PJM will review and submit the final report to NERC, DOE, RF and/or SERC

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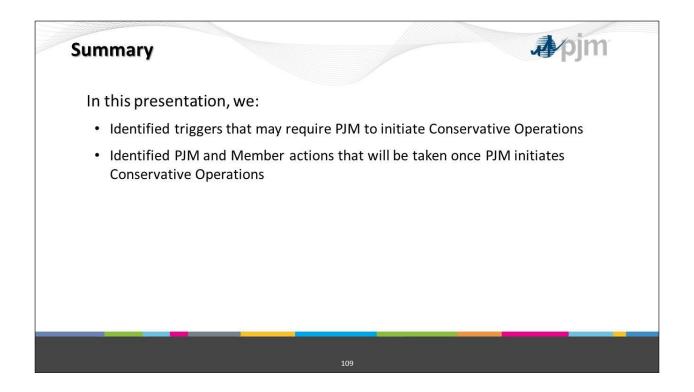
Reporting Responsibilities

 Member Companies may also have direct compliance responsibility to submit a DOE-417 form, or to file an EOP-004 report, where the Member is required to report an event to applicable law enforcement and government agencies, per R1 of NERC Standard EOP-004 and their specific Operating Plan



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Summary



Questions?

PJM Client Management & Services			
Telephone:	(610) 666-8980		
Toll Free Telephone:	(866) 400-8980		
Website:	www.PJM.com		
Email:	trainingsupport@pjm.com		



The Member Community is PJM's self-service portal for members to search for answers to their questions or to track and/or open cases with Client Management & Services