

Modifications to RPM to Accommodate State Public Policy Initiatives

July 17-18, 2017 PJM CCPPSTF



Background

- Load interests have consistently expressed a high level of concern about RPM
 - Proposed alternative construct prior to 2006 Settlement
 - Actively participated in Settlement
- Concept of Monopsony Power first raised in original settlement
- MOPR Rules changed; left with unit specific MOPR
- MOPR rules changed based on stakeholder efforts
- Polar Vortex and Enhanced Liaison Committee



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Background: Currently...

- State actions to save units from retirement
- More calls for more expansion of MOPR
 - Not just select new units, but existing units
- PJM filed at FERC potential solutions outside of their stakeholder process
- Sense of urgency to "solve" this problem NOW despite consensus
- Deja vu all over again
- Over 27 major changes since 2010



Perspective

- We need to rethink our approach
- We need to do so in a careful and considerate fashion
 - Prior design changes have been rushed



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Perspective

- Constant rule changes since RPM came into being
- Major Themes
 - Construct is threatened
 - Construct not addressing "Missing Money"
 - Construct Inequitable
 - Load exercising monopsony power

• Overly Narrow Construct







• RPM only addresses a small portion of the organic market



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RPM has become
Increasingly Complex



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 Seem to be giving up on energy markets



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Perspective

- RPM is an administrative resource adequacy construct
 - Not a market and actually is "threatened" by organic market events
- Understand and support the need for some type of construct for capacity
- But, we have strong empirical evidence RPM is not "working" in its current form
- Yet we continue to do the same thing (tweak the construct) and expect different results









"In theory there is no difference between theory and practice. In practice there is."



Perspective

• In practice:

there are a lot more considerations and drivers for resource adequacy decisions than a one year price, three years in the future

• In practice:

states are going to make decisions from their perspective of what is best for their voters

• In practice:

there are successful markets that have no need to control the actions of its participants

In practice:

the capacity market is much bigger than the construct PJM has created

• In practice:

resource decisions and consumer choice will drive even more changes that will not "fit"



As a Result...

- Simpler construct
- Accommodates state policy decisions (Merriam-Webster)
 - to provide with something desired, needed, or suited
 - to make room for
 - to hold without crowding or inconvenience
- Reflects the reality of our "market"
- Control the things we can, accept the things we can't, and have the wisdom to know the difference





Long-term, Bilateral Contracts in RPM

- Current construct does not incent long-term bilateral transactions
 - Buyer and seller expectations are not aligned
- We believe this is because Suppliers have an alternative to a longterm bilateral via an administratively determined result that could be higher for the short-term and has the hope of continued modification to ensure price is maintained
- Need to stop focusing on administratively determined price and let a market actually handle that component





- RPM Components unchanged:
 - Unit Performance (CP) and Penalties remain the same (need to discuss improvements for renewables in future)
 - Unit specific procurement
 - Resource must offer Requirement
 - RTO Reliability Requirement (IRM process)
 - Locational
 - Demand Response Participation
 - Determination of CONE and Net CONE for reference unit



- Modified Design Components
 - PJM determination of LSE local and regional capacity obligations XX months before the delivery year
 - Obligation is peak load obligation (PLO) plus IRM
 - PLO plus IRM determined by PJM and assigned to each LSE by 1/1 of Delivery Year
 - PJM identifies any location constraints and LDAs by 2/1
 - LSEs within constrained LDA's must obtain their pro rata share of capacity from within that LDA
 - PJM and IMM verification of load meeting its local and regional obligations
 - Procurement Period: Equal to or greater than 1 year



- Modified Design Components (continued)
 - Replacement of the Base Residual Auction three years prior to the delivery year with a regional and constrained LDA Backstop Residual Auction (BRA) XX months before the delivery year
 - Supply and Load receives and pays local clearing price
 - Replacement of the VRR curve for price formation with a descending clock or other competitive auction design to match resources that are not self-supply or have not entered into a bilateral arrangement with an LSE to LSEs that have not satisfied PJM's load obligation requirements



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- Modified Design Components (continued)
 - MOPR for BRA only (i.e., not applicable to self-supply or bilateral transactions)
 - PJM continues to develop unit reference prices
- Other Possible Feature:
 - Transition:
 - Retain CP through 2018 BRA for 2021/22 Delivery Year
 - Implement new process for 2022/23 Delivery Year
 - LSE penalty of 50% of BRA clearing price for any deficiency of unsecured capacity relative to requirement (PLO + IRM)
 - Synonymous to deficiency charge for any load that clears real-time above that cleared dayahead in the energy market
 - Penalty dollars are allocated, pro-rata, to all LSEs that have satisfied their requirement, similar to how CP penalties from under-performing resources are allocated as a bonus to overperforming CP resources
 - LSEs under 20 MW (PLO) are exempt from penalties





- These modifications will enable RPM to meet its primary reliability responsibility by ensuring adequate resources to meet the 1 in 10 year reliability target, as well as address locational capacity delivery issues
- Replacing the VRR curve with a competitive styled auction, increased risk to suppliers and increased penalties to load will foster long term competitive bilateral contracts
- The Backstop Residual Auction (BRA) will provide the necessary last resort for uncommitted supply and load with remaining obligations



- Transparency and price discovery will be maintained via the BRA, the IMM compilation of masked bilateral costs and durations, as well as PJM's triannual determination of relevant reference units
- Market power concerns will be addressed via a continuation of the must offer requirement for supply, as well as the BRA design and penalties for load; no MOPR is required



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States will be able to pursue any public policy initiative with resources that meet PJM established performance requirements





- Still evolving
- Need feedback
- Suggested improvements



