# Proposed Tariff Revisions Attachment K-Appendix and Schedule 1 of the Operating Agreement Generator Offer Flexibility Senior Task Force Revisions Implementing Hourly Offers October 21, 2015

### **Proposed New Definitions:**

**Real-time Offer**: "Real-time Offer" shall mean 1) an update to a Market Seller's cost-based or market-based offer, submitted after the close of the Day-ahead Energy Market, for a clock hour for which the Market Seller desires, or is required, to make its resource available to the Office of the Interconnection for an Operating Day; or 2) where a Market Seller has not submitted an offer for a clock hour for an Operating Day in the Day-ahead Energy Market or during the day-ahead rebidding period pursuant to section 1.10.9 of Schedule 1 of the Operating Agreement, a new offer for that clock hour made after the conclusion of the day-ahead rebidding period. Real-time Offers shall be subject to section 1.10.9B of Schedule 1 of this Agreement.

<u>Committed Offer:</u> Offer on which a resource was scheduled prior to the commencement of the Operating Day or during an Operating Day.

# 1.10.1A Day-ahead Energy Market Scheduling.

The following actions shall occur not later than 10:30 a.m. on the day before the Operating Day for which transactions are being scheduled, or such other deadline as may be specified by the Office of the Interconnection in order to comply with the practical requirements and the economic and efficiency objectives of the scheduling process specified in this Schedule.

(a) Each Market Participant may submit to the Office of the Interconnection specifications of the amount and location of its customer loads and/or energy purchases to be included in the Dayahead Energy Market for each hour of the next Operating Day, such specifications to comply with the requirements set forth in the PJM Manuals. Each Market Buyer shall inform the Office of the Interconnection of the prices, if any, at which it desires not to include its load in the Dayahead Energy Market rather than pay the Day-ahead Price. PRD Providers that have committed Price Responsive Demand in accordance with the Reliability Assurance Agreement shall submit to the Office of the Interconnection, in accordance with procedures specified in the PJM Manuals, any desired updates to their previously submitted PRD Curves, provided that such updates are consistent with their Price Responsive Demand commitments, and provided further that PRD Providers that are not Load Serving Entities for the Price Responsive Demand at issue may only submit PRD Curves for the Real-time Energy Market. Price Responsive Demand that has been committed in accordance with the Reliability Assurance Agreement shall be presumed available for the next Operating Day in accordance with the most recently submitted PRD Curve unless the PRD Curve is updated to indicate otherwise. PRD Providers may also submit PRD Curves for any Price Responsive Demand that is not committed in accordance with the Reliability Assurance Agreement; provided that PRD Providers that are not Load Serving

Entities for the Price Responsive Demand at issue may only submit PRD Curves for the Real-time Energy Market. All PRD Curves shall be on a PRD Substation basis, and shall specify the maximum time period required to implement load reductions.

- (b) Each Generating Market Buyer shall submit to the Office of the Interconnection: (i) hourly schedules for resource increments, including hydropower units, self-scheduled by the Market Buyer to meet its Equivalent Load; and (ii) the Dispatch Rate at which each such self-scheduled resource will disconnect or reduce output, or confirmation of the Market Buyer's intent not to reduce output.
- (c) All Market Participants shall submit to the Office of the Interconnection schedules for any energy exports, energy imports, and wheel through transactions involving use of generation or Transmission Facilities as specified below, and shall inform the Office of the Interconnection if the transaction is to be scheduled in the Day-ahead Energy Market. Any Market Participant that elects to schedule an export, import or wheel through transaction in the Day-ahead Energy Market may specify the price (such price not to exceed the maximum price that may be specified in the PJM Manuals), if any, at which the export, import or wheel through transaction will be wholly or partially curtailed. The foregoing price specification shall apply to the applicable interface pricing point. Any Market Participant that elects not to schedule its export, import or wheel through transaction in the Day-ahead Energy Market shall inform the Office of the Interconnection if the parties to the transaction are not willing to incur Transmission Congestion and Loss Charges in the Real-time Energy Market in order to complete any such scheduled transaction. Scheduling of such transactions shall be conducted in accordance with the specifications in the PJM Manuals and the following requirements:
  - Market Participants shall submit schedules for all energy purchases for delivery within the PJM Region, whether from resources inside or outside the PJM Region;
  - ii) Market Participants shall submit schedules for exports for delivery outside the PJM Region from resources within the PJM Region that are not dynamically scheduled to such entities pursuant to Section 1.12; and
  - iii) In addition to the foregoing schedules for exports, imports and wheel through transactions, Market Participants shall submit confirmations of each scheduled transaction from each other party to the transaction in addition to the party submitting the schedule, or the adjacent Control Area.
- (c-1) A Market Participant may elect to submit in the Day-ahead Energy Market a form of Virtual Transaction that combines an offer to sell energy at a source, with a bid to buy the same megawatt quantity of energy at a sink where such transaction specifies the maximum difference between the Locational Marginal Prices at the source and sink. The Office of Interconnection will schedule these transactions only to the extent this difference in Locational Marginal Prices is within the maximum amount specified by the Market Participant. A Virtual Transaction of this type is referred to as an "Up-to Congestion Transaction." Such Up-to Congestion Transactions may be wholly or partially scheduled depending on the price difference

between the source and sink locations in the Day-ahead Energy Market. The maximum difference between the source and sink prices that a participant may specify shall be limited to +/- \$50/MWh. The foregoing price specification shall apply to the price difference between the specified source and sink in the day-ahead scheduling process only. An accepted Up-to Congestion Transaction results in scheduled injection at a specified source and scheduled withdrawal of the same megawatt quantity at a specified sink in the Day-ahead Energy Market. The source-sink paths on which an Up-to Congestion Transaction may be submitted are limited to those paths posted on the PJM internet site and determined by the Office of the Interconnection using the following criteria:

- Step 1: Start with the historic set of eligible nodes that were available as sources and sinks for interchange transactions on the PJM OASIS.
- Step 2: Remove from the list of nodes described in Step 1 all load buses below 69 kV.
- Step 3: Remove from the resulting set of nodes from Step 2 all generator buses at which no generators of 100 megawatts or more are connected.
- Step 4: Remove from the results of Step 3 all electrically equivalent nodes.
- Market Sellers wishing or required to sell into the Day-ahead Energy Market shall submit (d) offers for the supply of energy (including energy from hydropower units), demand reductions, Regulation, Operating Day-ahead Scheduling Reserves or other services for the following Operating Day for each clock hour for which the Market Seller desires or is required to make its resource available to the Office of the Interconnection. Offers for the supply of energy may be cost-based, market-based, or both, and may vary hour to hour. Offers shall be submitted to the Office of the Interconnection in the form specified by the Office of the Interconnection and shall contain the information specified in the Office of the Interconnection's Offer Data specification, this Section 1.10.1A(d), Schedule 2 of the Operating Agreement, and the PJM Manuals, as applicable. Market Sellers owning or controlling the output of a Generation Capacity Resource that was committed in an FRR Capacity Plan, self-supplied, offered and cleared in a Base Residual Auction or Incremental Auction, or designated as replacement capacity, as specified in Attachment DD of the PJM Tariff, and that has not been rendered unavailable by a Generator Planned Outage, a Generator Maintenance Outage, or a Generator Forced Outage shall submit offers for the available capacity of such Generation Capacity Resource, including any portion that is self-scheduled by the Generating Market Buyer. Such offers shall be based on the ICAP equivalent of the Market Seller's cleared UCAP capacity commitment, provided, however, where the underlying resource is a Capacity Storage Resource or an Intermittent Resource, the Market Seller shall satisfy the must offer requirement by either self-scheduling or offering the unit as a dispatchable resource, in accordance with the PJM Manuals, where the hourly dayahead self-scheduled values for such Capacity Storage Resources and Intermittent Resources may vary hour to hour from the capacity commitment. Any offer not designated as a Maximum Emergency offer shall be considered available for scheduling and dispatch under both Emergency and non-Emergency conditions. Offers may only be designated as Maximum Emergency offers to the extent that the Generation Capacity Resource falls into at least one of the following categories:

- i) Environmental limits. If the resource has a limit on its run hours imposed by a federal, state, or other governmental agency that will significantly limit its availability, on either a temporary or long-term basis. This includes a resource that is limited to operating only during declared PJM capacity emergencies by a governmental authority.
- Fuel limits. If physical events beyond the control of the resource owner result in the temporary interruption of fuel supply and there is limited on-site fuel storage. A fuel supplier's exercise of a contractual right to interrupt supply or delivery under an interruptible service agreement shall not qualify as an event beyond the control of the resource owner.
- iii) Temporary emergency conditions at the unit. If temporary emergency physical conditions at the resource significantly limit its availability.
- iv) Temporary megawatt additions. If a resource can provide additional megawatts on a temporary basis by oil topping, boiler over-pressure, or similar techniques, and such megawatts are not ordinarily otherwise available.

The submission of offers for resource increments that have not cleared in a Base Residual Auction or an Incremental Auction, were not committed in an FRR Capacity Plan, and were not designated as replacement capacity under Attachment DD of the PJM Tariff shall be optional, but any such offers must contain the information specified in the Office of the Interconnection's Offer Data specification, this Section 1.10.1A(d), Schedule 2 of the Operating Agreement, and the PJM Manuals, as applicable. Energy offered from generation resources that have not cleared a Base Residual Auction or an Incremental Auction, were not committed in an FRR Capacity Plan, and were not designated as replacement capacity under Attachment DD of the PJM Tariff shall not be supplied from resources that are included in or otherwise committed to supply the Operating Reserves of a Control Area outside the PJM Region.

#### The foregoing offers:

- i) Shall specify the Generation Capacity Resource or Demand Resource and energy or demand reduction amount, respectively, for each hour in the offer period, and the minimum run time for generation resources and minimum down time for Demand Resources;
- ii) Shall specify the amounts and prices for the entire Operating Day for each resource component offered by the Market Seller to the Office of the Interconnection;
- iii) If based on energy from a specific generation resource, may specify start-up and no-load fees equal to the specification of such fees for such resource on file with the Office of the Interconnection, if based on

- reductions in demand from a Demand Resource may specify shutdown costs;
- iv) Shall set forth any special conditions upon which the Market Seller proposes to supply a resource increment, including any curtailment rate specified in a bilateral contract for the output of the resource, or any cancellation fees;
- v) May include a schedule of offers for prices and operating data contingent on acceptance by the deadline specified in this Schedule, with a second schedule applicable if accepted after the foregoing deadline;
- vi) Shall constitute an offer to submit the resource increment to the Office of the Interconnection for scheduling and dispatch in accordance with the terms of the offer, which offer shall remain open through the Operating Day, for which the offer is submitted, unless a) modified by a Real-time Offer, b) modified pursuant to subsection (n) of this section, or c) the Market Seller updates the availability of its generation resource or the availability of its schedule of offers pursuant to the PJM Manuals;
- vii) Shall be final as to the price or prices at which the Market Seller proposes to supply energy or other services to the PJM Interchange Energy Market, such price or prices being guaranteed by the Market Seller for the period extending through the end of the following Operating Day, unless modified after the close of the Day-ahead Energy Market and no later than at least 60 minutes before the applicable clock hour during the Operating Day
- viii) Shall not exceed an energy offer price of \$1,000/megawatt-hour for all Generation Capacity Resources; and
- ix) Shall not exceed an energy offer price of \$1,000/megawatt-hour, plus the applicable Reserve Penalty Factor for the Primary Reserve Requirement, minus \$1.00, for all Economic Load Response Resources;
- x) Shall not exceed an offer price as follows for Emergency Load Response and Pre-Emergency Load Response participants with:
  - a) a 30 minute lead time, pursuant to Section A.2 of Attachment DD-1 of the Tariff and the parallel provision of Schedule 6 of the RAA, \$1,000/megawatt-hour, plus the applicable Reserve Penalty Factor for the Primary Reserve Requirement, minus \$1.00;
  - b) an approved 60 minute lead time, pursuant to Section A.2 of Attachment DD-1 of the Tariff and the parallel provision of Schedule 6 of the RAA, \$1,000/megawatt-hour, plus [the

- applicable Reserve Penalty Factor for the Primary Reserve Requirement divided by 2]; and
- c) an approved 120 minute lead time, pursuant to Section A.2 of Attachment DD-1 of the Tariff and the parallel provisions of Schedule 6 of the RAA, \$1,100/megawatt-hour.
- (e) A Market Seller that wishes to make a resource available to sell Regulation service shall submit an offer for Regulation-for each clock hour for which the Market Seller desires or is required to make its resource available to the Office of the Interconnection to provide Regulation that shall specify the megawatts of Regulation being offered, which must equal or exceed 0.1 megawatts, the Regulation Zone for which such Regulation is offered, the price of the capability offer in dollars per MW, the price of the performance offer in Dollars per change in MW, and such other information specified by the Office of the Interconnection as may be necessary to evaluate the offer and the resource's opportunity costs. Additionally, such offers may vary hour to hour. The total of the performance offer multiplied by the historical average mileage used in the market clearing plus the capability offer shall not exceed \$100/megawatt-hour per MWh-in the case of Regulation offered for all Regulation Zones. In addition to any market-based offer for Regulation, the Market Seller also shall submit a cost-based offer. A cost-based offer must be in the form specified in the PJM Manuals and consist of the following components as well as any other components specified in the PJM Manuals:
  - i. The costs (in \$/MW) of the fuel cost increase due to the steady-state heat rate increase resulting from operating the unit at lower megawatt output incurred from the provision of Regulation shall apply to the capability offer;
  - ii. The cost increase (in  $\Delta MW$ ) in costs associated with movement of the regulation resource incurred from the provision of Regulation shall apply to the performance offer; and
  - iii. An adder of up to \$12.00 per megawatt of Regulation provided applied to the capability offer.

Qualified Regulation capability must satisfy the measurement and verification tests specified in the PJM Manuals.

(f) Each Market Seller owning or controlling the output of a Generation Capacity Resource committed to service of PJM loads under the Reliability Pricing Model or Fixed Resource Requirement Alternative shall submit a forecast of the availability of each such Generation Capacity Resource for the next seven days. A Market Seller (i) may submit a non-binding forecast of the price at which it expects to offer a generation resource increment to the Office of the Interconnection over the next seven days, and (ii) shall submit a binding offer for energy, along with start-up and no-load fees, if any, for the next seven days or part thereof, for any generation resource with minimum notification or start-up requirement greater than 24 hours. Such resources committed by the Office of the Interconnection will not receive Operating

Reserve Credits nor otherwise be made whole for its hours of operation for the duration of any portion of such commitment that exceeds the maximum start-up and notification times for such resources during Hot Weather Alerts and Cold Weather Alerts, consistent with Sections 3.2.3 and 6.6 hereof.

- (g) Each <u>portion of an offer that does not vary by hour and is submitted</u> by a Market Seller of a Generation Capacity Resource <u>into the Day-ahead Energy Market</u> shall remain in effect for subsequent Operating Days until superseded or canceled.
- (h) The Office of the Interconnection shall post the total hourly loads scheduled in the Dayahead Energy Market, as well as, its estimate of the combined hourly load of the Market Buyers for the next four days, and peak load forecasts for an additional three days.
- Except for Economic Load Response Participants, all Market Participants may submit (i) Virtual Transactions that apply to the Day-ahead Energy Market only. Such Virtual Transactions must comply with the requirements set forth in the PJM Manuals and must specify amount, location and price, if any, at which the Market Participant desires to purchase or sell energy in the Day-ahead Energy Market. The Office of the Interconnection may require that a market participant shall not submit in excess of a defined number of bid/offer segments in the Dayahead Energy Market, as specified in the PJM Manuals, when the Office of the Interconnection determines that such limit is required to avoid or mitigate significant system performance problems related to bid/offer volume. Notice of the need to impose such limit shall be provided prior to 10:00 a.m. EPT on the day that the Day-ahead Energy Market will clear. For purposes of this provision, a bid/offer segment is each pairing of price and megawatt quantity submitted as part of an Increment Offer or Decrement Bid. For purposes of applying this provision to an Upto Congestion Transaction, a bid/offer segment shall refer to the pairing of a source and sink designation, as well as price and megawatt quantity, that comprise each Up-to Congestion Transaction.
- (j) A Market Seller that wishes to make a generation resource or Demand Resource available to sell Synchronized Reserve shall submit an offer for Synchronized Reserve for each clock hour for which the Market Seller desires or is required to make its resource available to the Office of the Interconnection to provide Synchronized Reserve that shall specify the megawatts of Synchronized Reserve being offered, which must equal or exceed 0.1 megawatts, the price of the offer in dollars per megawatt hour, and such other information specified by the Office of the Interconnection as may be necessary to evaluate the offer and the energy used by the generation resource to provide the Synchronized Reserve and the generation resource's unit specific opportunity costs. Such offers may vary hour by hour. The price of the offer shall not exceed the variable operating and maintenance costs for providing Synchronized Reserve plus seven dollars and fifty cents.
- (k) An Economic Load Response Participant that wishes to participate in the Day-ahead Energy Market by reducing demand shall submit an offer to reduce demand to the Office of the Interconnection for each clock hour for which the Economic Load Response Participant desires to make its resource available to the Office of the Interconnection to reduce demand. The offer must equal or exceed 0.1 megawatts, may vary hour by hour, and the offer shall specify: (i) the

amount of the offered curtailment in minimum increments of .1 megawatts: (ii) the Day-ahead Locational Marginal Price above which the end-use customer will reduce load, subject to section 1.10.1A(d)(ix); and (iii) at the Economic Load Response Participant's option, start-up costs associated with reducing load, including direct labor and equipment costs, opportunity costs, and/or a minimum of number of contiguous hours for which the load reduction must be committed. Economic Load Response Participants submitting offers to reduce demand in the Day-ahead Energy Market may establish an incremental offer curve, provided that such offer curve shall be limited to ten price pairs (in MWs) per hour.

- (1) Market Sellers owning or controlling the output of a Demand Resource that was committed in an FRR Capacity Plan, or that was self-supplied or that offered and cleared in a Base Residual Auction or Incremental Auction, may submit demand reduction bids for the available load reduction capability of the Demand Resource. The submission of demand reduction bids for Demand Resource increments that were not committed in an FRR Capacity Plan, or that have not cleared in a Base Residual Auction or Incremental Auction, shall be optional, but any such bids must contain the information required to be included in such bids, as specified in the PJM Economic Load Response Program. A Demand Resource that was committed in an FRR Capacity Plan, or that was self-supplied or offered and cleared in a Base Residual Auction or Incremental Auction, may submit a demand reduction bid in the Day-ahead Energy Market as specified in the Economic Load Response Program; provided, however, that in the event of an Emergency PJM shall require Demand Resources to reduce load, notwithstanding that the Zonal LMP at the time such Emergency is declared is below the price identified in the demand reduction bid.
- (m) Market Sellers providing Day-ahead Scheduling Reserves Resources shall submit in the Day-ahead Scheduling Reserves Market: 1) a price offer in dollars per megawatt hour; and 2) such other information specified by the Office of the Interconnection as may be necessary to determine any relevant opportunity costs for the resource(s). The foregoing notwithstanding, to qualify to submit Day-ahead Scheduling Reserves pursuant to this section, the Day-ahead Scheduling Reserves Resources shall submit energy offers in the Day-ahead Energy Market including start-up and shut-down costs for generation resource and Demand Resources, respectively, and all generation resources that are capable of providing Day-ahead Scheduling Reserves that a particular resource can provide that service. The megawatthw quantity of Day-ahead Scheduling Reserves that a particular resource can provide in a given hour will be determined based on the energy Offer Data submitted in the Day-ahead Energy Market, as detailed in the PJM Manuals.
- (n) Offers made pursuant to subsections (d), (e), (j) or (k) of this section, or during the rebidding period pursuant to section 1.10.9(a) of this Schedule, may be updated hour by hour at any time up to 60 minutes before the applicable clock hour during the Operating Day.

## **1.10.9B** Updating Offers in Real-time

Each Market Seller may submit one or more Real-time Offers up to 60 minutes before the applicable clock hour during the Operating Day. A Market Seller's Real-time Offer for a resource shall supersede any previous offer of the Market Seller for that resource for the

applicable clock hour. A Market Seller's Real-time Offer may be greater than or less than its offer submitted in the Day-ahead Energy Market, regardless of whether the Market Seller's offer cleared in the Day-ahead Energy Market, or greater than or less than a previously submitted Real-time Offer, subject to the following conditions:

- (a) Cost-based Real-time Offers must comply with Schedule 2 of the Operating Agreement and the PJM Manuals.
- (b) Market-based Real-time Offers may be submitted at any price level provided they do not exceed the applicable energy offer caps specified in this Schedule.
- (c) Whenever a Market Seller submits a change to its market-based Real-time Offer for a clock hour during the Operating Day, the Market Seller must ensure that its currently applicable cost-based offer for such clock hour is still compliant with the cost development guidelines described in Schedule 2 of this Agreement and PJM Manuals. If such offer is not compliant with the cost-development guidelines, the Market Seller must submit an updated cost-based Real-time Offer for that clock hour that is compliant with the cost development guidelines, unless the Market Seller's estimation of its new costs for the clock hour does not exceed its currently applicable cost-based offer by more than \$5/MWh.

# **6.4.1** Applicability

- (f) For the purposes of conducting the three pivotal supplier test in subsection (e), the following applies:
  - (i) All megawatts of available incremental supply for which the power distribution factor ("dfax") has an absolute value equal to or greater than the dfax used by the Office of the Interconnection's system operators when evaluating the impact of generation with respect to the constraint ("effective megawatts") will be included in the available supply analysis at costs equal to the cost-based offers of the available incremental supply adjusted for dfax ("effective costs"). The Office of the Interconnection will post on the PJM website the dfax value used by operators with respect to a constraint when it varies from three percent.
  - (ii) The three pivotal supplier test will include in the definition of the relevant market incremental supply up to and including all such supply available at an effective cost equal to 150% of the cost-based clearing price calculated using effective costs and effective megawatts and the need for megawatts to solve the constraint.
  - (iii) Offer price caps will apply on a generation supplier basis (i.e. not a generating unit by generating unit basis) and only the generation suppliers that fail the three pivotal supplier test will have their units that are

dispatched with respect to the constraint offer capped. A generation supplier for the purposes of this section includes corporate affiliates. Supply controlled by a generation supplier or its affiliates by contract with unaffiliated third parties or otherwise will be included as supply of that generation supplier; supply owned by a generation supplier but controlled by an unaffiliated third party by contract or otherwise will be included as supply of that third party.

A generation supplier's units are offer capped if, when combined with the two largest other generation suppliers, the generation supplier is pivotal.

- (iv) In the Day-ahead Energy Market, the Office of the Interconnection shall include price sensitive demand, Increment Offers and Decrement Bids as demand or supply, as applicable, in the relevant market.
- (v) If any Market Seller increases its market-based Real-time Offer relative to its Committed Offer, PJM will reevaluate whether mitigation is appropriate for that Market Seller, and conduct the three-pivotal supplier test in accordance with this subsection.

## 3.3A.5 Market Settlements in Real-time Energy Market.

(a) Economic Load Response Participants that submit offers for load reductions in the Real-time Energy Market Day-ahead Energy Market by no later than 2:15 p.m. on the day prior to the Ooperating Dday that submitted a day-ahead offer that cleared or that otherwise are dispatched by the Office of the Interconnection in the Real-time Energy Market shall be compensated for reducing demand based on the actual kWh relief provided in excess of committed day-ahead load reductions. The offer shall contain the Offer Data specified in section 1.10.1A(k) of this Schedule and shall not thereafter be subject to change; provided, however, the Economic Load Response Participant may revise update the previously specified minimum or maximum load reduction quantity and associated price by submitting a Real-time Offer for a clockn operating hour by providing notice to the Office of the Interconnection in the form and manner specified in the PJM Manuals no later than three hours 60 minutes prior to such operating clock hour. Economic Load Response Participants may also submit Real-time Offers for a clock hour for an Operating Day containing Offer Data specified in section 1.10.1A(k) of this Schedule if they have not submitted an offer into the Day-ahead Energy Market, and may update such offers up to 60 minutes prior to such clock hour. Economic Load Response Participants may, at their option, combine separately registered loads that have a common pricing point into a single portfolio for purposes of offering and dispatching their load reduction capability; provided however that any load reductions will continue to be measured and verified at the individual registration level prior to aggregation at the portfolio level for purposes of energy market and balancing operating reserves settlements. An Economic Load Response Participant that curtails or causes the curtailment of demand in real-time in response to PJM dispatch, and for which the

applicable real-time LMP is equal to or greater than the threshold price established under the Net Benefits Test, will be compensated by PJMSettlement at the real-time Locational Marginal Price.