

PJM Interconnection, L.L.C. 2750 Monroe Blvd Audubon, PA 19403

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February 14, 2019

The Honorable Kimberly D. Bose Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Room 1A Washington, D.C. 20426

*Re: PJM Interconnection L.L.C., Docket Nos. ER19-210-000 and EL19-8-000 Responses to Deficiency Letter re: Major Maintenance and Operating Costs Recovery* 

Dear Secretary Bose:

PJM Interconnection, L.L.C. ("PJM") hereby responds to the letter of the Federal Energy

Regulatory Commission's ("Commission") Office of Energy Market Regulation issued on

January 15, 2019<sup>1</sup> seeking additional information concerning the filings it submitted on October

29, 2018.<sup>2</sup> PJM appreciates the opportunity to further clarify the proposed revisions.

### I. RESPONSE TO DEFICIENCY LETTER

- 1) In the filing, PJM explains that "[t]hese revisions will not prohibit Generation Resources from continuing to recover major maintenance costs through the capacity market if they choose to do so, provided they are not also planning to recover the same costs in their energy market cost-based offers."<sup>3</sup> In its answer, PJM includes language that would "properly ensure that variable costs incurred as a result of energy production are included in the energy market rather than in the Avoidable Cost Rate component of capacity offers. At the same time, this will allow Market Sellers to continue to include costs that are not incurred as a result of energy production, and thus are treated by such Market Sellers as fixed costs, in the Avoidable Cost Rate."<sup>4</sup>
  - a) Please describe the process PJM uses to verify that major maintenance costs are not double-recovered through both the capacity market and energy

<sup>&</sup>lt;sup>1</sup> *PJM Interconnection, L.L.C.*, Deficiency Letter, Docket Nos. ER19-210-000 and EL19-8-000 (January 15, 2019) ("Deficiency Letter").

<sup>&</sup>lt;sup>2</sup> *PJM Interconnection, L.L.C.*, Transmittal Letters, Docket Nos. ER19-210-000 and EL19-8-000 (September 7, 2018) ("PJM Transmittal").

<sup>&</sup>lt;sup>3</sup> PJM Transmittal in Docket No. ER19-210 at 21.

<sup>&</sup>lt;sup>4</sup> PJM Answer at 6.

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> market. Specifically, for the 953 resources<sup>5</sup> that are not required to submit supporting cost data for their capacity market offers because they elect the default offer cap (Net CONE of the zone in which the resource is located times the balancing ratio) for their Capacity Performance offers, do market sellers provide PJM a breakdown of capacity market cost data that includes a variable operations and maintenance line item?

#### PJM Response

Market Sellers that submit capacity offers greater than the default offer cap are required to submit a breakdown of capacity market cost data that include a variable operations and maintenance line item for review by PJM and the Independent Market Monitor for the PJM Region ("IMM"). However, the default offer cap is not based on unit-specific cost data, and Market Sellers are not required to provide unit-specific cost data if their capacity offers are below the default offer cap. Thus, as PJM acknowledged in response to concerns raised by the Organization of PJM States, Inc. and the IMM, additional clarification to Tariff, Attachment DD, section 6.8(c) would address the double recovery concerns. Specifically, PJM proposed that the Commission direct PJM, in a compliance filing, to specify that variable costs directly attributable to the production of energy must be excluded from a Market Seller's generation resource Avoidable Cost Rate<sup>6</sup> and can only be included in the resource's energy offer.<sup>7</sup> To ensure the concern raised by this question is sufficiently addressed and consistent with the proposed language in PJM's Answer, PJM is filing revisions to Tariff, Attachment DD, section 6.8(c), for the Commission to accept as part of this deficiency response. Specifically, the

<sup>&</sup>lt;sup>5</sup> Monitoring Analytics, LLC, Analysis of the 2021/2022 RPM Base Residual Auction: Revised, August 24, 2018, page 42, Table 6.

<sup>&</sup>lt;sup>6</sup> For the purpose of this filing, capitalized terms not defined herein shall have the meaning as contained in the PJM Open Access Transmission Tariff, Amended and Restated Operating Agreement of PJM Interconnection, L.L.C., or the Reliability Assurance Agreement Among Load Serving Entities in the PJM Region.

<sup>&</sup>lt;sup>7</sup> PJM Answer at 3-4

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language will be as follows:

(c) Variable costs that are directly attributable to the production of energy shall be excluded from a Market Seller's generation resource Avoidable Cost Rate. Notwithstanding the foregoing, a Market Seller that included variable costs attributable to the production of energy in a generation resource's Avoidable Cost Rate prior to April 15, 2019 shall not include such costs in such generation resource's Maintenance Adders or Operating Costs for any Delivery Year for which it has already included such costs in the generation resource's Avoidable Cost Rate. A Market Seller implicated by this paragraph may continue including such variable costs attributable to the production of energy in its Avoidable Cost Rate for each generation resource for any Delivery Year for which it already did so prior to April 15, 2019.

This explicit language makes clear that Market Sellers cannot recover major maintenance costs that are directly attributable to energy production in the capacity market, which ensures that major maintenance costs are not double-recovered through both the capacity market and energy market. At the same time, it provides a limited transition for Market Sellers that previously included variable major maintenance and overhaul costs in their Avoidable Cost Rates for one or more resources in completed capacity auctions.

> b) Recognizing the wide range of possible major maintenance costs, which may differ by technology type, manufacturer, and vintage, please provide a detailed list of the costs, by resource type, that PJM proposes to allow a Market Seller to classify as major maintenance costs directly related to the production of energy. Please explain why each of these cost items is appropriately classified as energy-related.

### PJM Response

PJM classifies major inspections and overhauls of gas turbine generators and steam turbine generators that are based on the number of starts or operating hours of the unit as major maintenance costs directly related to electric production. These inspections and overhauls are classified as major maintenance because they require partial disassembly of the turbine casing or complete disassembly of the turbine to complete; and they are classified as directly related to Kimberly D. Bose, Secretary February 14, 2019 Page 4 of 14

electric production because they are solely based on the number of starts or operating hours.

For both gas and steam turbine generators of all manufacturers and vintages, typical tasks completed during major inspections and overhauls include:

- turbine blade repair/replacement;
- turbine diaphragm repair;
- casing repair;
- bearing repair/refurbishment; and
- seal repair/replacement and generator refurbishment.

Major maintenance of gas turbine generators of all manufacturers and vintages directly related to electric production can also include:

- compressor blade repair/replacement; and
- hot gas path inspections, repairs, or replacements.

Major maintenance of steam turbine generators of all manufacturers and vintages directly related to electric production can also include:

- stop valve repairs;
- throttle valve repairs;
- nozzle block repairs; and
- intercept valve repairs.

The major maintenance tasks listed above for both gas and steam turbine generators are performed based on Original Equipment Manufacturers ("OEM") recommendations that are based on the number of starts or operating hours of the unit. For instance, GE Power describes maintenance planning and intervals based on starts and operating hours for heavy-duty gas turbines in the publicly available paper "Heavy-Duty Gas Turbine Operating and Maintenance Considerations."<sup>8</sup> Major maintenance is typically not performed if the unit has not reached the

<sup>&</sup>lt;sup>8</sup> "Heavy-Duty Gas Turbine Operating and Maintenance Considerations" GER-3620N (10/17) GE Power Atlanta, GA, available at <u>www.ge.com/content/dam/gepower-pgdp/global/en\_US/documents/technical/ger/ger-3620n-heavy-duty-gas-</u> turbine-operationg-maintenance-considerations.pdf

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OEM recommended start or run time intervals. Only starting and operating the unit to produce energy creates the wear and tear on the turbine generator that requires the major maintenance tasks listed above.

*c)* Please provide an estimated range of the value for each of these costs (e.g., from historical data, manufacturer's and/or PJM's estimates, etc.).

### PJM Response

Based on the data submitted to PJM as part of the annual Maintenance Adder review specified in Operating Agreement, Schedule 2, section 4.1, the typical cost range for a major overhaul on steam turbine generators is approximately \$2 million to \$10 million depending on unit size. PJM expects major maintenance costs for combustion turbines ("CT") and combined cycle ("CC") generation facilities to be in a similar \$2 million to \$10 million range.

d) Please clarify whether PJM proposes to allow all costs from FERC Accounts 512, 513, and 553 to be included as major maintenance costs recoverable in the energy market. If not, please explain which maintenance costs would not be permitted.

### PJM Response

Market Sellers that use FERC Accounts 512 (Maintenance of Boiler Plant), 513 (Maintenance of Electric Plant) and 553 (Maintenance of Generating and Electric Plant) can include all maintenance costs in those accounts, including major maintenance costs in the energy market as long as they are directly related to electric production and have removed straight time labor. Straight time labor is a fixed cost that is typically included in Market Seller's capacity offer. PJM provided the following clarification on FERC accounts in proposed revisions to various sections of Manual 15 that referenced FERC accounts:

Market Sellers that use FERC accounts must remove straight time labor expenses from the accounts as those costs are typically recovered in the capacity market.<sup>9</sup>

<sup>&</sup>lt;sup>9</sup> Proposed PJM Manual 15: Cost Development Guidelines, § 3.6.

# e) Please explain whether resources will have any discretion in determining which costs are variable and whether PJM will review these choices to determine whether the particular cost items are properly included in either market.

### PJM Response

Market Sellers will not have discretion in determining which maintenance costs are variable (includable in the energy market) and which are fixed (included in the capacity market). As noted in response to question 1, above, PJM proposes revised language to Tariff, Attachment DD, section 6.8(c) to specify that variable costs cannot be recovered in the capacity market. Further, to more clearly describe the maintenance expenses sellers may include in their energy offers, PJM included the following additional detail in the proposed revision to Manual 15, section 2.6.1:

15, section 2.6.1:

2.6.1 Allowable Maintenance Expenses

Maintenance Costs are expenses incurred as a result of electric production. Allowable expenses can include repair, replacement, inspection, and overhaul expenses related to the but not limited to following systems – steam turbine, gas turbine, generator, boiler, heat Recovery Steam generators (HSRG), main steam, feed water, condensate, condenser, cooling towers, transformers, controls, and fuel systems, etc.

Maintenance Costs that cannot be included in a unit's cost-based offer are preventative maintenance and routine maintenance on auxiliary equipment like buildings, HVAC, compressed air, closed cooling water, heat tracing/freeze protection, and water treatment. Typically if the system is needed to remain in-service when the unit is not in operation expenses related to it cannot be included in a unit's cost based offer.<sup>10</sup>

This Manual language makes clear which generating resource systems are considered directly related to electric production and considered variable maintenance. It also specifies which generating resource systems are not considered directly related to electric production and considered fixed maintenance.

PJM performs an annual review of the Maintenance Adders used by Market Sellers in accordance with Operating Agreement, Schedule 2, section 4.1. Specifically, PJM reviews the

<sup>&</sup>lt;sup>10</sup> Proposed PJM Manual 15: Cost Development Guidelines, § 2.6.1.

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breakdown of all expenses that a Market Seller seeks to include in their Maintenance Adder in the energy market. PJM must approve all Maintenance Adders before they can be included in the Market Seller's energy offer. In the Capacity Market, if a Market Seller submits an offer greater than the default offer cap, the Market Seller must also submit a unit-specific ACR template which breaks down all costs for review by the IMM.

- 2) PJM states that during its annual review of variable operation and maintenance costs, it discovered that certain types of resources, such as steam and nuclear resources, were including major maintenance costs as part of their energy market offers.<sup>11</sup>
  - *a)* Please provide the study that PJM references in its filing related to the "unit-specific Maintenance Adders in 2017."<sup>12</sup>

### PJM Response

The 2017 review did not take the form of a "study." PJM clarifies that the review referenced in the transmittal letter is the annual Maintenance Adder review that PJM performs in accordance with Operating Agreement, Schedule 2, section 4.1. Beginning in 2017, PJM annually reviewed all Maintenance Adders used by Market Sellers in their cost-based offers. This review includes a breakdown of the maintenance costs included in the most recent year and the maintenance history used by the Market Seller to calculate their Maintenance Adder. It was during this initial Maintenance Adder review in 2017 that PJM noticed certain types of resources, such as steam and nuclear, were including major maintenance costs as part of their energy market offers. While some resources identified major maintenance costs in the most recent year's maintenance costs in previous years of the maintenance history, which are

<sup>&</sup>lt;sup>11</sup> PJM Transmittal in Docket No. EL19-8 at 12.

<sup>&</sup>lt;sup>12</sup> PJM Transmittal in Docket No. EL19-8 at 12. To the extent that some of the requested information may include Critical Energy/Electric Infrastructure Information or other privileged information, please submit a nonpublic version in addition to a public version for Commission review, in accordance with 18 C.F.R. § 388.112(c) (2018).

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indicative of major maintenance being performed in those years. As noted above, these spikes ranged from \$2 to \$10 million in any specific year of the maintenance history.

Maintenance Adders are typically calculated as the average of a unit's 10 or 20 year maintenance cost history.<sup>13</sup> All years of the maintenance history include routine maintenance (repair/replacement) directly related to wear and tear from electric production on equipment such as feedwater pumps, condensate pumps, cooling tower, boiler, heat recovery steam generators. While these repair/replacement costs vary from year to year, they are relatively stable from year to year when compared to major maintenance costs. The intent of the Maintenance Adder calculation using a maintenance history is to average major maintenance cost spikes in a resource's history over multiple years. Major maintenance typically occurs on a 4 to 10 year interval depending on starts and run hours and results in a cost spike in the year(s) the major maintenance took place. During PJM's 2017 review of the Maintenance Adders, PJM noted 53 steam and nuclear units with large cost spikes in the maintenance history, indicating that major maintenance occurred during those periods.

<sup>&</sup>lt;sup>13</sup> Immature units that do not have a 10 or 20 year maintenance history use the available maintenance history or include estimates for the years with no history.

b) Were all non-CC and CT resources including major maintenance costs in energy market offers? If not, please provide, for each resource type, how many of these resources and the percentage of the total number of each resource type that have been including major maintenance costs in energy market offers.

### PJM Response

Non-CC and CT resources were not all including major maintenance costs in their Maintenance Adders. During PJM's annual review of Maintenance Adders, PJM determined that 53 steam and nuclear resources out of 194 non-CC and CT resources that submitted Maintenance Adders for PJM review included major maintenance in the calculation of their Maintenance Adder. This review revealed that a large fraction (i.e., over 25 %) of steam and nuclear resources included major maintenance costs in their Maintenance Adders. This review highlighted the contrast between the opportunity for steam and nuclear resources to include such costs versus the prohibition in PJM's manuals on CT and CC plants including such costs in their Maintenance Adders.

> c) Please explain the analysis PJM conducted that resulted in it concluding that major maintenance costs for CT and CC resources should no longer be recoverable in the capacity market and instead are more appropriately included in the energy market.

#### PJM Response

As explained in the transmittal letter, PJM's filing is designed to correct a discrepancy between allowable recovery for CT and CC resources versus all other resources, which is not justified and is unduly discriminatory. As a result, the focus of this filing is to ensure equal treatment for the potential recovery of these costs between CT and CC resources versus all other resources. Given the targeted focus of this filing, PJM did not undertake a stand-alone analysis of the appropriateness of recovery of these costs in the energy market in general as that issue is beyond the scope of this filing. Rather, PJM's analysis was that there is an unwarranted Kimberly D. Bose, Secretary February 14, 2019 Page 10 of 14

difference in PJM's rules in treatment of CT and CC resources compared to all other resources with respect to including in energy market offers major maintenance expenses that are directly related to electric production; and that such similar expenses for all resource types should be included in the energy market because the expenses are directly related to energy production.<sup>14</sup>

- 3) *PJM proposes to revise Operating Agreement, Schedule 2, section 1.1(a) by adding the term "Operating Costs" to the list of recoverable costs in the energy market.*<sup>15</sup>
  - *a)* In which market have resources historically recovered these operating costs?

# PJM Response

Pursuant to Manual 15, Operating Costs have been historically recovered in the energy market as other fuel related costs or included in the Maintenance Adder.<sup>16</sup> The addition of Operating Costs to the Operating Agreement is intended to provide additional clarification of this requirement.

b) Recognizing the wide range of possible major maintenance costs, which may differ by technology type, manufacturer, and vintage, please provide a detailed list of the costs, by resource type, that PJM proposes to allow a Market Seller to classify as operating costs directly related to the production of energy.

# PJM Response

PJM and the IMM jointly determined and presented to stakeholders a list of allowable costs that could be considered Operating Costs for all unit technology types, manufacturers, and vintage and a methodology to include costs not included in the initial list. PJM proposes

<sup>&</sup>lt;sup>14</sup> PJM Transmittal in Docket No. ER19-210 at 5-10.

<sup>&</sup>lt;sup>15</sup> PJM Transmittal in Docket No. EL19-8 at 20.

<sup>&</sup>lt;sup>16</sup> PJM Manual 15: Cost Development Guidelines, § 2.3 (rev. 30, Dec. 4, 2018), <u>https://www.pjm.com/-/media/documents/manuals/m15.ashx</u>.

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additional details on what comprises Operating Costs and a methodology to include additional

costs in the future in the following revisions to Manual 15, section 2.37:

### 2.3.7 Operating Costs

The operating cost component of TFRC may be calculated based on a fixed or rolling average of values from one to five years in length, reviewed (and updated if changed) annually, or a rolling average from twelve to sixty months in length, reviewed (and updated if changed) monthly. Both the term and the frequency of the other fuel-related costs calculation shall be included in the Market Seller's Fuel Cost Policy. Allowable operating costs include lubricants, chemicals, Limestone, Trona, Ammonia, acids, caustics, water injection, and demineralizers. Market Sellers will be allowed to include additional operating costs via the Section 1.8 cost methodology and approval Process. Acceptable items will be added to M15 during the biennial revision.

*c) Are these operating costs based on a specific FERC Account?* 

# PJM Response

Operating Costs were not based on a specific FERC Account. A number of the proposed items are fuel related and could be included in existing FERC Accounts. Market Sellers can petition PJM to add additional items including the costs that are included in other specific FERC accounts not specified in Manual 15 so long as such costs are directly related to energy production related to operating the resource.

# II. CORRESPONDENCE AND COMMUNICATIONS

Correspondence and communications regarding this filing should be sent to the following

individuals:

Craig Glazer Vice President–Federal Gov't Policy PJM Interconnection, L.L.C. 1200 G Street, N.W. Suite 600 Washington, D.C. 20005 (202) 423-4743 craig.glazer@pjm.com Chenchao Lu Counsel PJM Interconnection, L.L.C. 2750 Monroe Boulevard Audubon, PA 19403 (610) 666-2255 <u>chenchao.lu@pjm.com</u> Kimberly D. Bose, Secretary February 14, 2019 Page 12 of 14

### III. SERVICE

PJM has served a copy of this filing on all PJM members and on all state utility regulatory commissions in the PJM Region by posting this filing electronically. In accordance with the Commission's regulations,<sup>17</sup> PJM will post a copy of this filing to the FERC filings section of its internet site, located at the following link: http://www.pjm.com/documents/fercmanuals/ferc-filings.aspx with a specific link to the newly-filed document, and will send an email on the same date as this filing to all PJM members and all state utility regulatory commissions in the PJM Region<sup>18</sup> alerting them that this filing has been made by PJM and is available by following such link. PJM also serves the parties listed on the Commission's official service list for this docket. If the document is not immediately available by using the referenced link, the document will be available through the referenced link within 24 hours of the filing. Also, a copy of this filing will be available on the FERC's eLibrary website located at the http://www.ferc.gov/docs-filing/elibrary.asp in accordance with following link: the Commission's regulations and Order No. 714. PJM also served this on each person designated on the official service list maintained by the Commission for this proceeding.

<sup>&</sup>lt;sup>17</sup> See 18 C.F.R. §§ 35.2(e) and 385.2010(f)(3).

<sup>&</sup>lt;sup>18</sup> PJM already maintains, updates, and regularly uses e-mail lists for all PJM members and affected state commissions.

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### **IV. CONCLUSION**

Wherefore, PJM requests that the Commission accept this response to the Commission's

deficiency letter.

Respectfully submitted,

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On behalf of *PJM Interconnection*, L.L.C.

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### **CERTIFICATE OF SERVICE**

I hereby certify that I have this day served the foregoing document upon each person

designated on the official service list compiled by the Secretary in this proceeding.

Dated at Audubon, this 14<sup>th</sup> day of February 2019.

/s/ Chen Lu

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# Attachment A

# Revisions to the PJM Open Access Transmission Tariff

(Marked / Redline Format)

# 6. MARKET POWER MITIGATION

# 6.1 Applicability

The provisions of the Market Monitoring Plan (in Tariff, Attachment M and Attachment - M Appendixand this section 6) shall apply to the Reliability Pricing Model Auctions.

# 6.2 Process

(a) [Reserved for Future Use]

(b) In accordance with the schedule specified in the PJM Manuals, following PJM's conduct of a Base Residual Auction or Incremental Auction pursuant to Tariff, Attachment DD, section 5.12, but prior to the Office of the Interconnection's final determination of clearing prices and charges pursuant to Tariff, Attachment DD, section 5.14, the Office of the Interconnection shall: (i) apply the Market Structure Test to any LDA having a Locational Price Adder greater than zero and to the entire PJM region; (ii) apply Market Seller Offer Caps, if required under this section 6; and (iii) recompute the optimization algorithm to clear the auction with the Market Seller Offer Caps in place.

(c) Within seven days after the deadline for submission of Sell Offers in a Base Residual Auction or Incremental Auction, the Office of the Interconnection shall file with FERC a report of any determination made pursuant to Tariff, Attachment DD, section 5.14(h), Tariff, Attachment DD, section 6.5(a)(ii), or Tariff, Attachment DD, section 6.7(c) identified in such sections as subject to the procedures of this section. Such report shall list each such determination, the information considered in making each such determination, and an explanation of each such determination. Any entity that objects to any such determination may file a written objection with FERC no later than seven days after the filing of the report. Any such objection must not merely allege that the determination overlooked or failed to consider relevant evidence. In the event that no objection is filed, the determination shall be final. In the event that an objection is filed, FERC shall issue any decision modifying the determination no later than 60 days after the filing of such report; otherwise, the determination shall be final. Final auction results shall reflect any decision made by FERC regarding the report.

# 6.3 Market Structure Test

- (a) [Reserved for Future Use]
- (b) Market Structure Test.

A constrained LDA or the PJM Region shall fail the Market Structure Test, and mitigation shall be applied to all jointly pivotal suppliers (including all Affiliates of such suppliers, and all third-party supply in the relevant LDA controlled by such suppliers by contract), if, as to the Sell Offers that comprise the incremental supply determined pursuant to section 6.3(c) below that are based on Generation Capacity Resources, there are not more than three jointly pivotal suppliers. The Office

of the Interconnection shall apply the Market Structure Test. The Office of the Interconnection shall confirm the results of the Market Structure Test with the Market Monitoring Unit.

(c) Determination of Incremental Supply

In applying the Market Structure Test, the Office of the Interconnection shall consider all (i) incremental supply (provided, however, that the Office of the Interconnection shall consider only such supply available from Generation Capacity Resources) available to solve the constraint applicable to a constrained LDA offered at less than or equal to 150% of the cost-based clearing price; or (ii) supply for the PJM Region, offered at less than or equal to 150% of the cost-based clearing price, provided that supply in this section includes only the lower of cost-based or market-based offers from Generation Capacity Resources. Cost-based clearing prices are the prices resulting from the RPM auction algorithm using the lower of cost-based or price-based offers for all Capacity Resources.

# 6.4 Market Seller Offer Caps

The Market Seller Offer Cap, stated in dollars per MW/day of unforced capacity, (a) applicable to price-quantity offers within the Base Offer Segment for an Existing Generation Capacity Resource shall be the Avoidable Cost Rate for such resource, less the Projected PJM Market Revenues for such resource, stated in dollars per MW/day of unforced capacity, provided, however, that the default Market Seller Offer Cap for any Capacity Performance Resource shall be the product of (the Net Cost of New Entry applicable for the Delivery Year and Locational Deliverability Area for which such Capacity Performance Resource is offered times the average of the Balancing Ratios in the three consecutive calendar years (during the Performance Assessment Intervals in such calendar years) that precede the Base Residual Auction for such Delivery Year), however, for the Base Residual Auction for the 2021/2022 Delivery Year, the Balancing Ratio used in the determination of the default Market Seller Offer Cap shall be 78.5 percent, and provided further that the submission of a Sell Offer with an Offer Price at or below the revised Market Seller Offer Cap permitted under this proviso shall not, in and of itself, be deemed an exercise of market power in the RPM market. Notwithstanding the previous sentence, a Capacity Market Seller may seek and obtain a Market Seller Offer Cap for a Capacity Performance Resource that exceeds the revised Market Seller Offer Cap permitted under the prior sentence, if it supports and obtains approval of such alternative offer cap pursuant to the procedures and standards of subsection (b) of this section 6.4. A Capacity Market Seller may not use the Capacity Performance default Market Seller Offer Cap, and also seek to include any one or more categories of the Avoidable Cost Rate defined in Tariff, Attachment DD, section 6.8 below. The Market Seller Offer Cap for an Existing Generation Capacity Resource shall be the Opportunity Cost for such resource, if applicable, as determined in accordance with Tariff, Attachment DD, section 6.7. Nothing herein shall preclude any Capacity Market Seller and the Market Monitoring Unit from agreeing to, nor require either such entity to agree to, an alternative market seller offer cap determined on a mutually agreeable basis. Any such alternative offer cap shall be filed with the Commission for its approval. This provision is duplicated in Tariff, Attachment M-Appendix, section II.E.3.

(b) For each Existing Generation Capacity Resource, a potential Capacity Market Seller must provide to the Market Monitoring Unit and the Office of the Interconnection data and

documentation required under section 6.7 below to establish the level of the Market Seller Offer Cap applicable to each resource by no later than one hundred twenty (120) days prior to the commencement of the offer period for the applicable RPM Auction. The Capacity Market Seller must promptly address any concerns identified by the Market Monitoring Unit regarding the data and documentation provided, review the Market Seller Offer Cap proposed by the Market Monitoring Unit, and attempt to reach agreement with the Market Monitoring Unit on the level of the Market Seller Offer Cap by no later than ninety (90) days prior to the commencement of the offer period for the applicable RPM Auction. The Capacity Market Seller shall notify the Market Monitoring Unit in writing, with a copy to the Office of the Interconnection, whether an agreement with the Market Monitoring Unit has been reached or, if no agreement has been reached, specifying the level of Market Seller Offer Cap to which it commits by no later than eighty (80) days prior to the commencement of the offer period for the applicable RPM Auction. The Office of the Interconnection shall review the data submitted by the Capacity Market Seller, make a determination whether to accept or reject the requested unit-specific Market Seller Offer Cap, and notify the Capacity Market Seller and the Market Monitoring Unit of its determination in writing, by no later than sixty-five (65) days prior to the commencement of the offer period for the applicable RPM Auction. If the Market Monitoring Unit does not provide its determination to the Capacity Market Seller and the Office of the Interconnection by the specified deadline, by no later than sixty-five (65) days prior to the commencement of the offer period for the applicable RPM Auction the Office of the Interconnection will make the determination of the level of the Market Seller Offer Cap, which shall be deemed to be final. If the Capacity Market Seller does not notify the Market Monitoring Unit and the Office of the Interconnection of the Market Seller Offer Cap it desires to utilize by no later than eighty (80) days prior to the commencement of the offer period for the applicable RPM Auction, it shall be required to utilize a Market Seller Offer Cap determined using the applicable default Avoidable Cost Rate specified in section 6.7(c) below.

(c) Nothing in this section precludes the Capacity Market Seller from filing a petition with FERC seeking a determination of whether the Sell Offer complies with the requirements of the Tariff.

For any Third Incremental Auction for Delivery Years through the 2017/2018 (d) Delivery Year, the Market Seller Offer Cap for an Existing Generation Capacity Resource shall be determined pursuant to subsection (a) of this Section 6.4, or if elected by the Capacity Market Seller, shall be equal to 1.1 times the Capacity Resource Clearing Price in the Base Residual Auction for the relevant LDA and Delivery Year. For any Third Incremental Auction for the 2018/2019 or 2019/2020 Delivery Years, the Market Seller Offer Cap for an Existing Generation Capacity Resource offering as a Base Capacity resource shall be determined pursuant to subsection (a) of this Section 6.4, or if elected by the Capacity Market Seller, shall be equal to 1.1 times the Capacity Resource Clearing Price in the Base Residual Auction for the relevant LDA and Delivery Year. For any Third Incremental Auction for the 2018/2019 Delivery Year or any subsequent Delivery Year, the Market Seller Offer Cap for an Existing Generation Capacity Resource offering as a Capacity Performance Resource shall be determined pursuant to subsection (a) of this Section 6.4, or if elected by the Capacity Market Seller, shall be equal to the greater of the Net Cost of New Entry times the Balancing Ratio for the relevant LDA and Delivery Year or 1.1 times the Capacity Resource Clearing Price in the Base Residual Auction for the relevant LDA and Delivery Year.

### 6.5 Mitigation

The Office of the Interconnection shall apply market power mitigation measures in any Base Residual Auction or Incremental Auction for any LDA, Unconstrained LDA Group, or the PJM Region that fails the Market Structure Test.

- (a) Mitigation for Generation Capacity Resources.
  - i) Existing Generation Capacity Resource

Mitigation will be applied on a unit-specific basis and only if the Sell Offer of Unforced Capacity from an Existing Generation Capacity Resource: (1) is greater than the Market Seller Offer Cap applicable to such resource; and (2) would, absent mitigation, increase the Capacity Resource Clearing Price in the relevant auction. If such conditions are met, such Sell Offer shall be set equal to the Market Seller Offer Cap.

ii) Planned Generation Capacity Resources

(A) Sell Offers based on Planned Generation Capacity Resources (including External Planned Generation Capacity Resources) shall be presumed to be competitive and shall not be subject to market power mitigation in any Base Residual Auction or Incremental Auction for which such resource qualifies as a Planned Generation Capacity Resource, but any such Sell Offer shall be rejected if it meets the criteria set forth in subsection (C) below, unless the Capacity Market Seller obtains approval from FERC for use of such offer prior to the close of the offer period for the applicable RPM Auction.

(B) Sell Offers based on Planned Generation Capacity Resources (including Planned External Generation Capacity Resources) shall be deemed competitive and not be subject to mitigation if: (1) collectively all such Sell Offers provide Unforced Capacity in an amount equal to or greater than two times the incremental quantity of new entry required to meet the LDA Reliability Requirement; and (2) at least two unaffiliated suppliers have submitted Sell Offers for Planned Generation Capacity Resources in such LDA. Notwithstanding the foregoing, any Capacity Market Seller, together with Affiliates, whose Sell Offers based on Planned Generation Capacity Resources in that modeled LDA are pivotal, shall be subject to mitigation.

(C) Where the two conditions stated in subsection (B) above are not met, or the Sell Offer is pivotal, the Sell Offer shall be rejected if it exceeds 140 percent of: 1) the average of location-adjusted Sell Offers for Planned Generation Capacity Resources from the same asset class as such Sell Offer, submitted (and not rejected) (Asset-Class New Plant Offers) for such Delivery Year; or 2) if there are no Asset-Class New Plant Offers for such Delivery Year, the average of Asset-Class New Plant Offers for all prior Delivery Years; or 3) if there are no Asset-Class New Plant Offers for any prior Delivery Year, the Net CONE applicable for such Delivery Year in the LDA for which such Sell Offer was submitted. For purposes of this section, asset classes shall be as stated in section 6.7(c) below as effective for such Delivery Year, and Asset-Class New Plant Offers shall be location-adjusted by the ratio between the Net CONE effective for such Delivery Year for the LDA in which the Sell Offer subject to this section was submitted and the average, weighted by installed capacity, of the Net CONEs for all LDAs in which the units underlying such Asset Class New Plant Offers are located. Following the conduct of the applicable auction and before the final determination of clearing prices, in accordance with Section 6.2(b) above, each Capacity Market Seller whose Sell Offer is so rejected shall be notified in writing by the Office of the Interconnection by no later than one (1) Business Day after the close of the offer period for the applicable RPM Auction and allowed an opportunity to submit a revised Sell Offer that does not exceed such threshold within one (1) Business Day of the Office of the Interconnection's rejection of such Sell Offer. If such revised Sell Offer is accepted by the Office of the Interconnection, the Office of the Interconnection then shall clear the auction with such revised Sell Offer in place. Pursuant to Tariff, Attachment M-Appendix, Section II.F, the Market Monitoring Unit shall notify in writing each Capacity Market Seller whose Sell Offer has been determined to be non-competitive and subject to mitigation, with a copy to the Office of the Interconnection, by no later than one (1) Business Day after the close of the offer period for the applicable RPM Auction.

(b) Mitigation for Demand Resources

The Market Seller Offer Cap shall not be applied to Sell Offers of Demand Resources or Energy Efficiency Resources.

### 6.6 Offer Requirement for Capacity Resources

(a) To avoid application of subsection (h) below, all of the installed capacity of all Existing Generation Capacity Resources located in the PJM Region shall be offered by the Capacity Market Seller that owns or controls all or part of such resource (which may include submission as Self-Supply) in all RPM Auctions for each Delivery Year, less any amount determined by the Office of the Interconnection to be eligible for an exception to this RPM mustoffer requirement, where installed capacity is determined as of the date on which bidding commences for each RPM Auction pursuant to Tariff, Attachment DD, section 5.6.6. The Unforced Capacity of such resources is determined using the EFORd value that is submitted by the Capacity Market Seller in its Sell Offer, which shall not exceed the maximum EFORd for that resource as defined in section 6.6(b). If a resource should be included on the list of Existing Generation Capacity Resources subject to the RPM must-offer requirement that is maintained by the Market Monitoring Unit pursuant to Tariff, Attachment M-Appendix, section II.C.1, but is omitted therefrom whether by mistake of the Market Monitoring Unit or failure of the Capacity Market Seller that owns or controls all or part of such resource to provide information about the resource to the Market Monitoring Unit, this shall not excuse such resource from the RPM must-offer requirement.

(b) For each Existing Generation Capacity Resource, a potential Capacity Market Seller must timely provide to the Market Monitoring Unit and the Office of the Interconnection all data and documentation required under this section 6.6 to establish the maximum EFORd applicable to each resource in accordance with standards and procedures specified in the PJM Manuals. The maximum EFORd that may be used in a Sell Offer for RPM Auctions held prior to the date on which the final EFORds used for a Delivery Year are posted, is the greater of (i) the average EFORd for the five consecutive years ending on the September 30 that last precedes the Base Residual Auction, or (ii) the EFORd for the 12 months ending on the September 30 that last precedes the Base Residual Auction.

Notwithstanding the foregoing, a Capacity Market Seller may request an alternate maximum EFORd for Sell Offers submitted in such auctions if it has a documented, known reason that would result in an increase in its EFORd, by submitting a written request to the Market Monitoring Unit and Office of the Interconnection, along with data and documentation required to support the request for an alternate maximum EFORd, by no later one hundred twenty (120) days prior to the commencement of the offer period for the Base Residual Auction for the applicable Delivery Year. The Capacity Market Seller must address any concerns identified by the Market Monitoring Unit and/or the Office of the Interconnection regarding the data and documentation provided and attempt to reach agreement with the Market Monitoring Unit on the level of the alternate maximum EFORd by no later than ninety (90) days prior to the commencement of the offer period for the Base Residual Auction for the applicable Delivery Year. As further described in Tariff, Attachment M-Appendix, section II.C, the Market Monitoring Unit shall notify the Capacity Market Seller and the Office of the Interconnection in writing of its determination of the requested alternate maximum EFORd by no later than ninety (90) days prior to the commencement of the offer period for the Base Residual Auction for the applicable Delivery Year. By no later than eighty (80) days prior to the commencement of the offer period for the Base Residual Auction for the applicable Delivery Year, the Capacity Market Seller shall notify the Office of the Interconnection and the Market Monitoring Unit in writing whether it agrees with the Market Monitoring Unit on the alternate maximum EFORd or, if no agreement has been reached, specifying the level of alternate maximum EFORd to which it commits. If a Capacity Market Seller fails to request an alternate maximum EFORd prior to the specified deadlines, the maximum EFORd for the applicable RPM Auction shall be deemed to be the default EFORd calculated pursuant to this section.

The maximum EFORd that may be used in a Sell Offer for Third Incremental Auction, and for Conditional Incremental Auctions held after the date on which the final EFORd used for a Delivery Year is posted, is the EFORd for the 12 months ending on the September 30 that last precedes the submission of such offers.

(c) [Reserved for Future Use]

(d) In the event that a Capacity Market Seller and the Market Monitoring Unit cannot agree on the maximum level of the alternate EFORd that may be used in a Sell Offer for RPM

Auctions held prior to the date on which the final EFORds used for a Delivery Year are posted, the Office of the Interconnection shall make its own determination of the maximum level of the alternate EFORd based on the requirements of the Tariff and the PJM Manuals, per Tariff, Attachment DD, section 5.8, by no later than sixty-five (65) days prior to the commencement of the offer period for the Base Residual for the applicable Delivery Year, and shall notify the Capacity Market Seller and the Market Monitoring Unit in writing of such determination.

(e) Nothing in this section precludes the Capacity Market Seller from filing a petition with FERC seeking a determination of whether the EFORd complies with the requirements of the Tariff.

(f) Notwithstanding the foregoing, a Capacity Market Seller may submit an EFORd that it chooses for an RPM Auction held prior to the date on which the final EFORd used for a Delivery Year is posted, provided that (i) it has participated in good faith with the process described in this section 6.6 and in Tariff, Attachment M-Appendix, section II.C, (ii) the offer is no higher than the level defined in any agreement reached by the Capacity Market Seller and the Market Monitoring Unit that resulted from the foregoing process, and (iii) the offer is accepted by the Office of the Interconnection subject to the criteria set forth in the Tariff and the PJM Manuals.

(g) A Capacity Market Seller that owns or controls an existing generation resource in the PJM Region that is capable of qualifying as an Existing Generation Capacity Resource as of the date on which bidding commences for an RPM Auction may not avoid the rule in subsection (a) or be removed from Capacity Resource status by failing to qualify as a Generation Capacity Resource, or by attempting to remove a unit previously qualified as a Generation Capacity Resource from classification as a Capacity Resource for that RPM Auction. However, generation resource may qualify for an exception to the RPM must-offer requirement, as shown by appropriate documentation, if the Capacity Market Seller that owns or controls such resource demonstrates that it: (i) is reasonably expected to be physically unable to participate in the relevant Delivery Year; (ii) has a financially and physically firm commitment to an external sale of its capacity, or (iii) was interconnected to the Transmission System as an Energy Resource and not subsequently converted to a Capacity Resource.

In order to establish that a resource is reasonably expected to be physically unable to participate in the relevant auction as set forth in (i) above, the Capacity Market Seller must demonstrate that:

- A. It has a documented plan in place to retire the resource prior to or during the Delivery Year, and has submitted a notice of Deactivation to the Office of the Interconnection consistent with Tariff, Part V, section 113.1, without regard to whether the Office of the Interconnection has requested the Capacity Market Seller to continue to operate the resource beyond its desired deactivation date in accordance with Tariff, Part V, section 113.2 for the purpose of maintaining the reliability of the PJM Transmission System and the Capacity Market Seller has agreed to do so;
- B. Significant physical operational restrictions cause long term or permanent changes to the installed capacity value of the resource, or the resource is under major repair that will

extend into the applicable Delivery Year, that will result in the imposition of RPM performance penalties pursuant to Tariff, Attachment DD;

- C. The Capacity Market Seller is involved in an ongoing regulatory proceeding (e.g. regarding potential environmental restrictions) specific to the resource and has received an order, decision, final rule, opinion or other final directive from the regulatory authority that will result in the retirement of the resource; or
- D. A resource considered an Existing Generating Capacity Resource because it cleared an RPM Auction for a Delivery Year prior to the Delivery Year of the relevant auction, but which is not yet in service, is unable to achieve full commercial operation prior to the Delivery Year of the relevant auction. The Capacity Market Seller must submit to the Office of the Interconnection and the Market Monitoring Unit a written sworn, notarized statement of a corporate officer certifying that the resource will not be in full commercial operation prior to the referenced Delivery Year.

In order to establish that a resource has a financially and physically firm commitment to an external sale of its capacity as set forth in (ii) above, the Capacity Market Seller must demonstrate that it has entered into a unit-specific bilateral transaction for service to load located outside the PJM Region, by a demonstration that such resource is identified on a unit-specific basis as a network resource under the transmission tariff for the control area applicable to such external load, or by an equivalent demonstration of a financially and physically firm commitment to an external sale. The Capacity Market Seller additionally shall identify the megawatt amount, export zone, and time period (in days) of the export.

A Capacity Market Seller that seeks to remove a Generation Capacity Resource from PJM Capacity Resource status and/or seeks approval for an exception to the RPM must-offer requirement, for any reason other than the reason specified in Paragraph A above, shall first submit such request in writing, along with all supporting data and documentation, to the Market Monitoring Unit for evaluation, notifying the Office of the Interconnection by copy of the same, by no later than one hundred twenty (120) days prior to the commencement of the offer period for the applicable RPM Auction.

In order to obtain an exception to the RPM must-offer requirement for the reason specified in Paragraph A above, a Capacity Market Seller shall first submit a preliminary exception request in writing, along with supporting data and documentation indicating the reasons and conditions upon which the Capacity Market Seller is relying in its analysis of whether to retire such resource, to the Market Monitoring Unit for evaluation, notifying the Office of the Interconnection by copy of the same, by no later than (a) November 1, 2013 for the Base Residual Auction for the 2017/2018 Delivery Year, (b) the September 1 that last precedes the Base Residual Auction for the 2018/2019 and subsequent Delivery Years, and (c) two hundred forty (240) days prior to the commencement of the offer period for the applicable Incremental Auction. By no later than five (5) Business Days after receipt of any such preliminary exception requests, the Office of the Interconnection will post on its website a summary of the number of megawatts of Generation Capacity Resources for which it has received notification of preliminary exception requests, on an aggregate basis by Zone and Locational Deliverability Area that comprises a subset of a Zone, as specified in the PJM Manuals. Thereafter, as applicable, such Capacity Market Seller shall by no later than (a) the December 1 that last precedes the Base Residual Auction for the applicable Delivery Year, or (b) one hundred twenty (120) days prior to the commencement of the offer period for the applicable Incremental Auction, either (a) notify the Office of the Interconnection and the Market Monitoring Unit in writing that it is withdrawing its preliminary exception request and explaining the changes to its analysis of whether to retire such resource that support its decision to withdraw, or (b) demonstrate that it has met the requirements specified under Paragraph A above. By no later than five (5) Business Days after receipt of such notification, the Office of the Interconnection will post on its website a revised summary of the number of megawatts of Generation Capacity Resources for which it has received requests for exceptions to the RPM must-offer requirement for the reason specified in Paragraph A above, on an aggregate basis by Zone and Locational Deliverability Area that comprises a subset of a Zone, as specified in the PJM Manuals.

A Capacity Market Seller may only remove the Generation Capacity Resource from PJM Capacity Resource status if (i) the Market Monitoring Unit has determined that the Generation Capacity Resource meets the applicable criteria set forth in Tariff, Attachment DD, sections 5.6.6 and this section 6.6 and the Office of the Interconnection agrees with this determination, or (ii) the Commission has issued an order terminating the Capacity Resource status of the resource. Nothing herein shall require a Market Seller to offer its resource into an RPM Auction prior to seeking to remove a resource from Capacity Resource status, subject to satisfaction of this section 6.6.

If the Capacity Market Seller disagrees with the Market Monitoring Unit's determination of its request to remove a resource from Capacity Resource status or its request for an exception to the RPM must-offer requirement, it must notify the Market Monitoring Unit in writing, with a copy to the Office of the Interconnection, of the same by no later than eighty (80) days prior to the commencement of the offer period for the applicable RPM Auction. After the Market Monitoring Unit has made its determination of whether a resource has satisfied the RPM must-offer requirement or meets one of the exceptions thereto and has notified the Capacity Market Seller and the Office of the Interconnection shall approve or deny the exception request. The exception request shall be deemed to be approved by the Office of the Interconnection notifies the Capacity Market Seller and Market Monitoring Unit, unless the Office of the Interconnection notifies the Capacity Market Seller and Market Monitoring Unit, by no later than sixty-five (65) days prior to the date on which the offer period for the applicable RPM Auction commences, that the exception request is denied.

If the Market Monitoring Unit does not timely notify the Capacity Market Seller and the Office of the Interconnection of its determination of the request to remove a Generation Capacity Resource from Capacity Resource status or for an exception to the RPM must-offer requirement, the Office of the Interconnection shall make the determination whether the request shall be approved or denied, and will notify the Capacity Market Seller of its determination in writing, with a copy to the Market Monitoring Unit, by no later than sixty-five (65) days prior to the date on which the offer period for the applicable RPM Auction commences.

After the Market Monitoring Unit and the Office of the Interconnection have made their determinations of whether a resource meets the criteria to qualify for an exception to the RPM

must-offer requirement, the Capacity Market Seller must notify the Market Monitoring Unit and the Office of the Interconnection whether it intends to exclude from its Sell Offer some or all of the subject capacity on the basis of an identified exception by no later than sixty-five (65) days prior to the date on which the offer period for the applicable RPM Auction commences. PJM does not make determinations of whether withholding of capacity constitutes market power. A Generation Capacity Resource that does not qualify for submission into an RPM Auction because it is not owned or controlled by the Capacity Market Seller for a full Delivery Year is not subject to the offer requirement hereunder; provided, however, that a Capacity Market Seller planning to transfer ownership or control of a Generation Capacity Resource during a Delivery Year pursuant to a sale or transfer agreement entered into after March 26, 2009 shall be required to satisfy the offer requirement hereunder for the entirety of such Delivery Year and may satisfy such requirement by providing for the assumption of this requirement by the transfere of ownership or control under such agreement.

If a Capacity Market Seller doesn't timely seek to remove a Generation Capacity Resource from Capacity Resource status or timely submit a request for an exception to the RPM must-offer requirement, the Generation Capacity Resource shall only be removed from Capacity Resource status, and may only be approved for an exception to the RPM must-offer requirement, upon the Capacity Market Seller requesting and receiving an order from FERC, prior to the close of the offer period for the applicable RPM Auction, directing the Office of the Interconnection to remove the resource from Capacity Resource status and/or granting an exception to the RPM must-offer requirement or a waiver of the RPM must-offer requirement as to such resource.

(h) Any existing generation resource located in the PJM Region that satisfies the criteria in the definition of Existing Generation Capacity Resource as of the date on which bidding commences for the Base Residual Auction for a Delivery Year, that is not offered into such Base Residual Auction, and that does not meet any of the exceptions stated in the prior subsection (g): (i) may not participate in any subsequent Incremental Auctions conducted for such Delivery Year; (ii) shall not receive any payments under Tariff, Attachment DD, section 5.14 for such Delivery Year for the capacity of such Generation Capacity Resources; and (iii) shall not be permitted to satisfy any LSE's Unforced Capacity Obligation, or any entity's obligation to obtain the commitment of Capacity Resources, for such Delivery Year.

All generation resources located in the PJM Region that satisfy the criteria in the definition of Existing Generation Capacity Resource as of the date on which bidding commences for an Incremental Auction for a particular Delivery Year, but that did not satisfy such criteria as of the date that on which bidding commenced in the Base Residual Auction for that Delivery Year, that is not offered into that Incremental Auction, and that does not meet any of the exceptions stated in the prior subsection (g): (i) may not participate in any subsequent Incremental Auctions conducted for such Delivery Year; (ii) shall not receive any payments under Tariff, Attachment DD, section 5.14 for such Delivery Year for the capacity of such Generation Capacity Resources; and (iii) shall not be permitted to satisfy any LSE's Unforced Capacity Obligation, or any entity's obligation to obtain the commitment of Capacity Resources, for such Delivery Year.

All Existing Generation Capacity Resources that are offered into a Base Residual Auction or Incremental Auction for a particular Delivery Year but do not clear in such auction, that are not offered into each subsequent Incremental Auction, and that do not meet any of the exceptions stated in the prior subsection (g): (i) may not participate in any Incremental Auctions conducted for such Delivery Year subsequent to such failure to offer; (ii) shall not receive any payments under Tariff, Attachment DD, section 5.14 for such Delivery Year for the capacity of such Generation Capacity Resources; and (iii) shall not be permitted to satisfy any LSE's Unforced Capacity Obligation, or any entity's obligation to obtain the commitment of Capacity Resources, for such Delivery Year.

Any such Existing Generation Capacity Resources may also be subject to further action by the Market Monitoring Unit under the terms of Tariff, Attachment M and Tariff, Attachment M – Appendix.

(i) In addition to the remedies set forth in subsections (g) and (h) above, if the Market Monitoring Unit determines that one or more Capacity Market Sellers' failure to offer part or all of one or more existing generation resources, for which the Office of the Interconnection has not approved an exception to the RPM must-offer requirement, into an RPM Auction as required by this Section 6.6 would result in an increase of greater than five percent in any Zonal Capacity Price determined through such auction, and the Office of the Interconnection agrees with that determination, the Office of the Interconnection shall apply to FERC for an order, on an expedited basis, directing such Capacity Market Seller to participate in the relevant RPM Auction, or for other appropriate relief, and PJM will postpone clearing the auction pending FERC's decision on the matter. If the Office of the Interconnection disagrees with the Market Monitoring Unit's determination and does not apply to FERC for an order directing the Capacity Market Seller to participate in the auction or for other appropriate relief, the Market Monitoring Unit may exercise its powers to inform Commission staff of its concerns and to seek appropriate relief.

# 6.6A Offer Requirement for Capacity Performance Resources

(a) For the 2018/2019 Delivery Year and subsequent Delivery Years, the installed capacity of every Generation Capacity Resource located in the PJM Region that is capable (or that reasonably can become capable) of qualifying as a Capacity Performance Resource shall be offered as a Capacity Performance Resource by the Capacity Market Seller that owns or controls all or part of such resource (which may include submission as Self-Supply) in all RPM Auctions for each such Delivery Year, less any amount determined by the Office of the Interconnection to be eligible for an exception to the Capacity Performance Resource must-offer requirement, where installed capacity is determined as of the date on which bidding commences for each RPM Auction pursuant to Tariff, Attachment DD, section 5.6.6.

(b) Determinations of EFORd and Unforced Capacity made under this section 6.6 as to a Generation Capacity Resource shall govern the offers required under this section as to the same Generation Capacity Resource.

(c) Exceptions to the requirement in subsection (a) shall be permitted only for a resource which the Capacity Market Seller demonstrates is reasonably expected to be physically incapable of satisfying the requirements of a Capacity Performance Resource. Intermittent Resources, Capacity Storage Resources, Demand Resources, and Energy Efficiency Resources shall not be required to offer as a Capacity Performance Resource, but shall not be precluded from being offered as a Capacity Performance Resource at a level that demonstrably satisfies such

requirements. Exceptions shall be determined using the same timeline and procedures as specified in section 6.6.

(d) A resource not exempted or excepted under subsection (c) hereof that is capable of qualifying as a Capacity Performance Resource and does not offer into an RPM Auction as a Capacity Performance Resource shall be subject to the same restrictions on subsequent offers, and other possible remedies, as specified in section 6.6.

# 6.7 Data Submission

(a) Potential participants in any PJM Reliability Pricing Model Auction shall submit, together with supporting documentation for each item, to the Market Monitoring Unit and the Office of the Interconnection no later than one hundred twenty (120) days prior to the posted date for the conduct of such auction, a list of owned or controlled generation resources by PJM transmission zone for the specified Delivery Year, including the amount of gross capacity, the EFORd and the net (unforced) capacity. A potential participant intending to offer any Capacity Performance Resource at or below the default Market Seller Offer Cap described in Tariff, Attachment DD, section 6.4(a) must provide the associated offer cap and the MW to which the offer cap applies.

(b) Except as provided in subsection (c) below, potential participants in any PJM Reliability Pricing Model Auction in any LDA or Unconstrained LDA Group that request a unit specific Avoidable Cost Rate shall, in addition, submit the following data, together with supporting documentation for each item, to the Market Monitoring Unit no later than one hundred twenty (120) days prior to the commencement of the offer period for such auction:

i. If the Capacity Market Seller intends to submit a non-zero price in its Sell Offer in any such auction, the Capacity Market Seller shall submit a calculation of the Avoidable Cost Rate and Projected PJM Market Revenues, as defined in subsection (d) below, together with detailed supporting documentation.

ii. If the Capacity Market Seller intends to submit a Sell Offer based on opportunity cost, the Capacity Market Seller shall also submit a calculation of Opportunity Cost, as defined in subsection (d), with detailed supporting documentation.

(c) Potential auction participants identified in subsection (b) above need not submit the data specified in that subsection for any Generation Capacity Resource:

i. that is in an Unconstrained LDA Group or, if this is the relevant market, the entire PJM Region, and is in a resource class identified in the table below as not likely to include the marginal price-setting resources in such auction; or

ii. for which the potential participant commits that any Sell Offer it submits as to such resource shall not include any price above: (1) the applicable default level identified below for the relevant resource class, less (2) the Projected PJM Market Revenues for such resource, as determined in accordance with this Tariff.

Nothing herein precludes the Market Monitoring Unit from requesting additional information from any potential auction participant as deemed necessary by the Market Monitoring Unit, including, without limitation, additional cost data on resources in a class that is not otherwise expected to include the marginal price setting resource as outlined in Tariff, Attachment M-Appendix, section II.G. Any Sell Offer submitted in any auction that is inconsistent with any agreement or commitment made pursuant to this subsection shall be rejected, and the Capacity Market Seller shall be required to resubmit a Sell Offer that complies with such agreement or commitment within one (1) Business Day of the Office of the Interconnection's rejection of such Sell Offer. If the Capacity Market Seller does not timely resubmit its Sell Offer, fails to request a unit-specific Avoidable Cost Rate by the specified deadline, or if the Office of the Interconnection determines that the information provided by the Capacity Market Seller in support of the requested unitspecific Avoidable Cost Rate or Sell Offer is incomplete, the Capacity Market Seller shall be deemed to have submitted a Sell Offer that complies with the commitments made under this subsection, with a default offer for the applicable class of resource or nearest comparable class of resource determined under this subsection (c)(ii). The obligation imposed under section 6.6(a) above shall not be satisfied unless and until the Capacity Market Seller submits (or is deemed to have submitted) a Sell Offer that conforms to its commitments made pursuant to this subsection or subject to the procedures set forth in section 6.4 above and Tariff, Attachment M-Appendix, section II.H.

The default retirement and mothball Avoidable Cost Rates ("ACR") referenced in this subsection (c)(ii) are as set forth in the tables below for the 2013/2014 Delivery Year through the 2016/2017 Delivery Year. Capacity Market Sellers shall use the one-year mothball Avoidable Cost Rate shown below, unless such Capacity Market Seller satisfies the criteria set forth in section 6.7(e) below, in which case the Capacity Market Seller may use the retirement Avoidable Cost Rate. PJM shall also publish on its Web site the number of Generation Capacity Resources and megawatts per LDA that use the retirement Avoidable Cost Rates. A Capacity Market Seller may not use the default Market Seller Offer Cap contained in the ACR tables in this subsection, and also seek to include any one or more categories of the Avoidable Cost Rate defined section 6.8 below.

Technology	2013/14 Mothball ACR (\$/MW- Day)	2013/14 Retirement ACR (\$/MW- Day)	2014/15 Mothball ACR (\$/MW- Day)	2014/15 Retirement ACR (\$/MW- Day)	2015/16 Mothball ACR (\$/MW- Day)	2015/16 Retirement ACR (\$/MW- Day)	2016/2017 Mothball ACR (\$/MW- Day)	2016/2017 Retirement ACR (\$/MW- Day)
Nuclear	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Pumped								
Storage	\$23.64	\$33.19	\$24.56	\$34.48	\$25.56	\$35.89	\$24.05	\$33.78
Hydro	\$80.80	\$105.67	\$83.93	\$109.76	\$87.35	\$114.24	\$82.23	\$107.55
Sub-Critical								
Coal	\$193.98	\$215.02	\$201.49	\$223.35	\$209.71	\$232.46	\$197.43	\$218.84
Super Critical								
Coal	\$200.41	\$219.21	\$208.17	\$227.70	\$216.66	\$236.99	\$203.96	\$223.10
Waste Coal -								
Small	\$255.81	\$309.83	\$265.72	\$321.83	\$276.56	\$334.96	\$260.35	\$315.34
Waste Coal -	\$94.61	\$114.29	\$98.27	\$118.72	\$102.28	\$123.56	\$96.29	\$116.32

Large								
Wind	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
CC-2 on 1								
Frame F	\$35.18	\$49.90	\$36.54	\$51.83	\$38.03	\$53.94	\$35.81	\$50.79
CC-3 on 1								
Frame								
E/Siemens	\$39.06	\$52.89	\$40.57	\$54.94	\$42.23	\$57.18	\$39.75	\$53.83
CC–3 or								
More on 1 or								
More Frame	¢20.46	¢ 40.00	¢21.64	¢ 42.02	¢22.02	¢ 4 5 7 1	¢20.00	¢ 42.02
F	\$30.46	\$42.28	\$31.64	\$43.92	\$32.93	\$45.71	\$30.99	\$43.03
CC-NUG								
Cogen. Frame B or E								
Technology	\$130.76	\$175.71	\$135.82	\$182.52	\$141.36	\$189.97	\$133.09	\$178.83
CT - 1st &	\$130.70	\$175.71	\$133.62	\$162.52	\$141.50	\$105.57	\$155.09	\$178.85
2nd Gen.								
Aero (P&W								
FT 4)	\$27.96	\$37.19	\$29.04	\$38.63	\$30.22	\$40.21	\$28.45	\$37.85
CT - 1st &	+=,,,,,,	+++++++++++++++++++++++++++++++++++++++	+->++	+= += += += += += += += += += += += += +	+++++++++++++++++++++++++++++++++++++++	+	+	+= + = =
Gen. Frame B	\$27.63	\$36.87	\$28.70	\$38.30	\$29.87	\$39.86	\$28.11	\$37.52
CT - 2nd								
Gen. Frame E	\$26.26	\$35.14	\$27.28	\$36.50	\$28.39	\$37.99	\$26.73	\$35.77
CT - 3rd Gen.								
Aero (GE LM								
6000)	\$63.57	\$93.70	\$66.03	\$97.33	\$68.72	\$101.30	\$64.70	\$95.37
CT - 3rd Gen.								
Aero (P&W								
FT - 8								
TwinPak)	\$33.34	\$49.16	\$34.63	\$51.06	\$36.04	\$53.14	\$33.93	\$50.03
CT - 3rd	<b>**</b> * * * *		<b>**</b> *	<b>*</b> 10 <b>*</b>		<b>*</b> 4 4 9 9		<b>**</b> *
Gen. Frame F	\$26.96	\$38.83	\$28.00	\$40.33	\$29.14	\$41.98	\$27.43	\$39.52
Diesel	\$29.92	\$37.98	\$31.08	\$39.45	\$32.35	\$41.06	\$30.44	\$38.66
Oil and Gas	A = 4		<b>***</b>	<b>*</b> • • • • •		<b>**</b>	<b>*--</b>	
Steam	\$74.20	\$90.33	\$77.07	\$93.83	\$80.21	\$97.66	\$75.51	\$91.94

Commencing with the Base Residual Auction for the 2017/2018 Delivery Year, the Office of the Interconnection shall determine the default retirement and mothball Avoidable Cost Rates referenced in section (c)(ii) above, and post them on its website, by no later than one hundred fifty (150) days prior to the commencement of the offer period for each Base Residual Auction. To determine the applicable ACR rates, the Office of the Interconnection shall use the actual rate of change in the historical values from the Handy-Whitman Index of Public Utility Construction Costs or a comparable index approved by the Commission ("Handy-Whitman Index") to the extent they are available to update the base values for the Delivery Year, and for future Delivery Years for which the updated Handy-Whitman Index values are not yet available the Office of the Interconnection shall update the base values for the Delivery Year using the most recent tencalendar-year annual average rate of change. The ACR rates shall be expressed in dollar values for the applicable Delivery Year.

Maximum Avoidable Cost Rates by Technology Class (Expressed in 2011 Dollars for the 2011/2012 Delivery Year)					
Technology	Mothball ACR (\$/MW- Day)	Retirement ACR (\$/MW-Day)			
Combustion Turbine - Industrial Frame	\$24.13	\$33.04			
Coal Fired	\$136.91	\$157.83			
Combined Cycle	\$29.58	\$40.69			
Combustion Turbine - Aero Derivative	\$26.13	\$37.18			
Diesel	\$25.46	\$32.33			
Hydro	\$68.78	\$89.96			
Oil and Gas Steam	\$63.16	\$76.90			
Pumped Storage	\$20.12	\$28.26			

To determine the default retirement and mothball ACR values for the 2017/2018 Delivery Year, the Office of the Interconnection shall multiply the base default retirement and mothball ACR values in the table above by a factor equal to one plus the most recent annual average rate of change in the July Handy-Whitman Indices for the 2011 to 2013 calendar years to determine updated base default retirement and mothball ACR values. The updated base default retirement and mothball ACR values shall then be multiplied by a factor equal to one plus the most recent ten-calendar-year annual average rate of change in the applicable Handy-Whitman Index, taken to the fourth power, as calculated by the Office of the Interconnection and posted to its website.

To determine the default retirement and mothball ACR values for the 2018/2019 and 2019/2020 Delivery Years for Base Capacity Resources, the Office of the Interconnection shall multiply the updated base default retirement and mothball ACR values from the immediately preceding Delivery Year by a factor equal to one plus the most recent annual average rate of change in the July Handy-Whitman Index. These values become the new adjusted base default retirement and mothball ACR values, as calculated by the Office of the Interconnection and posted to its website. These resulting adjusted base values for the Delivery Year shall be multiplied by a factor equal to one plus the most recent ten-calendar-year annual average rate of change in the applicable Handy-Whitman Index, taken to the fourth power, as calculated by the Office of the Interconnection and posted to its website.

PJM shall also publish on its website the number of Generation Capacity Resources and megawatts per LDA that use the retirement Avoidable Cost Rates.

After the Market Monitoring Unit conducts its annual review of the table of default Avoidable Cost Rates included in section 6.7(c) above in accordance with the procedure specified in Tariff, Attachment M-Appendix, section II.H, it will provide updated values or notice of its determination that updated values are not needed to Office of the Interconnection. In the event that the Office of the Interconnection determines that the values should be updated, the Office of the Interconnection shall file its proposed values with the Commission by no later than October 30th prior to the commencement of the offer period for the first RPM Auction for which it proposes to apply the updated values.

(d) In order for costs to qualify for inclusion in the Market Seller Offer Cap, the Capacity Market Seller must provide to the Market Monitoring Unit and the Office of the Interconnection relevant unit-specific cost data concerning each data item specified as set forth in section 6 by no later than one hundred twenty (120) days prior to the commencement of the offer period for the applicable RPM Auction. If cost data is not available at the time of submission for the time periods specified in section 6.8 below, costs may be estimated for such period based on the most recent data available, with an explanation of and basis for the estimate used, as may be further specified in the PJM Manuals. Based on the data and calculations submitted by the Capacity Market Sellers for each existing generation resource and the formulas specified below, the Market Monitoring Unit shall calculate the Market Seller Offer Cap for each such resource, and notify the Capacity Market Seller and the Office of the Interconnection in writing of its determination pursuant to Tariff, Attachment M-Appendix, section II.E.

i. Avoidable Cost Rate: The Avoidable Cost Rate for an existing generation resource shall be determined using the formula below and applied to the unit's Base Offer Segment.

ii. Opportunity Cost: Opportunity Cost shall be the documented price available to an existing generation resource in a market external to PJM. In the event that the total MW of existing generation resources submitting opportunity cost offers in any auction for a Delivery Year exceeds the firm export capability of the PJM system for such Delivery Year, or the capability of external markets to import capacity in such year, the Office of the Interconnection will accept such offers on a competitive basis. PJM will construct a supply curve of opportunity cost offers, ordered by opportunity cost, and accept such offers to export starting with the highest opportunity cost, until the maximum level of such exports is reached. The maximum level of such exports is the lesser of the Office of the Interconnection's ability to permit firm exports or the ability of the importing area(s) to accept firm imports or imports of capacity, taking account of relevant export limitations by location. If, as a result, an opportunity cost offer is not accepted from an existing generation resource, the Market Seller Offer Cap applicable to Sell Offers relying on such generation resource shall be the Avoidable Cost Rate less the Projected Market Revenues for such resource (as defined in section 6.4 above). The default Avoidable Cost Rate shall be the one year mothball Avoidable Cost Rate set forth in the

tables in section 6.7(c) above unless Capacity Market Seller satisfies the criteria delineated in section 6.7(e) below.

iii. Projected PJM Market Revenues: Projected PJM Market Revenues are defined by section 6.8(d) below, for any Generation Capacity Resource to which the Avoidable Cost Rate is applied.

(e) In order for the retirement Avoidable Cost Rate set forth in the table in section 6.7(c) to apply, by no later than one hundred twenty (120) days prior to the commencement of the offer period for the applicable RPM Auction, a Capacity Market Seller must submit to the Office of the Interconnection and the Market Monitoring Unit a written sworn, notarized statement of a corporate officer representing that the Capacity Market Seller will retire the Generation Capacity Resource if it does not receive during the relevant Delivery Year at least the applicable retirement Avoidable Cost Rate because it would be uneconomic to continue to operate the Generation Capacity Resource in the Delivery Year without the retirement Avoidable Cost Rate, and specifying the date the Generation Capacity Resource would otherwise be retired.

# 6.8 Avoidable Cost Definition

# (a) **Avoidable Cost Rate**:

The Avoidable Cost Rate for a Generation Capacity Resource that is the subject of a Sell Offer shall be determined using the following formula, expressed in dollars per MW-year:

Avoidable Cost Rate = [Adjustment Factor \* (AOML + AAE + AFAE + AME + AVE + ATFI + ACC + ACLE) + ARPIR + APIR + CPQR]

Where:

- Adjustment Factor equals 1.10 (to provide a margin of error for understatement of costs) plus an additional adjustment referencing the 10-year average Handy-Whitman Index in order to account for expected inflation from the time interval between the submission of the Sell Offer and the commencement of the Delivery Year.
- AOML (Avoidable Operations and Maintenance Labor) consists of the avoidable labor expenses related directly to operations and maintenance of the generating unit for the twelve months preceding the month in which the data must be provided. The categories of expenses included in AOML are those incurred for: (a) on-site based labor engaged in operations and maintenance activities; (b) off-site based labor engaged in on-site operations and maintenance activities directly related to the generating unit; and (c) off-site based labor engaged in off-site operations and maintenance activities directly related to generating unit; and interval to generating unit equipment removed from the generating unit site.
  - **AAE (Avoidable Administrative Expenses)** consists of the avoidable administrative expenses related directly to employees at the generating unit for twelve months preceding the month in which the data must be

provided. The categories of expenses included in AAE are those incurred for: (a) employee expenses (except employee expenses included in AOML); (b) environmental fees; (c) safety and operator training; (d) office supplies; (e) communications; and (f) annual plant test, inspection and analysis.

- **AFAE** (Avoidable Fuel Availability Expenses) consists of avoidable operating expenses related directly to fuel availability and delivery for the generating unit that can be demonstrated by the Capacity Market Seller based on data for the twelve months preceding the month in which the data must be provided , or on reasonable projections for the Delivery Year supported by executed contracts, published tariffs, or other data sufficient to demonstrate with reasonable certainty the level of costs that have been or shall be incurred for such purpose. The categories of expenses included in AFAE are those incurred for: (a) firm gas pipeline transportation; (b) natural gas storage costs; (c) costs of gas balancing agreements; and (d) costs of gas park and loan services. AFAE expenses are for firm fuel supply and apply solely for offers for a Capacity Performance Resource
- AME (Avoidable Maintenance Expenses) consists of avoidable maintenance expenses (other than expenses included in AOML) related directly to the generating unit for the twelve months preceding the month in which the data must be provided. The categories of expenses included in AME are those incurred for: (a) chemical and materials consumed during maintenance of the generating unit; and (b) rented maintenance equipment used to maintain the generating unit.
- **AVE (Avoidable Variable Expenses)** consists of avoidable variable expenses related directly to the generating unit incurred in the twelve months preceding the month in which the data must be provided. The categories of expenses included in AVE are those incurred for: (a) water treatment chemicals and lubricants; (b) water, gas, and electric service (not for power generation); and (c) waste water treatment.
- **ATFI (Avoidable Taxes, Fees and Insurance)** consists of avoidable expenses related directly to the generating unit incurred in the twelve months preceding the month in which the data must be provided. The categories of expenses included in AFTI are those incurred for: (a) insurance, (b) permits and licensing fees, (c) site security and utilities for maintaining security at the site; and (d) property taxes.
- ACC (Avoidable Carrying Charges) consists of avoidable short-term carrying charges related directly to the generating unit in the twelve months preceding the month in which the data must be provided. Avoidable short-term carrying charges shall include short term carrying charges for maintaining reasonable levels of inventories of fuel and spare parts that result from short-term operational unit decisions as measured by industry best practice standards. For the purpose of determining ACC,

short term is the time period in which a reasonable replacement of inventory for normal, expected operations can occur.

- ACLE (Avoidable Corporate Level Expenses) consists of avoidable corporate level expenses directly related to the generating unit incurred in the twelve months preceding the month in which the data must be provided. Avoidable corporate level expenses shall include only such expenses that are directly linked to providing tangible services required for the operation of the generating unit proposed for Deactivation. The categories of avoidable expenses included in ACLE are those incurred for: (a) legal services, (b) environmental reporting; and (c) procurement expenses.
- CPQR (Capacity Performance Quantifiable Risk) consists of the quantifiable and reasonably-supported costs of mitigating the risks of nonperformance associated with submission of a Capacity Performance Resource offer (or of a Base Capacity Resource offer for the 2018/19 or 2019/20 Delivery Years), such as insurance expenses associated with resource non-performance risks. CPQR shall be considered reasonably supported if it is based on actuarial practices generally used by the industry to model or value risk and if it is based on actuarial practices used by the Capacity Market Seller to model or value risk in other aspects of the Capacity Market Seller's business. Such reasonable support shall also include an officer certification that the modeling and valuation of the CPOR was developed in accord with such practices. Provision of such reasonable support shall be sufficient to establish the CPQR. A Capacity Market Seller may use other methods or forms of support for its proposed CPQR that shows the CPQR is limited to risks the seller faces from committing a Capacity Resource hereunder, that quantifies the costs of mitigating such risks, and that includes supporting documentation (which may include an officer certification) for the identification of such risks and quantification of such costs. Such showing shall establish the proposed CPQR upon acceptance by the Office of the Interconnection.

# • APIR (Avoidable Project Investment Recovery Rate) = PI \* CRF

Where:

• **PI** is the amount of project investment completed prior to June 1 of the Delivery Year, except for Mandatory Capital Expenditures ("CapEx") for which the project investment must be completed during the Delivery Year, that is reasonably required to enable a Generation Capacity Resource that is the subject of a Sell Offer to continue operating or improve availability during Peak-Hour Periods during the Delivery Year.

Age of Existing Units (Years)	Remaining Life of Plant	Levelized CRF	
	(Years)		
1 to 5	30	0.107	
6 to 10	25	0.114	
11 to 15	20	0.125	
16 to 20	15	0.146	
21 to 25	10	0.198	
25 Plus	5	0.363	
Mandatory CapEx	4	0.450	
40 Plus Alternative	1	1.100	

• **CRF** is the annual capital recovery factor from the following table, applied in accordance with the terms specified below.

Unless otherwise stated, Age of Existing Unit shall be equal to the number of years since the Unit commenced commercial operation, up to and through the relevant Delivery Year.

Remaining Life of Plant defines the amortization schedule (i.e., the maximum number of years over which the Project Investment may be included in the Avoidable Cost Rate.)

# **Capital Expenditures and Project Investment**

For any given Project Investment, a Capacity Market Seller may make a one-time election to recover such investment using: (i) the highest CRF and associated recovery schedule to which it is entitled; or (ii) the next highest CRF and associated recovery schedule. For these purposes, the CRF and recovery schedule for the 25 Plus category is the next highest CRF and recovery schedule for both the Mandatory CapEx and the 40 Plus Alternative categories. The Capacity Market Seller using the above table must provide the Market Monitoring Unit with information, identifying and supporting such election, including but not limited to the age of the unit, the amount of the Project Investment, the purpose of the investment, evidence of corporate commitment (e.g., an SEC filing, a press release, or a letter from a duly authorized corporate officer indicating intent to make such investment), and detailed information concerning the governmental requirement (if applicable). Absent other written notification, such election shall be deemed based on the CRF such Seller employs for the first Sell Offer reflecting recovery of any portion of such Project Investment.

For any resource using the CRF and associated recovery schedule from the CRF table that set the Capacity Resource Clearing Price in any Delivery Year, such Capacity Market Seller must also provide to the Market Monitoring Unit, for informational purposes only, evidence of the actual expenditure of the Project Investment, when such information becomes available.

If the project associated with a Project Investment that was included in a Sell Offer using a CRF and associated recovery schedule from the above table has not entered into commercial operation prior to the end of the relevant Delivery Year, and the resource's Sell Offer sets the clearing price for the relevant LDA, the Capacity Market Seller shall be required to elect to either (i) pay a charge that is equal to the difference between the Capacity Resource Clearing Price for such LDA for the relevant Delivery Year and what the clearing price would have been absent the

APIR component of the Avoidable Cost Rate, this difference to be multiplied by the cleared MW volume from such Resource ("rebate payment"); (ii) hold such rebate payment in escrow, to be released to the Capacity Market Seller in the event that the project enters into commercial operation during the subsequent Delivery Year or rebated to LSEs in the relevant LDA if the project has not entered into commercial operation during the subsequent Delivery Year; or (iii) make a reasonable investment in the amount of the PI in other Existing Generation Capacity Resources owned or controlled by the Capacity Market Seller or its Affiliates in the relevant LDA. The revenue from such rebate payments shall be allocated pro rata to LSEs in the relevant LDA(s) that were charged a Locational Reliability Charge for such Delivery Year, based on their Daily Unforced Capacity Obligation in the relevant LDA(s). If the Sell Offer from the Generation Capacity Resource did not set the Capacity Resource Clearing Price in the relevant LDA, no alternative investment or rebate payment is required. If the difference between the Capacity Resource Clearing Price for such LDA for the relevant Delivery Year and what the clearing price would have been absent the APIR amount does not exceed the greater of \$10 per MW-day or a 10% increase in the clearing price, no alternative investment or rebate payment is required.

# Mandatory CapEx Option

The Mandatory CapEx CRF and recovery schedule is an option available, beginning in the third BRA (Delivery Year 2009-10), to a resource that must make a Project Investment to comply with a governmental requirement that would otherwise materially impact operating levels during the Delivery Year, where: (i) such resource is a coal, oil or gas-fired resource that began commercial operation no fewer than fifteen years prior to the start of the first Delivery Year for which such recovery is sought, and such Project Investment is equal to or exceeds \$200/kW of capitalized project cost; or (ii) such resource is a coal-fired resource located in an LDA for which a separate VRR Curve has been established for the relevant Delivery Years, and began commercial operation at least 50 years prior to the conduct of the relevant BRA.

A Capacity Market Seller that wishes to elect the Mandatory CapEx option for a Project Investment must do so beginning with the Base Residual Auction for the Delivery Year in which such project is expected to enter commercial operation. A Sell Offer submitted in any Base Residual Auction for which the Mandatory CapEx option is selected may not exceed an offer price equivalent to 0.90 times the then-current Net CONE (on an unforced-equivalent basis).

# **40 Plus Alternative Option**

The 40 Plus Alternative CRF and recovery schedule is an option available, beginning in the third BRA (Delivery Year 2009-10), for a resource that is a gas- or oil-fired resource that began commercial operation no less than 40 years prior to the conduct of the relevant BRA (excluding, however, any resource in any Delivery Year for which the resource is receiving a payment under Tariff, Part V. Generation Capacity Resources electing this 40 Plus Alternative CRF shall be treated as At Risk Generation for purposes of the sensitivity runs in the RTEP process). Resources electing the 40 Plus Alternative option will be modeled in the RTEP process as "atrisk" at the end of the one-year amortization period.

A Capacity Market Seller that wishes to elect the 40 Plus Alternative option for a Project Investment must provide written notice of such election to the Office of the Interconnection no later than six months prior to the Base Residual Auction for which such election is sought; provided however that shorter notice may be provided if unforeseen circumstances give rise to the need to make such election and such seller gives notice as soon as practicable.

The Office of the Interconnection shall give market participants reasonable notice of such election, subject to satisfaction of requirements under the PJM Operating Agreement for protection of confidential and commercially sensitive information. A Sell Offer submitted in any Base Residual Auction for which the 40 Plus Alternative option is selected may not exceed an offer price equivalent to the then-current Net CONE (on an unforced-equivalent basis).

# **Multi-Year Pricing Option**

A Seller submitting a Sell Offer with an APIR component that is based on a Project Investment of at least \$450/kW may elect this Multi-Year Pricing Option by providing written notice to such effect the first time it submits a Sell Offer that includes an APIR component for such Project Investment. Such option shall be available on the same terms, and under the same conditions, as are available to Planned Generation Capacity Resources under Tariff, Attachment DD, section 5.14(c).

• **ARPIR (Avoidable Refunds of Project Investment Reimbursements)** consists of avoidable refund amounts of Project Investment Reimbursements payable by a Generation Owner to PJM under Tariff, Part V, section 118 or avoidable refund amounts of project investment reimbursements payable by a Generation Owner to PJM under a Cost of Service Recovery Rate filed under Tariff, Part V, section 119 and approved by the Commission.

(b) For the purpose of determining an Avoidable Cost Rate, avoidable expenses are incremental expenses directly required to operate a Generation Capacity Resource that a Generation Owner would not incur if such generating unit did not operate in the Delivery Year or meet Availability criteria during Peak-Hour Periods during the Delivery Year.

(c) For the purpose of determining an Avoidable Cost Rate, avoidable expenses shall exclude variable costs recoverable under cost based offers to sell energy from operating capacity on the PJM Interchange Energy Market under the Operating Agreement. Variable costs that are directly attributable to the production of energy shall be excluded from a Market Seller's generation resource Avoidable Cost Rate. Notwithstanding the foregoing, a Market Seller that included variable costs attributable to the production of energy in a generation resource's Avoidable Cost Rate prior to April 15, 2019 shall not include such costs in such generation resource's Maintenance Adders or Operating Costs for any Delivery Year for which it has already included such costs in the generation resource's Avoidable Cost Rate. A Market Seller implicated by this paragraph may continue including such variable costs attributable to the production of energy in its Avoidable Cost Rate for each generation resource for any Delivery Year for which it already did so prior to April 15, 2019.

(d) Projected PJM Market Revenues for any Generation Capacity Resource to which the Avoidable Cost Rate is applied shall include all actual unit-specific revenues from PJM

energy markets, ancillary services, and unit-specific bilateral contracts from such Generation Capacity Resource, net of energy and ancillary services market offers for such resource. Net energy market revenues shall be based on the non-zero market-based offers of the Capacity Market Seller of such Generation Capacity Resource unless one of the following conditions is met, in which case the cost-based offer shall be used: (x) the market-based offer for the resource is zero, (y) the market-based offer for the resource is higher than its cost-based offer and such offer has been mitigated, or (z) the market-based offer for the resource is less than such Capacity Market Seller's fuel and environmental costs for the resource which shall be determined either by directly summing the fuel and environmental costs if they are available, or by subtracting from the cost-based offer for the resource all costs developed pursuant to the Operating Agrement and PJM Manuals that are not fuel or environmental costs.

The calculation of Projected PJM Market Revenues shall be equal to the rolling simple average of such net revenues as described above from the three most recent whole calendar years prior to the year in which the BRA is conducted.

If a Generation Capacity Resource did not receive PJM market revenues during the entire relevant time period because the Generation Capacity Resource was not integrated into PJM during the full period, then the Projected PJM Market Revenues shall be calculated using only those whole calendar years within the full period in which such Resource received PJM market revenues.

If a Generation Capacity Resource did not receive PJM market revenues during the entire relevant time period because it was not in commercial operation during the entire period, or if data is not available to the Capacity Market Seller for the entire period, despite the good faith efforts of such seller to obtain such data, then the Projected PJM Market Revenues shall be calculated based upon net revenues received over the entire period by comparable units, to be developed by the MMU and the Capacity Market Seller.

# Attachment B

# Revisions to the PJM Open Access Transmission Tariff

(Clean Format)

# 6. MARKET POWER MITIGATION

#### 6.1 Applicability

The provisions of the Market Monitoring Plan (in Tariff, Attachment M and Attachment - M Appendixand this section 6) shall apply to the Reliability Pricing Model Auctions.

#### 6.2 Process

(a) [Reserved for Future Use]

(b) In accordance with the schedule specified in the PJM Manuals, following PJM's conduct of a Base Residual Auction or Incremental Auction pursuant to Tariff, Attachment DD, section 5.12, but prior to the Office of the Interconnection's final determination of clearing prices and charges pursuant to Tariff, Attachment DD, section 5.14, the Office of the Interconnection shall: (i) apply the Market Structure Test to any LDA having a Locational Price Adder greater than zero and to the entire PJM region; (ii) apply Market Seller Offer Caps, if required under this section 6; and (iii) recompute the optimization algorithm to clear the auction with the Market Seller Offer Caps in place.

(c) Within seven days after the deadline for submission of Sell Offers in a Base Residual Auction or Incremental Auction, the Office of the Interconnection shall file with FERC a report of any determination made pursuant to Tariff, Attachment DD, section 5.14(h), Tariff, Attachment DD, section 6.5(a)(ii), or Tariff, Attachment DD, section 6.7(c) identified in such sections as subject to the procedures of this section. Such report shall list each such determination, the information considered in making each such determination, and an explanation of each such determination. Any entity that objects to any such determination may file a written objection with FERC no later than seven days after the filing of the report. Any such objection must not merely allege that the determination overlooked or failed to consider relevant evidence. In the event that no objection is filed, the determination shall be final. In the event that an objection is filed, FERC shall issue any decision modifying the determination no later than 60 days after the filing of such report; otherwise, the determination shall be final. Final auction results shall reflect any decision made by FERC regarding the report.

# 6.3 Market Structure Test

- (a) [Reserved for Future Use]
- (b) Market Structure Test.

A constrained LDA or the PJM Region shall fail the Market Structure Test, and mitigation shall be applied to all jointly pivotal suppliers (including all Affiliates of such suppliers, and all third-party supply in the relevant LDA controlled by such suppliers by contract), if, as to the Sell Offers that comprise the incremental supply determined pursuant to section 6.3(c) below that are based on Generation Capacity Resources, there are not more than three jointly pivotal suppliers. The Office

of the Interconnection shall apply the Market Structure Test. The Office of the Interconnection shall confirm the results of the Market Structure Test with the Market Monitoring Unit.

(c) Determination of Incremental Supply

In applying the Market Structure Test, the Office of the Interconnection shall consider all (i) incremental supply (provided, however, that the Office of the Interconnection shall consider only such supply available from Generation Capacity Resources) available to solve the constraint applicable to a constrained LDA offered at less than or equal to 150% of the cost-based clearing price; or (ii) supply for the PJM Region, offered at less than or equal to 150% of the cost-based clearing price, provided that supply in this section includes only the lower of cost-based or market-based offers from Generation Capacity Resources. Cost-based clearing prices are the prices resulting from the RPM auction algorithm using the lower of cost-based or price-based offers for all Capacity Resources.

#### 6.4 Market Seller Offer Caps

The Market Seller Offer Cap, stated in dollars per MW/day of unforced capacity, (a) applicable to price-quantity offers within the Base Offer Segment for an Existing Generation Capacity Resource shall be the Avoidable Cost Rate for such resource, less the Projected PJM Market Revenues for such resource, stated in dollars per MW/day of unforced capacity, provided, however, that the default Market Seller Offer Cap for any Capacity Performance Resource shall be the product of (the Net Cost of New Entry applicable for the Delivery Year and Locational Deliverability Area for which such Capacity Performance Resource is offered times the average of the Balancing Ratios in the three consecutive calendar years (during the Performance Assessment Intervals in such calendar years) that precede the Base Residual Auction for such Delivery Year). however, for the Base Residual Auction for the 2021/2022 Delivery Year, the Balancing Ratio used in the determination of the default Market Seller Offer Cap shall be 78.5 percent, and provided further that the submission of a Sell Offer with an Offer Price at or below the revised Market Seller Offer Cap permitted under this proviso shall not, in and of itself, be deemed an exercise of market power in the RPM market. Notwithstanding the previous sentence, a Capacity Market Seller may seek and obtain a Market Seller Offer Cap for a Capacity Performance Resource that exceeds the revised Market Seller Offer Cap permitted under the prior sentence, if it supports and obtains approval of such alternative offer cap pursuant to the procedures and standards of subsection (b) of this section 6.4. A Capacity Market Seller may not use the Capacity Performance default Market Seller Offer Cap, and also seek to include any one or more categories of the Avoidable Cost Rate defined in Tariff, Attachment DD, section 6.8 below. The Market Seller Offer Cap for an Existing Generation Capacity Resource shall be the Opportunity Cost for such resource, if applicable, as determined in accordance with Tariff, Attachment DD, section 6.7. Nothing herein shall preclude any Capacity Market Seller and the Market Monitoring Unit from agreeing to, nor require either such entity to agree to, an alternative market seller offer cap determined on a mutually agreeable basis. Any such alternative offer cap shall be filed with the Commission for its approval. This provision is duplicated in Tariff, Attachment M-Appendix, section II.E.3.

(b) For each Existing Generation Capacity Resource, a potential Capacity Market Seller must provide to the Market Monitoring Unit and the Office of the Interconnection data and

documentation required under section 6.7 below to establish the level of the Market Seller Offer Cap applicable to each resource by no later than one hundred twenty (120) days prior to the commencement of the offer period for the applicable RPM Auction. The Capacity Market Seller must promptly address any concerns identified by the Market Monitoring Unit regarding the data and documentation provided, review the Market Seller Offer Cap proposed by the Market Monitoring Unit, and attempt to reach agreement with the Market Monitoring Unit on the level of the Market Seller Offer Cap by no later than ninety (90) days prior to the commencement of the offer period for the applicable RPM Auction. The Capacity Market Seller shall notify the Market Monitoring Unit in writing, with a copy to the Office of the Interconnection, whether an agreement with the Market Monitoring Unit has been reached or, if no agreement has been reached, specifying the level of Market Seller Offer Cap to which it commits by no later than eighty (80) days prior to the commencement of the offer period for the applicable RPM Auction. The Office of the Interconnection shall review the data submitted by the Capacity Market Seller, make a determination whether to accept or reject the requested unit-specific Market Seller Offer Cap, and notify the Capacity Market Seller and the Market Monitoring Unit of its determination in writing, by no later than sixty-five (65) days prior to the commencement of the offer period for the applicable RPM Auction. If the Market Monitoring Unit does not provide its determination to the Capacity Market Seller and the Office of the Interconnection by the specified deadline, by no later than sixty-five (65) days prior to the commencement of the offer period for the applicable RPM Auction the Office of the Interconnection will make the determination of the level of the Market Seller Offer Cap, which shall be deemed to be final. If the Capacity Market Seller does not notify the Market Monitoring Unit and the Office of the Interconnection of the Market Seller Offer Cap it desires to utilize by no later than eighty (80) days prior to the commencement of the offer period for the applicable RPM Auction, it shall be required to utilize a Market Seller Offer Cap determined using the applicable default Avoidable Cost Rate specified in section 6.7(c) below.

(c) Nothing in this section precludes the Capacity Market Seller from filing a petition with FERC seeking a determination of whether the Sell Offer complies with the requirements of the Tariff.

For any Third Incremental Auction for Delivery Years through the 2017/2018 (d) Delivery Year, the Market Seller Offer Cap for an Existing Generation Capacity Resource shall be determined pursuant to subsection (a) of this Section 6.4, or if elected by the Capacity Market Seller, shall be equal to 1.1 times the Capacity Resource Clearing Price in the Base Residual Auction for the relevant LDA and Delivery Year. For any Third Incremental Auction for the 2018/2019 or 2019/2020 Delivery Years, the Market Seller Offer Cap for an Existing Generation Capacity Resource offering as a Base Capacity resource shall be determined pursuant to subsection (a) of this Section 6.4, or if elected by the Capacity Market Seller, shall be equal to 1.1 times the Capacity Resource Clearing Price in the Base Residual Auction for the relevant LDA and Delivery Year. For any Third Incremental Auction for the 2018/2019 Delivery Year or any subsequent Delivery Year, the Market Seller Offer Cap for an Existing Generation Capacity Resource offering as a Capacity Performance Resource shall be determined pursuant to subsection (a) of this Section 6.4, or if elected by the Capacity Market Seller, shall be equal to the greater of the Net Cost of New Entry times the Balancing Ratio for the relevant LDA and Delivery Year or 1.1 times the Capacity Resource Clearing Price in the Base Residual Auction for the relevant LDA and Delivery Year.

#### 6.5 Mitigation

The Office of the Interconnection shall apply market power mitigation measures in any Base Residual Auction or Incremental Auction for any LDA, Unconstrained LDA Group, or the PJM Region that fails the Market Structure Test.

- (a) Mitigation for Generation Capacity Resources.
  - i) Existing Generation Capacity Resource

Mitigation will be applied on a unit-specific basis and only if the Sell Offer of Unforced Capacity from an Existing Generation Capacity Resource: (1) is greater than the Market Seller Offer Cap applicable to such resource; and (2) would, absent mitigation, increase the Capacity Resource Clearing Price in the relevant auction. If such conditions are met, such Sell Offer shall be set equal to the Market Seller Offer Cap.

ii) Planned Generation Capacity Resources

(A) Sell Offers based on Planned Generation Capacity Resources (including External Planned Generation Capacity Resources) shall be presumed to be competitive and shall not be subject to market power mitigation in any Base Residual Auction or Incremental Auction for which such resource qualifies as a Planned Generation Capacity Resource, but any such Sell Offer shall be rejected if it meets the criteria set forth in subsection (C) below, unless the Capacity Market Seller obtains approval from FERC for use of such offer prior to the close of the offer period for the applicable RPM Auction.

(B) Sell Offers based on Planned Generation Capacity Resources (including Planned External Generation Capacity Resources) shall be deemed competitive and not be subject to mitigation if: (1) collectively all such Sell Offers provide Unforced Capacity in an amount equal to or greater than two times the incremental quantity of new entry required to meet the LDA Reliability Requirement; and (2) at least two unaffiliated suppliers have submitted Sell Offers for Planned Generation Capacity Resources in such LDA. Notwithstanding the foregoing, any Capacity Market Seller, together with Affiliates, whose Sell Offers based on Planned Generation Capacity Resources in that modeled LDA are pivotal, shall be subject to mitigation.

(C) Where the two conditions stated in subsection (B) above are not met, or the Sell Offer is pivotal, the Sell Offer shall be rejected if it exceeds 140 percent of: 1) the average of location-adjusted Sell Offers for Planned Generation Capacity Resources from the same asset class as such Sell Offer, submitted (and not rejected) (Asset-Class New Plant Offers) for such Delivery Year; or 2) if there are no Asset-Class New Plant Offers for such

Delivery Year, the average of Asset-Class New Plant Offers for all prior Delivery Years; or 3) if there are no Asset-Class New Plant Offers for any prior Delivery Year, the Net CONE applicable for such Delivery Year in the LDA for which such Sell Offer was submitted. For purposes of this section, asset classes shall be as stated in section 6.7(c) below as effective for such Delivery Year, and Asset-Class New Plant Offers shall be location-adjusted by the ratio between the Net CONE effective for such Delivery Year for the LDA in which the Sell Offer subject to this section was submitted and the average, weighted by installed capacity, of the Net CONEs for all LDAs in which the units underlying such Asset Class New Plant Offers are located. Following the conduct of the applicable auction and before the final determination of clearing prices, in accordance with Section 6.2(b) above, each Capacity Market Seller whose Sell Offer is so rejected shall be notified in writing by the Office of the Interconnection by no later than one (1) Business Day after the close of the offer period for the applicable RPM Auction and allowed an opportunity to submit a revised Sell Offer that does not exceed such threshold within one (1) Business Day of the Office of the Interconnection's rejection of such Sell Offer. If such revised Sell Offer is accepted by the Office of the Interconnection, the Office of the Interconnection then shall clear the auction with such revised Sell Offer in place. Pursuant to Tariff, Attachment M-Appendix, Section II.F, the Market Monitoring Unit shall notify in writing each Capacity Market Seller whose Sell Offer has been determined to be non-competitive and subject to mitigation, with a copy to the Office of the Interconnection, by no later than one (1) Business Day after the close of the offer period for the applicable RPM Auction.

(b) Mitigation for Demand Resources

The Market Seller Offer Cap shall not be applied to Sell Offers of Demand Resources or Energy Efficiency Resources.

#### 6.6 Offer Requirement for Capacity Resources

(a) To avoid application of subsection (h) below, all of the installed capacity of all Existing Generation Capacity Resources located in the PJM Region shall be offered by the Capacity Market Seller that owns or controls all or part of such resource (which may include submission as Self-Supply) in all RPM Auctions for each Delivery Year, less any amount determined by the Office of the Interconnection to be eligible for an exception to this RPM mustoffer requirement, where installed capacity is determined as of the date on which bidding commences for each RPM Auction pursuant to Tariff, Attachment DD, section 5.6.6. The Unforced Capacity of such resources is determined using the EFORd value that is submitted by the Capacity Market Seller in its Sell Offer, which shall not exceed the maximum EFORd for that resource as defined in section 6.6(b). If a resource should be included on the list of Existing Generation Capacity Resources subject to the RPM must-offer requirement that is maintained by the Market Monitoring Unit pursuant to Tariff, Attachment M-Appendix, section II.C.1, but is omitted therefrom whether by mistake of the Market Monitoring Unit or failure of the Capacity Market Seller that owns or controls all or part of such resource to provide information about the resource to the Market Monitoring Unit, this shall not excuse such resource from the RPM must-offer requirement.

(b) For each Existing Generation Capacity Resource, a potential Capacity Market Seller must timely provide to the Market Monitoring Unit and the Office of the Interconnection all data and documentation required under this section 6.6 to establish the maximum EFORd applicable to each resource in accordance with standards and procedures specified in the PJM Manuals. The maximum EFORd that may be used in a Sell Offer for RPM Auctions held prior to the date on which the final EFORds used for a Delivery Year are posted, is the greater of (i) the average EFORd for the five consecutive years ending on the September 30 that last precedes the Base Residual Auction, or (ii) the EFORd for the 12 months ending on the September 30 that last precedes the Base Residual Auction.

Notwithstanding the foregoing, a Capacity Market Seller may request an alternate maximum EFORd for Sell Offers submitted in such auctions if it has a documented, known reason that would result in an increase in its EFORd, by submitting a written request to the Market Monitoring Unit and Office of the Interconnection, along with data and documentation required to support the request for an alternate maximum EFORd, by no later one hundred twenty (120) days prior to the commencement of the offer period for the Base Residual Auction for the applicable Delivery Year. The Capacity Market Seller must address any concerns identified by the Market Monitoring Unit and/or the Office of the Interconnection regarding the data and documentation provided and attempt to reach agreement with the Market Monitoring Unit on the level of the alternate maximum EFORd by no later than ninety (90) days prior to the commencement of the offer period for the Base Residual Auction for the applicable Delivery Year. As further described in Tariff, Attachment M-Appendix, section II.C, the Market Monitoring Unit shall notify the Capacity Market Seller and the Office of the Interconnection in writing of its determination of the requested alternate maximum EFORd by no later than ninety (90) days prior to the commencement of the offer period for the Base Residual Auction for the applicable Delivery Year. By no later than eighty (80) days prior to the commencement of the offer period for the Base Residual Auction for the applicable Delivery Year, the Capacity Market Seller shall notify the Office of the Interconnection and the Market Monitoring Unit in writing whether it agrees with the Market Monitoring Unit on the alternate maximum EFORd or, if no agreement has been reached, specifying the level of alternate maximum EFORd to which it commits. If a Capacity Market Seller fails to request an alternate maximum EFORd prior to the specified deadlines, the maximum EFORd for the applicable RPM Auction shall be deemed to be the default EFORd calculated pursuant to this section.

The maximum EFORd that may be used in a Sell Offer for Third Incremental Auction, and for Conditional Incremental Auctions held after the date on which the final EFORd used for a Delivery Year is posted, is the EFORd for the 12 months ending on the September 30 that last precedes the submission of such offers.

(c) [Reserved for Future Use]

(d) In the event that a Capacity Market Seller and the Market Monitoring Unit cannot agree on the maximum level of the alternate EFORd that may be used in a Sell Offer for RPM

Auctions held prior to the date on which the final EFORds used for a Delivery Year are posted, the Office of the Interconnection shall make its own determination of the maximum level of the alternate EFORd based on the requirements of the Tariff and the PJM Manuals, per Tariff, Attachment DD, section 5.8, by no later than sixty-five (65) days prior to the commencement of the offer period for the Base Residual for the applicable Delivery Year, and shall notify the Capacity Market Seller and the Market Monitoring Unit in writing of such determination.

(e) Nothing in this section precludes the Capacity Market Seller from filing a petition with FERC seeking a determination of whether the EFORd complies with the requirements of the Tariff.

(f) Notwithstanding the foregoing, a Capacity Market Seller may submit an EFORd that it chooses for an RPM Auction held prior to the date on which the final EFORd used for a Delivery Year is posted, provided that (i) it has participated in good faith with the process described in this section 6.6 and in Tariff, Attachment M-Appendix, section II.C, (ii) the offer is no higher than the level defined in any agreement reached by the Capacity Market Seller and the Market Monitoring Unit that resulted from the foregoing process, and (iii) the offer is accepted by the Office of the Interconnection subject to the criteria set forth in the Tariff and the PJM Manuals.

(g) A Capacity Market Seller that owns or controls an existing generation resource in the PJM Region that is capable of qualifying as an Existing Generation Capacity Resource as of the date on which bidding commences for an RPM Auction may not avoid the rule in subsection (a) or be removed from Capacity Resource status by failing to qualify as a Generation Capacity Resource, or by attempting to remove a unit previously qualified as a Generation Capacity Resource from classification as a Capacity Resource for that RPM Auction. However, generation resource may qualify for an exception to the RPM must-offer requirement, as shown by appropriate documentation, if the Capacity Market Seller that owns or controls such resource demonstrates that it: (i) is reasonably expected to be physically unable to participate in the relevant Delivery Year; (ii) has a financially and physically firm commitment to an external sale of its capacity, or (iii) was interconnected to the Transmission System as an Energy Resource and not subsequently converted to a Capacity Resource.

In order to establish that a resource is reasonably expected to be physically unable to participate in the relevant auction as set forth in (i) above, the Capacity Market Seller must demonstrate that:

- A. It has a documented plan in place to retire the resource prior to or during the Delivery Year, and has submitted a notice of Deactivation to the Office of the Interconnection consistent with Tariff, Part V, section 113.1, without regard to whether the Office of the Interconnection has requested the Capacity Market Seller to continue to operate the resource beyond its desired deactivation date in accordance with Tariff, Part V, section 113.2 for the purpose of maintaining the reliability of the PJM Transmission System and the Capacity Market Seller has agreed to do so;
- B. Significant physical operational restrictions cause long term or permanent changes to the installed capacity value of the resource, or the resource is under major repair that will

extend into the applicable Delivery Year, that will result in the imposition of RPM performance penalties pursuant to Tariff, Attachment DD;

- C. The Capacity Market Seller is involved in an ongoing regulatory proceeding (e.g. regarding potential environmental restrictions) specific to the resource and has received an order, decision, final rule, opinion or other final directive from the regulatory authority that will result in the retirement of the resource; or
- D. A resource considered an Existing Generating Capacity Resource because it cleared an RPM Auction for a Delivery Year prior to the Delivery Year of the relevant auction, but which is not yet in service, is unable to achieve full commercial operation prior to the Delivery Year of the relevant auction. The Capacity Market Seller must submit to the Office of the Interconnection and the Market Monitoring Unit a written sworn, notarized statement of a corporate officer certifying that the resource will not be in full commercial operation prior to the referenced Delivery Year.

In order to establish that a resource has a financially and physically firm commitment to an external sale of its capacity as set forth in (ii) above, the Capacity Market Seller must demonstrate that it has entered into a unit-specific bilateral transaction for service to load located outside the PJM Region, by a demonstration that such resource is identified on a unit-specific basis as a network resource under the transmission tariff for the control area applicable to such external load, or by an equivalent demonstration of a financially and physically firm commitment to an external sale. The Capacity Market Seller additionally shall identify the megawatt amount, export zone, and time period (in days) of the export.

A Capacity Market Seller that seeks to remove a Generation Capacity Resource from PJM Capacity Resource status and/or seeks approval for an exception to the RPM must-offer requirement, for any reason other than the reason specified in Paragraph A above, shall first submit such request in writing, along with all supporting data and documentation, to the Market Monitoring Unit for evaluation, notifying the Office of the Interconnection by copy of the same, by no later than one hundred twenty (120) days prior to the commencement of the offer period for the applicable RPM Auction.

In order to obtain an exception to the RPM must-offer requirement for the reason specified in Paragraph A above, a Capacity Market Seller shall first submit a preliminary exception request in writing, along with supporting data and documentation indicating the reasons and conditions upon which the Capacity Market Seller is relying in its analysis of whether to retire such resource, to the Market Monitoring Unit for evaluation, notifying the Office of the Interconnection by copy of the same, by no later than (a) November 1, 2013 for the Base Residual Auction for the 2017/2018 Delivery Year, (b) the September 1 that last precedes the Base Residual Auction for the 2018/2019 and subsequent Delivery Years, and (c) two hundred forty (240) days prior to the commencement of the offer period for the applicable Incremental Auction. By no later than five (5) Business Days after receipt of any such preliminary exception requests, the Office of the Interconnection will post on its website a summary of the number of megawatts of Generation Capacity Resources for which it has received notification of preliminary exception requests, on an aggregate basis by Zone and Locational Deliverability Area that comprises a subset of a Zone, as specified in the PJM Manuals. Thereafter, as applicable, such Capacity Market Seller shall by no later than (a) the December 1 that last precedes the Base Residual Auction for the applicable Delivery Year, or (b) one hundred twenty (120) days prior to the commencement of the offer period for the applicable Incremental Auction, either (a) notify the Office of the Interconnection and the Market Monitoring Unit in writing that it is withdrawing its preliminary exception request and explaining the changes to its analysis of whether to retire such resource that support its decision to withdraw, or (b) demonstrate that it has met the requirements specified under Paragraph A above. By no later than five (5) Business Days after receipt of such notification, the Office of the Interconnection will post on its website a revised summary of the number of megawatts of Generation Capacity Resources for which it has received requests for exceptions to the RPM must-offer requirement for the reason specified in Paragraph A above, on an aggregate basis by Zone and Locational Deliverability Area that comprises a subset of a Zone, as specified in the PJM Manuals.

A Capacity Market Seller may only remove the Generation Capacity Resource from PJM Capacity Resource status if (i) the Market Monitoring Unit has determined that the Generation Capacity Resource meets the applicable criteria set forth in Tariff, Attachment DD, sections 5.6.6 and this section 6.6 and the Office of the Interconnection agrees with this determination, or (ii) the Commission has issued an order terminating the Capacity Resource status of the resource. Nothing herein shall require a Market Seller to offer its resource into an RPM Auction prior to seeking to remove a resource from Capacity Resource status, subject to satisfaction of this section 6.6.

If the Capacity Market Seller disagrees with the Market Monitoring Unit's determination of its request to remove a resource from Capacity Resource status or its request for an exception to the RPM must-offer requirement, it must notify the Market Monitoring Unit in writing, with a copy to the Office of the Interconnection, of the same by no later than eighty (80) days prior to the commencement of the offer period for the applicable RPM Auction. After the Market Monitoring Unit has made its determination of whether a resource has satisfied the RPM must-offer requirement or meets one of the exceptions thereto and has notified the Capacity Market Seller and the Office of the Interconnection shall approve or deny the exception request. The exception request shall be deemed to be approved by the Office of the Interconnection notifies the Capacity Market Seller and Market Monitoring Unit, unless the Office of the Interconnection notifies the Capacity Market Seller and Market Monitoring Unit, by no later than sixty-five (65) days prior to the date on which the offer period for the applicable RPM Auction commences, that the exception request is denied.

If the Market Monitoring Unit does not timely notify the Capacity Market Seller and the Office of the Interconnection of its determination of the request to remove a Generation Capacity Resource from Capacity Resource status or for an exception to the RPM must-offer requirement, the Office of the Interconnection shall make the determination whether the request shall be approved or denied, and will notify the Capacity Market Seller of its determination in writing, with a copy to the Market Monitoring Unit, by no later than sixty-five (65) days prior to the date on which the offer period for the applicable RPM Auction commences.

After the Market Monitoring Unit and the Office of the Interconnection have made their determinations of whether a resource meets the criteria to qualify for an exception to the RPM

must-offer requirement, the Capacity Market Seller must notify the Market Monitoring Unit and the Office of the Interconnection whether it intends to exclude from its Sell Offer some or all of the subject capacity on the basis of an identified exception by no later than sixty-five (65) days prior to the date on which the offer period for the applicable RPM Auction commences. PJM does not make determinations of whether withholding of capacity constitutes market power. A Generation Capacity Resource that does not qualify for submission into an RPM Auction because it is not owned or controlled by the Capacity Market Seller for a full Delivery Year is not subject to the offer requirement hereunder; provided, however, that a Capacity Market Seller planning to transfer ownership or control of a Generation Capacity Resource during a Delivery Year pursuant to a sale or transfer agreement entered into after March 26, 2009 shall be required to satisfy the offer requirement hereunder for the entirety of such Delivery Year and may satisfy such requirement by providing for the assumption of this requirement by the transfere of ownership or control under such agreement.

If a Capacity Market Seller doesn't timely seek to remove a Generation Capacity Resource from Capacity Resource status or timely submit a request for an exception to the RPM must-offer requirement, the Generation Capacity Resource shall only be removed from Capacity Resource status, and may only be approved for an exception to the RPM must-offer requirement, upon the Capacity Market Seller requesting and receiving an order from FERC, prior to the close of the offer period for the applicable RPM Auction, directing the Office of the Interconnection to remove the resource from Capacity Resource status and/or granting an exception to the RPM must-offer requirement or a waiver of the RPM must-offer requirement as to such resource.

(h) Any existing generation resource located in the PJM Region that satisfies the criteria in the definition of Existing Generation Capacity Resource as of the date on which bidding commences for the Base Residual Auction for a Delivery Year, that is not offered into such Base Residual Auction, and that does not meet any of the exceptions stated in the prior subsection (g): (i) may not participate in any subsequent Incremental Auctions conducted for such Delivery Year; (ii) shall not receive any payments under Tariff, Attachment DD, section 5.14 for such Delivery Year for the capacity of such Generation Capacity Resources; and (iii) shall not be permitted to satisfy any LSE's Unforced Capacity Obligation, or any entity's obligation to obtain the commitment of Capacity Resources, for such Delivery Year.

All generation resources located in the PJM Region that satisfy the criteria in the definition of Existing Generation Capacity Resource as of the date on which bidding commences for an Incremental Auction for a particular Delivery Year, but that did not satisfy such criteria as of the date that on which bidding commenced in the Base Residual Auction for that Delivery Year, that is not offered into that Incremental Auction, and that does not meet any of the exceptions stated in the prior subsection (g): (i) may not participate in any subsequent Incremental Auctions conducted for such Delivery Year; (ii) shall not receive any payments under Tariff, Attachment DD, section 5.14 for such Delivery Year for the capacity of such Generation Capacity Resources; and (iii) shall not be permitted to satisfy any LSE's Unforced Capacity Obligation, or any entity's obligation to obtain the commitment of Capacity Resources, for such Delivery Year.

All Existing Generation Capacity Resources that are offered into a Base Residual Auction or Incremental Auction for a particular Delivery Year but do not clear in such auction, that are not offered into each subsequent Incremental Auction, and that do not meet any of the exceptions stated in the prior subsection (g): (i) may not participate in any Incremental Auctions conducted for such Delivery Year subsequent to such failure to offer; (ii) shall not receive any payments under Tariff, Attachment DD, section 5.14 for such Delivery Year for the capacity of such Generation Capacity Resources; and (iii) shall not be permitted to satisfy any LSE's Unforced Capacity Obligation, or any entity's obligation to obtain the commitment of Capacity Resources, for such Delivery Year.

Any such Existing Generation Capacity Resources may also be subject to further action by the Market Monitoring Unit under the terms of Tariff, Attachment M and Tariff, Attachment M – Appendix.

(i) In addition to the remedies set forth in subsections (g) and (h) above, if the Market Monitoring Unit determines that one or more Capacity Market Sellers' failure to offer part or all of one or more existing generation resources, for which the Office of the Interconnection has not approved an exception to the RPM must-offer requirement, into an RPM Auction as required by this Section 6.6 would result in an increase of greater than five percent in any Zonal Capacity Price determined through such auction, and the Office of the Interconnection agrees with that determination, the Office of the Interconnection shall apply to FERC for an order, on an expedited basis, directing such Capacity Market Seller to participate in the relevant RPM Auction, or for other appropriate relief, and PJM will postpone clearing the auction pending FERC's decision on the matter. If the Office of the Interconnection disagrees with the Market Monitoring Unit's determination and does not apply to FERC for an order directing the Capacity Market Seller to participate in the auction or for other appropriate relief, the Market Monitoring Unit may exercise its powers to inform Commission staff of its concerns and to seek appropriate relief.

#### 6.6A Offer Requirement for Capacity Performance Resources

(a) For the 2018/2019 Delivery Year and subsequent Delivery Years, the installed capacity of every Generation Capacity Resource located in the PJM Region that is capable (or that reasonably can become capable) of qualifying as a Capacity Performance Resource shall be offered as a Capacity Performance Resource by the Capacity Market Seller that owns or controls all or part of such resource (which may include submission as Self-Supply) in all RPM Auctions for each such Delivery Year, less any amount determined by the Office of the Interconnection to be eligible for an exception to the Capacity Performance Resource must-offer requirement, where installed capacity is determined as of the date on which bidding commences for each RPM Auction pursuant to Tariff, Attachment DD, section 5.6.6.

(b) Determinations of EFORd and Unforced Capacity made under this section 6.6 as to a Generation Capacity Resource shall govern the offers required under this section as to the same Generation Capacity Resource.

(c) Exceptions to the requirement in subsection (a) shall be permitted only for a resource which the Capacity Market Seller demonstrates is reasonably expected to be physically incapable of satisfying the requirements of a Capacity Performance Resource. Intermittent Resources, Capacity Storage Resources, Demand Resources, and Energy Efficiency Resources shall not be required to offer as a Capacity Performance Resource, but shall not be precluded from being offered as a Capacity Performance Resource at a level that demonstrably satisfies such

requirements. Exceptions shall be determined using the same timeline and procedures as specified in section 6.6.

(d) A resource not exempted or excepted under subsection (c) hereof that is capable of qualifying as a Capacity Performance Resource and does not offer into an RPM Auction as a Capacity Performance Resource shall be subject to the same restrictions on subsequent offers, and other possible remedies, as specified in section 6.6.

#### 6.7 Data Submission

(a) Potential participants in any PJM Reliability Pricing Model Auction shall submit, together with supporting documentation for each item, to the Market Monitoring Unit and the Office of the Interconnection no later than one hundred twenty (120) days prior to the posted date for the conduct of such auction, a list of owned or controlled generation resources by PJM transmission zone for the specified Delivery Year, including the amount of gross capacity, the EFORd and the net (unforced) capacity. A potential participant intending to offer any Capacity Performance Resource at or below the default Market Seller Offer Cap described in Tariff, Attachment DD, section 6.4(a) must provide the associated offer cap and the MW to which the offer cap applies.

(b) Except as provided in subsection (c) below, potential participants in any PJM Reliability Pricing Model Auction in any LDA or Unconstrained LDA Group that request a unit specific Avoidable Cost Rate shall, in addition, submit the following data, together with supporting documentation for each item, to the Market Monitoring Unit no later than one hundred twenty (120) days prior to the commencement of the offer period for such auction:

i. If the Capacity Market Seller intends to submit a non-zero price in its Sell Offer in any such auction, the Capacity Market Seller shall submit a calculation of the Avoidable Cost Rate and Projected PJM Market Revenues, as defined in subsection (d) below, together with detailed supporting documentation.

ii. If the Capacity Market Seller intends to submit a Sell Offer based on opportunity cost, the Capacity Market Seller shall also submit a calculation of Opportunity Cost, as defined in subsection (d), with detailed supporting documentation.

(c) Potential auction participants identified in subsection (b) above need not submit the data specified in that subsection for any Generation Capacity Resource:

i. that is in an Unconstrained LDA Group or, if this is the relevant market, the entire PJM Region, and is in a resource class identified in the table below as not likely to include the marginal price-setting resources in such auction; or

ii. for which the potential participant commits that any Sell Offer it submits as to such resource shall not include any price above: (1) the applicable default level identified below for the relevant resource class, less (2) the Projected PJM Market Revenues for such resource, as determined in accordance with this Tariff.

Nothing herein precludes the Market Monitoring Unit from requesting additional information from any potential auction participant as deemed necessary by the Market Monitoring Unit, including, without limitation, additional cost data on resources in a class that is not otherwise expected to include the marginal price setting resource as outlined in Tariff, Attachment M-Appendix, section II.G. Any Sell Offer submitted in any auction that is inconsistent with any agreement or commitment made pursuant to this subsection shall be rejected, and the Capacity Market Seller shall be required to resubmit a Sell Offer that complies with such agreement or commitment within one (1) Business Day of the Office of the Interconnection's rejection of such Sell Offer. If the Capacity Market Seller does not timely resubmit its Sell Offer, fails to request a unit-specific Avoidable Cost Rate by the specified deadline, or if the Office of the Interconnection determines that the information provided by the Capacity Market Seller in support of the requested unitspecific Avoidable Cost Rate or Sell Offer is incomplete, the Capacity Market Seller shall be deemed to have submitted a Sell Offer that complies with the commitments made under this subsection, with a default offer for the applicable class of resource or nearest comparable class of resource determined under this subsection (c)(ii). The obligation imposed under section 6.6(a) above shall not be satisfied unless and until the Capacity Market Seller submits (or is deemed to have submitted) a Sell Offer that conforms to its commitments made pursuant to this subsection or subject to the procedures set forth in section 6.4 above and Tariff, Attachment M-Appendix, section II.H.

The default retirement and mothball Avoidable Cost Rates ("ACR") referenced in this subsection (c)(ii) are as set forth in the tables below for the 2013/2014 Delivery Year through the 2016/2017 Delivery Year. Capacity Market Sellers shall use the one-year mothball Avoidable Cost Rate shown below, unless such Capacity Market Seller satisfies the criteria set forth in section 6.7(e) below, in which case the Capacity Market Seller may use the retirement Avoidable Cost Rate. PJM shall also publish on its Web site the number of Generation Capacity Resources and megawatts per LDA that use the retirement Avoidable Cost Rates. A Capacity Market Seller may not use the default Market Seller Offer Cap contained in the ACR tables in this subsection, and also seek to include any one or more categories of the Avoidable Cost Rate defined section 6.8 below.

Technology	2013/14 Mothball ACR (\$/MW- Day)	2013/14 Retirement ACR (\$/MW- Day)	2014/15 Mothball ACR (\$/MW- Day)	2014/15 Retirement ACR (\$/MW- Day)	2015/16 Mothball ACR (\$/MW- Day)	2015/16 Retirement ACR (\$/MW- Day)	2016/2017 Mothball ACR (\$/MW- Day)	2016/2017 Retirement ACR (\$/MW- Day)
Nuclear	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Pumped								
Storage	\$23.64	\$33.19	\$24.56	\$34.48	\$25.56	\$35.89	\$24.05	\$33.78
Hydro	\$80.80	\$105.67	\$83.93	\$109.76	\$87.35	\$114.24	\$82.23	\$107.55
Sub-Critical								
Coal	\$193.98	\$215.02	\$201.49	\$223.35	\$209.71	\$232.46	\$197.43	\$218.84
Super Critical								
Coal	\$200.41	\$219.21	\$208.17	\$227.70	\$216.66	\$236.99	\$203.96	\$223.10
Waste Coal -								
Small	\$255.81	\$309.83	\$265.72	\$321.83	\$276.56	\$334.96	\$260.35	\$315.34
Waste Coal -	\$94.61	\$114.29	\$98.27	\$118.72	\$102.28	\$123.56	\$96.29	\$116.32

Large								
Wind	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
CC-2 on 1								
Frame F	\$35.18	\$49.90	\$36.54	\$51.83	\$38.03	\$53.94	\$35.81	\$50.79
CC-3 on 1								
Frame								
E/Siemens	\$39.06	\$52.89	\$40.57	\$54.94	\$42.23	\$57.18	\$39.75	\$53.83
CC–3 or								
More on 1 or								
More Frame	¢20.46	¢ 40.00	¢21.64	¢ 42.02	¢22.02	¢ 4 5 7 1	¢20.00	¢ 42.02
F	\$30.46	\$42.28	\$31.64	\$43.92	\$32.93	\$45.71	\$30.99	\$43.03
CC-NUG								
Cogen. Frame B or E								
Technology	\$130.76	\$175.71	\$135.82	\$182.52	\$141.36	\$189.97	\$133.09	\$178.83
CT - 1st &	\$130.70	\$175.71	\$133.62	\$162.52	\$141.50	\$105.57	\$155.09	\$178.85
2nd Gen.								
Aero (P&W								
FT 4)	\$27.96	\$37.19	\$29.04	\$38.63	\$30.22	\$40.21	\$28.45	\$37.85
CT - 1st &	+=,,,,,,	+++++++++++++++++++++++++++++++++++++++	+->++	+= += += += += += += += += += += += += +	+++++++++++++++++++++++++++++++++++++++	+	+	+= + = =
Gen. Frame B	\$27.63	\$36.87	\$28.70	\$38.30	\$29.87	\$39.86	\$28.11	\$37.52
CT - 2nd								
Gen. Frame E	\$26.26	\$35.14	\$27.28	\$36.50	\$28.39	\$37.99	\$26.73	\$35.77
CT - 3rd Gen.								
Aero (GE LM								
6000)	\$63.57	\$93.70	\$66.03	\$97.33	\$68.72	\$101.30	\$64.70	\$95.37
CT - 3rd Gen.								
Aero (P&W								
FT - 8								
TwinPak)	\$33.34	\$49.16	\$34.63	\$51.06	\$36.04	\$53.14	\$33.93	\$50.03
CT - 3rd	<b>**</b> * * * *		<b>**</b> *	<b>*</b> 10 <b>*</b>		<b>*</b> 4 4 9 9		<b>**</b> *
Gen. Frame F	\$26.96	\$38.83	\$28.00	\$40.33	\$29.14	\$41.98	\$27.43	\$39.52
Diesel	\$29.92	\$37.98	\$31.08	\$39.45	\$32.35	\$41.06	\$30.44	\$38.66
Oil and Gas	A = 4		<b>***</b>	<b>*</b> • • • • •		<b>**</b>	<b>*--</b>	
Steam	\$74.20	\$90.33	\$77.07	\$93.83	\$80.21	\$97.66	\$75.51	\$91.94

Commencing with the Base Residual Auction for the 2017/2018 Delivery Year, the Office of the Interconnection shall determine the default retirement and mothball Avoidable Cost Rates referenced in section (c)(ii) above, and post them on its website, by no later than one hundred fifty (150) days prior to the commencement of the offer period for each Base Residual Auction. To determine the applicable ACR rates, the Office of the Interconnection shall use the actual rate of change in the historical values from the Handy-Whitman Index of Public Utility Construction Costs or a comparable index approved by the Commission ("Handy-Whitman Index") to the extent they are available to update the base values for the Delivery Year, and for future Delivery Years for which the updated Handy-Whitman Index values are not yet available the Office of the Interconnection shall update the base values for the Delivery Year using the most recent tencalendar-year annual average rate of change. The ACR rates shall be expressed in dollar values for the applicable Delivery Year.

Maximum Avoidable Cost Rates by Technology Class (Expressed in 2011 Dollars for the 2011/2012 Delivery Year)					
Technology	Mothball ACR (\$/MW- Day)	Retirement ACR (\$/MW-Day)			
Combustion Turbine - Industrial Frame	\$24.13	\$33.04			
Coal Fired	\$136.91	\$157.83			
Combined Cycle	\$29.58	\$40.69			
Combustion Turbine - Aero Derivative	\$26.13	\$37.18			
Diesel	\$25.46	\$32.33			
Hydro	\$68.78	\$89.96			
Oil and Gas Steam	\$63.16	\$76.90			
Pumped Storage	\$20.12	\$28.26			

To determine the default retirement and mothball ACR values for the 2017/2018 Delivery Year, the Office of the Interconnection shall multiply the base default retirement and mothball ACR values in the table above by a factor equal to one plus the most recent annual average rate of change in the July Handy-Whitman Indices for the 2011 to 2013 calendar years to determine updated base default retirement and mothball ACR values. The updated base default retirement and mothball ACR values shall then be multiplied by a factor equal to one plus the most recent ten-calendar-year annual average rate of change in the applicable Handy-Whitman Index, taken to the fourth power, as calculated by the Office of the Interconnection and posted to its website.

To determine the default retirement and mothball ACR values for the 2018/2019 and 2019/2020 Delivery Years for Base Capacity Resources, the Office of the Interconnection shall multiply the updated base default retirement and mothball ACR values from the immediately preceding Delivery Year by a factor equal to one plus the most recent annual average rate of change in the July Handy-Whitman Index. These values become the new adjusted base default retirement and mothball ACR values, as calculated by the Office of the Interconnection and posted to its website. These resulting adjusted base values for the Delivery Year shall be multiplied by a factor equal to one plus the most recent ten-calendar-year annual average rate of change in the applicable Handy-Whitman Index, taken to the fourth power, as calculated by the Office of the Interconnection and posted to its website.

PJM shall also publish on its website the number of Generation Capacity Resources and megawatts per LDA that use the retirement Avoidable Cost Rates.

After the Market Monitoring Unit conducts its annual review of the table of default Avoidable Cost Rates included in section 6.7(c) above in accordance with the procedure specified in Tariff, Attachment M-Appendix, section II.H, it will provide updated values or notice of its determination that updated values are not needed to Office of the Interconnection. In the event that the Office of the Interconnection determines that the values should be updated, the Office of the Interconnection shall file its proposed values with the Commission by no later than October 30th prior to the commencement of the offer period for the first RPM Auction for which it proposes to apply the updated values.

(d) In order for costs to qualify for inclusion in the Market Seller Offer Cap, the Capacity Market Seller must provide to the Market Monitoring Unit and the Office of the Interconnection relevant unit-specific cost data concerning each data item specified as set forth in section 6 by no later than one hundred twenty (120) days prior to the commencement of the offer period for the applicable RPM Auction. If cost data is not available at the time of submission for the time periods specified in section 6.8 below, costs may be estimated for such period based on the most recent data available, with an explanation of and basis for the estimate used, as may be further specified in the PJM Manuals. Based on the data and calculations submitted by the Capacity Market Sellers for each existing generation resource and the formulas specified below, the Market Monitoring Unit shall calculate the Market Seller Offer Cap for each such resource, and notify the Capacity Market Seller and the Office of the Interconnection in writing of its determination pursuant to Tariff, Attachment M-Appendix, section II.E.

i. Avoidable Cost Rate: The Avoidable Cost Rate for an existing generation resource shall be determined using the formula below and applied to the unit's Base Offer Segment.

ii. Opportunity Cost: Opportunity Cost shall be the documented price available to an existing generation resource in a market external to PJM. In the event that the total MW of existing generation resources submitting opportunity cost offers in any auction for a Delivery Year exceeds the firm export capability of the PJM system for such Delivery Year, or the capability of external markets to import capacity in such year, the Office of the Interconnection will accept such offers on a competitive basis. PJM will construct a supply curve of opportunity cost offers, ordered by opportunity cost, and accept such offers to export starting with the highest opportunity cost, until the maximum level of such exports is reached. The maximum level of such exports is the lesser of the Office of the Interconnection's ability to permit firm exports or the ability of the importing area(s) to accept firm imports or imports of capacity, taking account of relevant export limitations by location. If, as a result, an opportunity cost offer is not accepted from an existing generation resource, the Market Seller Offer Cap applicable to Sell Offers relying on such generation resource shall be the Avoidable Cost Rate less the Projected Market Revenues for such resource (as defined in section 6.4 above). The default Avoidable Cost Rate shall be the one year mothball Avoidable Cost Rate set forth in the

tables in section 6.7(c) above unless Capacity Market Seller satisfies the criteria delineated in section 6.7(e) below.

iii. Projected PJM Market Revenues: Projected PJM Market Revenues are defined by section 6.8(d) below, for any Generation Capacity Resource to which the Avoidable Cost Rate is applied.

(e) In order for the retirement Avoidable Cost Rate set forth in the table in section 6.7(c) to apply, by no later than one hundred twenty (120) days prior to the commencement of the offer period for the applicable RPM Auction, a Capacity Market Seller must submit to the Office of the Interconnection and the Market Monitoring Unit a written sworn, notarized statement of a corporate officer representing that the Capacity Market Seller will retire the Generation Capacity Resource if it does not receive during the relevant Delivery Year at least the applicable retirement Avoidable Cost Rate because it would be uneconomic to continue to operate the Generation Capacity Resource in the Delivery Year without the retirement Avoidable Cost Rate, and specifying the date the Generation Capacity Resource would otherwise be retired.

# 6.8 Avoidable Cost Definition

#### (a) **Avoidable Cost Rate**:

The Avoidable Cost Rate for a Generation Capacity Resource that is the subject of a Sell Offer shall be determined using the following formula, expressed in dollars per MW-year:

Avoidable Cost Rate = [Adjustment Factor \* (AOML + AAE + AFAE + AME + AVE + ATFI + ACC + ACLE) + ARPIR + APIR + CPQR]

Where:

- Adjustment Factor equals 1.10 (to provide a margin of error for understatement of costs) plus an additional adjustment referencing the 10-year average Handy-Whitman Index in order to account for expected inflation from the time interval between the submission of the Sell Offer and the commencement of the Delivery Year.
- AOML (Avoidable Operations and Maintenance Labor) consists of the avoidable labor expenses related directly to operations and maintenance of the generating unit for the twelve months preceding the month in which the data must be provided. The categories of expenses included in AOML are those incurred for: (a) on-site based labor engaged in operations and maintenance activities; (b) off-site based labor engaged in on-site operations and maintenance activities directly related to the generating unit; and (c) off-site based labor engaged in off-site operations and maintenance activities directly related to generating unit; and intenance activities directly related to generating unit equipment removed from the generating unit site.
  - **AAE (Avoidable Administrative Expenses)** consists of the avoidable administrative expenses related directly to employees at the generating unit for twelve months preceding the month in which the data must be

provided. The categories of expenses included in AAE are those incurred for: (a) employee expenses (except employee expenses included in AOML); (b) environmental fees; (c) safety and operator training; (d) office supplies; (e) communications; and (f) annual plant test, inspection and analysis.

- **AFAE** (Avoidable Fuel Availability Expenses) consists of avoidable operating expenses related directly to fuel availability and delivery for the generating unit that can be demonstrated by the Capacity Market Seller based on data for the twelve months preceding the month in which the data must be provided , or on reasonable projections for the Delivery Year supported by executed contracts, published tariffs, or other data sufficient to demonstrate with reasonable certainty the level of costs that have been or shall be incurred for such purpose. The categories of expenses included in AFAE are those incurred for: (a) firm gas pipeline transportation; (b) natural gas storage costs; (c) costs of gas balancing agreements; and (d) costs of gas park and loan services. AFAE expenses are for firm fuel supply and apply solely for offers for a Capacity Performance Resource
- AME (Avoidable Maintenance Expenses) consists of avoidable maintenance expenses (other than expenses included in AOML) related directly to the generating unit for the twelve months preceding the month in which the data must be provided. The categories of expenses included in AME are those incurred for: (a) chemical and materials consumed during maintenance of the generating unit; and (b) rented maintenance equipment used to maintain the generating unit.
- **AVE (Avoidable Variable Expenses)** consists of avoidable variable expenses related directly to the generating unit incurred in the twelve months preceding the month in which the data must be provided. The categories of expenses included in AVE are those incurred for: (a) water treatment chemicals and lubricants; (b) water, gas, and electric service (not for power generation); and (c) waste water treatment.
- **ATFI (Avoidable Taxes, Fees and Insurance)** consists of avoidable expenses related directly to the generating unit incurred in the twelve months preceding the month in which the data must be provided. The categories of expenses included in AFTI are those incurred for: (a) insurance, (b) permits and licensing fees, (c) site security and utilities for maintaining security at the site; and (d) property taxes.
- ACC (Avoidable Carrying Charges) consists of avoidable short-term carrying charges related directly to the generating unit in the twelve months preceding the month in which the data must be provided. Avoidable short-term carrying charges shall include short term carrying charges for maintaining reasonable levels of inventories of fuel and spare parts that result from short-term operational unit decisions as measured by industry best practice standards. For the purpose of determining ACC,

short term is the time period in which a reasonable replacement of inventory for normal, expected operations can occur.

- ACLE (Avoidable Corporate Level Expenses) consists of avoidable corporate level expenses directly related to the generating unit incurred in the twelve months preceding the month in which the data must be provided. Avoidable corporate level expenses shall include only such expenses that are directly linked to providing tangible services required for the operation of the generating unit proposed for Deactivation. The categories of avoidable expenses included in ACLE are those incurred for: (a) legal services, (b) environmental reporting; and (c) procurement expenses.
- CPQR (Capacity Performance Quantifiable Risk) consists of the quantifiable and reasonably-supported costs of mitigating the risks of nonperformance associated with submission of a Capacity Performance Resource offer (or of a Base Capacity Resource offer for the 2018/19 or 2019/20 Delivery Years), such as insurance expenses associated with resource non-performance risks. CPQR shall be considered reasonably supported if it is based on actuarial practices generally used by the industry to model or value risk and if it is based on actuarial practices used by the Capacity Market Seller to model or value risk in other aspects of the Capacity Market Seller's business. Such reasonable support shall also include an officer certification that the modeling and valuation of the CPOR was developed in accord with such practices. Provision of such reasonable support shall be sufficient to establish the CPQR. A Capacity Market Seller may use other methods or forms of support for its proposed CPQR that shows the CPQR is limited to risks the seller faces from committing a Capacity Resource hereunder, that quantifies the costs of mitigating such risks, and that includes supporting documentation (which may include an officer certification) for the identification of such risks and quantification of such costs. Such showing shall establish the proposed CPQR upon acceptance by the Office of the Interconnection.

#### • APIR (Avoidable Project Investment Recovery Rate) = PI \* CRF

Where:

• **PI** is the amount of project investment completed prior to June 1 of the Delivery Year, except for Mandatory Capital Expenditures ("CapEx") for which the project investment must be completed during the Delivery Year, that is reasonably required to enable a Generation Capacity Resource that is the subject of a Sell Offer to continue operating or improve availability during Peak-Hour Periods during the Delivery Year.

Age of Existing Units (Years)	Remaining Life of Plant	Levelized CRF	
	(Years)		
1 to 5	30	0.107	
6 to 10	25	0.114	
11 to 15	20	0.125	
16 to 20	15	0.146	
21 to 25	10	0.198	
25 Plus	5	0.363	
Mandatory CapEx	4	0.450	
40 Plus Alternative	1	1.100	

• **CRF** is the annual capital recovery factor from the following table, applied in accordance with the terms specified below.

Unless otherwise stated, Age of Existing Unit shall be equal to the number of years since the Unit commenced commercial operation, up to and through the relevant Delivery Year.

Remaining Life of Plant defines the amortization schedule (i.e., the maximum number of years over which the Project Investment may be included in the Avoidable Cost Rate.)

# **Capital Expenditures and Project Investment**

For any given Project Investment, a Capacity Market Seller may make a one-time election to recover such investment using: (i) the highest CRF and associated recovery schedule to which it is entitled; or (ii) the next highest CRF and associated recovery schedule. For these purposes, the CRF and recovery schedule for the 25 Plus category is the next highest CRF and recovery schedule for both the Mandatory CapEx and the 40 Plus Alternative categories. The Capacity Market Seller using the above table must provide the Market Monitoring Unit with information, identifying and supporting such election, including but not limited to the age of the unit, the amount of the Project Investment, the purpose of the investment, evidence of corporate commitment (e.g., an SEC filing, a press release, or a letter from a duly authorized corporate officer indicating intent to make such investment), and detailed information concerning the governmental requirement (if applicable). Absent other written notification, such election shall be deemed based on the CRF such Seller employs for the first Sell Offer reflecting recovery of any portion of such Project Investment.

For any resource using the CRF and associated recovery schedule from the CRF table that set the Capacity Resource Clearing Price in any Delivery Year, such Capacity Market Seller must also provide to the Market Monitoring Unit, for informational purposes only, evidence of the actual expenditure of the Project Investment, when such information becomes available.

If the project associated with a Project Investment that was included in a Sell Offer using a CRF and associated recovery schedule from the above table has not entered into commercial operation prior to the end of the relevant Delivery Year, and the resource's Sell Offer sets the clearing price for the relevant LDA, the Capacity Market Seller shall be required to elect to either (i) pay a charge that is equal to the difference between the Capacity Resource Clearing Price for such LDA for the relevant Delivery Year and what the clearing price would have been absent the

APIR component of the Avoidable Cost Rate, this difference to be multiplied by the cleared MW volume from such Resource ("rebate payment"); (ii) hold such rebate payment in escrow, to be released to the Capacity Market Seller in the event that the project enters into commercial operation during the subsequent Delivery Year or rebated to LSEs in the relevant LDA if the project has not entered into commercial operation during the subsequent Delivery Year; or (iii) make a reasonable investment in the amount of the PI in other Existing Generation Capacity Resources owned or controlled by the Capacity Market Seller or its Affiliates in the relevant LDA. The revenue from such rebate payments shall be allocated pro rata to LSEs in the relevant LDA(s) that were charged a Locational Reliability Charge for such Delivery Year, based on their Daily Unforced Capacity Obligation in the relevant LDA(s). If the Sell Offer from the Generation Capacity Resource did not set the Capacity Resource Clearing Price in the relevant LDA, no alternative investment or rebate payment is required. If the difference between the Capacity Resource Clearing Price for such LDA for the relevant Delivery Year and what the clearing price would have been absent the APIR amount does not exceed the greater of \$10 per MW-day or a 10% increase in the clearing price, no alternative investment or rebate payment is required.

# Mandatory CapEx Option

The Mandatory CapEx CRF and recovery schedule is an option available, beginning in the third BRA (Delivery Year 2009-10), to a resource that must make a Project Investment to comply with a governmental requirement that would otherwise materially impact operating levels during the Delivery Year, where: (i) such resource is a coal, oil or gas-fired resource that began commercial operation no fewer than fifteen years prior to the start of the first Delivery Year for which such recovery is sought, and such Project Investment is equal to or exceeds \$200/kW of capitalized project cost; or (ii) such resource is a coal-fired resource located in an LDA for which a separate VRR Curve has been established for the relevant Delivery Years, and began commercial operation at least 50 years prior to the conduct of the relevant BRA.

A Capacity Market Seller that wishes to elect the Mandatory CapEx option for a Project Investment must do so beginning with the Base Residual Auction for the Delivery Year in which such project is expected to enter commercial operation. A Sell Offer submitted in any Base Residual Auction for which the Mandatory CapEx option is selected may not exceed an offer price equivalent to 0.90 times the then-current Net CONE (on an unforced-equivalent basis).

#### **40 Plus Alternative Option**

The 40 Plus Alternative CRF and recovery schedule is an option available, beginning in the third BRA (Delivery Year 2009-10), for a resource that is a gas- or oil-fired resource that began commercial operation no less than 40 years prior to the conduct of the relevant BRA (excluding, however, any resource in any Delivery Year for which the resource is receiving a payment under Tariff, Part V. Generation Capacity Resources electing this 40 Plus Alternative CRF shall be treated as At Risk Generation for purposes of the sensitivity runs in the RTEP process). Resources electing the 40 Plus Alternative option will be modeled in the RTEP process as "atrisk" at the end of the one-year amortization period.

A Capacity Market Seller that wishes to elect the 40 Plus Alternative option for a Project Investment must provide written notice of such election to the Office of the Interconnection no later than six months prior to the Base Residual Auction for which such election is sought; provided however that shorter notice may be provided if unforeseen circumstances give rise to the need to make such election and such seller gives notice as soon as practicable.

The Office of the Interconnection shall give market participants reasonable notice of such election, subject to satisfaction of requirements under the PJM Operating Agreement for protection of confidential and commercially sensitive information. A Sell Offer submitted in any Base Residual Auction for which the 40 Plus Alternative option is selected may not exceed an offer price equivalent to the then-current Net CONE (on an unforced-equivalent basis).

# **Multi-Year Pricing Option**

A Seller submitting a Sell Offer with an APIR component that is based on a Project Investment of at least \$450/kW may elect this Multi-Year Pricing Option by providing written notice to such effect the first time it submits a Sell Offer that includes an APIR component for such Project Investment. Such option shall be available on the same terms, and under the same conditions, as are available to Planned Generation Capacity Resources under Tariff, Attachment DD, section 5.14(c).

• **ARPIR (Avoidable Refunds of Project Investment Reimbursements)** consists of avoidable refund amounts of Project Investment Reimbursements payable by a Generation Owner to PJM under Tariff, Part V, section 118 or avoidable refund amounts of project investment reimbursements payable by a Generation Owner to PJM under a Cost of Service Recovery Rate filed under Tariff, Part V, section 119 and approved by the Commission.

(b) For the purpose of determining an Avoidable Cost Rate, avoidable expenses are incremental expenses directly required to operate a Generation Capacity Resource that a Generation Owner would not incur if such generating unit did not operate in the Delivery Year or meet Availability criteria during Peak-Hour Periods during the Delivery Year.

(c) Variable costs that are directly attributable to the production of energy shall be excluded from a Market Seller's generation resource Avoidable Cost Rate. Notwithstanding the foregoing, a Market Seller that included variable costs attributable to the production of energy in a generation resource's Avoidable Cost Rate prior to April 15, 2019 shall not include such costs in such generation resource's Maintenance Adders or Operating Costs for any Delivery Year for which it has already included such costs in the generation resource's Avoidable Cost Rate. A Market Seller implicated by this paragraph may continue including such variable costs attributable to the production of energy in its Avoidable Cost Rate for each generation resource for any Delivery Year for which it already did so prior to April 15, 2019.

(d) Projected PJM Market Revenues for any Generation Capacity Resource to which the Avoidable Cost Rate is applied shall include all actual unit-specific revenues from PJM energy markets, ancillary services, and unit-specific bilateral contracts from such Generation Capacity Resource, net of energy and ancillary services market offers for such resource. Net energy market revenues shall be based on the non-zero market-based offers of the Capacity Market Seller of such Generation Capacity Resource unless one of the following conditions is met, in which case the cost-based offer shall be used: (x) the market-based offer for the resource is zero, (y) the market-based offer for the resource is higher than its cost-based offer and such offer has been mitigated, or (z) the market-based offer for the resource is less than such Capacity Market Seller's fuel and environmental costs for the resource which shall be determined either by directly summing the fuel and environmental costs if they are available, or by subtracting from the cost-based offer for the resource all costs developed pursuant to the Operating Agrement and PJM Manuals that are not fuel or environmental costs.

The calculation of Projected PJM Market Revenues shall be equal to the rolling simple average of such net revenues as described above from the three most recent whole calendar years prior to the year in which the BRA is conducted.

If a Generation Capacity Resource did not receive PJM market revenues during the entire relevant time period because the Generation Capacity Resource was not integrated into PJM during the full period, then the Projected PJM Market Revenues shall be calculated using only those whole calendar years within the full period in which such Resource received PJM market revenues.

If a Generation Capacity Resource did not receive PJM market revenues during the entire relevant time period because it was not in commercial operation during the entire period, or if data is not available to the Capacity Market Seller for the entire period, despite the good faith efforts of such seller to obtain such data, then the Projected PJM Market Revenues shall be calculated based upon net revenues received over the entire period by comparable units, to be developed by the MMU and the Capacity Market Seller.