

167 FERC ¶ 61,280
UNITED STATES OF AMERICA
FEDERAL ENERGY REGULATORY COMMISSION

Before Commissioners: Neil Chatterjee, Chairman;
Cheryl A. LaFleur, Richard Glick,
and Bernard L. McNamee.

PJM Interconnection, L.L.C.

Docket No. ER18-2401-002

ORDER GRANTING REQUESTS FOR
EXTENSION OF EFFECTIVE DATES

(Issued June 28, 2019)

1. On April 8, 2019, PJM Interconnection, L.L.C. (PJM) filed a request to delay the effective dates for revisions to the Amended and Restated Operating Agreement of PJM (Operating Agreement)¹ that PJM made to comply with Order No. 844.² In this order, we grant PJM's request to permit the proposed tariff revisions related to the Zonal Uplift Report and the Resource-Specific Uplift Report³ to become effective July 1, 2019 and to permit the proposed tariff revisions related to the Operator-Initiated Commitment Report to become effective October 1, 2019.

I. Background

2. On April 19, 2018, the Commission issued Order No. 844. In that order, the Commission directed each regional transmission organization (RTO)/independent system operator (ISO) to establish in its tariff three sets of requirements related to uplift and operator-initiated commitment reporting and one set of requirements related to

¹ *PJM Interconnection, L.L.C.*, 166 FERC ¶ 61,210 (2019) (March 21 Order).

² *Uplift Cost Allocation and Transparency in Markets Operated by Regional Transmission Organizations and Independent System Operators*, Order No. 844, 163 FERC ¶ 61,041 (2018).

³ In its filing, PJM denotes the Resource-Specific Uplift Report as the unit-specific uplift report.

transmission constraint penalty factors.⁴ The Commission then required each RTO/ISO to submit a compliance filing within 60 days of the effective date of Order No. 844, which would become effective no more than 120 days after that.⁵

3. On September 7, 2018, PJM submitted revisions to the Operating Agreement with a January 1, 2019 requested effective date. On March 21, 2019, the Commission accepted PJM's initial compliance filing, subject to the requirement to include several types of operator-initiated commitments in order to be consistent with Order No. 844.⁶ The Commission also stated that "if PJM was unable to meet a given requirement as of January 1, 2019 it may propose a new effective date for that requirement in a further compliance filing."⁷

II. Proposed Effective Dates

4. PJM states that, given the elapsed time between PJM's initially-proposed January 1, 2019 effective date and the March 21 Order, PJM cannot meet the requirement to report uplift and operator-initiated commitments as of January 1, 2019.⁸ PJM notes that it did not, and could not have, posted uplift data for the months of January 2019 or February 2019, before the Commission's acceptance of the proposed Operating Agreement revisions, due to the previously confidential nature of the information.⁹

5. PJM requests: (1) the later of May 1, 2019, or the first day of the month following the Commission's order accepting the instant filing as the effective date for the Zonal Uplift Report and the Resource-Specific Uplift Report; and (2) the later of October 1, 2019, or the first day of the month following the Commission's order accepting the instant filing as the effective date for the Operator-Initiated Commitment Report.¹⁰

⁴ Order No. 844, 163 FERC ¶ 61,041 at PP 30-34.

⁵ Order No. 844, 163 FERC ¶ 61,041 at P 141.

⁶ *See generally* March 21 Order, 166 FERC ¶ 61,210.

⁷ *Id.* at n.3.

⁸ PJM Transmittal at 3.

⁹ *Id.*

¹⁰ *Id.* at 1.

6. PJM states that its proposed effective date for the Zonal Uplift Report would ensure that no further compliance would be needed.¹¹ PJM states that it is also requesting the same effective date for the Resource-Specific Report because these reports are derived from the same data set. PJM clarifies that, in the interim, it will not post any uplift data as required under Order No. 844 to avoid violating PJM member confidentiality provisions contained within the Operating Agreement until a new effective date is provided.¹²

7. PJM also states that the requirements for the Operator-Initiated Commitment Report provided in the March 21 Order necessitate significant changes in the reporting software logic to include reporting commitment extensions that go beyond the hour in which they were committed by automated software such as security constrained unit commitment (SCUC) or security constrained economic dispatch (SCED).¹³ PJM explains that the addition of unit extensions and all manual commitments as part of the Operator-Initiated Commitment Report requires additional development and testing of the reporting software before the report can go into production. PJM estimates it will require approximately four additional months of software development and an additional two months of testing before the revised Operator-Initiated Commitment Report can be placed into production.¹⁴

8. Specifically, PJM explains that extensions that are not made by an economic optimization process (e.g., SCED) will be reported once a unit has exceeded its economic commitment window (allowing a one-hour grace period for staggering).¹⁵ PJM notes that commitments made in the real-time SCUC through the look-ahead SCED software do not carry an explicit end time and therefore, PJM expects to use the relevant minimum runtime instead. PJM states that it will also report all units that are manually dispatched by operators even if a unit is running inside an economic commitment window.¹⁶ PJM

¹¹ *Id.* at 3.

¹² *Id.* at 4.

¹³ *Id.* at 4-5.

¹⁴ *Id.* at 5.

¹⁵ *Id.*

¹⁶ *Id.*

argues that including all manually dispatched units is appropriate because any decision to manually dispatch a unit is made outside an economic optimization process.

9. PJM states that its proposed effective date for the Operator-Initiated Commitment Report of either October 1, 2019, or the first day of the month after the Commission issues an order for the Operator-Initiated Commitment reporting requirement (whichever is later), ensures that PJM has sufficient time to develop, test, and implement revised Operator-Initiated Commitment Reports to include reporting commitment extensions as directed in the March 21 Order.¹⁷

III. Notice of Filing

10. Notice of PJM's filing was published in the *Federal Register*, 84 Fed. Reg. 15,205 (2019), with interventions and protests due on or before April 29, 2019. Calpine Corporation filed a timely motion to intervene. No protests were filed.

IV. Determination

A. Procedural Matters

11. Pursuant to Rule 214 of the Commission's Rules of Practice and Procedure, 18 C.F.R. § 385.214 (2018), Calpine's timely, unopposed motion to intervene serves to make it a party to this proceeding.

B. Substantive Matters

12. We grant PJM's requests to establish July 1, 2019, as the effective date for the proposed tariff revisions related to the Zonal Uplift Report and the Resource-Specific Uplift Report, and to establish October 1, 2019, as the effective date for the proposed tariff revisions related to the Operator-Initiated Commitment Report.¹⁸

¹⁷ *Id.* at 6.

¹⁸ While the revised tariff provisions will go into effect July 1, 2019 and October 1, 2019, should PJM wish to provide enhanced transparency to its stakeholders by posting reports for the period beginning January 1, it may do so to the extent practicable.

The Commission orders:

PJM's request for revised effective dates is hereby granted, as discussed in the body of this order.

By the Commission.

(S E A L)

Nathaniel J. Davis, Sr.,
Deputy Secretary.