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October 31, 2025

Honorable Debbie-Anne A. Reese Secretary Federal Energy Regulatory Commission 888 First Street, NE, Room 1A Washington, DC 20426

Re: PJM Interconnection, L.L.C., Docket No. ER26-403-000

Proposed Tariff Amendments for Replacement Generation Interconnection Service

Dear Secretary Reese:

Pursuant to section 205 of the Federal Power Act ("FPA")<sup>1</sup> and part 35 of the Federal Energy Regulatory Commission's ("Commission") regulations,<sup>2</sup> PJM Interconnection, L.L.C. ("PJM") hereby submits proposed revisions to Part VIII of the PJM Open Access Transmission Tariff ("Tariff") to establish Replacement Generation Interconnection Service as a separate serial interconnection process for the efficient and timely transfer of Capacity Interconnection Rights ("CIRs")<sup>3</sup> from deactivating generation resources to new replacement resources (each a "Replacement Generation Resource").

The proposed Replacement Generation Resource process is a transparent and nondiscriminatory mechanism that is open to all current and future Project Developers<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> 16 U.S.C. § 824d.

<sup>&</sup>lt;sup>2</sup> 18 C.F.R. part 35.

<sup>&</sup>lt;sup>3</sup> CIRs represent the rights to input generation as a Capacity Resource, as defined in the Reliability Assurance Agreement Among Load Serving Entities in the PJM Region ("RAA"), into the Transmission System at the point where the facility connects to the PJM Transmission System (the Point of Interconnection). *See* RAA, Article 1 – Definitions (definition of Capacity Resources). Once a Project Developer's generating facility is accredited as deliverable through the applicable procedures in Tariff, Part VIII, Subpart E, section 426, the Project Developer receives CIRs commensurate with the megawatts identified in its Generation Interconnection Agreement ("GIA").

<sup>&</sup>lt;sup>4</sup> Capitalized terms not otherwise defined herein shall have the meanings given to them in the Tariff or in the RAA.

seeking to replace all, or a portion, of a retiring generation resource with newer equipment and technologies at the same electrical Point of Interconnection. The proposed process will enable the interconnection of additional Capacity Resources in a shorter period without harming Project Developers in PJM's three-phase Cycle Process at a time of heightened resource adequacy concerns.<sup>5</sup> The proposed Tariff revisions provide eligibility criteria and clarify the study requirements and restrictions that will be applied to Replacement Generation Interconnection Requests to preserve the reliability of the PJM system.

#### I. INTRODUCTION AND SUMMARY

## A. PJM's Pressing Need for Additional Capacity Resources and Reliability Filings to Address Resource Adequacy Concerns

As supported by the Bielak Affidavit, the PJM Region faces accelerating resource adequacy challenges.<sup>6</sup> In 2021, PJM began studying the potential effects of the mix of generation resources transitioning from mostly thermal generation resources to an increasing amount of renewable generation resources. In 2023, PJM published a report titled *Energy Transition in PJM: Resource Retirements, Replacements & Risks*, which found that generator retirements, load growth, the pace of new entry, and the operating characteristics of the intermittent and limited duration resources that made up a large part of PJM's interconnection queue, will present increasing reliability risks to the PJM Transmission System through 2030.<sup>7</sup>

<sup>&</sup>lt;sup>5</sup> See Energy Transition in PJM: Resource Retirements, Replacements & Risks, PJM Interconnection, L.L.C., at 1-2 (Feb. 24, 2023), https://www.pjm.com/-/media/library/reports-notices/special-reports/2023/energy-transition-in-pjm-resource-retirements-replacements-and-risks.ashx ("Four Rs Report").

 $<sup>^6</sup>$  Attachment D, Affidavit of Mr. Donald Bielak on Behalf of PJM Interconnection, L.L.C., ¶ 10 ("Bielak Aff.").

<sup>&</sup>lt;sup>7</sup> Bielak Aff. ¶ 8 (citing Four Rs Report at 1-2).

The Four Rs Report makes several critical findings. First, the Four Rs Report found

that PJM faces up to 40 gigawatts ("GW") of existing generation retirements by 2030,

which would represent 21 percent of PJM's installed capacity.<sup>8</sup> Additionally, the report

concludes that PJM's New Services Queue primarily consists of renewable and storage-

hybrid resources (94 percent), which represents 290 GW of nameplate capacity.9 Since

renewable projects in the PJM Region have a historical completion rate of about 5 percent,

the report determined that the pace of new entry would be insufficient to keep pace with

expected retirements and demand growth.<sup>10</sup> Matters are further complicated by substantial

growth in data center activity within the PJM footprint.<sup>11</sup>

Based on these heightened reliability concerns, PJM submitted various reforms in

December 2024 to address PJM's resource adequacy concerns. Specifically, in Docket No.

ER25-682-000, PJM proposed revisions to change the capacity market rules of the two

PJM capacity auctions (July 2025 auction for the 2026/2027 Delivery Year and December

2025 auction for the 2027/2028 Delivery Year) to recognize the resource adequacy

contribution of qualifying Reliability Must Run ("RMR") units that could be expected to

perform during capacity emergencies as price takers, while PJM and stakeholders

collaborate on long-term solutions to address the imbalance of electricity supply and

demand.<sup>12</sup> On Feb. 14, 2025, the Commission accepted PJM's proposal to include RMR

<sup>8</sup> Four Rs Report at 5.

<sup>9</sup> *Id.* at 10.

<sup>10</sup> *Id*. at 2.

<sup>11</sup> *Id*. at 14.

<sup>12</sup> See PJM Interconnection, L.L.C., 190 FERC ¶ 61,088, at P 21, order on reh'g, 192 FERC ¶ 61,135 (2025).

units in the capacity market as price takers as just and reasonable and not unduly

discriminatory and consistent with Commission precedent.<sup>13</sup>

Additionally, PJM submitted in Docket No. ER25-712-000 Tariff revisions to

establish a one-time reliability-based expansion of the eligibility criteria for Transition

Cycle No. 2 of PJM's interconnection queue to add 50 additional projects to address near-

term resource adequacy concerns (also known as the Reliability Resource Initiative

("RRI")).14 The RRI proposed to accelerate the interconnection of up to 50 additional

projects with certain characteristics that would be obligated to offer into future Reliability

Pricing Model Base Residual Auctions ("BRAs").<sup>15</sup> On February 11, 2025, the

Commission issued an order finding the RRI proposal just and reasonable and not unduly

discriminatory or preferential. The Commission determined that PJM's RRI proposal

addressed a credible resource adequacy shortfall caused by "significant load growth,

premature retirements, and delayed new entry" of capacity resources.

Commission reasoned that the RRI proposal would improve the efficiency of PJM's

transition process and help ensure interconnection to the PJM Transmission System in a

"reliable, efficient, transparent, and timely manner," accomplishing the purposes of Order

<sup>13</sup> *PJM Interconnection, L.L.C.*, 190 FERC ¶ 61,088, at PP 47-50.

<sup>14</sup> See PJM Interconnection, L.L.C., 190 FERC ¶ 61,084, order on reh'g and clarification, 192 FERC ¶ 61,085 (2025).

<sup>15</sup> In the event, PJM accepted 51 RRI projects. See Donnie Beilak, Reliability Resource Initiative Results Summary, PJM Interconnection, L.L.C., at 6 (May 6, 2025) https://www.pjm.com/-/media/DotCom/committees-groups/committees/pc/2025/20250506/20250506-item-06---reliabilityresource-initiative---summary-results.pdf

Nos. 2003<sup>16</sup> and 2023,<sup>17</sup> the Commission concluded that the RRI proposal satisfied the independent entity variation standard.<sup>18</sup>

Further, PJM submitted in Docket No. ER25-778-000 proposed Tariff revisions to its surplus interconnection service rules to encourage existing and planned generating units to use surplus interconnection service by removing certain limitations and allowing such request to be submitted earlier in the project development cycle.<sup>19</sup> On February 11, 2025, the Commission issued an order finding PJM's surplus interconnection proposal just and reasonable and not unduly discriminatory or preferential. The Commission determined that PJM's proposal would "expand the use of surplus interconnection service and allow additional capacity resources to connect to the PJM system to help address PJM's stated near-term reliability needs as well as increase the overall efficiency of PJM's interconnection queue."<sup>20</sup>

Finally, PJM submitted Tariff revisions in Docket No. ER25-785-000 to eliminate the categorical exemption from the must-offer requirement for intermittent resources, capacity storage resources, and hybrid resources, beginning with the 2026/2027 Delivery Year BRA.<sup>21</sup> PJM's must-offer requirement mandates that certain existing generation

 $<sup>^{16}</sup>$  Standardization of Generator Interconnection Agreements and Procedures, Order No. 2003, 104 FERC  $\P$  61,103 (2003), order on reh'g, Order No. 2003-A, 106 FERC  $\P$  61,220, order on reh'g, Order No. 2003-B, 109 FERC  $\P$  61,287 (2004), order on reh'g, Order No. 2003-C, 111 FERC  $\P$  61,401 (2005), aff'd sub nom. Nat'l Ass'n of Regul. Util. Comm'rs v. FERC, 475 F.3d 1277 (D.C. Cir. 2007 ("Order No. 2003").

<sup>&</sup>lt;sup>17</sup> Improvements to Generator Interconnection Procedures and Agreements, Order No. 2023, 184 FERC ¶ 61,054, limited order on reh'g, 185 FERC ¶ 61,063 (2023), order on reh'g and clarification, Order No. 2023-A, 186 FERC ¶ 61,199, errata notice, 188 FERC ¶ 61,134 (2024), appeals pending sub nom., Petition for Review, Advanced Energy United v. FERC, Nos. 23-1282 (D.C. Cir. Oct. 6, 2023).

<sup>&</sup>lt;sup>18</sup> See PJM Interconnection, L.L.C., 190 FERC ¶ 61,084, at PP 14, 53-54.

<sup>&</sup>lt;sup>19</sup> See PJM Interconnection, L.L.C., 190 FERC ¶ 61,083 (2025).

<sup>&</sup>lt;sup>20</sup> *Id.* at P 30.

<sup>&</sup>lt;sup>21</sup> PJM Interconnection, L.L.C., 190 FERC ¶ 61,117, at PP 13-18, order on reh'g, 191 FERC ¶ 61,221 (2025).

Capacity Resources offer their supply into the Reliability Pricing Model BRA.<sup>22</sup> On February 20, 2025, the Commission issued an order accepting PJM's proposed Tariff revisions. The Commission found PJM's proposed Tariff revisions would increase the number of resources participating in the PJM capacity market, resulting in increased competition that would help ensure that the capacity market yields just and reasonable rates.<sup>23</sup>

Collectively, PJM's December 2024 filings and this filing represent a continued, concerted effort by PJM to address resource adequacy concerns. The revisions proposed in this filing build on the December 2024 filings by establishing Replacement Generation Interconnection Service as a separate but parallel interconnection process that further supports and will enhance near-term resource adequacy.

## B. The Commission Rejected PJM's Initial Proposal to Establish Replacement Generation Interconnection Service in Docket No. ER25-1128 Without Prejudice

On January 31, 2025, in Docket No. ER25-1128-000, PJM proposed revisions to Part VIII of its Tariff to revise the existing process for transferring CIRs from deactivating generation resources to Replacement Generation Resources. Specifically, PJM proposed adding a new Subsection J to Part VIII of the Tariff to establish Replacement Generation Interconnection Service as a separate process for Replacement Generation Interconnection Service Requests.<sup>24</sup> PJM also proposed establishing a *pro forma* agreement for studying Replacement Generation Interconnection Service Requests and adding several new defined

<sup>&</sup>lt;sup>22</sup> See Tariff, Attachment DD, section 6.6A.

<sup>&</sup>lt;sup>23</sup> *PJM Interconnection, L.L.C.*, 190 FERC ¶ 61,117, at P 50.

<sup>&</sup>lt;sup>24</sup> *PJM Interconnection, L.L.C.*, Transmittal Letter, Docket No. ER25-1128-000, at 7-9 (Jan. 31, 2025) (note that the January 31 Filing erroneously referenced Tariff, Part VIII, Subpart E, instead of the correct Tariff, Part VIII, Subpart J) ("January 31 Filing").

terms.<sup>25</sup> PJM also proposed to modify Part VIII, Subpart E, to include the CIR rules

applicable to Replacement Generation Interconnection Service Requests and specify the

information that PJM will post to the PJM website regarding Replacement Generation

Project Developers.<sup>26</sup>

Under the proposed revisions, Replacement Generation Resources were required to

have a Commercial Operation Date that would be the later of three years after the actual

Deactivation Date of the deactivating Generating Facility or the date that the Replacement

Generation Project Developer executes a GIA or requests that the GIA be filed

unexecuted.<sup>27</sup> The package included three exceptions to the Commercial Operation Date

requirements. First, Generation Resources with industry-recognized significant

construction timelines were permitted to have a Commercial Operation Date beyond three

years.<sup>28</sup> Second, the proposed revisions provided Generation Resources with a one-time

option to extend its Commercial Operation Date beyond three years for any cause.<sup>29</sup>

Finally, the proposed revisions would have allowed Project Developers to use the

unilateral, one year milestone extension found in the pro forma GIA.

On August 8, 2025, the Commission issued its order rejecting PJM's proposed

Tariff revisions without prejudice. The Commission found that PJM's proposed one-time

option for a Replacement Generation Project Developer to extend a project's Commercial

Operation Date without a maximum time limit for the extension rendered PJM's proposal

<sup>25</sup> See Proposed Tariff, Part IX, Subpart N.

<sup>26</sup> January 31 Filing at 16-18.

<sup>27</sup> January 31 Filing at 8.

<sup>28</sup> *Id.* at 8 n.28.

<sup>29</sup> *Id*.

unjust and unreasonable.<sup>30</sup> The Commission reasoned that "[t]he Commercial Operation

Date time limit is one of the parts of the generator replacement process that ensures that

older resources are efficiently replaced with newer ones and should not be undermined by

the potential for indeterminate extensions."31 Because the Commission rejected PJM's

proposal on this ground, the Commission did not determine whether PJM's proposed

exemption for resources facing long lead times was just and reasonable and not unduly

discriminatory.32

Additionally, the Commission found that PJM's proposal would largely advance

the efficient use of existing infrastructure and could lead to additional benefits, including:

(1) the ability to use existing interconnection service at retiring facilities; (2) an expedited

study process that reduces interconnection timelines; (3) a potential to yield cost savings

for customers from reduced study and construction costs; and (4) increased certainty in

generation resource planning within the PJM footprint.<sup>33</sup>

The Commission noted that the proposal's eligibility criteria, application and study

process, and cost allocation provisions were consistent with the processes it approved for

the Midcontinent Independent System Operator, Inc. ("MISO") and Southwest Power

Pool, Inc. ("SPP") regions.<sup>34</sup> Additionally, the Commission encouraged PJM to include in

a future filing a proposal to require Replacement Generation Project Developers to provide

any changes to their proposed resources within 15 Business Days after PJM determines

<sup>30</sup> *PJM Interconnection, L.L.C.*, 192 FERC ¶ 61,137, at P 38 (2025) ("August 8 Order").

<sup>31</sup> *Id*.

<sup>32</sup> *Id.* at 44.

<sup>33</sup> *Id.* at 42.

<sup>34</sup> Id. (citing Midcontinent Indep. Sys. Operator, Inc., 167 FERC ¶ 61,146, at PP 8-13 (2019); Sw. Power

Pool, Inc., 171 FERC ¶ 61,270, at PP 4-5 (2020)).

that the interconnection of a Replacement Generation Resource will cause a Material Adverse Impact to the PJM Transmission System.<sup>35</sup>

PJM now submits a revised Replacement Generation Interconnection Service process that is consistent with the Commission's recommendations in its August 8 Order rejecting the January 31 Filing without prejudice. PJM's proposed revisions are again supported by the attached affidavits submitted by Mr. Donald Bielak and Mr. Edmund Franks.<sup>36</sup>

#### C. Stakeholder Process

The history of the development of the Replacement Generation Interconnection Service Tariff revisions in PJM's stakeholder process is set forth in the January 31 Filing.<sup>37</sup> As relevant here, on August 20, 2025, PJM presented the Commission's findings in the August 8 Order to the Markets & Reliability Committee.<sup>38</sup> On September 9, 2025, the PJM Planning Committee convened to review the August 8 Order and PJM presented a revised proposal to address the Commission's concerns. PJM posted Tariff revisions to effectuate this proposal for the September 25, 2025 Members Committee. During that meeting, Vistra Corp. proposed a friendly amendment to PJM's proposed Tariff revisions to clarify that Generator Interconnection Agreement ("GIA") milestones shall not exceed three years beyond the planned in-service date under any circumstances, and reserving the rights of

<sup>&</sup>lt;sup>35</sup> August 8 Order at PP 28, 43.

<sup>&</sup>lt;sup>36</sup> See Bielak Aff.; Attachment C, Affidavit of Mr. Edmund Franks on Behalf of PJM Interconnection, L.L.C., at ¶¶ 25-26 ("Franks Aff."). Paragraph 18 of the Franks Aff. reflects redacted testimony that applied to PJM's proposal in the January 31 Filing, but does not apply to the instant filing.

<sup>&</sup>lt;sup>37</sup> January 31 Filing at 3-4, 16-18.

 $<sup>^{38}</sup>$  See Overview of FERC Order on CIR Transfer Proposal (Aug. 20, 2025), https://www.pjm.com/media/DotCom/committees-groups/committees/mrc/2025/20250820/20250820-item-x---overview-of-ferc-order-on-cir-transfer-proposal---presentation.pdf .

Replacement Generation Project Developers to seek waiver of the Tariff as necessary.<sup>39</sup> The amendment received no objections and was therefore was incorporated into the proposed revisions.<sup>40</sup> Following discussion, PJM's proposed solution and the associated Tariff revisions were endorsed by acclamation with two objections and no abstentions.<sup>41</sup>

### II. OVERVIEW OF THE PROPOSED REPLACEMENT GENERATION INTERCONNECTION SERVICE PROCESS

PJM proposes to add a new Subpart J to Part VIII of the Tariff to establish a separate interconnection queue and process for Replacement Generation Interconnection Service Requests. The proposed Tariff revisions are designed to facilitate the transfer of CIRs from deactivating generation resources to Replacement Generation Resources. As explained below, the proposal is largely identical to PJM's prior filing but modifies requirements concerning the Commercial Operation Date to address the Commission's findings in the August 8 Order and includes a 15-Business Day time limit for Replacement Generation Project Developers to submit modifications to their Replacement Generation Resources to eliminate a Material Adverse Impact identified by PJM.

Under the proposal, parties with a Generating Facility interconnected with the PJM system that is being deactivated may submit a Replacement Generation Interconnection Service Request to transfer the deactivating facility's CIRs to a Replacement Generation Facility.<sup>42</sup> The Replacement Generation Project Developer is required to submit with its

100.

<sup>&</sup>lt;sup>39</sup> Members Committee, *Minutes*, PJM Interconnection www.pjm.com/-/media/DotCom/committees-groups/committees/mc/2025/20250925/20250925-item-06---4-cir-transfer-efficiency-tariff-revisions---vistra-friendly-amendment.pdf.

<sup>&</sup>lt;sup>40</sup> Members Committee, *Minutes*, PJM Interconnection, L.L.C., 3 (Sep. 25, 2025), www.pjm.com/media/DotCom/committees-groups/committees/mc/2025/20251023/20251023-consent-agenda-a---draft-mc-minutes-9252025.pdf.

<sup>&</sup>lt;sup>41</sup> *Id*.

<sup>&</sup>lt;sup>42</sup> Proposed Tariff, Part VIII, Subpart E, section 426(C)(3).

request written notice of: (1) the proposed Deactivation under Part V, section 113.1 of the Tariff or a Notice of Intent to Deactivate under Part VIII, Subpart J, section 437 consistent with the form provided on the PJM website; and (2) a Notice of Intent to Transfer Capacity Interconnection Rights, consistent with the form found on the PJM website.<sup>43</sup>

Project Developers may submit a Replacement Generation Interconnection Service Request for a Replacement Generation Resource of any fuel type, provided that such request is submitted within one year after the Deactivation Date.<sup>44</sup> The Replacement Generation Resource must interconnect to the PJM system at the same substation and voltage as the deactivating Generating Facility.<sup>45</sup>

Additionally, Replacement Generation Interconnection Service Requests must have a planned in-service date that is no later than three years from the Deactivation Date of the deactivating facility, if applicable, or no later than four years from the date the Replacement Generation Interconnection Service Request is submitted.<sup>46</sup> However, the Replacement Generation Resource may not be placed in service prior to the actual Deactivation Date of the deactivating facility.<sup>47</sup> PJM will use the planned in-service date listed in an Application

<sup>&</sup>lt;sup>43</sup> Proposed Tariff, Part VIII, Subpart J, section 437(A)(1).

<sup>&</sup>lt;sup>44</sup> Proposed Tariff, Part VIII, Subpart J, sections 437(A)(2)-(3).

<sup>&</sup>lt;sup>45</sup> Proposed Tariff, Part VIII, Subpart J, sections 437(A)(4)-(5).

<sup>&</sup>lt;sup>46</sup> Proposed Tariff, Part VIII, Subpart J, section 437(A)(6).

<sup>&</sup>lt;sup>47</sup> *Id.* PJM revised Tariff, Part VIII, Subpart J, section 437(A)(6) of the Tariff provisions submitted in Docket No. ER25-1128-000 to remove: (1) the one-time option to extend the Commercial Operation Date for any cause; and (2) the three-year Commercial Operation Date requirement exemption for Replacement Generation Resources with industry-recognized significant construction timelines. These revisions address the Commission's concerns regarding extensions to the Commercial Operation Date noted in the August 8 Order rejecting the January 31 Filing submitted in Docket No. ER25-1128-000. August 8 Order at PP 13, 38-39.

for Replacement Generation Interconnection Service to establish the milestone dates for

the Replacement Generation Resource's GIA.48

Once a project completes the study process, PJM may reasonably extend the

milestone dates for a Replacement Generation Resource's GIA, including the planned in-

service date milestone, for delays not caused by the Project Developer and that could not

have been remedied through the exercise of due diligence.<sup>49</sup> Such milestone extension

negotiations may occur once the project enters final negotiation of the GIA, subject to the

Milestones provisions of Tariff, Part VIII, Subpart E, section 429.50 Additionally, the GIA

will reflect that Replacement Generation Project Developers have agreed to waive the right

to a one-year extension of their milestone dates for any reason under section 6.5 of the

GIA.<sup>51</sup> Further, milestone extensions cannot exceed three years beyond the planned in-

service date under any circumstances.<sup>52</sup> These milestone extension requirements provide

flexibility for Replacement Generation Project Developers while establishing reasonable

limits that align with the purpose of Replacement Generation Interconnection Service.

The changes to the proposed revisions described above, coupled with the use of the

existing milestone extension process, remove the ability for a Replacement Generation

Project Developer to unilaterally extend GIA milestones and in-service timelines and

requires demonstration of the ability to reach an early commercial date to secure a position

in this expedited, serial process.

<sup>48</sup> Proposed Tariff, Part VIII, Subpart J, section 437(A)(6)(a).

<sup>49</sup> Proposed Tariff, Part VIII, Subpart J, section 437(C)(1)(g)(iv).

<sup>50</sup> *Id*.

<sup>51</sup> Proposed Tariff, Part VIII, Subpart J, section 437(C)(1)(g)(vi).

<sup>52</sup> Proposed Tariff, Part VIII, Subpart J, section 437(A)(6)(c).

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Among other requirements, Replacement Generation Project Developers are required to include with the application for Replacement Generation Interconnection Service a completed and executed Replacement Generation Interconnection Study Agreement, proposed as Tariff, Part IX, Subpart N.<sup>53</sup> Replacement Generation Project Developers must also include evidence of Site Control consistent with Tariff, Part VIII, Subpart C, section 410(A)(1)(c).<sup>54</sup> PJM will also require Replacement Generation Project Developers to submit evidence of any necessary fuel delivery agreements and water agreements, and any necessary rights-of-way for fuel and water interconnections consistent with Tariff, Part VIII, Subpart C, section 410(A)(1)(e).<sup>55</sup> PJM sets forth its minimum requirements for considering applications complete under Part VIII, Subpart J, section 437(B)(4), which includes a deposit in the amount of \$60,000.

PJM expects to review a Replacement Generation Interconnection Service Request, address identified deficiencies, and hold any necessary kickoff/scoping meeting approximately 60 days from receipt of the Application.<sup>56</sup> PJM will review applications as soon as practical on a serial basis through a separate process parallel to the PJM's main Cycle process.<sup>57</sup> After PJM determines that an application is a valid Replacement Generation Interconnection Service Request, PJM will assign the Replacement Generation Project Developer a Replacement Generation Request Number to indicate serial queue

<sup>53</sup> Proposed Tariff, Part VIII, Subpart J, section 437(B)(1).

<sup>&</sup>lt;sup>54</sup> Proposed Tariff, Part VIII, Subpart J, section 437(B)(2).

<sup>&</sup>lt;sup>55</sup> Proposed Tariff, Part VIII, Subpart J, section 437(B)(3).

<sup>&</sup>lt;sup>56</sup> Proposed Tariff, Part VIII, Subpart J, section 437(C)(1).

<sup>&</sup>lt;sup>57</sup> Proposed Tariff, Part VIII, Subpart J, section 437(B)(5).

position<sup>58</sup> and commence the Replacement Generation Interconnection Study. PJM

estimates that the Replacement Generation Interconnection Study will take approximately

180 days and will consist of an impact study and a facilities study performed by the relevant

Transmission Owner.<sup>59</sup>

Consistent with the August 8 Order, PJM proposes to include a provision that

provides Replacement Generation Project Developers an opportunity to submit changes to

a proposed Replacement Generation Resource that would eliminate a Material Adverse

Impact identified by PJM, provided that such changes are submitted within 15 Business

Days of receiving the impact study results.60 This opportunity to submit changes to

eliminate a Material Adverse Impact may only be exercised once. 61

If Replacement Generation Interconnection Service Requests are deemed to require

Network Upgrades due to their interconnection to the PJM Transmission System, cost

responsibility for such Network Upgrades will be based on the "first to cause" rule, which

requires that 100 percent of any associated Network Upgrades costs be assigned to the

Replacement Generation Interconnection Service Request to first cause the relevant

constraint.<sup>62</sup> After the Replacement Generation Interconnection Study, PJM will provide

the Project Developer with a study report and tender a draft GIA, which will be subject to

the negotiation rules under Tariff, Part VIII, Subpart D, section 411.63

<sup>58</sup> Proposed Tariff, Part VIII, Subpart E, section 412.

<sup>59</sup> Proposed Tariff, Part VIII, Subpart J, section 437(C)(1).

<sup>60</sup> Proposed Tariff, Part VIII, Subpart J, section 437(C)(1)(d).

<sup>61</sup> Proposed Tariff, Part VIII, Subpart J, sections 437(C)(1)(b), (d).

<sup>62</sup> Proposed Tariff, Part VIII, Subpart J, section 437(C)(1)(e).

<sup>63</sup> Proposed Tariff, Part VIII, Subpart J, section 437(C)(1)(f).

# III. THE COMMISSION SHOULD ACCEPT THE PROPOSED REPLACEMENT GENERATION INTERCONNECTION SERVICE PROCESS BECAUSE IT IS A JUST AND REASONABLE AND NOT UNDULY DISCRIMINATORY APPROACH TO ADDRESSING PJM'S NEAR-TERM RESOURCE ADEQUACY NEEDS

PJM proposes to establish Replacement Generation Resource Service as a separate but parallel process that will provide an efficient and timely process for studying Replacement Generation Interconnection Requests while minimizing effects to resources in PJM's clustered Cycle Process. The Commission applies the independent entity variation standard to evaluate proposals by Regional Transmission Operators ("RTOs") and independent system operators ("ISOs") for deviations from the Commission's *pro forma* Large Generator Interconnection Procedures outlined in Order No. 2003 and its progeny.<sup>64</sup> To satisfy the independent entity variation standard, PJM must demonstrate that its proposed variations are just and reasonable and not unduly discriminatory or preferential and accomplish the purposes of Order No. 2003.<sup>65</sup>

Order No. 2003 was intended to "prevent undue discrimination, preserve reliability, increase energy supply, and lower wholesale prices for customers by increasing the number

flexibility to customize its interconnection procedures and agreements to fit regional needs."); see also Order No. 2003-A, 106 FERC  $\P$  61,220, at P 759 (2003) ("[T]here is a rational basis for giving RTOs and ISOs more flexibility ... . The foremost reason for different treatment is the fact that an RTO or ISO is independent and is less likely to act in an unduly discriminatory manner ... . The RTO and ISO also may have operating characteristics ... . that require more flexibility than provided by the 'regional differences' justification.").

is less likely to act in an unduly discriminatory manner .... The RTO or ISO shall therefore have greater

<sup>&</sup>lt;sup>64</sup> See Order No. 2003 at PP 822-27 ("With respect to an RTO or ISO ... we will allow it to seek 'independent entity variations' from the Final Rule pricing and non-pricing provisions. This is a balanced approach that recognizes that an RTO or ISO has different operating characteristics depending on its size and location and

<sup>&</sup>lt;sup>65</sup> See Sw. Power Pool, Inc., 186 FERC ¶ 61,068, at P 10 n.18 (2024) (citing Sw. Power Pool, Inc., 183 FERC ¶ 61,215, at P 30 (2023) ("Under the independent entity variation standard, SPP must demonstrate that its proposed variations are just and reasonable and not unduly discriminatory or preferential, and accomplish the purpose of the Commission's rulemaking establishing the *pro forma* generator interconnection procedures and agreements ....")).

and variety of new generation that will compete in the wholesale electricity market."66 As the Commission explained, interconnection plays a crucial role in bringing needed

generation to the market to meet the growing demand of electricity customers and

"relatively unencumbered entry into the market is necessary for competitive markets." 67

The Commission found, however, that transmission-owning utilities were erecting barriers

to entry to the market by bogging down the interconnection process for non-affiliated

generation.<sup>68</sup> To remedy this problem, Order No. 2003 required Transmission Providers

to standardize and streamline the interconnection process for large generators, ensuring fair

and efficient access to the grid. Order No. 2003 "requires public utilities that own, control,

or operate facilities for transmitting electric energy in interstate commerce to file revised

[Tariffs] to add Standard Large Generator Interconnection Procedures ... and a Standard

Large Generator Interconnection Agreement ... ."69 These requirements were intended to:

"(1) limit opportunities for Transmission Providers to favor their own generation[;]

(2) facilitate market entry for generation competitors by reducing interconnection costs and

time[;] and (3) encourage needed investment in generator and transmission

infrastructure." The ultimate goal in this effort was to facilitate new generation entering

the market to "achieve[] power markets that will provide customers with reasonably priced

and reliable service."71

<sup>66</sup> Order No. 2003 at P 1.

<sup>67</sup> *Id.* at P 11.

<sup>68</sup> *Id* 

<sup>69</sup> *Id.* at P 2.

<sup>70</sup> *Id*.at P 12.

<sup>71</sup> *Id.* at P 5.

PJM's Replacement Generation Resource Service process is an efficient, fair, and fuel-neutral process that will allow Generation Facility owners to improve the efficiency, reliability, and/or cost effectiveness of their Generation Facilities through a well-defined process. As discussed below, PJM's proposed process accomplishes the purpose of Order No. 2003, as it promotes increased development of economic generation by reducing interconnection cost and time, thereby encouraging needed investment in generation and transmission infrastructure necessary to reinforce system reliability. PJM's proposed Replacement Generation Interconnection Service is consistent with generator replacement procedures approved by Commission for MISO and SPP.

#### A. The Proposed Replacement Generation Interconnection Process Promotes the Efficient Redevelopment of Existing Infrastructure and Timely Addition of New Resources

At a time when PJM needs additional Capacity Resources in the near term to meet serious resource adequacy challenges, the expedited processing of Replacement Generation Interconnection Service Requests claiming a deactivating facility's CIRs can yield significant reliability benefits by facilitating the timely addition of new Capacity while promoting the efficient use of existing infrastructure. The Commission has specifically found that RTO generator replacement procedures can avoid duplicative study costs and operational costs that would otherwise be incurred when requests to replace existing generating facilities proceed through the regular interconnection study queue process, which would likely delay the replacement of older generating facilities with newer, efficient, and cost-effective facilities.<sup>72</sup>

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<sup>&</sup>lt;sup>72</sup> See Midcontinent Indep. Sys. Operator, Inc., 167 FERC  $\P$  61,146, at P 61 (2019) ("MISO").

In approving MISO's generation replacement process, the Commission found that existing generation facility owners should not be required to go through the full

interconnection process if the replacement generating facility will use the same type and

level of service as the existing generating facility and will cause no material harm to the

Transmission Provider's system.<sup>73</sup> Since Project Developers typically own interconnection

facilities, land, and support buildings and equipment at the project site, the Commission

concluded that generating facility replacement proposals can create efficiencies that would

eventually be reflected in lower rates for ratepayers.<sup>74</sup>

Here, PJM is proposing to establish a separate interconnection queue and process

for studying Replacement Generation Interconnection Service Requests. PJM designed its

proposal to expedite and enhance the transfer of CIRs from deactivating generation

resources to Replacement Generation Resources. Under the proposal, PJM will subject

Replacement Generation Interconnection Service Requests to the following requirements:

(1) Replacement Generation Interconnection Service Requests must be submitted prior to

the expiration of the pertinent CIRs one year after the deactivating resource's Deactivation

Date; (2) the Replacement Generation Resource must have a planned in-service date no

later than three years from the Deactivation Date, as applicable, or four years from the date

the Project Developer submits a Replacement Generation Interconnection Service Request;

(3) the Replacement Generation Resource must interconnect to the PJM Transmission at

the same substation and voltage as the deactivating resource; and (4) requests for service

in excess of the existing interconnection service will proceed through the regular

<sup>73</sup> *Id.* at P 62.

<sup>74</sup> *Id*.

interconnection process. PJM's proposal would protect owners of deactivating resources seeking to invest further in infrastructure from losing their existing interconnection service and incurring additional costs necessary to obtain interconnection service at the same location for a replacement resource. Since Replacement Generation Project Developers under the PJM proposal will not be subjected to PJM's full interconnection Cycle Process, will interconnect at the same location, and will use the same type and level of service as the existing Generating Facility, the Commission should find that PJM proposal would likely avoid duplicative study costs and operational costs.

B. The Proposed Replacement Generation Interconnection Process Is Consistent with Open Access, Non-Discriminatory Principles and with Replacement Generation Processes the Commission Has Approved for Other RTOs and Non-RTO Transmission Providers

The Commission routinely has found that processing requests to use existing interconnection capacity, such as CIRs, through a separate, expedited process without requiring the submission of a new interconnection request is consistent with its non-discriminatory, open access policies.<sup>75</sup> The Commission has emphasized that processing such requests on an expedited basis outside of the generator interconnection process is "not unduly preferential because [existing generation owners] are not similarly situated to

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<sup>&</sup>lt;sup>75</sup> See MISO at PP 61-62 (accepting MISO proposal to establish expedited generator replacement procedures); Sw. Power Pool, Inc., 171 FERC ¶ 61,270, at PP 13-15 (2020) ("SPP") (similar finding, also stating "the process accomplishes the purposes of Order No. 2003 by fostering increased development of economic generation by reducing interconnection costs and time, encouraging needed investment in generator and transmission infrastructure, and protecting system reliability"); Dominion Energy S.C., Inc., 173 FERC ¶ 61,171, at PP 24-25 (2020) ("Dominion") (similar finding for non-RTO entity, where generator replacement process would be administered by an independent entity); Pub. Serv. Co. of Colo., 175 FERC ¶ 61,100, at P 15 (2021) ("PSCo") (similar finding to Dominion order); Duke Energy Carolinas, LLC, 180 FERC ¶ 61,156, at P 18 (2022) ("Duke") (similar finding to Dominion order); PacifiCorp, 182 FERC ¶ 61,003, at P 55 (2023) ("PacifiCorp." (similar finding to Dominion order); Arizona Pub. Serv. Co., 184 FERC ¶ 61,011, at P 38 (2023) (similar finding to Dominion order); Indianapolis Power & Light Co., 175 FERC ¶ 61,106, at P 24 (2021) ("IPL") (granting request for waiver of MISO's generator replacement procedures to retire one generator unit and replace with another at the same point of interconnection); Vistra Corp., 181 FERC ¶ 61,113, at P 13 (2022) ("Vistra") (order granting waiver request similar to that authorized in IPL).

prospective owners of new generation, as they already have gone through an interconnection process and faced cost responsibility for any network upgrades that may have been necessary."<sup>76</sup> And the risk that such a process would be used as a vehicle for undue discrimination is particularly remote when the process is administered by an independent entity such as PJM.<sup>77</sup>

## C. The Proposed Replacement Generation Interconnection Process is Just and Reasonable Because It Limits Replacement Generation Resource Project Developers' Ability to Delay Commercial Operation.

As noted above, the Commission rejected PJM's January 31 Filing to establish Replacement Generation Interconnection Service without prejudice. The Commission found that the proposal's one-time option for Replacement Generation Project Developers to extend a project's Commercial Operation Date without a maximum time limit rendered the proposal unjust and unreasonable. The Commission was concerned that a Replacement Generation Project Developer's unilateral and unbounded ability to extend a project's Commercial Operation Date, regardless of cause, would result in a generator replacement process that would not promote the efficient interconnection of new resources. The Commission also found PJM's proposal to exempt certain resource types with "industry-recognized significant construction timeframes" from the three-year Commercial Operation Date requirement ambiguous. Further, the Commission noted that the proposal

<sup>&</sup>lt;sup>76</sup> See, e.g., PacifiCorp at PP 55, 59-61; see also MISO, 167 FERC ¶ 61,146 (agreeing that existing generating facilities are not similarly situated to new entrants); Dominion, 173 FERC ¶ 61,171 (agreeing that existing generating facilities are not similarly situated to new entrants); Duke, 180 FERC ¶ 61,156 (agreeing that existing generating facilities are not similarly situated to new entrants).

<sup>&</sup>lt;sup>77</sup> See SPP at PP 13-15. The Commission has also found that having an independent entity administer the generation replacement procedures can protect against undue discrimination. See PacifiCorp at PP 59, 61; PSCo at P 15.

<sup>&</sup>lt;sup>78</sup> August 8 Order at P 38.

<sup>&</sup>lt;sup>79</sup> *Id.* at P44.

did not include the information necessary to determine which resources would be entitled

to this exemption.80

The Commission should find that the revised proposal in this filing addresses the

Commission's concerns with the January 31 Filing. First, PJM revised the proposal to

eliminate the Replacement Generation Project Developer's one-time option to extend a

project's Commercial Operation Date indefinitely, regardless of cause. Additionally, the

GIA to be tendered to the Project Developer will reflect that the Project Developer also

agrees to waive the right to a one-year extension of its milestone dates for any reason, as

provided by section 6.5 of the GIA. PJM may reasonably extend the milestone dates for a

Replacement Generation Resource's GIA, including the planned in-service date milestone,

for delays not caused by the Project Developer and that could not have been remedied

through the exercise of due diligence, but, per the friendly amendment from a stakeholder,

those milestones shall not extend more than three years beyond the planned in-service date

under any circumstances.

Second, PJM's revised proposal removes the provision exempting certain resource

types with "industry-recognized significant construction timeframes" from the three-year

Commercial Operation Date requirements. By limiting a Replacement Generation Project

Developer's ability to delay a Replacement Generation Resource's Commercial Operation

Date, the Tariff revisions proposed in this filing ensure that Replacement Generation

Resources will achieve their planned in-service dates.

Further, PJM's proposed Commercial Operation Date time limits ensure that older

generating resources are efficiently replaced with newer resources. Under the modified

<sup>80</sup> *Id*.

Tariff revisions PJM proposes in this filing, Replacement Generation Interconnection

Service Requests *must* have a planned in-service date that is no later than three years from

the Deactivation Date of the deactivating facility, if applicable, or no later than four years

from the date the Replacement Generation Interconnection Service Request is submitted,

with no exceptions. To ensure that Replacement Generation Resources are able to reach

commercial operation, PJM will require Replacement Generation Project Developers to

submit a written attestation executed by an officer or authorized representative affirming

that the Replacement Generation Resource will achieve its Commercial Operation Date.<sup>81</sup>

PJM will use the planned in-service date listed in an Application for Replacement

Generation Interconnection Service to establish the milestone dates for the Replacement

Generation Resource's GIA.

Finally, consistent with the Commission's guidance, the Tariff revisions in this

filing include a 15-Business Day time limit on Replacement Generation Project

Developers' submission of changes to their Replacement Generation Interconnection

Service Requests to eliminate a Material Adverse Impact identified by PJM and specify

that such modification submissions may occur only once.82

The Tariff revisions to establish and implement Replacement Generation

Interconnection Service that PJM proposes in this filing proposal directly address the

Commission's concerns about time limits expressed in the August 8 Order while

maintaining all the features of Replacement Generation Interconnection Service the

Commission found in the August 8 Order would promote efficient use of existing

<sup>81</sup> See Proposed Tariff, Part IX, Subpart N, Form of Replacement Generation Interconnection Study Agreement.

82 Proposed Tariff, Part VIII, Subpart J, section 437(C)(1)(d).

infrastructure and potentially lead to additional benefits, including an expedited study process, cost savings, and increased certainty in generation resource planning.<sup>83</sup> The Tariff revisions establish Replacement Generation Interconnection Service as a separate serial interconnection process for the efficient and timely transfer of CIRs from deactivating generation resources to Replacement Generation Resources. Therefore, the Commission should find that the proposed Tariff revisions are just and reasonable and accept them as proposed herein.

### D. The Proposed Replacement Generation Interconnection Process Does Not Conflict with Order No. 2023

The Commission has also found that replacement generation interconnection processes are not inconsistent with Order No. 2023, but rather are "beyond the scope of Order No. 2023." Order No. 2023 did not bar replacement generation processes running in parallel outside the clustered generator interconnection study processes; instead, the Commission in Order No. 2023-A declined to make replacement generation interconnection processes part of the *pro forma* Large Generator Interconnection Procedures or to establish a generic exception to processing any interconnection requests, including those involving generator replacements, outside of the cluster study process. However, the Commission clarified "that nothing in Order No. 2023 limits transmission

<sup>84</sup> Improvements to Generator Interconnection Procedures & Agreements, Order No. 2023-A, 186 FERC ¶ 61,199, at P 165 (2024) ("Order No. 2023-A") ("[W]e clarify that Order No. 2023 does not require transmission providers to change, eliminate, or re-justify existing Commission-approved generator replacement processes on compliance. We reiterate our determination in Order No. 2023 that comments concerning generator replacement processes are beyond the scope of Order No. 2023.").

<sup>&</sup>lt;sup>83</sup> August 8 Order at P 42.

<sup>&</sup>lt;sup>85</sup> Order No. 2023-A at P 165 (stating "[w]e are not persuaded by AEP's argument that the Commission should have included a generator replacement process in the *pro forma* LGIP. The NOPR did not propose such a process, and we continue to believe that the record in this proceeding is insufficient to require such a process generically.").

providers' ability to make an FPA section 205 filing, and we will continue to assess such filings on a case-by-case basis."86

## E. The Proposed Replacement Generation Interconnection Process Will Not Detract or Divert Resources from the Cycle Process

The Commission's stated concern with processing interconnection requests outside the cluster study process was that "establishing a separate interconnection process outside the cluster study process could detract from transmission providers' efforts to efficiently process cluster studies."87 PJM believes the Replacement Generation Interconnection process it proposes is not likely to detract or divert PJM staff resources from the clustered Cycle studies, particularly as it expects the number of Replacement Generation Interconnection Requests it will receive will be a very small portion of the total Further, the Replacement Generation Interconnection Requests PJM receives.<sup>88</sup> Interconnection process will not actually increase the total number of Interconnection Requests PJM handles because an Interconnection Request associated with a CIR transfer would, if there were no Replacement Generation Interconnection process, be submitted in the Cycle Process.<sup>89</sup> Finally, because Replacement Generation Interconnection Requests are for interconnection rights that originally were obtained by a generator proceeding through the standard interconnection process, the bulk of the studies already have been performed and interconnection of a generating facility at that Point of Interconnection is built into the study models. While it is true that Replacement Generation Interconnection

<sup>&</sup>lt;sup>86</sup> *Id*.

<sup>&</sup>lt;sup>87</sup> *Id.* at P 166.

<sup>&</sup>lt;sup>88</sup> Franks Aff. ¶¶ 23, 27.

<sup>&</sup>lt;sup>89</sup> *Id.* ¶ 27.

<sup>&</sup>lt;sup>90</sup> Id.

Requests require a set of studies, mainly of stability, in addition to the studies performed for the deactivating resource, the number of such studies likely will be small, based on PJM's past experience and thus not unduly burden PJM staff or divert them from the clustered Cycle studies.

#### F. The Proposed Replacement Generation Interconnection Process Does Not Constitute Queue Jumping

The Commission has recognized that creating a separate, expedited process does not raise queue-jumping concerns or otherwise harm other interconnection customers so long as the existing interconnection capacity is being used or transferred by the existing generation owner or its affiliate because the rights were originally obtained through the standard interconnection process. <sup>91</sup> In other words, there is no queue jumping where the rights at issue were initially obtained by the existing generator proceeding through the standard interconnection queue process. Moreover, the Commission has explained that queue jumping is not a concern when "the necessary transfers do not involve entities outside of the interconnection queue, and no entities in the interconnection queue will be affected by the continued operation of a generating facility at this point of interconnection." <sup>92</sup> PJM's proposal does not raise queue jumping concerns because the use or transfer of CIRs is limited to the existing Project Developer, its affiliate(s), or Project Developers already in the interconnection process, and will not harm other Project Developers.

<sup>&</sup>lt;sup>91</sup> *IPL* at P 25; *Vistra* at P 16.

<sup>&</sup>lt;sup>92</sup> *IPL* at P 25.

## G. The Proposed Replacement Generation Interconnection Process Is Fuel and Technology Neutral

There may be arguments that the Replacement Generation Interconnection process favors some types of resources, such as thermal generating facilities, over other types of resources, such as inverter-based resources. This is not true. The proposed Tariff revisions are clear that all resource types are eligible to transfer and receive CIRs from deactivating resources. Comparing any deactivating unit to a replacement unit of a different type, regardless of the fuel types of the facilities, will involve different parameters in terms of dispatchability and deliverability requirements, short circuit impacts, and stability impacts. This will be the case even if both the deactivating unit and the replacement unit are both thermal units but one is coal-fired and the other is natural gas-fired because the units will have different generator parameters, generator step-up transformer specifications, and other differences. With respect to short circuit impacts, inverter based resources have lower short circuit current contributions than do thermal, synchronous units, which arguably favors renewable resources as replacement generation.

<sup>93</sup> Proposed Tariff, Part VIII, Subpart J, section 437(A)(2); Franks Aff. ¶ 28.

<sup>&</sup>lt;sup>94</sup> Franks Aff. ¶ 28.

<sup>&</sup>lt;sup>95</sup> Id.

<sup>&</sup>lt;sup>96</sup> *Id.* ("With respect to short circuit impacts, inverter-based resources have lower short circuit current contributions than do thermal, synchronous units. One could argue, therefore, that the Replacement Generation Interconnection process favors, at least as to short circuit impacts, renewable resources as the replacement renewable resource will reduce fault levels on the system if it is replacing a thermal unit.").

H. The Proposed Replacement Generation Interconnection Process Strikes the Right Balance between Providing Flexibility for CIR Holders and Avoiding Gaming of the Replacement Generation Interconnection Process as PJM Transitions to the New Interconnection Rules

PJM and stakeholders were mindful in developing the proposed Replacement Generation Interconnection Process of the need to balance the ability of Project Developers that have CIRs from deactivating units and are in the current Cycles within PJM's process (Transition Cycle Nos. 1 and 2, and Cycle No. 1) to retain those CIRs during the Transition Period and protecting against Replacement Generator Project Developers being able to game the Replacement Generation Interconnection process by pursuing components of the same project in both the clustered Cycle Process and in the Replacement Generation Interconnection process.

Accordingly, the Replacement Generation Interconnection Tariff provisions include protections from CIRs "timing out" while the request to transfer them is being studied. Specifically, the Tariff provides that if a Replacement Generation Interconnection Service Request does not meet the requirements for Replacement Generation Interconnection Service, PJM will notify the Replacement Generation Project Developer to that effect. If PJM provides such notice more than one year after the Deactivation Date, the Replacement Generation Project Developer will retain the CIRs provided it submits a new Generation Interconnection Request for the Generating Facility in a Cycle currently open for Applications to be submitted and complies with the applicable provisions of Tariff, Part VIII, Subpart B, section 403, including section 403(D)(1), within

<sup>&</sup>lt;sup>97</sup> *Id*. ¶ 19.

<sup>10. || 17.</sup> 

<sup>&</sup>lt;sup>98</sup> Proposed Tariff, Part VIII, Subpart E, section 426(C)(3); Franks Aff. ¶ 19.

60 days of receiving such notice.<sup>99</sup> In the event the Replacement Generation Project Developer's Replacement Generation Interconnection studies are not completed within the study timeframes provided in Tariff, Part VIII, Subpart J, section 437(C)(1) or the Replacement Generation Interconnection Service Request is, or is deemed to be, withdrawn from the Replacement Generation Interconnection process and an Application is submitted for that project in the Cycle Process, the Replacement Generation Project Developer or former Replacement Generation Project Developer, as applicable, shall retain the pertinent CIRs after the end of the one-year period from the Deactivation Date, for so long as it has a valid Replacement Generation Interconnection Service Request or New Service Request that is still being considered by PJM, and until a GIA setting forth those CIRs is effective. <sup>100</sup>

These provisions could allow a hybrid resource to pursue a dual track, with requests for the same project being studied in both the clustered Cycle Process and in the Replacement Generation Interconnection process. But the flexibility is necessary during the Transition Period when there are pending requests to transfer CIRs to projects in Transition Cycle Nos. 1 or 2 or Cycle No. 1 under the New Rules and Project Developers may choose to remain in the Cycle they are in or apply to the Replacement Generation Interconnection Process. PJM wanted to avoid scenarios in which, once a Project Developer in Transition Cycle No. 2 submitted an application to be studied in the Replacement Generation Interconnection process PJM terminated its Transition Cycle No. 2 position, then determined upon review of the application that the project is not eligible for the Replacement Generation Interconnection process. In such a scenario, the

<sup>&</sup>lt;sup>99</sup> Proposed Tariff, Part VIII, Subpart E, section 426(C)(3); Franks Aff. ¶ 19.

<sup>&</sup>lt;sup>100</sup> Tariff, Part VIII, Subpart E, section 426(C)(3); Franks Aff. ¶ 19.

Project Developer's CIRs could expire while the Project Developer applies to the next

Cycle. The solution PJM and its stakeholders arrived at provides reasonable flexibility

during the Transition Period and immediately after, for projects in Transition Cycle Nos. 1

or 2 or Cycle No. 1.

Notably, there is a check on gaming of this flexibility in the Tariff revisions, in that

the language allows only one GIA for one generating facility, including a hybrid facility. <sup>101</sup>

In addition, the proposed Tariff language does only allow one single GIA for the same

interconnection project.<sup>102</sup> PJM likely will bolster this check by adding language to its

Manuals to clarify that once a GIA is tendered or executed in either the Cycle Process or

the Replacement Generation Interconnection process, the Interconnection Request for the

same project in the other process, if one exists, will be terminated.

IV. WAIVER AND EFFECTIVE DATE

To the extent necessary, PJM requests that the Commission grant any and all

waivers of the Commission's rules and regulations that are necessary for acceptance of this

filing. 103 PJM requests that the Commission accept the proposed revisions to the Tariff to

become effective January 1, 2026, 61 days after the date of this filing. 104

V. DOCUMENTS ENCLOSED

In addition to this transmittal letter, PJM encloses the following:

1. Attachment A:

Tariff Redline;

2. Attachment B:

Clean Tariff;

<sup>101</sup> Proposed Tariff, Part VIII, Subpart E, section 412(D)

<sup>102</sup> Tariff, Part VIII, Subpart E, section 412(D).

<sup>103</sup> See 18 C.F.R. § 35.13.

<sup>104</sup> 18 C.F.R. § 35.3(a)(1).

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3. Attachment C: Affidavit of Edmund Franks; and

4. Attachment D: Affidavit of Donald Bielak.

#### VI. CORRESPONDENCE AND COMMUNICATIONS

Correspondence and communications with respect to this filing should be sent to, and PJM requests the Secretary to include on the official service list, the following: 105

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#### VII. SERVICE

PJM has served a copy of this filing on all PJM Members and on the affected state utility regulatory commissions in the PJM Region by posting this filing electronically. In accordance with the Commission's regulations, <sup>106</sup> PJM will post a copy of this filing to the FERC filings section on its internet site, https://pjm.com/library/filing-order, and will send an email on the same date as this filing to all PJM Members and all state utility

<sup>&</sup>lt;sup>105</sup> To the extent necessary, PJM requests waiver of Rule 203(b)(3) of the Commission's Rules of Practice and Procedure, 18 C.F.R. § 385.203(b)(3), to permit all of the persons listed to be placed on the official service list for this proceeding.

<sup>&</sup>lt;sup>106</sup> See 18 C.F.R. §§ 35.2(e) & 385.2010(f)(3).

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regulatory commissions in the PJM Region,<sup>107</sup> alerting them that this filing has been made by PJM and is available by following such link. If the document is not immediately available by using the referenced link, the document will be available through the referenced link within 24 hours of the filing.

#### VIII. CONCLUSION

PJM respectfully requests that the Commission accept the attached revisions to its Tariff to implement Replacement Generation Interconnection Service, effective January 1, 2026.

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October 31, 2025

<sup>&</sup>lt;sup>107</sup> PJM already maintains, updates, and regularly uses email lists for all PJM Members and affected state commissions.

### Attachment A

## Revisions to the PJM Open Access Transmission Tariff

(Marked/Redline Format)

#### Tariff, Part VIII, Subpart A, section 400 Definitions R

#### **Readiness Deposit:**

"Readiness Deposit" shall mean the deposit or deposits required by Tariff, Part VIII, Subpart A, section 401(D).

#### **Reasonable Efforts:**

"Reasonable Efforts" shall mean, with respect to any action required to be made, attempted, or taken by an Interconnection Party under the Tariff, Part VIII, a Generation Interconnection Agreement, or a Construction Service Agreement, such efforts as are timely and consistent with Good Utility Practice and with efforts that such party would undertake for the protection of its own interests.

#### **Regional Entity:**

"Regional Entity" shall have the same meaning specified in the Operating Agreement.

#### **Regional Transmission Expansion Plan:**

"Regional Transmission Expansion Plan" shall mean the plan prepared by the Office of the Interconnection pursuant to Operating Agreement, Schedule 6 for the enhancement and expansion of the Transmission System in order to meet the demands for firm transmission service in the PJM Region.

#### Reliability Assurance Agreement or PJM Reliability Assurance Agreement:

"Reliability Assurance Agreement" or "PJM Reliability Assurance Agreement" shall mean that certain Reliability Assurance Agreement Among Load Serving Entities in the PJM Region, on file with FERC as PJM Interconnection L.L.C. Rate Schedule FERC No. 44, and as amended from time to time thereafter.

#### **Replacement Generation Project Developer:**

"Replacement Generation Project Developer" shall mean either a Project Developer whose Generating Facility is already interconnected to the PJM Transmission System and is being deactivated or one of its affiliates, or an unaffiliated entity that submits a Replacement Generation Interconnection Service Request to replace a deactivating Generating Facility interconnected with the Transmission System in the PJM Region.

#### **Replacement Generation Interconnection Service Request:**

"Replacement Generation Interconnection Service Request" shall mean a request submitted by a Replacement Generation Project Developer, pursuant to Tariff, Part VIII, Subpart J, section 437,

to replace a deactivating Generating Facility interconnected with the Transmission System in the PJM Region and claim its Capacity Interconnection Rights. A Replacement Generation Interconnection Service Request is not a New Service Request.

#### **Replacement Generation Interconnection Service:**

"Replacement Generation Interconnection Service" shall mean the claiming by a Replacement Generation Project Developer of the Capacity Interconnection Rights of a deactivating Generation Capacity Resource for a new Generating Facility.

#### **Replacement Generation Interconnection Study Agreement:**

"Replacement Generation Interconnection Study Agreement" shall mean the form of the Replacement Generation Interconnection Study Agreement set forth in Tariff, Part IX, Subpart N.

#### **Replacement Generation Request Number:**

"Replacement Generation Request Number" shall mean, when an Application from a Replacement Generation Project Developer results in a valid Replacement Generation Interconnection Service Request, in accordance with Tariff, Part VIII, Subpart J, section 437, the number assigned to such request as confirmed by Transmission Provider, indicating the serial position and priority of the Replacement Generation Interconnection Service Request with respect to other Replacement Generation Interconnection Service Requests.

#### **Replacement Generation Resource:**

"Replacement Generation Resource" shall mean the new Generating Facility that takes Replacement Generation Interconnection Service.

#### **Request Number:**

"Request Number" shall mean, when an Application from an Upgrade Customer results in a valid Upgrade Request, in accordance with Tariff, Part VII, section 337 [or Part VIII, Subpart H, section 435], the assigned Request Number to such request as confirmed by Transmission Owner. The Request Number will indicate the serial position and priority.

## Tariff, Part VIII, Subpart E, section 412 Assignment of Project Identifier

- A. When an Application from a Project Developer or an Eligible Customer results in a valid New Service Request, in accordance with Tariff, Part VIII, Subpart B, section 403, Transmission Provider shall confirm the assigned Project Identifier to such request. For Project Developers and Eligible Customers, the Project Identifier will indicate the applicable Cycle, and will denote a number that represents the project within the Cycle. The Project Identifier is strictly for identification purposes, and does not indicate priority within a Cycle.
- B. When an Application from an Upgrade Customer results in a valid Upgrade Request, in accordance with Tariff, Part VIII, Subpart H, section 435, Transmission Provider shall confirm the assigned Request Number to such request. The Request Number will indicate the serial position and priority.
- C. When an Application from a Surplus Interconnection Service Customer results in a valid Surplus Interconnection Service Request, in accordance with Tariff, Part VIII, Subpart E, section 414, Transmission Provider shall confirm the assigned Surplus Service Request Number to such request. The Request Number will indicate the serial position and priority.
- D. When an Application from a Replacement Generation Project Developer results in a valid Replacement Generation Interconnection Service Request, in accordance with Tariff, Part VIII, Subpart J, section 437, Transmission Provider shall confirm the assigned Replacement Generation Request Number for such request. The Request Number will indicate the serial position and priority with respect to other Replacement Generation Interconnection Service Requests. A Replacement Generation Project Developer or Project Developer may have both an active Replacement Generation Interconnection Service Request and Request Number and an active New Service Request and Project Identifier for the same project at the same time, but in no event shall these requests result in more than one Generation Interconnection Agreement.

#### Tariff, Part VIII, Subpart E, section 426 Capacity Interconnection Rights

#### A. Purpose

Capacity Interconnection Rights shall entitle the holder to deliver the output of a Generation Capacity Resource at the bus where the Generation Capacity Resource interconnects to the Transmission System. The Transmission Provider shall plan the enhancement and expansion of the Transmission System in accordance with Operating Agreement, Schedule 6 such that the holder of Capacity Interconnection Rights can integrate its Capacity Resources in a manner comparable to that in which each Transmission Owner integrates its Capacity Resources to serve its Native Load Customers.

#### B. Receipt of Capacity Interconnection Rights

Generation accredited under the Reliability Assurance Agreement Among Load Serving Entities in the PJM Region ("RAA") as a Generation Capacity Resource prior to the original effective date of Tariff, Part IV shall have Capacity Interconnection Rights commensurate with the size in megawatts of the accredited generation. When a Generation Project Developer's generation is accredited as deliverable through the applicable procedures of the Tariff, the Generation Project Developer also shall receive Capacity Interconnection Rights commensurate with the size in megawatts of the generation as identified in the Generation Interconnection Agreement. Pursuant to the applicable terms of RAA, Schedule 10, a Transmission Project Developer may combine Incremental Deliverability Rights associated with Merchant Transmission Facilities with generation capacity that is not otherwise accredited as a Generation Capacity Resource for the purposes of obtaining accreditation of such generation as a Generation Capacity Resource and associated Capacity Interconnection Rights.

#### C. Loss of Capacity Interconnection Rights

#### 1. Operational Standards

To retain Capacity Interconnection Rights, the Generation Capacity Resource associated with the rights must operate or be capable of operating at the capacity level associated with the rights. Operational capability shall be established consistent with RAA, Schedule 9 and the PJM Manuals. Generation Capacity Resources that meet these operational standards shall retain their Capacity Interconnection Rights regardless of whether they are available as a Generation Capacity Resource or are making sales outside the PJM Region.

#### 2. Failure to Meet Operational Standards

This Tariff, Part VIII, Subpart E, section 426(C)(2) shall apply only in circumstances other than Deactivation of a Generation Capacity Resource. In the event a Generation Capacity Resource fails to meet the operational standards set forth in Tariff, Part VIII, Subpart E, section 426(C)(1) for any consecutive three-

year period (with the first such period commencing on the date Generation Project Developer must demonstrate commercial operation of the generating unit(s) as specified in the Generation Interconnection Agreement), the holder of the Capacity Interconnection Rights associated with such Generation Capacity Resource will lose its Capacity Interconnection Rights in an amount commensurate with the loss of generating capability. Any period during which the Generation Capacity Resource fails to meet the standards set forth in Tariff, Part VIII, Subpart E, section 426(C)(1) as a result of an event that meets the standards of a Force Majeure event as defined in Tariff, Part I, section 1 shall be excluded from such consecutive three-year period, provided that the holder of the Capacity Interconnection Rights exercises due diligence to remedy the event. A Generation Capacity Resource that loses Capacity Interconnection Rights pursuant to this section may continue Interconnection Service, to the extent of such lost rights, as an Energy Resource in accordance with (and for the remaining term of) its Generation Interconnection Agreement and/or applicable terms of the Tariff.

#### 3. Replacement of Generation

In the event of the Deactivation of a Generation Capacity Resource (in accordance with Tariff, Part V and any Applicable Standards), or removal of Capacity Resource status (in accordance with Tariff, Attachment DD, section 6.6 or Tariff, Attachment DD, section 6.6A), any Capacity Interconnection Rights associated with such Generating Facility shall terminate one year from the Deactivation Date, or one year from the date the Capacity Resource status change takes effect, unless the holder of such rights (including any holder that acquired the rights after Deactivation or removal of Capacity Resource status) has submitted a completed Generation Interconnection Request up to one year after the Deactivation Date, or up to one year from the date the Capacity Resource status changes take effect, which claims the same Capacity Interconnection Rights in accordance with Tariff, Part VIII, Subpart B, section 403(D) or a Replacement Generation Project Developer has submitted a completed Replacement Generation Interconnection Service Request up to one year after the Deactivation Date which claims the same Capacity Interconnection Rights in accordance with Tariff, Part VIII, Subpart J, section 437. A Generation Project Developer or Replacement Generation Project Developer must submit any claim for Capacity Interconnection Rights from deactivating units concurrently with its Application for Interconnection Service, and the claim or Application for Replacement Generation Interconnection Service. A Generation Project Developer claim for Capacity Interconnection Rights from deactivating units must be received by Transmission Provider prior to the Application Deadline to be reviewed to determine acceptance in any given Cycle, or Transmission Provider will not process the claim. Such new Generation Interconnection Request may include a request to increase Capacity Interconnection Rights in addition to the replacement of the previously deactivated amount, or amount removed from Capacity Resource status, as a single Generation Interconnection Request. A Replacement Generation

Interconnection Request may not increase or request to increase Capacity Interconnection Rights in addition to the replacement of the amount of the Capacity Interconnection Rights of the deactivating unit. Transmission Provider may perform thermal, short circuit, and/or stability studies, as necessary and in accordance with the PJM Manuals, due to any changes in the electrical characteristics of any newly proposed equipment, or where there is a change in Point of Interconnection, which may result in the loss of a portion or all of the Capacity Interconnection Rights as determined by such studies.

Upon execution of a Generation Interconnection Agreement reflecting its new Generation Interconnection Request or Replacement Generation Interconnection Service Request, the holder of the Capacity Interconnection Rights will retain only such rights that are commensurate with the size in megawatts of the replacement generation, not to exceed the amount of the holder's Capacity Interconnection Rights associated with the facility upon Deactivation or removal of Capacity Resource status. Any desired increase in Capacity Interconnection Rights must be reflected in the newa Generation Interconnection Request and be accredited through the applicable procedures in Tariff, Part IV-VIIIand Tariff, Part VI. In the event the new Generation Interconnection Request to which this section refers is, or is deemed to be, terminated and/or withdrawn for any reason at any time, the pertinent Capacity Interconnection Rights shall not terminate until the end of the one-year period from the Deactivation Date, or the end of the one year period from the date the Capacity Resource status change takes effect. In the event the Replacement Generation Interconnection Service Request to which this section refers does not meet the requirements for Replacement Generation Interconnection Service specified in Tariff, Part VIII, Subpart J, section 437(A), Transmission Provider shall notify the Replacement Generation Project Developer to that effect. If Transmission Provider provides such notice more than one year after the Deactivation Date, the Replacement Generation Project Developer shall retain the pertinent Capacity Interconnection Rights provided it submits a new Generation Interconnection Request for the Generating Facility in a Cycle currently open for Applications to be submitted under Tariff, Part VIII, Subpart B, section 403(A) and complies with the applicable provisions of Tariff, Part VIII, Subpart B, section 403, including section 403(D)(1), within sixty (60) days of receiving such notice. In the event the Replacement Generation Project Developer's Replacement Generation Interconnection studies are not completed within the study timeframes provided in Tariff, Part VIII, Subpart J, section 437(C)(1) or the Replacement Generation Interconnection Service Request to which this section refers is, or is deemed to be, withdrawn from the Replacement Generation Interconnection process and an Application is submitted for that project in the Cycle Process, the Replacement Generation Project Developer or former Replacement Generation Project Developer, as applicable, shall retain the pertinent Capacity Interconnection Rights after the end of the one-year period from the Deactivation Date, for so long as it has a valid Replacement Generation Interconnection Service Request or New Service Request that is still being considered by Transmission Provider, and until a Generation Interconnection

Agreement setting forth such Capacity Interconnection Rights is effective. When the project is withdrawn from the Replacement Generation Interconnection process, its Replacement Generation Request Number shall be terminated.

#### 4. Transfer of Capacity Interconnection Rights

Capacity Interconnection Rights may be sold or otherwise transferred subject to compliance with such procedures as may be established by Transmission Provider regarding such transfer and notice to Transmission Provider of any Generating Facilities that will use the Capacity Interconnection Rights after the transfer. The transfer of Capacity Interconnection Rights shall not itself extend the periods set forth in Tariff, Part VIII, Subpart E, section 426(C)(2) regarding loss of Capacity Interconnection Rights.

#### Tariff, Part VIII, Subpart E, section 432 Transmission Provider Website Postings

- A. Transmission Provider shall maintain, on Transmission Provider's website, with regard to Project Developers, Eligible Customers and Upgrade Customers, the following:
  - A1. the Project Identifier;
  - <u>B2</u>. the proposed or incremental Maximum Facility Output and Capacity Interconnection Rights;
  - C3. the location of the project by state;
  - D4. the station or transmission line or lines where the interconnection will be made;
  - E5. the project's projected in-service date;
  - **F6.** the project's status;
  - G7. the type of service requested;
  - H8. the availability of any related studies;
  - 19. the type of project to be constructed.
- B. Transmission Provider shall maintain, on Transmission Provider's website, with regard to Replacement Generation Project Developers the following:
  - 1. the Replacement Generation Request Number;
  - 2. the Application date of the Replacement Generation Interconnection Service Request;
  - the proposed Replacement Generation Resource's Maximum Facility Output and Capacity Interconnection Rights;
  - 4. the location of the proposed Replacement Generation Resource by state and by Transmission Owner Zone;
  - 5. the substation where the proposed Replacement Generation Resource will be interconnected;
  - 6. the deactivating Generating Facility from which Capacity Interconnection Rights are being claimed;

- 7. The anticipated Deactivation Date of the deactivating Generating Facility;
- 8. the proposed Replacement Generation Resource's projected in-service date;
- 9. the proposed Replacement Generation Resource's status;
- 10. the fuel type of proposed Replacement Generation Resource to be constructed; and
- 11. the availability of any related studies.

## Tariff, Part VIII, Subpart J

## REPLACEMENT GENERATION INTERCONNECTION SERVICE

#### <u>Tariff, Part VIII, Subpart J, section 437</u> Replacement Generation Interconnection Service

#### A. Replacement Generation Interconnection Service Request

Replacement Generation Interconnection Service Requests may be made by an existing Project Developer whose Generating Facility is already interconnected and is being or has been deactivated, or one of its affiliates, or by an unaffiliated Replacement Generation Project Developer, provided that:

- 1. The deactivating Generating Facility (a) has Capacity Interconnection Rights, (b) has provided written notice to Transmission Provider of the proposed Deactivation under Part V, section 113.1 or a Notice of Intent to Deactivate under this section in the form found on Transmission Provider's website, and (c) has submitted a Notice of Intent to Transfer Capacity Interconnection Rights in the form found on Transmission Provider's website. To claim the Capacity Interconnection Rights under Tariff, Subpart E, section 426, the Replacement Generation Project Developer must include with its Replacement Generation Interconnection Service Request the notices under subsections (b) and (c) above to the extent those notices have not already been submitted to Transmission Provider as required.
- 2. The Replacement Generation Resource may be of any fuel type, including stand alone battery storage devices, so long as the Replacement Generation Project Developer claims Capacity Interconnection Rights from a deactivating Generating Facility and requests for the Replacement Generation Resource to be a Generation Capacity Resource.
- 3. The Replacement Generation Interconnection Service Request must be submitted prior to the expiration of the pertinent Capacity Interconnection Rights one year after the Deactivation Date.
- 4. The Replacement Generation Resource must interconnect to the PJM Transmission System at the same substation (the electrical bus to which the Replacement Generation Resource is connecting must be the same bus or an electrically equivalent bus) and at the same voltage as the deactivating Generating Facility.
- The Replacement Generation Interconnection Service Request must be for Capacity Interconnection Rights and Maximum Facility Output that are less than or equal to the deactivating Generating Facility's Capacity Interconnection Rights and Maximum Facility Output.
- 6. The Replacement Generation Interconnection Service Request planned in-service date (as stated in the Replacement Generation Interconnection Study Agreement) can be no later than three (3) years from the Deactivation Date for the

deactivating Generating Facility specified in the written notice to Transmission Provider of the proposed Deactivation under Tariff, Part V, section 113.1, if applicable, or four (4) years from the date on which the Replacement Generation Project Developer submits its Replacement Generation Interconnection Service Request.

- a. The planned in-service date will be used to develop the draft Generation Interconnection Agreement milestone dates described in section 437(C)(1)(f).
- b. Notwithstanding the planned in-service date requirement of this subsection 437(A)(6) the Replacement Generation Resource may not be placed in service prior to the actual Deactivation Date of the deactivating Generating Facility.
- c. In no event shall the milestone dates exceed three (3) years beyond the planned in-service date.
- d. Nothing in this section, or in the Tariff, prohibits a Replacement

  Generation Project Developer from seeking a waiver from the

  Commission or from the Transmission Provider supporting such
  request at its discretion.

#### B. Applications for Replacement Generation Interconnection Service

- 1. Applications for Replacement Generation Interconnection Service must include a complete and executed Replacement Generation Interconnection Study Agreement, in the form located at Tariff, Part IX, Subpart N.
- 2. Applications for Replacement Generation Interconnection Service must include the evidence of Site Control that is required of New Service Requests at Decision Point III under Tariff, Subpart C, section 410(A)(1)(c), except that the ability to change the required Site Control evidence to a condition precedent in the final interconnection-related agreement in Tariff, Part VIII, Subpart C, section 410(A)(1)(c)(iv) shall not apply.
- 3. Applications for Replacement Generation Interconnection Service must include the evidence that the Replacement Generation Project Developer has: (a) any necessary fuel delivery agreement(s) and water agreement(s), and (b) any necessary rights-of-way for fuel and water interconnections, that is required of New Service Requests at Decision Point III under Tariff, Subpart C, section 410(A)(1)(e).
- 4. To be considered complete at the time of submission, an Application for Replacement Generation Interconnection Service must include, at a minimum, each of the following:

- a. Information concerning the Replacement Generation Project Developer, including the name, address, telephone number, and e-mail address of Replacement Generation Project Developer; an Internal Revenue Service Form W-9 or comparable state-issued document for Replacement Generation Project Developer; documentation proving the existence of a legally binding relationship between Replacement Generation Project Developer and any entity with a vested interest in this Agreement and associated project (e.g., a parent company, a subsidiary, or financing company acting as agent for Replacement Generation Project Developer); and Replacement Generation Project Developer's banking information, or the banking information of any entity with a legally binding relationship to Replacement Generation Project Developer that wishes to make payments and receive refunds on behalf of Replacement Generation Project Developer, in association with this Agreement and corresponding project:
- b. Specification of the location of the proposed Replacement Generation Resource's Site or the existing deactivating Generating Facility's Site (include both a written description, e.g., street address, global positioning coordinates, and attach a map in PDF format depicting the property boundaries and the location of the generating unit Site);
- c. The megawatt size of the proposed Replacement Generation Resource;
- d. Identification of the fuel type of the proposed Replacement Generation Resource;
- e. A description of the equipment configuration, and a set of preliminary electrical design specifications, and, if the proposed Replacement Generation Resource is a wind generation facility, then the set of preliminary electrical design specifications must depict the wind plant as a single equivalent generator;
- f. The planned in-service date of the proposed Replacement Generation Resource, evidenced by (i) a critical path construction schedule ("Project Schedule") showing how the Replacement Generation Project Developer will achieve the planned in service date, (ii) an attestation executed by an officer or authorized representative of the Replacement Generation Project Developer, verifying the accuracy of the information in the Project Schedule, including all dates, and certifying that the Applicant will exercise commercially reasonable best efforts to achieve these dates, and (iii) information and documentation supporting the Project Schedule. An Application for Replacement Generation Interconnection Service that does not include the required attestation shall not be considered complete and shall be rejected;

- g. A copy of either the written notice to Transmission Provider of the proposed Deactivation under Part V, section 113.1 or the Notice of Intent to Deactivate under this section 437, and a copy of the Notice of Intent to Transfer Capacity Interconnection Rights.
- h. Identification of the specific deactivating Generating Facility already interconnected to the PJM Transmission System, including whether the Replacement Generation Project Developer requesting Replacement Generation Interconnection Service is the owner or affiliate of the owner of the deactivating Generating Facility;
- i. Any additional information as may be prescribed by the Transmission Provider in the PJM Manuals;
- A deposit in the amount of \$60,000. Replacement Generation Project Developer is responsible for actual study costs, which may exceed the deposit amount. If Transmission Provider sends Replacement Generation Project Developer notification of additional study costs, then Replacement Generation Project Developer must either: (i) pay all additional study costs within 20 days of Transmission Provider sending the notification of such additional study costs or (ii) withdraw its Replacement Generation Interconnection Service Request. If Replacement Generation Project Developer fails to complete either (i) or (ii), then Transmission Provider shall deem the Replacement Generation Interconnection Service Request to be terminated and withdrawn. If any deposit monies remain after the Replacement Generation Interconnection Study is complete and any outstanding monies owed by the Replacement Generation Project Developer in connection with outstanding invoices related to prior New Service Requests, Surplus Interconnection Requests, and/or Replacement Generation Interconnection Service Requests by the Replacement Generation Project Developer have been paid, such remaining deposit monies shall be returned to the Replacement Generation Project Developer; and
- k. If the proposed Replacement Generation Resource is an Energy Storage Resource, the Replacement Generation Project Developer must submit the primary frequency response operating range for the Replacement Generation Resource.
- 5. Transmission Provider shall commence review of Applications for Replacement Generation Interconnection Service as soon as practicable upon receipt and in the order received. Transmission Provider will evaluate and process Applications for Replacement Generation Interconnection Service through a separate Replacement Generation Interconnection Service process that proceeds in parallel with the Cycle Process.

Deficiency Review. Upon receipt of the Application for Replacement Generation Interconnection Service, the Replacement Generation Interconnection Study Agreement, and the requisite information and deposit monies listed in subsection 437(B)(1) through (4), Transmission Provider first shall determine whether the materials, information, and monies submitted are valid or deficient. If deemed deficient by Transmission Provider, the Replacement Generation Project Developer must submit the requisite materials, information, and/or monies acceptable to the Transmission Provider within 10 Business Days of receipt of the Transmission Provider's notice of deficiency. Failure of the Replacement Generation Project Developer to timely provide materials, information, and/or monies identified in the deficiency notice shall result in the Replacement Generation Interconnection Service Request being terminated and withdrawn. The Replacement Generation Interconnection Service Request shall be considered valid as of the date and time within the single 10 Business Day deficiency cure period the Transmission Provider receives from the Replacement Generation Project Developer the last piece of required materials, information, and/or monies deemed acceptable by the Transmission Provider to clear such deficiency notice. Once the Transmission Provider determines the Replacement Generation Interconnection Service Request is a valid request, Transmission Provider shall confirm the assigned Replacement Generation Request Number for such request in accordance with Tariff, Part VIII, Subpart E, section 412(D).

#### C. Processing of Valid Replacement Generation Interconnection Service Requests

- 1. This Tariff, Part VIII, Subpart J, section 437(C) sets forth the procedures and other terms governing the Transmission Provider's administration of the Replacement Generation Interconnection process.
  - a. After reviewing an Application for Replacement Generation Interconnection Service, including Application receipt, deficiency review of the Application, determination that the Application represents a valid Replacement Generation Interconnection Service Request, and a kickoff/scoping meeting, if necessary, all of which is anticipated to take approximately sixty (60) days, Transmission Provider shall conduct a Replacement Generation Interconnection Study.
  - b. Once an Application for Replacement Generation Interconnection Service
    has been determined to be a valid Replacement Generation
    Interconnection Service Request and Transmission Provider has
    commenced the Replacement Generation Interconnection Study, a
    Replacement Generation Project Developer: (i) may not reduce the
    megawatt values of the proposed Replacement Generation Resource's
    Capacity Interconnection Rights or Maximum Facility Output except as
    provided in Tariff, Part VIII, Subpart J, section 437(C)(1)(d),; (ii) may not
    change the proposed Replacement Generation Resource's fuel type; (iii)
    may not change the Site of the proposed Replacement Generation

Resource or the Site Control evidence for that Site; (iv) may make Permissible Technological Advancement changes only to the proposed Replacement Generation Resource's equipment after it has an effective Generation Interconnection Agreement and proceeds via a Necessary Study Agreement; (v) may make changes to the proposed Replacement Generation Resource's Point of Interconnection, provided that the Point of Interconnection must continue to be at the same substation (the electrical bus to which the Replacement Generation Resource is connecting must be the same bus or an electrically equivalent bus) and same voltage level as the deactivating Generating Facility's Point of Interconnection, the change is considered Good Utility Practice as agreed by the Interconnecting Transmission Owner, and Transmission Provider determines the change to the Point of Interconnection does not materially and adversely affect the cost or timing of other interconnection requests; and (vi) may amend the proposed Replacement Generation Resource to remove a Material Adverse Impact determined pursuant to Tariff, Part VIII, Subpart J, section 437(C)(1)(d).

The Replacement Generation Interconnection Study, which is anticipated c. to take approximately one hundred eighty (180) days, shall consist of an impact study to determine if interconnection of the proposed Replacement Generation Resource would cause any thermal/voltage, stability, or short circuit planning criteria violations and a facilities study performed by the relevant Transmission Owner. A voltage increase or decrease, as identified in any applicable voltage analyses, will not automatically trigger a screen failure under the impact study unless a voltage threshold defined in Transmission Provider's documented planning criteria (its FERC Form No. 715 -- Annual Transmission Planning and Evaluation Report) is exceeded. All types of Generating Facilities will be studied as Replacement Generation Resources using the most recent Cycle Phase II System Impact Study model available or, if available, the most recent Cycle Phase III System Impact Study model. The scope of the impact study shall be the same as the Cycle Phase I, Phase II, and Phase III System Impact Studies and will include a contingency analysis consistent with NERC's, PJM's, and each Applicable Regional Entity's reliability criteria and the transmission planning criteria, methods and procedures described in the FERC Form No. 715 for each Applicable Regional Entity, an assessment of regional transmission upgrades that most effectively meet identified needs, and an analysis to determine cost allocation responsibility for required facilities and upgrades. The facilities study conducted by the relevant Transmission Owner will develop the costs and construction time estimates for any of the following determined in an impact study to be needed in connection with the Replacement Generation Interconnection Service Request: new interconnection facilities, metering/relaying equipment, and new Network Upgrades. Replacement Generation Interconnection Process rules under this Tariff,

- Part VIII, Subpart J, section 437, including whether new interconnection facilities may be required or new Network Upgrades are required, will dictate the permitted scope of the facilities study.
- d. A "Material Adverse Impact" for purposes of the Replacement Generation Interconnection process shall mean thermal/voltage, stability or short circuit reliability criteria violations. If Transmission Provider determines that interconnection of a Replacement Generation Resource will cause a Material Adverse Impact to the Transmission System, the Replacement Generation Project Developer will be given fifteen (15) Business Days after receiving the impact study results to submit changes to the proposed Replacement Generation Resource to eliminate the Material Adverse Impact. This opportunity to amend the proposed Replacement Generation Resource to address a Material Adverse Impact may be exercised only once. Following the one-time submission of changes to address a Material Adverse Impact, Transmission Provider shall use the changed parameters to retool its analyses.
- e. Replacement Generation Resource projects will not share with other Replacement Generation Resources or with New Service Requests in the Cycle Process the cost of Network Upgrades necessitated by their interconnection with the Transmission System if they are deemed to use the same system headroom. Instead, cost responsibility for Network Upgrades will be based on the "first to cause" rule, under which a Replacement Generation Interconnection Service Request first to cause a constraint will be responsible for addressing the constraint and responsible for 100% of any associated Network Upgrade costs.
- f. At the conclusion of the Replacement Generation Interconnection Study,

  Transmission Provider will provide to the Replacement Generation Project

  Developer a Replacement Generation Interconnection Study report,
  providing the results of the impact study and the facilities study.

  Transmission Provider will tender with the study report a draft Generation
  Interconnection Agreement in the form of agreement found at Tariff, Part

  IX, Subpart B.
- g. Generation Interconnection Agreement Negotiation.
  - The rules for Generation Interconnection Agreement negotiation shall, unless otherwise specified in this Tariff, Part VIII, Subpart J, section 437, follow the Generation Interconnection Agreement negotiation rules provided in Tariff, Part VIII, Subpart D, section 411, and the Execution Deadlines provided in Tariff, Part IX, section 500. The Milestones requirements of Tariff, Part VIII, Subpart E, section 429, also shall apply.

- ii. Within thirty (30) days after the Replacement Generation Interconnection Developer receives the Replacement Generation Interconnection Study report and a draft Generation Interconnection Agreement, the Replacement Generation Project Developer shall be required to post 100% of the Security required in its Generation Interconnection Agreement and to provide evidence that it has obtained any necessary local, county, and state site permits and signed a memorandum of understanding for the acquisition of major equipment. If the Replacement Generation Project Developer fails to post 100% of the Security required for its Generation Interconnection Agreement by that date, its Replacement Generation Interconnection Service Request shall be deemed terminated and/or withdrawn.
- iii. The Replacement Generation Project Developer and Transmission
  Owner shall have no more than 20 Business Days after receipt of
  the draft Generation Interconnection Agreement to return written
  comments on that draft. Transmission Provider shall have no more
  than 10 Business Days to respond to such comments and, if
  appropriate, provide a revised draft Generation Interconnection
  Agreement in electronic form. Transmission Provider, in its sole
  discretion, may allow more than 60 days for this final Generation
  Interconnection Agreement negotiation.
- iv. The planned in service date set forth in the Application for Replacement Generation Interconnection Service shall be used to establish the milestone dates for the Replacement Generation Resource's Generation Interconnection Agreement. At the time of final negotiation of the Replacement Generation Resource's Generation Interconnection Agreement and thereafter, following the Milestones provisions of Tariff, Part VIII, Subpart E, section 429, Transmission Provider may reasonably extend those milestone dates, including the in service date, in the event of delays not caused by the Replacement Generation Project Developer, such as unforeseen regulatory or construction delays that could not be remedied by the Replacement Generation Project Developer through the exercise of due diligence.
- v. If the Application for Replacement Generation Interconnection
  Service was submitted with a Notice of Intent to Deactivate and
  not the written notice to Transmission Provider of the proposed
  Deactivation under Part V, section 113.1, Transmission Provider
  must receive the written notice under Part V, section 113.1 before
  the Generation Interconnection Agreement is executed or the
  Replacement Generation Interconnection Service Request will be
  withdrawn.

- vi. Replacement Generation Project Developer agrees to waive the right to a one-year extension of its milestone dates for any reason as set forth in section 6.5 of the form of Generation Interconnection Agreement (Tariff, Part IX, Subpart B), which will be reflected in its Generation Interconnection Agreement
- vii. Not later than five Business Days following the end of negotiations under subsection iii, Transmission Provider shall provide the final Generation Interconnection Agreement, along with any applicable schedules, to the parties in electronic form. Not later than 15 Business Days after receipt of the final Generation Interconnection Agreement, the Replacement Generation Project Developer shall either execute the revised Generation Interconnection Agreement, request dispute resolution, or request that the Generation Interconnection Agreement be filed unexecuted.
- viii. If the Replacement Generation Project Developer executes the final Generation Interconnection Agreement, then, not later than 15

  Business Days after PJM sends notification to the relevant Transmission Owner, the relevant Transmission Owner shall either execute the final Generation Interconnection Agreement in electronic form; request dispute resolution; or request that the Generation Interconnection Agreement be filed unexecuted.
- Subject to the provisions of Tariff, Part VIII, Subpart E, section 414(B)(4), additional studies may not be needed to provide Replacement Generation Interconnection Service to a Replacement Generation Project Developer that has a Generating Facility that is currently operating utilizing Surplus Interconnection Service associated with a deactivating Generating Facility, as the studies performed to secure Surplus Interconnection Service may serve as the Replacement Generation Interconnection Study required for Replacement Generation Interconnection Service Requests. Regardless of whether additional studies are needed, a Replacement Generation Project Developer that has a Generating Facility that is currently operating utilizing Surplus Interconnection Service associated with a deactivating Generating Facility must submit an Application for Replacement Generation Interconnection Service pursuant to Tariff, Part VIII, Subpart J, section 437(B) to transfer the deactivating Generating Facility's Capacity Interconnection Rights to the Generating Facility currently utilizing Surplus Interconnection Service and make that Generating Facility a Replacement Generation Resource.
- i. Projects in Transition Cycle #1, Transition Cycle #2, or Cycle #1 that do not yet have a Generation Interconnection Agreement may submit Applications under this Tariff, Part VIII, Subpart J, section 437 for

Replacement Generation Interconnection Service. Transmission Provider shall study all valid Replacement Generation Interconnection Service Requests submitted from Transition Cycle #1, Transition Cycle #2, or Cycle #1 as soon as practicable upon receipt of such requests and, if the Transmission Provider determines that such a Replacement Generation Interconnection Service Request does not cause the need for Network Upgrades, the project will be eligible to receive a Generation Interconnection Agreement through the Replacement Generation Interconnection Process under Tariff, Part VIII, Subpart J, section 437 and its Cycle Process project shall be terminated. To the extent such movement of projects out of the Transition Cycle(s) or Cycle #1 changes the models used for the Transition Cycles' or Cycle #1's System Impact Studies, the effects on the models can be addressed during the next applicable Decision Point for those Cycle(s).

- 2. Contingent Facilities, if any, would be identified during the impact study phase of the Replacement Generation Interconnection Study in the same manner they are identified in the Cycle Phase I, Phase II, and Phase III System Impact Studies (see Tariff, Part VIII, Subpart C, section 404(A)(3)) and shall be listed in the Generation Interconnection Agreement.
- 3. Interim Studies of the Deliverability of Replacement Generation Resources, if necessary, would be addressed in the Generation Interconnection Agreement and in accordance with PJM Manual 14H.

## Tariff, Part VIII, sections 43<mark>78</mark> – 499 [Reserved]

#### **APPENDICES:**

- APPENDIX 1 DEFINITIONS
- APPENDIX 2 STANDARD TERMS AND CONDITIONS FOR INTERCONNECTIONS

#### **SCHEDULES:**

- SCHEDULE A GENERATING FACILITY LOCATION/SITE PLAN
- SCHEDULE B SINGLE-LINE DIAGRAM
- SCHEDULE C LIST OF METERING EQUIPMENT
- SCHEDULE D APPLICABLE TECHNICAL REQUIREMENTS AND STANDARDS
- SCHEDULE E SCHEDULE OF CHARGES
- SCHEDULE F SCHEDULE OF NON-STANDARD TERMS & CONDITIONS
- SCHEDULE G PROJECT DEVELOPER'S AGREEMENT TO CONFORM WITH IRS SAFE HARBOR PROVISIONS FOR NON-TAXABLE STATUS
- SCHEDULE H INTERCONNECTION REQUIREMENTS FOR ALL WIND, SOLAR AND NON-SYNCHRONOUS GENERATION FACILITIES
- SCHEDULE I INTERCONNECTION SPECIFICATIONS FOR AN ENERGY STORAGE RESOURCE
- SCHEDULE J SCHEDULE OF TERMS AND CONDITIONS FOR SURPLUS INTERCONNECTION SERVICE
- SCHEDULE K REQUIREMENTS FOR INTERCONNECTION SERVICE BELOW FULL ELECTRICAL GENERATING CAPABILITY
- SCHEDULE L INTERCONNECTION CONSTRUCTION TERMS AND CONDITIONS
- SCHEDULE L, APPENDIX 1 NEGOTIATED CONTRACT OPTION TERMS
- SCHEDULE M, SCHEDULE OF TERMS AND CONDITIONS FOR REPLACEMENT GENERATION INTERCONNECTION SERVICE

### **SCHEDULE M**

# SCHEDULE OF TERMS AND CONDITIONS FOR REPLACEMENT GENERATION INTERCONNECTION SERVICE

#### Tariff, Part IX, Subpart N

# FORM OF REPLACEMENT GENERATION INTERCONNECTION STUDY AGREEMENT

#### RECITALS

<u>1</u>	This Replacement Generation Interconnection Study Agreement (the "Agreement"),
	dated as of , is entered into by and between
	("Replacement Generation Project Developer") and PJM Interconnection, L.L.C.
	("Transmission Provider") (individually referred to as a "Party," or collectively referred
	to as the "Parties") pursuant to the Generation Interconnection Procedures ("GIP") set
	forth in PJM Interconnection, L.L.C. Open Access Transmission Tariff ("Tariff"), Part
	VIII. Capitalized terms used in this Agreement, unless otherwise indicated, shall have the
	meanings ascribed to them in the Tariff.
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- 2. By submitting this Agreement and complying with the GIP, the Replacement Generation Project Developer has submitted a Replacement Generation Interconnection Service Request. In accordance with Tariff, Part VIII, Subpart J, section 437, the Replacement Generation Project Developer has also submitted with this Agreement the applicable required deposit to the Transmission Provider. The Replacement Generation Project Developer must electronically provide to Transmission Provider through the PJM website or OASIS, as applicable, all applicable information identified below, which is then subject to validation.
- 3. Replacement Generation Project Developer information:
  - a. Name, address, telephone number, and e-mail address of Replacement Generation Project Developer.
  - b. An Internal Revenue Service Form W-9 or comparable state-issued document for Replacement Generation Project Developer.
  - Replacement Generation Project Developer and any entity with a vested interest in this Agreement and associated project (e.g., a parent company, a subsidiary, or financing company acting as agent for Replacement Generation Project Developer). Such documentation may include, but is not limited to, Replacement Generation Project Developer's Articles of Organization, Articles of Incorporation, Membership Agreement, or Operating Agreement describing the nature of the legally binding relationship.
  - d. Replacement Generation Project Developer's banking information, or the banking information of any entity with a legally binding relationship to Replacement Generation Project Developer that wishes to make payments and receive refunds

on behalf of Replacement Generation Project Developer, in association with this Agreement and corresponding project.

- 4. By submitting this Agreement to the Transmission Provider, the Replacement Generation
  Project Developer requests Replacement Generation Interconnection Service to claim the
  Capacity Interconnection Rights on the Transmission System of a deactivating
  Generation Capacity Resource for a new Generating Facility with the following
  specifications:
  - a. Identification of the existing deactivating Generating Facility already interconnected to the PJM Transmission System, including whether the Replacement Generation Project Developer requesting Replacement Generation Interconnection Service is the owner or an affiliate of the owner of the existing deactivating Generating Facility, and details regarding the existing Generating Facility's current Generator Interconnection Agreement or Interconnection Service Agreement ("Service Agreement").

#### b. Attach either:

written notice to
Transmission Provider
of the proposed
Deactivation under Part
V, section 113.1

<u>or</u>

Notice of Intent to
Deactivate under Tariff,
Part VIII, Subpart J,
section 437

and

Notice of Intent to Transfer Capacity Interconnection Rights.

c. Evidence of Site Control of the proposed Replacement Generation Resource Site, such as a deed, option agreement, lease or other similar document acceptable to the Transmission Provider, as required of New Service Requests at Decision Point III sunder Tariff, Subpart C, section 410(A)(1)(c). Include both a written description of the evidence to be relied upon and attach a Word or PDF version copy thereof.

d. Location of the proposed Replacement Generation Resource's Site or the existing deactivating Generating Facility's Site (include both a written description, e.g.,

street address, global positioning coordinates, and attach a map in PDF format depicting the property boundaries and the location of the generating unit Site).
The megawatt size of the proposed Replacement Generation Resource.
Identification of the fuel type of the proposed Replacement Generation Resource.
A PDF format attachment of the site plan/single line diagram together with a description of the equipment configuration, including a set of preliminary electrical design specifications, and, if the Replacement Generation Resource is a wind generation facility, then also submit a set of preliminary electrical design specifications depicting the wind generation facility as a single equivalent generator.
Planned in service date of the proposed Replacement Generation Resource, as shown in the Project Schedule and supported by the required attestation executed by an officer or authorized representative of the Replacement Generation Project Developer.
Other related information, including for example, but not limited to, identifying: all of Replacement Generation Project Developer's prior New Service Requests, Surplus Interconnection Requests, and Replacement Generation Interconnection Service Requests; and stating whether the Replacement Generation Project Developer has submitted a previous Surplus Interconnection Request or Replacement Generation Interconnection Service Request for this particular project.

j	If the proposed Replacement Ge	neration Re	esource is a	<u>n Energ</u>	y Sto	orage	Resource
	state the primary frequency	response	operating	range	for	the	proposed
	Replacement Generation Resour	rce:					
	Minimum State of Charge:		; and				
	Maximum State of Charge:		<u>.</u>				

#### PURPOSE OF THE REPLACEMENT GENERATION INTERCONNECTION STUDY

- 5. Consistent with the GIP, the Transmission Provider shall conduct a Replacement Generation Interconnection Study determine whether interconnection of the proposed Replacement Generation Resource would cause any thermal/voltage, stability, or short circuit planning criteria violations and, if so, what Network Upgrades may be required for such interconnection.
- 6. The Replacement Generation Interconnection Study conducted hereunder will provide only a sensitivity analysis based on the data specified by the Replacement Generation Project Developer in its Replacement Generation Interconnection Service Request. The Replacement Generation Interconnection Study necessarily will employ various assumptions regarding the Replacement Generation Interconnection Service Request, other pending New Service Requests and PJM's Regional Transmission Expansion Plan at the time of the study. The Replacement Generation Interconnection Study will not obligate the Transmission Provider or the Transmission Owner(s) to interconnect with the Replacement Generation Project Developer or construct any facilities or upgrades.

#### **CONFIDENTIALITY**

- 7. The Replacement Generation Project Developer agrees to provide all information requested by the Transmission Provider necessary to complete the Replacement Generation Interconnection Study. Subject to Paragraph 8 of this Agreement and to the extent required by the GIP, information provided pursuant to this Paragraph 7 shall be and remain confidential.
- 8. Until completion of the Replacement Generation Interconnection Study, the Transmission Provider shall keep confidential all information provided to it by the Replacement Generation Project Developer. Upon completion of the Replacement Generation Interconnection Study and, to the extent required by Commission regulations, the study results will be made publicly available upon request, except that the identity of the Replacement Generation Project Developer shall remain confidential.
- 9. Replacement Generation Project Developer acknowledges that, consistent with the Tariff, the Transmission Provider may contract with consultants, including the Transmission Owners, to provide services or expertise in the Replacement Generation Interconnection

Study process and that the Transmission Provider may disseminate information to the Transmission Owners.

#### **COST RESPONSIBILITY**

The Replacement Generation Project Developer shall reimburse the Transmission 10. Provider for the actual cost of the Replacement Generation Interconnection Study. The deposit paid by the Replacement Generation Project Developer described in Paragraph 2 of this Agreement shall be applied toward the Replacement Generation Project Developer's Replacement Generation Interconnection Study cost responsibility. The Replacement Generation Project Developer shall be responsible for and must pay all actual study costs. If at any time the Transmission Provider notifies the Replacement Generation Project Developer of estimated additional study costs, the Replacement Generation Project Developer must pay such estimated additional study costs within 20 Business Days of Transmission Provider sending the Replacement Generation Project Developer notification of such estimated additional study costs. If the Replacement Generation Project Developer fails to pay such estimated additional study costs within 20 Business Days of Transmission Provider sending the Replacement Generation Project Developer notification of such estimated additional study costs, then the Replacement Generation Interconnection Service Request shall be deemed to be terminated and withdrawn.

#### **DISCLAIMER OF WARRANTY, LIMITATION OF LIABILITY**

In analyzing and preparing the Replacement Generation Interconnection Study, the Transmission Provider, the Transmission Owner(s), and any other subcontractors employed by the Transmission Provider shall have to rely on information provided by the Replacement Generation Project Developer and possibly by third parties, including the owner of the deactivating Generating Facility, and may not have control over the accuracy of such information. Accordingly, NEITHER THE TRANSMISSION NOR PROVIDER. THE TRANSMISSION OWNER(S), ANY SUBCONTRACTORS EMPLOYED BY THE TRANSMISSION PROVIDER MAKES ANY WARRANTIES, EXPRESS OR IMPLIED, WHETHER ARISING BY OPERATION OF LAW, COURSE OF PERFORMANCE OR DEALING, CUSTOM, USAGE IN THE TRADE OR PROFESSION, OR OTHERWISE, INCLUDING WITHOUT LIMITATION IMPLIED WARRANTIES OF MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE WITH REGARD TO THE ACCURACY, CONTENT, OR CONCLUSIONS OF THE REPLACEMENT GENERATION INTERCONNECTION STUDY. The Replacement Generation Project Developer acknowledges that it has not relied on any representations or warranties not specifically set forth herein and that no such representations or warranties have formed the basis of its bargain hereunder. Neither this Agreement nor the Replacement Generation Interconnection Study prepared hereunder is intended, nor shall either be interpreted, to constitute agreement by the Transmission Provider or the Transmission Owner(s) to provide any transmission or interconnection service to or on behalf of the Replacement Generation Project Developer either at this point in time or in the future.

12. In no event will the Transmission Provider, Transmission Owner(s) or other subcontractors employed by the Transmission Provider be liable for indirect, special, incidental, punitive, or consequential damages of any kind including loss of profits, whether under this Agreement or otherwise, even if the Transmission Provider, Transmission Owner(s), or other subcontractors employed by the Transmission Provider have been advised of the possibility of such a loss. Nor shall the Transmission Provider, Transmission Owner(s), or other subcontractors employed by the Transmission Provider be liable for any delay in delivery or of the non-performance or delay in performance of the Transmission Provider's obligations under this Replacement Generation Interconnection Study Agreement.

Without limitation of the foregoing, the Replacement Generation Project Developer further agrees that Transmission Owner(s) and other subcontractors employed by the Transmission Provider to prepare or assist in the preparation of any Replacement Generation Interconnection Study shall be deemed third party beneficiaries of this provision entitled "Disclaimer of Warranty, Limitation of Liability."

#### **MISCELLANEOUS**

Any notice, demand, or request required or permitted to be given by any Party to another and any instrument required or permitted to be tendered or delivered by any Party in writing to another may be so given, tendered, or delivered electronically, or by recognized national courier or by depositing the same with the United States Postal Service, with postage prepaid for delivery by certified or registered mail addressed to the Party, or by personal delivery to the Party, at the address specified below.

Transmission Provider
PJM Interconnection, L.L.C.
2750 Monroe Blvd.
Audubon, PA 19403
Jemail address for receipt of notices

Repl	acement	Genera	tion Pro	ject Dev	<u>eloper</u>

- 14. No waiver by either Party of one or more defaults by the other in performance of any of the provisions of this Agreement shall operate or be construed as a waiver of any other or further default or defaults, whether of a like or different character.
- 15. This Agreement or any part thereof, may not be amended, modified, or waived other than by a writing signed by all Parties hereto. Parties acknowledge that, after execution of this agreement, errors may be corrected by replacing the page of the agreement containing the

error with a corrected page, as agreed to and signed by the parties without modifying or altering the original date of execution or obligations contained therein.

- 16. This Agreement shall be binding upon the Parties hereto, their heirs, executors, administrators, successors, and assigns.
- 17. Neither this Agreement nor the Replacement Generation Interconnection Study performed hereunder shall be construed as an application for service under Tariff, Part II or Tariff, Part III.
- 18. The provisions of the GIP that relate to Replacement Generation Interconnection Service are incorporated herein and made a part hereof.

#### 19. Governing Law, Regulatory Authority, and Rules

This Agreement shall be deemed a contract made under, and the interpretation and performance of this Agreement and each of its provisions shall be governed and construed in accordance with, the applicable Federal and/or laws of the State of Delaware without regard to conflicts of laws provisions that would apply the laws of another jurisdiction. This Agreement is subject to all Applicable Laws and Regulations. Each Party expressly reserves the right to seek changes in, appeal, or otherwise contest any laws, orders, or regulations of a Governmental Authority.

#### 20. No Third-Party Beneficiaries

Except as stated in Paragraph 12 of this Agreement, this Agreement is not intended to and does not create rights, remedies, or benefits of any character whatsoever in favor of any persons, corporations, associations, or entities other than the Parties, and the obligations herein assumed are solely for the use and benefit of the Parties, their successors in interest and where permitted, their assigns.

#### 21. **Multiple Counterparts**

This Agreement may be executed in two or more counterparts, each of which is deemed an original but all of which constitute one and the same instrument.

#### 22. No Partnership

This Agreement shall not be interpreted or construed to create an association, joint venture, agency relationship, or partnership between the Parties or to impose any partnership obligation or partnership liability upon either Party. Neither Party shall have any right, power or authority to enter into any agreement or undertaking for, or act on behalf of, or to act as or be an agent or representative of, or to otherwise bind, the other Party.

#### 23. Severability

If any provision or portion of this Agreement shall for any reason be held or adjudged to be invalid or illegal or unenforceable by any court of competent jurisdiction or other Governmental Authority, (1) such portion or provision shall be deemed separate and independent, (2) the Parties shall negotiate in good faith to restore insofar as practicable the benefits to each Party that were affected by such ruling, and (3) the remainder of this Agreement shall remain in full force and effect.

#### 24. Reservation of Rights

The Transmission Provider shall have the right to make a unilateral filing with the Federal Energy Regulatory Commission ("FERC") to modify this Agreement with respect to any rates, terms and conditions, charges, classifications of service, rule or regulation under section 205 or any other applicable provision of the Federal Power Act and FERC's rules and regulations thereunder, and the Replacement Generation Project Developer shall have the right to make a unilateral filing with FERC to modify this Agreement under any applicable provision of the Federal Power Act and FERC's rules and regulations; provided that each Party shall have the right to protest any such filing by the other Party and to participate fully in any proceeding before FERC in which such modifications may be considered.

#### **CERTIFICATION**

By initialing the line next to each of the following required elements, Replacement Generation Project Developer hereby certifies that it has submitted with this executed Agreement each of the required elements (if this Replacement Generation Interconnection Request is being submitted electronically, each of the required elements must be submitted electronically as individual PDF files, together with an electronic PDF copy of this signed Agreement):

Replacement Generation Project Developer's name, address, telephone number, and e-mail address; documentation proving the existence of a legally binding relationship between Replacement Generation Project Developer and any entity with a vested interest in this Agreement and associated project; and Replacement Generation Project Developer's banking information, or the banking information of any entity with a legally binding relationship to Replacement Generation Project Developer that wishes to make payments and receive refunds on behalf of Replacement Generation Project Developer, in association with this Agreement and corresponding project:

Specification of the location of the proposed Replacement Generation Resource or deactivating Generating Facility (including both a written description (e.g., street address, global positioning coordinates) and attach a map in PDF format depicting the property

boundaries and the location of the proposed Replacement Generation Resource site)
The written notice to Transmission Provider of the proposed Deactivation under Part V, section 113.1 or the Notice of Intent to Deactivate under Tariff, Part VIII, Subpart J, section 437, and the Notice of Intent to Transfer Capacity Interconnection Rights.
Evidence of Site Control of the proposed Replacement Generation  Resource site
The megawatt size of the proposed Replacement Generation Resource
Identification of the fuel type of the proposed Replacement Generation Resource
Description of the equipment configuration and a set of preliminary electrical design specifications, and, if the proposed Replacement Generation Resource is a wind generation facility, then the set of preliminary electrical design specifications must depict the wind plant as a single equivalent generator
The planned in service date of the proposed Replacement Generation Resource, with Project Schedule, required attestation executed by an officer or authorized representative of the Replacement Generation Project Developer, and supporting information and documentation attached
All additional information prescribed by the Transmission Provider in the PJM Manuals
The full amount of the required deposit

## Attachment B

# Revisions to the PJM Open Access Transmission Tariff

(Clean Format)

#### Tariff, Part VIII, Subpart A, section 400 Definitions R

#### **Readiness Deposit:**

"Readiness Deposit" shall mean the deposit or deposits required by Tariff, Part VIII, Subpart A, section 401(D).

#### **Reasonable Efforts:**

"Reasonable Efforts" shall mean, with respect to any action required to be made, attempted, or taken by an Interconnection Party under the Tariff, Part VIII, a Generation Interconnection Agreement, or a Construction Service Agreement, such efforts as are timely and consistent with Good Utility Practice and with efforts that such party would undertake for the protection of its own interests.

#### **Regional Entity:**

"Regional Entity" shall have the same meaning specified in the Operating Agreement.

#### **Regional Transmission Expansion Plan:**

"Regional Transmission Expansion Plan" shall mean the plan prepared by the Office of the Interconnection pursuant to Operating Agreement, Schedule 6 for the enhancement and expansion of the Transmission System in order to meet the demands for firm transmission service in the PJM Region.

#### Reliability Assurance Agreement or PJM Reliability Assurance Agreement:

"Reliability Assurance Agreement" or "PJM Reliability Assurance Agreement" shall mean that certain Reliability Assurance Agreement Among Load Serving Entities in the PJM Region, on file with FERC as PJM Interconnection L.L.C. Rate Schedule FERC No. 44, and as amended from time to time thereafter.

#### **Replacement Generation Project Developer:**

"Replacement Generation Project Developer" shall mean either a Project Developer whose Generating Facility is already interconnected to the PJM Transmission System and is being deactivated or one of its affiliates, or an unaffiliated entity that submits a Replacement Generation Interconnection Service Request to replace a deactivating Generating Facility interconnected with the Transmission System in the PJM Region.

#### **Replacement Generation Interconnection Service Request:**

"Replacement Generation Interconnection Service Request" shall mean a request submitted by a Replacement Generation Project Developer, pursuant to Tariff, Part VIII, Subpart J, section 437,

to replace a deactivating Generating Facility interconnected with the Transmission System in the PJM Region and claim its Capacity Interconnection Rights. A Replacement Generation Interconnection Service Request is not a New Service Request.

#### **Replacement Generation Interconnection Service:**

"Replacement Generation Interconnection Service" shall mean the claiming by a Replacement Generation Project Developer of the Capacity Interconnection Rights of a deactivating Generation Capacity Resource for a new Generating Facility.

#### **Replacement Generation Interconnection Study Agreement:**

"Replacement Generation Interconnection Study Agreement" shall mean the form of the Replacement Generation Interconnection Study Agreement set forth in Tariff, Part IX, Subpart N.

#### **Replacement Generation Request Number:**

"Replacement Generation Request Number" shall mean, when an Application from a Replacement Generation Project Developer results in a valid Replacement Generation Interconnection Service Request, in accordance with Tariff, Part VIII, Subpart J, section 437, the number assigned to such request as confirmed by Transmission Provider, indicating the serial position and priority of the Replacement Generation Interconnection Service Request with respect to other Replacement Generation Interconnection Service Requests.

#### **Replacement Generation Resource:**

"Replacement Generation Resource" shall mean the new Generating Facility that takes Replacement Generation Interconnection Service.

#### **Request Number:**

"Request Number" shall mean, when an Application from an Upgrade Customer results in a valid Upgrade Request, in accordance with Tariff, Part VII, section 337 [or Part VIII, Subpart H, section 435], the assigned Request Number to such request as confirmed by Transmission Owner. The Request Number will indicate the serial position and priority.

# Tariff, Part VIII, Subpart E, section 412 Assignment of Project Identifier

- A. When an Application from a Project Developer or an Eligible Customer results in a valid New Service Request, in accordance with Tariff, Part VIII, Subpart B, section 403, Transmission Provider shall confirm the assigned Project Identifier to such request. For Project Developers and Eligible Customers, the Project Identifier will indicate the applicable Cycle, and will denote a number that represents the project within the Cycle. The Project Identifier is strictly for identification purposes, and does not indicate priority within a Cycle.
- B. When an Application from an Upgrade Customer results in a valid Upgrade Request, in accordance with Tariff, Part VIII, Subpart H, section 435, Transmission Provider shall confirm the assigned Request Number to such request. The Request Number will indicate the serial position and priority.
- C. When an Application from a Surplus Interconnection Service Customer results in a valid Surplus Interconnection Service Request, in accordance with Tariff, Part VIII, Subpart E, section 414, Transmission Provider shall confirm the assigned Surplus Service Request Number to such request. The Request Number will indicate the serial position and priority.
- D. When an Application from a Replacement Generation Project Developer results in a valid Replacement Generation Interconnection Service Request, in accordance with Tariff, Part VIII, Subpart J, section 437, Transmission Provider shall confirm the assigned Replacement Generation Request Number for such request. The Request Number will indicate the serial position and priority with respect to other Replacement Generation Interconnection Service Requests. A Replacement Generation Project Developer or Project Developer may have both an active Replacement Generation Interconnection Service Request and Request Number and an active New Service Request and Project Identifier for the same project at the same time, but in no event shall these requests result in more than one Generation Interconnection Agreement.

#### Tariff, Part VIII, Subpart E, section 426 Capacity Interconnection Rights

#### A. Purpose

Capacity Interconnection Rights shall entitle the holder to deliver the output of a Generation Capacity Resource at the bus where the Generation Capacity Resource interconnects to the Transmission System. The Transmission Provider shall plan the enhancement and expansion of the Transmission System in accordance with Operating Agreement, Schedule 6 such that the holder of Capacity Interconnection Rights can integrate its Capacity Resources in a manner comparable to that in which each Transmission Owner integrates its Capacity Resources to serve its Native Load Customers.

#### B. Receipt of Capacity Interconnection Rights

Generation accredited under the Reliability Assurance Agreement Among Load Serving Entities in the PJM Region ("RAA") as a Generation Capacity Resource prior to the original effective date of Tariff, Part IV shall have Capacity Interconnection Rights commensurate with the size in megawatts of the accredited generation. When a Generation Project Developer's generation is accredited as deliverable through the applicable procedures of the Tariff, the Generation Project Developer also shall receive Capacity Interconnection Rights commensurate with the size in megawatts of the generation as identified in the Generation Interconnection Agreement. Pursuant to the applicable terms of RAA, Schedule 10, a Transmission Project Developer may combine Incremental Deliverability Rights associated with Merchant Transmission Facilities with generation capacity that is not otherwise accredited as a Generation Capacity Resource for the purposes of obtaining accreditation of such generation as a Generation Capacity Resource and associated Capacity Interconnection Rights.

#### C. Loss of Capacity Interconnection Rights

#### 1. Operational Standards

To retain Capacity Interconnection Rights, the Generation Capacity Resource associated with the rights must operate or be capable of operating at the capacity level associated with the rights. Operational capability shall be established consistent with RAA, Schedule 9 and the PJM Manuals. Generation Capacity Resources that meet these operational standards shall retain their Capacity Interconnection Rights regardless of whether they are available as a Generation Capacity Resource or are making sales outside the PJM Region.

#### 2. Failure to Meet Operational Standards

This Tariff, Part VIII, Subpart E, section 426(C)(2) shall apply only in circumstances other than Deactivation of a Generation Capacity Resource. In the event a Generation Capacity Resource fails to meet the operational standards set forth in Tariff, Part VIII, Subpart E, section 426(C)(1) for any consecutive three-

year period (with the first such period commencing on the date Generation Project Developer must demonstrate commercial operation of the generating unit(s) as specified in the Generation Interconnection Agreement), the holder of the Capacity Interconnection Rights associated with such Generation Capacity Resource will lose its Capacity Interconnection Rights in an amount commensurate with the loss of generating capability. Any period during which the Generation Capacity Resource fails to meet the standards set forth in Tariff, Part VIII, Subpart E, section 426(C)(1) as a result of an event that meets the standards of a Force Majeure event as defined in Tariff, Part I, section 1 shall be excluded from such consecutive three-year period, provided that the holder of the Capacity Interconnection Rights exercises due diligence to remedy the event. A Generation Capacity Resource that loses Capacity Interconnection Rights pursuant to this section may continue Interconnection Service, to the extent of such lost rights, as an Energy Resource in accordance with (and for the remaining term of) its Generation Interconnection Agreement and/or applicable terms of the Tariff.

#### 3. Replacement of Generation

In the event of the Deactivation of a Generation Capacity Resource (in accordance with Tariff, Part V and any Applicable Standards), or removal of Capacity Resource status (in accordance with Tariff, Attachment DD, section 6.6 or Tariff, Attachment DD, section 6.6A), any Capacity Interconnection Rights associated with such Generating Facility shall terminate one year from the Deactivation Date, or one year from the date the Capacity Resource status change takes effect, unless the holder of such rights (including any holder that acquired the rights after Deactivation or removal of Capacity Resource status) has submitted a completed Generation Interconnection Request up to one year after the Deactivation Date, or up to one year from the date the Capacity Resource status changes take effect, which claims the same Capacity Interconnection Rights in accordance with Tariff, Part VIII, Subpart B, section 403(D) or a Replacement Generation Project Developer has submitted a completed Replacement Generation Interconnection Service Request up to one year after the Deactivation Date which claims the same Capacity Interconnection Rights in accordance with Tariff, Part VIII, Subpart J, section 437. A Generation Project Developer or Replacement Generation Project Developer must submit any claim for Capacity Interconnection Rights from deactivating units concurrently with its Application for Interconnection Service or Application for Replacement Generation Interconnection Service. A Generation Project Developer claim for Capacity Interconnection Rights from deactivating units must be received by Transmission Provider prior to the Application Deadline to be reviewed to determine acceptance in any given Cycle. Such new Generation Interconnection Request may include a request to increase Capacity Interconnection Rights in addition to the replacement of the previously deactivated amount, or amount removed from Capacity Resource status, as a single Generation Interconnection Request. A Replacement Generation Interconnection Request may not increase or request to increase Capacity Interconnection Rights in addition to the replacement of the amount of the Capacity Interconnection Rights of the

deactivating unit. Transmission Provider may perform thermal, short circuit, and/or stability studies, as necessary and in accordance with the PJM Manuals, due to any changes in the electrical characteristics of any newly proposed equipment, or where there is a change in Point of Interconnection, which may result in the loss of a portion or all of the Capacity Interconnection Rights as determined by such studies.

Upon execution of a Generation Interconnection Agreement reflecting its new Generation Interconnection Request or Replacement Generation Interconnection Service Request, the holder of the Capacity Interconnection Rights will retain only such rights that are commensurate with the size in megawatts of the replacement generation, not to exceed the amount of the holder's Capacity Interconnection Rights associated with the facility upon Deactivation or removal of Capacity Resource status. Any desired increase in Capacity Interconnection Rights must be reflected in a Generation Interconnection Request and be accredited through the applicable procedures in Tariff, Part VIII. In the event the new Generation Interconnection Request to which this section refers is, or is deemed to be, terminated and/or withdrawn for any reason at any time, the pertinent Capacity Interconnection Rights shall not terminate until the end of the one-year period from the Deactivation Date, or the end of the one year period from the date the Capacity Resource status change takes effect. In the event the Replacement Generation Interconnection Service Request to which this section refers does not meet the requirements for Replacement Generation Interconnection Service specified in Tariff, Part VIII, Subpart J, section 437(A), Transmission Provider shall notify the Replacement Generation Project Developer to that effect. If Transmission Provider provides such notice more than one year after the Deactivation Date, the Replacement Generation Project Developer shall retain the pertinent Capacity Interconnection Rights provided it submits a new Generation Interconnection Request for the Generating Facility in a Cycle currently open for Applications to be submitted under Tariff, Part VIII, Subpart B, section 403(A) and complies with the applicable provisions of Tariff, Part VIII, Subpart B, section 403, including section 403(D)(1), within sixty (60) days of receiving such notice. In the event the Replacement Generation Project Developer's Replacement Interconnection studies are not completed within the study timeframes provided in Tariff, Part VIII, Subpart J, section 437(C)(1) or the Replacement Generation Interconnection Service Request to which this section refers is, or is deemed to be, withdrawn from the Replacement Generation Interconnection process and an Application is submitted for that project in the Cycle Process, the Replacement Generation Project Developer or former Replacement Generation Project Developer, as applicable, shall retain the pertinent Capacity Interconnection Rights after the end of the one-year period from the Deactivation Date, for so long as it has a valid Replacement Generation Interconnection Service Request or New Service Request that is still being considered by Transmission Provider, and until a Generation Interconnection Agreement setting forth such Capacity Interconnection Rights is effective. When the project is withdrawn from the Replacement Generation Interconnection process, its Replacement Generation Request Number shall be terminated.

#### 4. Transfer of Capacity Interconnection Rights

Capacity Interconnection Rights may be sold or otherwise transferred subject to compliance with such procedures as may be established by Transmission Provider regarding such transfer and notice to Transmission Provider of any Generating Facilities that will use the Capacity Interconnection Rights after the transfer. The transfer of Capacity Interconnection Rights shall not itself extend the periods set forth in Tariff, Part VIII, Subpart E, section 426(C)(2) regarding loss of Capacity Interconnection Rights.

#### Tariff, Part VIII, Subpart E, section 432 Transmission Provider Website Postings

- A. Transmission Provider shall maintain, on Transmission Provider's website, with regard to Project Developers, Eligible Customers and Upgrade Customers, the following:
  - 1. the Project Identifier;
  - 2. the proposed or incremental Maximum Facility Output and Capacity Interconnection Rights;
  - 3. the location of the project by state;
  - 4. the station or transmission line or lines where the interconnection will be made;
  - 5. the project's projected in-service date;
  - 6. the project's status;
  - 7. the type of service requested;
  - 8. the availability of any related studies;
  - 9. the type of project to be constructed.
- B. Transmission Provider shall maintain, on Transmission Provider's website, with regard to Replacement Generation Project Developers the following:
  - 1. the Replacement Generation Request Number;
  - 2. the Application date of the Replacement Generation Interconnection Service Request;
  - 3. the proposed Replacement Generation Resource's Maximum Facility Output and Capacity Interconnection Rights;
  - 4. the location of the proposed Replacement Generation Resource by state and by Transmission Owner Zone;
  - 5. the substation where the proposed Replacement Generation Resource will be interconnected;
  - 6. the deactivating Generating Facility from which Capacity Interconnection Rights are being claimed;

- 7. The anticipated Deactivation Date of the deactivating Generating Facility;
- 8. the proposed Replacement Generation Resource's projected in-service date;
- 9. the proposed Replacement Generation Resource's status;
- 10. the fuel type of proposed Replacement Generation Resource to be constructed; and
- 11. the availability of any related studies.

# Tariff, Part VIII, Subpart J REPLACEMENT GENERATION INTERCONNECTION SERVICE

#### Tariff, Part VIII, Subpart J, section 437 Replacement Generation Interconnection Service

#### A. Replacement Generation Interconnection Service Request

Replacement Generation Interconnection Service Requests may be made by an existing Project Developer whose Generating Facility is already interconnected and is being or has been deactivated, or one of its affiliates, or by an unaffiliated Replacement Generation Project Developer, provided that:

- 1. The deactivating Generating Facility (a) has Capacity Interconnection Rights, (b) has provided written notice to Transmission Provider of the proposed Deactivation under Part V, section 113.1 or a Notice of Intent to Deactivate under this section in the form found on Transmission Provider's website, and (c) has submitted a Notice of Intent to Transfer Capacity Interconnection Rights in the form found on Transmission Provider's website. To claim the Capacity Interconnection Rights under Tariff, Subpart E, section 426, the Replacement Generation Project Developer must include with its Replacement Generation Interconnection Service Request the notices under subsections (b) and (c) above to the extent those notices have not already been submitted to Transmission Provider as required.
- 2. The Replacement Generation Resource may be of any fuel type, including stand alone battery storage devices, so long as the Replacement Generation Project Developer claims Capacity Interconnection Rights from a deactivating Generating Facility and requests for the Replacement Generation Resource to be a Generation Capacity Resource.
- 3. The Replacement Generation Interconnection Service Request must be submitted prior to the expiration of the pertinent Capacity Interconnection Rights one year after the Deactivation Date.
- 4. The Replacement Generation Resource must interconnect to the PJM Transmission System at the same substation (the electrical bus to which the Replacement Generation Resource is connecting must be the same bus or an electrically equivalent bus) and at the same voltage as the deactivating Generating Facility.
- 5. The Replacement Generation Interconnection Service Request must be for Capacity Interconnection Rights and Maximum Facility Output that are less than or equal to the deactivating Generating Facility's Capacity Interconnection Rights and Maximum Facility Output.
- 6. The Replacement Generation Interconnection Service Request planned in-service date (as stated in the Replacement Generation Interconnection Study Agreement) can be no later than three (3) years from the Deactivation Date for the deactivating Generating Facility specified in the written notice to Transmission Provider of the proposed Deactivation under Tariff, Part V, section 113.1, if applicable, or four (4)

years from the date on which the Replacement Generation Project Developer submits its Replacement Generation Interconnection Service Request.

- a. The planned in-service date will be used to develop the draft Generation Interconnection Agreement milestone dates described in section 437(C)(1)(f).
- b. Notwithstanding the planned in-service date requirement of this subsection 437(A)(6) the Replacement Generation Resource may not be placed in service prior to the actual Deactivation Date of the deactivating Generating Facility.
- c. In no event shall the milestone dates exceed three (3) years beyond the planned in-service date.
- d. Nothing in this section, or in the Tariff, prohibits a Replacement Generation Project Developer from seeking a waiver from the Commission or from the Transmission Provider supporting such request at its discretion.
- B. Applications for Replacement Generation Interconnection Service
  - 1. Applications for Replacement Generation Interconnection Service must include a complete and executed Replacement Generation Interconnection Study Agreement, in the form located at Tariff, Part IX, Subpart N.
  - 2. Applications for Replacement Generation Interconnection Service must include the evidence of Site Control that is required of New Service Requests at Decision Point III under Tariff, Subpart C, section 410(A)(1)(c), except that the ability to change the required Site Control evidence to a condition precedent in the final interconnection-related agreement in Tariff, Part VIII, Subpart C, section 410(A)(1)(c)(iv) shall not apply.
  - 3. Applications for Replacement Generation Interconnection Service must include the evidence that the Replacement Generation Project Developer has: (a) any necessary fuel delivery agreement(s) and water agreement(s), and (b) any necessary rights-of-way for fuel and water interconnections, that is required of New Service Requests at Decision Point III under Tariff, Subpart C, section 410(A)(1)(e).
  - 4. To be considered complete at the time of submission, an Application for Replacement Generation Interconnection Service must include, at a minimum, each of the following:
    - a. Information concerning the Replacement Generation Project Developer, including the name, address, telephone number, and e-mail address of Replacement Generation Project Developer; an Internal Revenue Service

Form W-9 or comparable state-issued document for Replacement Generation Project Developer; documentation proving the existence of a legally binding relationship between Replacement Generation Project Developer and any entity with a vested interest in this Agreement and associated project (e.g., a parent company, a subsidiary, or financing company acting as agent for Replacement Generation Project Developer); and Replacement Generation Project Developer's banking information, or the banking information of any entity with a legally binding relationship to Replacement Generation Project Developer that wishes to make payments and receive refunds on behalf of Replacement Generation Project Developer, in association with this Agreement and corresponding project:

- b. Specification of the location of the proposed Replacement Generation Resource's Site or the existing deactivating Generating Facility's Site (include both a written description, e.g., street address, global positioning coordinates, and attach a map in PDF format depicting the property boundaries and the location of the generating unit Site);
- c. The megawatt size of the proposed Replacement Generation Resource;
- d. Identification of the fuel type of the proposed Replacement Generation Resource;
- e. A description of the equipment configuration, and a set of preliminary electrical design specifications, and, if the proposed Replacement Generation Resource is a wind generation facility, then the set of preliminary electrical design specifications must depict the wind plant as a single equivalent generator;
- f. The planned in-service date of the proposed Replacement Generation Resource, evidenced by (i) a critical path construction schedule ("Project Schedule") showing how the Replacement Generation Project Developer will achieve the planned in service date, (ii) an attestation executed by an officer or authorized representative of the Replacement Generation Project Developer, verifying the accuracy of the information in the Project Schedule, including all dates, and certifying that the Applicant will exercise commercially reasonable best efforts to achieve these dates, and (iii) information and documentation supporting the Project Schedule. An Application for Replacement Generation Interconnection Service that does not include the required attestation shall not be considered complete and shall be rejected;
- g. A copy of either the written notice to Transmission Provider of the proposed Deactivation under Part V, section 113.1 or the Notice of Intent to Deactivate under this section 437, and a copy of the Notice of Intent to Transfer Capacity Interconnection Rights.

- h. Identification of the specific deactivating Generating Facility already interconnected to the PJM Transmission System, including whether the Replacement Generation Project Developer requesting Replacement Generation Interconnection Service is the owner or affiliate of the owner of the deactivating Generating Facility;
- i. Any additional information as may be prescribed by the Transmission Provider in the PJM Manuals;
- j. A deposit in the amount of \$60,000. Replacement Generation Project Developer is responsible for actual study costs, which may exceed the deposit amount. If Transmission Provider sends Replacement Generation Project Developer notification of additional study costs, then Replacement Generation Project Developer must either: (i) pay all additional study costs within 20 days of Transmission Provider sending the notification of such additional study costs or (ii) withdraw its Replacement Generation Interconnection Service Request. If Replacement Generation Project Developer fails to complete either (i) or (ii), then Transmission Provider shall deem the Replacement Generation Interconnection Service Request to be terminated and withdrawn. If any deposit monies remain after the Replacement Generation Interconnection Study is complete and any outstanding monies owed by the Replacement Generation Project Developer in connection with outstanding invoices related to prior New Service Requests, Surplus Interconnection Requests, and/or Replacement Generation Interconnection Service Requests by the Replacement Generation Project Developer have been paid, such remaining deposit monies shall be returned to the Replacement Generation Project Developer; and
- k. If the proposed Replacement Generation Resource is an Energy Storage Resource, the Replacement Generation Project Developer must submit the primary frequency response operating range for the Replacement Generation Resource.
- 5. Transmission Provider shall commence review of Applications for Replacement Generation Interconnection Service as soon as practicable upon receipt and in the order received. Transmission Provider will evaluate and process Applications for Replacement Generation Interconnection Service through a separate Replacement Generation Interconnection Service process that proceeds in parallel with the Cycle Process.
- 6. Deficiency Review. Upon receipt of the Application for Replacement Generation Interconnection Service, the Replacement Generation Interconnection Study Agreement, and the requisite information and deposit monies listed in subsection 437(B)(1) through (4), Transmission Provider first shall determine whether the

materials, information, and monies submitted are valid or deficient. If deemed deficient by Transmission Provider, the Replacement Generation Project Developer must submit the requisite materials, information, and/or monies acceptable to the Transmission Provider within 10 Business Days of receipt of the Transmission Provider's notice of deficiency. Failure of the Replacement Generation Project Developer to timely provide materials, information, and/or monies identified in the deficiency notice shall result in the Replacement Generation Interconnection Service Request being terminated and withdrawn. The Replacement Generation Interconnection Service Request shall be considered valid as of the date and time within the single 10 Business Day deficiency cure period the Transmission Provider receives from the Replacement Generation Project Developer the last piece of required materials, information, and/or monies deemed acceptable by the Transmission Provider to clear such deficiency notice. Once the Transmission Provider determines the Replacement Generation Interconnection Service Request is a valid request, Transmission Provider shall confirm the assigned Replacement Generation Request Number for such request in accordance with Tariff, Part VIII, Subpart E, section 412(D).

- C. Processing of Valid Replacement Generation Interconnection Service Requests
  - 1. This Tariff, Part VIII, Subpart J, section 437(C) sets forth the procedures and other terms governing the Transmission Provider's administration of the Replacement Generation Interconnection process.
    - a. After reviewing an Application for Replacement Generation Interconnection Service, including Application receipt, deficiency review of the Application, determination that the Application represents a valid Replacement Generation Interconnection Service Request, and a kickoff/scoping meeting, if necessary, all of which is anticipated to take approximately sixty (60) days, Transmission Provider shall conduct a Replacement Generation Interconnection Study.
    - b. Once an Application for Replacement Generation Interconnection Service has been determined to be a valid Replacement Generation Interconnection Service Request and Transmission Provider has commenced the Replacement Generation Interconnection Study, a Replacement Generation Project Developer: (i) may not reduce the megawatt values of the proposed Replacement Generation Resource's Capacity Interconnection Rights or Maximum Facility Output except as provided in Tariff, Part VIII, Subpart J, section 437(C)(1)(d),; (ii) may not change the proposed Replacement Generation Resource's fuel type; (iii) may not change the Site of the proposed Replacement Generation Resource or the Site Control evidence for that Site; (iv) may make Permissible Technological Advancement changes only to the proposed Replacement Generation Resource's equipment after it has an effective Generation Interconnection Agreement and proceeds via a Necessary Study Agreement; (v) may make changes to

the proposed Replacement Generation Resource's Point of Interconnection, provided that the Point of Interconnection must continue to be at the same substation (the electrical bus to which the Replacement Generation Resource is connecting must be the same bus or an electrically equivalent bus) and same voltage level as the deactivating Generating Facility's Point of Interconnection, the change is considered Good Utility Practice as agreed by the Interconnecting Transmission Owner, and Transmission Provider determines the change to the Point of Interconnection does not materially and adversely affect the cost or timing of other interconnection requests; and (vi) may amend the proposed Replacement Generation Resource to remove a Material Adverse Impact determined pursuant to Tariff, Part VIII, Subpart J, section 437(C)(1)(d).

The Replacement Generation Interconnection Study, which is anticipated to c. take approximately one hundred eighty (180) days, shall consist of an impact study to determine if interconnection of the proposed Replacement Generation Resource would cause any thermal/voltage, stability, or short circuit planning criteria violations and a facilities study performed by the relevant Transmission Owner. A voltage increase or decrease, as identified in any applicable voltage analyses, will not automatically trigger a screen failure under the impact study unless a voltage threshold defined in Transmission Provider's documented planning criteria (its FERC Form No. 715 -- Annual Transmission Planning and Evaluation Report) is exceeded. All types of Generating Facilities will be studied as Replacement Generation Resources using the most recent Cycle Phase II System Impact Study model available or, if available, the most recent Cycle Phase III System Impact Study model. The scope of the impact study shall be the same as the Cycle Phase I, Phase II, and Phase III System Impact Studies and will include a contingency analysis consistent with NERC's, PJM's, and each Applicable Regional Entity's reliability criteria and the transmission planning criteria, methods and procedures described in the FERC Form No. 715 for each Applicable Regional Entity, an assessment of regional transmission upgrades that most effectively meet identified needs, and an analysis to determine cost allocation responsibility for required facilities and upgrades. The facilities study conducted by the relevant Transmission Owner will develop the costs and construction time estimates for any of the following determined in an impact study to be needed in connection with the Replacement Generation Interconnection Service Request: new interconnection facilities, metering/relaying equipment, and new Network Upgrades. The Replacement Generation Interconnection Process rules under this Tariff, Part VIII, Subpart J, section 437, including whether new interconnection facilities may be required or new Network Upgrades are required, will dictate the permitted scope of the facilities study.

- d. A "Material Adverse Impact" for purposes of the Replacement Generation Interconnection process shall mean thermal/voltage, stability or short circuit reliability criteria violations. If Transmission Provider determines that interconnection of a Replacement Generation Resource will cause a Material Adverse Impact to the Transmission System, the Replacement Generation Project Developer will be given fifteen (15) Business Days after receiving the impact study results to submit changes to the proposed Replacement Generation Resource to eliminate the Material Adverse Impact. This opportunity to amend the proposed Replacement Generation Resource to address a Material Adverse Impact may be exercised only once. Following the one-time submission of changes to address a Material Adverse Impact, Transmission Provider shall use the changed parameters to retool its analyses.
- e. Replacement Generation Resource projects will not share with other Replacement Generation Resources or with New Service Requests in the Cycle Process the cost of Network Upgrades necessitated by their interconnection with the Transmission System if they are deemed to use the same system headroom. Instead, cost responsibility for Network Upgrades will be based on the "first to cause" rule, under which a Replacement Generation Interconnection Service Request first to cause a constraint will be responsible for addressing the constraint and responsible for 100% of any associated Network Upgrade costs.
- f. At the conclusion of the Replacement Generation Interconnection Study, Transmission Provider will provide to the Replacement Generation Project Developer a Replacement Generation Interconnection Study report, providing the results of the impact study and the facilities study. Transmission Provider will tender with the study report a draft Generation Interconnection Agreement in the form of agreement found at Tariff, Part IX, Subpart B.
- g. Generation Interconnection Agreement Negotiation.
  - i. The rules for Generation Interconnection Agreement negotiation shall, unless otherwise specified in this Tariff, Part VIII, Subpart J, section 437, follow the Generation Interconnection Agreement negotiation rules provided in Tariff, Part VIII, Subpart D, section 411, and the Execution Deadlines provided in Tariff, Part IX, section 500. The Milestones requirements of Tariff, Part VIII, Subpart E, section 429, also shall apply.
  - ii. Within thirty (30) days after the Replacement Generation Interconnection Developer receives the Replacement Generation Interconnection Study report and a draft Generation Interconnection Agreement, the Replacement Generation Project Developer shall be

required to post 100% of the Security required in its Generation Interconnection Agreement and to provide evidence that it has obtained any necessary local, county, and state site permits and signed a memorandum of understanding for the acquisition of major equipment. If the Replacement Generation Project Developer fails to post 100% of the Security required for its Generation Interconnection Agreement by that date, its Replacement Generation Interconnection Service Request shall be deemed terminated and/or withdrawn.

- iii. The Replacement Generation Project Developer and Transmission Owner shall have no more than 20 Business Days after receipt of the draft Generation Interconnection Agreement to return written comments on that draft. Transmission Provider shall have no more than 10 Business Days to respond to such comments and, if appropriate, provide a revised draft Generation Interconnection Agreement in electronic form. Transmission Provider, in its sole discretion, may allow more than 60 days for this final Generation Interconnection Agreement negotiation.
- iv. The planned in service date set forth in the Application for Replacement Generation Interconnection Service shall be used to establish the milestone dates for the Replacement Generation Resource's Generation Interconnection Agreement. At the time of final negotiation of the Replacement Generation Resource's Generation Interconnection Agreement and thereafter, following the Milestones provisions of Tariff, Part VIII, Subpart E, section 429, Transmission Provider may reasonably extend those milestone dates, including the in service date, in the event of delays not caused by the Replacement Generation Project Developer, such as unforeseen regulatory or construction delays that could not be remedied by the Replacement Generation Project Developer through the exercise of due diligence.
- v. If the Application for Replacement Generation Interconnection Service was submitted with a Notice of Intent to Deactivate and not the written notice to Transmission Provider of the proposed Deactivation under Part V, section 113.1, Transmission Provider must receive the written notice under Part V, section 113.1 before the Generation Interconnection Agreement is executed or the Replacement Generation Interconnection Service Request will be withdrawn.
- vi. Replacement Generation Project Developer agrees to waive the right to a one-year extension of its milestone dates for any reason as set forth in section 6.5 of the form of Generation Interconnection

- Agreement (Tariff, Part IX, Subpart B), which will be reflected in its Generation Interconnection Agreement
- vii. Not later than five Business Days following the end of negotiations under subsection iii, Transmission Provider shall provide the final Generation Interconnection Agreement, along with any applicable schedules, to the parties in electronic form. Not later than 15 Business Days after receipt of the final Generation Interconnection Agreement, the Replacement Generation Project Developer shall either execute the revised Generation Interconnection Agreement, request dispute resolution, or request that the Generation Interconnection Agreement be filed unexecuted.
- viii. If the Replacement Generation Project Developer executes the final Generation Interconnection Agreement, then, not later than 15 Business Days after PJM sends notification to the relevant Transmission Owner, the relevant Transmission Owner shall either execute the final Generation Interconnection Agreement in electronic form; request dispute resolution; or request that the Generation Interconnection Agreement be filed unexecuted.
- Subject to the provisions of Tariff, Part VIII, Subpart E, section 414(B)(4), h. additional studies may not be needed to provide Replacement Generation Interconnection Service to a Replacement Generation Project Developer that has a Generating Facility that is currently operating utilizing Surplus Interconnection Service associated with a deactivating Generating Facility, as the studies performed to secure Surplus Interconnection Service may serve as the Replacement Generation Interconnection Study required for Replacement Generation Interconnection Service Requests. Regardless of whether additional studies are needed, a Replacement Generation Project Developer that has a Generating Facility that is currently operating utilizing Surplus Interconnection Service associated with a deactivating Generating Facility must submit an Application for Replacement Generation Interconnection Service pursuant to Tariff, Part VIII, Subpart J, section 437(B) to transfer the deactivating Generating Facility's Capacity Interconnection Rights to the Generating Facility currently utilizing Surplus Interconnection Service and make that Generating Facility a Replacement Generation Resource.
- i. Projects in Transition Cycle #1, Transition Cycle #2, or Cycle #1 that do not yet have a Generation Interconnection Agreement may submit Applications under this Tariff, Part VIII, Subpart J, section 437 for Replacement Generation Interconnection Service. Transmission Provider shall study all valid Replacement Generation Interconnection Service Requests submitted from Transition Cycle #1, Transition Cycle #2, or Cycle #1 as soon as practicable upon receipt of such requests and, if the

Transmission Provider determines that such a Replacement Generation Interconnection Service Request does not cause the need for Network Upgrades, the project will be eligible to receive a Generation Interconnection Agreement through the Replacement Generation Interconnection Process under Tariff, Part VIII, Subpart J, section 437 and its Cycle Process project shall be terminated. To the extent such movement of projects out of the Transition Cycle(s) or Cycle #1 changes the models used for the Transition Cycles' or Cycle #1's System Impact Studies, the effects on the models can be addressed during the next applicable Decision Point for those Cycle(s).

- 2. Contingent Facilities, if any, would be identified during the impact study phase of the Replacement Generation Interconnection Study in the same manner they are identified in the Cycle Phase I, Phase II, and Phase III System Impact Studies (see Tariff, Part VIII, Subpart C, section 404(A)(3)) and shall be listed in the Generation Interconnection Agreement.
- 3. Interim Studies of the Deliverability of Replacement Generation Resources, if necessary, would be addressed in the Generation Interconnection Agreement and in accordance with PJM Manual 14H.

### Tariff, Part VIII, sections 438 – 499 [Reserved]

#### **APPENDICES:**

- APPENDIX 1 DEFINITIONS
- APPENDIX 2 STANDARD TERMS AND CONDITIONS FOR INTERCONNECTIONS

#### **SCHEDULES:**

- SCHEDULE A GENERATING FACILITY LOCATION/SITE PLAN
- SCHEDULE B SINGLE-LINE DIAGRAM
- SCHEDULE C LIST OF METERING EQUIPMENT
- SCHEDULE D APPLICABLE TECHNICAL REQUIREMENTS AND STANDARDS
- SCHEDULE E SCHEDULE OF CHARGES
- SCHEDULE F SCHEDULE OF NON-STANDARD TERMS & CONDITIONS
- SCHEDULE G PROJECT DEVELOPER'S AGREEMENT TO CONFORM WITH IRS SAFE HARBOR PROVISIONS FOR NON-TAXABLE STATUS
- SCHEDULE H INTERCONNECTION REQUIREMENTS FOR ALL WIND, SOLAR AND NON-SYNCHRONOUS GENERATION FACILITIES
- SCHEDULE I INTERCONNECTION SPECIFICATIONS FOR AN ENERGY STORAGE RESOURCE
- SCHEDULE J SCHEDULE OF TERMS AND CONDITIONS FOR SURPLUS INTERCONNECTION SERVICE
- SCHEDULE K REQUIREMENTS FOR INTERCONNECTION SERVICE BELOW FULL ELECTRICAL GENERATING CAPABILITY
- SCHEDULE L INTERCONNECTION CONSTRUCTION TERMS AND CONDITIONS
- SCHEDULE L, APPENDIX 1 NEGOTIATED CONTRACT OPTION TERMS
- SCHEDULE M, SCHEDULE OF TERMS AND CONDITIONS FOR REPLACEMENT GENERATION INTERCONNECTION SERVICE

#### **SCHEDULE M**

## SCHEDULE OF TERMS AND CONDITIONS FOR REPLACEMENT GENERATION INTERCONNECTION SERVICE

#### Tariff, Part IX, Subpart N

### FORM OF REPLACEMENT GENERATION INTERCONNECTION STUDY AGREEMENT

#### **RECITALS**

1.	This Replacement Generation Interconnection Study Agreement (the "Agreement"), dated
	as of, is entered into by and between
	("Replacement Generation Project Developer") and PJM Interconnection, L.L.C.
	("Transmission Provider") (individually referred to as a "Party," or collectively referred to
	as the "Parties") pursuant to the Generation Interconnection Procedures ("GIP") set forth
	in PJM Interconnection, L.L.C. Open Access Transmission Tariff ("Tariff"), Part VIII.
	Capitalized terms used in this Agreement, unless otherwise indicated, shall have the
	meanings ascribed to them in the Tariff.

- 2. By submitting this Agreement and complying with the GIP, the Replacement Generation Project Developer has submitted a Replacement Generation Interconnection Service Request. In accordance with Tariff, Part VIII, Subpart J, section 437, the Replacement Generation Project Developer has also submitted with this Agreement the applicable required deposit to the Transmission Provider. The Replacement Generation Project Developer must electronically provide to Transmission Provider through the PJM website or OASIS, as applicable, all applicable information identified below, which is then subject to validation.
- 3. Replacement Generation Project Developer information:
  - a. Name, address, telephone number, and e-mail address of Replacement Generation Project Developer.
  - b. An Internal Revenue Service Form W-9 or comparable state-issued document for Replacement Generation Project Developer.
  - c. Documentation proving the existence of a legally binding relationship between Replacement Generation Project Developer and any entity with a vested interest in this Agreement and associated project (e.g., a parent company, a subsidiary, or financing company acting as agent for Replacement Generation Project Developer). Such documentation may include, but is not limited to, Replacement Generation Project Developer's Articles of Organization, Articles of Incorporation, Membership Agreement, or Operating Agreement describing the nature of the legally binding relationship.
  - d. Replacement Generation Project Developer's banking information, or the banking information of any entity with a legally binding relationship to Replacement Generation Project Developer that wishes to make payments and receive refunds

on behalf of Replacement Generation Project Developer, in association with this Agreement and corresponding project.

- 4. By submitting this Agreement to the Transmission Provider, the Replacement Generation Project Developer requests Replacement Generation Interconnection Service to claim the Capacity Interconnection Rights on the Transmission System of a deactivating Generation Capacity Resource for a new Generating Facility with the following specifications:
  - a. Identification of the existing deactivating Generating Facility already interconnected to the PJM Transmission System, including whether the Replacement Generation Project Developer requesting Replacement Generation Interconnection Service is the owner or an affiliate of the owner of the existing deactivating Generating Facility, and details regarding the existing Generating Facility's current Generator Interconnection Agreement or Interconnection Service Agreement ("Service Agreement").

b. Attach either:

written notice to Transmission Provider of the proposed Deactivation under Part V, section 113.1 or

Notice of Intent to Deactivate under Tariff, Part VIII, Subpart J, section 437

and

Notice of Intent to Transfer Capacity Interconnection Rights.

c. Evidence of Site Control of the proposed Replacement Generation Resource Site, such as a deed, option agreement, lease or other similar document acceptable to the Transmission Provider, as required of New Service Requests at Decision Point III sunder Tariff, Subpart C, section 410(A)(1)(c). Include both a written description of the evidence to be relied upon and attach a Word or PDF version copy thereof.

d. Location of the proposed Replacement Generation Resource's Site or the existing deactivating Generating Facility's Site (include both a written description, e.g., street address, global positioning coordinates, and attach a map in PDF format depicting the property boundaries and the location of the generating unit Site).

T _	he megawatt size of the proposed Replacement Generation Resource.
I	dentification of the fuel type of the proposed Replacement Generation Resource.
d d g s	PDF format attachment of the site plan/single line diagram together with a escription of the equipment configuration, including a set of preliminary electrical esign specifications, and, if the Replacement Generation Resource is a wind eneration facility, then also submit a set of preliminary electrical design pecifications depicting the wind generation facility as a single equivalent enerator.
s] b	lanned in service date of the proposed Replacement Generation Resource, as nown in the Project Schedule and supported by the required attestation executed y an officer or authorized representative of the Replacement Generation Project Developer.
o S S E R	Other related information, including for example, but not limited to, identifying: all f Replacement Generation Project Developer's prior New Service Requests, urplus Interconnection Requests, and Replacement Generation Interconnection ervice Requests; and stating whether the Replacement Generation Project Developer has submitted a previous Surplus Interconnection Request or eplacement Generation Interconnection Service Request for this particular roject.

j.	If the proposed Replacement Generation Resource is an Energy Storage Resource state the primary frequency response operating range for the proposed Replacemen Generation Resource:
	Minimum State of Charge:; and
	Maximum State of Charge:

#### PURPOSE OF THE REPLACEMENT GENERATION INTERCONNECTION STUDY

- 5. Consistent with the GIP, the Transmission Provider shall conduct a Replacement Generation Interconnection Study determine whether interconnection of the proposed Replacement Generation Resource would cause any thermal/voltage, stability, or short circuit planning criteria violations and, if so, what Network Upgrades may be required for such interconnection.
- 6. The Replacement Generation Interconnection Study conducted hereunder will provide only a sensitivity analysis based on the data specified by the Replacement Generation Project Developer in its Replacement Generation Interconnection Service Request. The Replacement Generation Interconnection Study necessarily will employ various assumptions regarding the Replacement Generation Interconnection Service Request, other pending New Service Requests and PJM's Regional Transmission Expansion Plan at the time of the study. The Replacement Generation Interconnection Study will not obligate the Transmission Provider or the Transmission Owner(s) to interconnect with the Replacement Generation Project Developer or construct any facilities or upgrades.

#### **CONFIDENTIALITY**

- 7. The Replacement Generation Project Developer agrees to provide all information requested by the Transmission Provider necessary to complete the Replacement Generation Interconnection Study. Subject to Paragraph 8 of this Agreement and to the extent required by the GIP, information provided pursuant to this Paragraph 7 shall be and remain confidential.
- 8. Until completion of the Replacement Generation Interconnection Study, the Transmission Provider shall keep confidential all information provided to it by the Replacement Generation Project Developer. Upon completion of the Replacement Generation Interconnection Study and, to the extent required by Commission regulations, the study results will be made publicly available upon request, except that the identity of the Replacement Generation Project Developer shall remain confidential.
- 9. Replacement Generation Project Developer acknowledges that, consistent with the Tariff, the Transmission Provider may contract with consultants, including the Transmission Owners, to provide services or expertise in the Replacement Generation Interconnection Study process and that the Transmission Provider may disseminate information to the Transmission Owners.

#### **COST RESPONSIBILITY**

10. The Replacement Generation Project Developer shall reimburse the Transmission Provider for the actual cost of the Replacement Generation Interconnection Study. The deposit paid by the Replacement Generation Project Developer described in Paragraph 2 of this Agreement shall be applied toward the Replacement Generation Project Developer's Replacement Generation Interconnection Study cost responsibility. The Replacement Generation Project Developer shall be responsible for and must pay all actual study costs. If at any time the Transmission Provider notifies the Replacement Generation Project Developer of estimated additional study costs, the Replacement Generation Project Developer must pay such estimated additional study costs within 20 Business Days of Transmission Provider sending the Replacement Generation Project Developer notification of such estimated additional study costs. If the Replacement Generation Project Developer fails to pay such estimated additional study costs within 20 Business Days of Transmission Provider sending the Replacement Generation Project Developer notification of such estimated additional study costs, then the Replacement Generation Interconnection Service Request shall be deemed to be terminated and withdrawn.

#### DISCLAIMER OF WARRANTY, LIMITATION OF LIABILITY

- In analyzing and preparing the Replacement Generation Interconnection Study, the 11. Transmission Provider, the Transmission Owner(s), and any other subcontractors employed by the Transmission Provider shall have to rely on information provided by the Replacement Generation Project Developer and possibly by third parties, including the owner of the deactivating Generating Facility, and may not have control over the accuracy of such information. Accordingly, NEITHER THE TRANSMISSION PROVIDER, THE TRANSMISSION OWNER(S), NOR ANY OTHER SUBCONTRACTORS EMPLOYED BY THE TRANSMISSION PROVIDER MAKES ANY WARRANTIES, EXPRESS OR IMPLIED, WHETHER ARISING BY OPERATION OF LAW, COURSE PERFORMANCE OR DEALING, CUSTOM, USAGE IN THE TRADE PROFESSION, OR OTHERWISE, INCLUDING WITHOUT LIMITATION IMPLIED WARRANTIES OF MERCHANTABILITY AND FITNESS FOR A PARTICULAR PURPOSE WITH REGARD TO THE ACCURACY, CONTENT, OR CONCLUSIONS OF THE REPLACEMENT GENERATION INTERCONNECTION STUDY. Replacement Generation Project Developer acknowledges that it has not relied on any representations or warranties not specifically set forth herein and that no such representations or warranties have formed the basis of its bargain hereunder. Neither this Agreement nor the Replacement Generation Interconnection Study prepared hereunder is intended, nor shall either be interpreted, to constitute agreement by the Transmission Provider or the Transmission Owner(s) to provide any transmission or interconnection service to or on behalf of the Replacement Generation Project Developer either at this point in time or in the future.
- 12. In no event will the Transmission Provider, Transmission Owner(s) or other subcontractors employed by the Transmission Provider be liable for indirect, special, incidental, punitive,

or consequential damages of any kind including loss of profits, whether under this Agreement or otherwise, even if the Transmission Provider, Transmission Owner(s), or other subcontractors employed by the Transmission Provider have been advised of the possibility of such a loss. Nor shall the Transmission Provider, Transmission Owner(s), or other subcontractors employed by the Transmission Provider be liable for any delay in delivery or of the non-performance or delay in performance of the Transmission Provider's obligations under this Replacement Generation Interconnection Study Agreement.

Without limitation of the foregoing, the Replacement Generation Project Developer further agrees that Transmission Owner(s) and other subcontractors employed by the Transmission Provider to prepare or assist in the preparation of any Replacement Generation Interconnection Study shall be deemed third party beneficiaries of this provision entitled "Disclaimer of Warranty, Limitation of Liability."

#### **MISCELLANEOUS**

13. Any notice, demand, or request required or permitted to be given by any Party to another and any instrument required or permitted to be tendered or delivered by any Party in writing to another may be so given, tendered, or delivered electronically, or by recognized national courier or by depositing the same with the United States Postal Service, with postage prepaid for delivery by certified or registered mail addressed to the Party, or by personal delivery to the Party, at the address specified below.

#### **Transmission Provider**

PJM Interconnection, L.L.C. 2750 Monroe Blvd. Audubon, PA 19403 [email address for receipt of notices]

<b>Replacement Generation Project Devel</b>	<u>oper</u>

- 14. No waiver by either Party of one or more defaults by the other in performance of any of the provisions of this Agreement shall operate or be construed as a waiver of any other or further default or defaults, whether of a like or different character.
- 15. This Agreement or any part thereof, may not be amended, modified, or waived other than by a writing signed by all Parties hereto. Parties acknowledge that, after execution of this agreement, errors may be corrected by replacing the page of the agreement containing the error with a corrected page, as agreed to and signed by the parties without modifying or altering the original date of execution or obligations contained therein.
- 16. This Agreement shall be binding upon the Parties hereto, their heirs, executors, administrators, successors, and assigns.

- 17. Neither this Agreement nor the Replacement Generation Interconnection Study performed hereunder shall be construed as an application for service under Tariff, Part II or Tariff, Part III.
- 18. The provisions of the GIP that relate to Replacement Generation Interconnection Service are incorporated herein and made a part hereof.

#### 19. Governing Law, Regulatory Authority, and Rules

This Agreement shall be deemed a contract made under, and the interpretation and performance of this Agreement and each of its provisions shall be governed and construed in accordance with, the applicable Federal and/or laws of the State of Delaware without regard to conflicts of laws provisions that would apply the laws of another jurisdiction. This Agreement is subject to all Applicable Laws and Regulations. Each Party expressly reserves the right to seek changes in, appeal, or otherwise contest any laws, orders, or regulations of a Governmental Authority.

#### 20. No Third-Party Beneficiaries

Except as stated in Paragraph 12 of this Agreement, this Agreement is not intended to and does not create rights, remedies, or benefits of any character whatsoever in favor of any persons, corporations, associations, or entities other than the Parties, and the obligations herein assumed are solely for the use and benefit of the Parties, their successors in interest and where permitted, their assigns.

#### 21. Multiple Counterparts

This Agreement may be executed in two or more counterparts, each of which is deemed an original but all of which constitute one and the same instrument.

#### 22. No Partnership

This Agreement shall not be interpreted or construed to create an association, joint venture, agency relationship, or partnership between the Parties or to impose any partnership obligation or partnership liability upon either Party. Neither Party shall have any right, power or authority to enter into any agreement or undertaking for, or act on behalf of, or to act as or be an agent or representative of, or to otherwise bind, the other Party.

#### 23. Severability

If any provision or portion of this Agreement shall for any reason be held or adjudged to be invalid or illegal or unenforceable by any court of competent jurisdiction or other Governmental Authority, (1) such portion or provision shall be deemed separate and independent, (2) the Parties shall negotiate in good faith to restore insofar as practicable

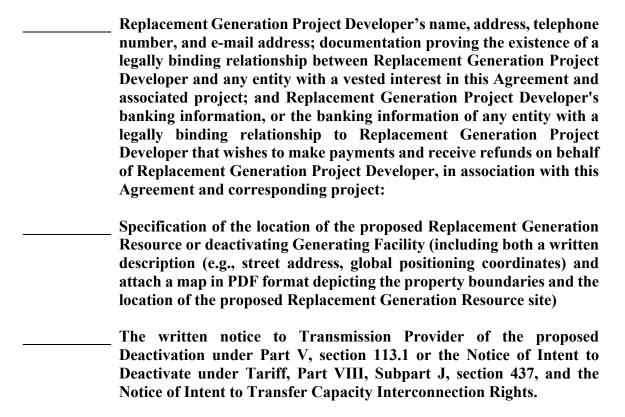
the benefits to each Party that were affected by such ruling, and (3) the remainder of this Agreement shall remain in full force and effect.

#### 24. Reservation of Rights

The Transmission Provider shall have the right to make a unilateral filing with the Federal Energy Regulatory Commission ("FERC") to modify this Agreement with respect to any rates, terms and conditions, charges, classifications of service, rule or regulation under section 205 or any other applicable provision of the Federal Power Act and FERC's rules and regulations thereunder, and the Replacement Generation Project Developer shall have the right to make a unilateral filing with FERC to modify this Agreement under any applicable provision of the Federal Power Act and FERC's rules and regulations; provided that each Party shall have the right to protest any such filing by the other Party and to participate fully in any proceeding before FERC in which such modifications may be considered.

#### **CERTIFICATION**

By initialing the line next to each of the following required elements, Replacement Generation Project Developer hereby certifies that it has submitted with this executed Agreement each of the required elements (if this Replacement Generation Interconnection Request is being submitted electronically, each of the required elements must be submitted electronically as individual PDF files, together with an electronic PDF copy of this signed Agreement):



 Evidence of Site Control of the proposed Replacement Generation Resource site
 The megawatt size of the proposed Replacement Generation Resource
 Identification of the fuel type of the proposed Replacement Generation Resource
 Description of the equipment configuration and a set of preliminary electrical design specifications, and, if the proposed Replacement Generation Resource is a wind generation facility, then the set of preliminary electrical design specifications must depict the wind plant as a single equivalent generator
 The planned in service date of the proposed Replacement Generation Resource, with Project Schedule, required attestation executed by an officer or authorized representative of the Replacement Generation Project Developer, and supporting information and documentation attached
 All additional information prescribed by the Transmission Provider in the PJM Manuals
 The full amount of the required deposit

## Attachment C

Affidavit of Mr. Edmund Franks on Behalf of PJM Interconnection, L.L.C.

## UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

PJM Interconnection, L.L.C.

Docket No. ER26- -000

#### AFFIDAVIT OF EDMUND FRANKS ON BEHALF OF PJM INTERCONNECTION, L.L.C.

- 1. My name is Edmund Franks, and my business address is 2750 Monroe Blvd., Audubon, Pennsylvania, 19403. I am employed by PJM Interconnection, L.L.C. ("PJM") and my current title is Principal Engineer, Interconnection Analysis.
- 2. I am submitting this affidavit on behalf of PJM in support of PJM's filing of proposed Tariff revisions to implement Replacement Generation Interconnection Service ("Replacement Generation Interconnection Service Filing"). This service will enable the efficient transfer of Capacity Interconnection Rights from deactivating generating facilities to new generation resources through use of a separate serial interconnection process that runs in parallel with PJM's Cycle interconnection process. I have reviewed this filing and aver that the statements, analyses, and conclusions I present in my January 31, 2025 affidavit submitted on behalf of PJM in support of PJM's Docket No. ER25-1128-000 Replacement Generation Initiative filing, which I include as Exhibit No. 1 to this affidavit, apply equally to the issues addressed in the instant Replacement Generation Interconnection Service Filing.
  - 3. This concludes my affidavit.

### Exhibit No. 1

# Affidavit of Edmund Franks on Behalf of PJM Interconnection, L.L.C.

Docket No. ER25-1128-000 Filed January 31, 2025

## UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

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PJM Interconnection, L.L.C.

Docket No. ER25-1128-000

#### AFFIDAVIT OF EDMUND FRANKS ON BEHALF OF PJM INTERCONNECTION, L.L.C.

1. My name is Edmund Franks, and my business address is 2750 Monroe Blvd., Audubon, Pennsylvania, 19403. I am employed by PJM Interconnection, L.L.C. ("PJM") and my current title is Principal Engineer, Interconnection Analysis.

#### I. QUALIFICATIONS

- 2. I joined PJM in August 2000 and have been continuously employed there on a full-time basis since December 2004. Prior to holding my current position, I served as a Senior Engineer in the PJM Transmission Planning department. I am submitting this affidavit on behalf of PJM in support of PJM's filing of revisions to its Open Access Transmission Tariff ("Tariff")<sup>1</sup> to implement Replacement Generation Interconnection Service, also sometimes referenced as Capacity Interconnection Rights ("CIR") Transfer.
- 3. As Principal Engineer, Interconnection Analysis, I am responsible for performing and supporting reliability studies that PJM performs to evaluate all New Service Requests, which include all interconnection requests. The Interconnection Analysis Department is responsible for performing all the engineering and reliability studies necessary to assess the impacts to the PJM transmission system of these planned interconnections and to determine the network upgrades needed to maintain system

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<sup>&</sup>lt;sup>1</sup> Capitalized terms used, but not otherwise defined, in this Affidavit have the meaning provided in, as applicable, the PJM Tariff or the Reliability Assurance Agreement Among Load-Serving Entities in the PJM Region.

reliability as a result of such interconnections. These engineering and reliability studies include steady state power flow analyses, short circuit analyses, and stability analyses. As a senior engineer in the Transmission Planning Department, I was responsible for performing steady state power flow analyses and short circuit analyses and developing the system upgrades needed to maintain reliability for planned system changes, such as load growth and generation deactivations.

4. I am a licensed Professional Engineer and hold a Bachelor of Science degree in Electrical Engineering from Widener University and a Master of Science degree in Electrical Engineering from Drexel University.

#### II. PURPOSE AND OVERVIEW OF AFFIDAVIT

- 5. The purpose of my affidavit is to support PJM's filing of proposed Tariff revisions to implement Replacement Generation Interconnection Service, a service that will enable the efficient transfer of CIRs from deactivating generating facilities to new generation resources through use of a separate serial interconnection process that runs in parallel with PJM's main interconnection process.
- 6. The Replacement Generation Interconnection Service Tariff revisions are intended, along with the Reliability Pricing Model Tariff revisions PJM filed in Docket No. ER25-682-000 on December 9, 2024, the Reliability Resource Initiative Tariff revisions PJM filed in Docket No. ER25-712-000 on December 13, 2024 ("RRI Filing"), the Surplus Interconnection Service Tariff revisions PJM filed in Docket No. ER25-778-000 on December 20, 2024 ("Surplus Interconnection Filing"), and the Capacity Must-Offer Requirement Tariff revisions PJM filed in Docket No. ER25-785-000 on December 20, 2024 (collectively, the "December 2024 Filings") to address serious

resource adequacy concerns in PJM. The concerns underlying the December 2024 Filings are driven by: (i) significant growth in load, actual and anticipated, particularly from large data centers; (ii) accelerated generator retirements due to age of the units and environmental concerns; (iii) new resource additions being placed in service more slowly than anticipated due to supply chain, permitting, financing, and other issues; and (iv) intermittent and limited duration resources in the interconnection queue having lower reliability values based on their operating characteristics.

## III. CAPACITY RESOURCES ARE NEEDED IN THE VERY NEAR TERM TO MAINTAIN SYSTEM RELIABILITY IN THE PJM REGION

7. Donald Bielak, Director, Interconnection Planning, for PJM, adopts for this filing his December 13, 2024 affidavit in the RRI Filing ("RRI Bielak Affidavit") further detailing the resource adequacy challenges PJM expects to be facing in the very near term. Mr. Bielak explains that PJM has been analyzing for several years the Capacity outlook as the energy industry transitions from predominantly fossil fuel to increasing penetration of intermittent resources. Recent events and developments, including the 2025/26 Delivery Year Base Residual Auction and the 2025 preliminary load growth projections, have heightened PJM's resource adequacy concerns and caused PJM to make the December 2024 Filings. This filing, though it stems from a stakeholder-initiated process prompted by a problem/opportunity statement and issue charge presented in May 2023, aligns with the objectives of the December 2024 Filings, and therefore PJM has advanced the timing of this filing.

- A. Among Multiple Benefits, Replacement Generation Interconnection Service Provides PJM an Additional Tool to Quickly Add Capacity Resources to the PJM Transmission System at a Time When the Need for Capacity Resources Is Particularly Acute
- 8. The Replacement Generation Interconnection Service Tariff revisions will enable the efficient transfer of CIRs associated with deactivating generating facilities to new generating facilities, providing additional Capacity Resources on the PJM Transmission System in a shorter time period and with lower study costs for resources replacing deactivating generating facilities. In this regard, the Replacement Generation Interconnection Service Tariff revisions constitute another element of PJM's concerted efforts to address growing resource adequacy concerns in the very near term.
- 9. In addition to expediting the replacement of Capacity from deactivating resources, the proposed Replacement Generation Interconnection Service Tariff revisions will:
  - clarify that all types of resources are eligible to receive CIRs transferred from deactivating facilities, e.g., a deactivating thermal generation resource can be replaced by a battery storage facility, which expands the universe of potential Capacity Resources that can utilize this faster process;
  - allow for an efficient and timely process to minimize diverting resources away from clustered Cycle studies;
  - apply "First Ready, First Served" principles to Replacement Generation Interconnection Requests in a transparent and nondiscriminatory manner;
  - ensure that system capability is utilized to a greater extent and on a nondiscriminatory basis; and
  - clarify the reliability analyses to be applied to Replacement Generation Interconnection Requests, while ensuring that PJM system reliability and the scope of the necessary reliability studies are not degraded.

#### IV. BACKGROUND

defined in the Reliability Assurance Agreement, into the Transmission System at the point where the facility connects to the PJM Transmission System (the Point of Interconnection). Once a Project Developer's generation is accredited as deliverable through the applicable procedures in Tariff, Part VIII, Subpart E, section 426, the Project Developer receives CIRs commensurate with the megawatts identified in its Generation Interconnection Agreement ("GIA").

- 11. The CIRs associated with a generating facility continue to exist for one year following the actual deactivation date of that resource and can be transferred to another generating facility owned by an affiliate or nonaffiliate of the owner of the deactivating facility. Once transferred, the CIRs will continue so long as the new resource continues to meet deliverability testing requirements.
- 12. PJM commenced a stakeholder process in the Interconnection Process Subcommittee of the Planning Committee in July 2023, initiated by a problem/opportunity statement and issue charge submitted by East Kentucky Power Cooperative and Elevate Renewable Energy to the Planning Committee in May 2023, which was endorsed at the June 2023 Planning Committee meeting. The goal of this process was to establish an enhanced, more efficient process for CIR transfers and to clarify that CIRs may be transferred to all types of Capacity Resources. The proponents of the new process looked to the replacement generation processes the Commission had already approved for the Midcontinent Independent System Operator, Inc. and the Southwest Power Pool, Inc.

Attachment C Docket No. ER25-1128-000

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13. Following the introduction of the issue charge and problem/opportunity statement to the Interconnection Process Subcommittee, PJM and stakeholders developed

an options and packages matrix and, over time, multiple solutions packages. The Planning

Committee endorsed the solutions package put forward by the Stakeholder Coalition at its

October 8, 2024, meeting. The Stakeholder Coalition's solution package, with minor

revisions following its endorsement by the Planning Committee, was endorsed by the

Markets and Reliability Committee and the Members Committee in their

November 21, 2024 meetings.

14. PJM has been actively working for the last several years on reforming its

generation interconnection process. PJM in 2021 commenced an extensive stakeholder

process to revise its interconnection procedures and, on June 14, 2022, PJM filed a

comprehensive overhaul of its interconnection process to address the major shifts in the

industry and tremendous increase in interconnection requests, and to shift from a serial

"first-come, first-served" queue approach to a "first-ready, first-served" Cycle approach.

The Commission accepted PJM's interconnection reform filing, finding the proposed

reforms to be just and reasonable.

15. This filing, along with the RRI Filing and the Surplus Interconnection

Filing, represents additional refinements and enhancements to PJM's interconnection

process while it is still in the Transition Period between the prior interconnection rules and

procedures and the reformed interconnection rules and procedures. All three filings seek

to expedite resource interconnection because, as explained in the RRI Bielak Affidavit,

projects in Cycle #1 under the reformed interconnection rules will not have effective

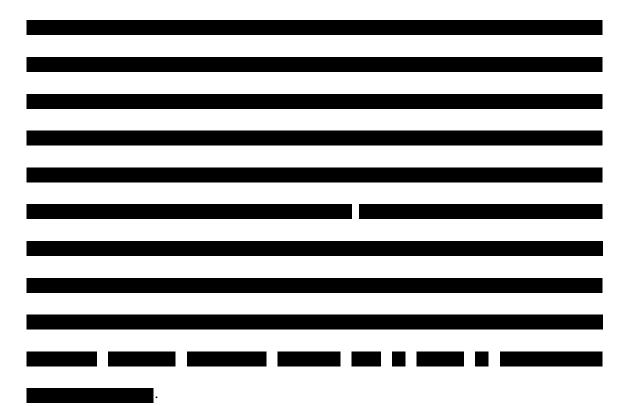
interconnection-related service agreements until approximately mid-2028 at the earliest

and therefore likely will not be constructed and in commercial operation until 2031, which will not address the identified resource adequacy need in the 2030/31 Delivery Year, when load growth and generator retirements are expected to outstrip installed Capacity in the PJM Region, including new entry of Capacity.

### V. DESCRIPTION OF THE REPLACEMENT GENERATION INTERCONNECTION PROCESS

#### A. Eligibility and Applications

- 16. Replacement Generation Interconnection Requests cannot proceed without the owner of the deactivating generating facility providing PJM with either official or unofficial (a notice of intent in the form to be found on the PJM web site) notice of deactivation and notice of intent to transfer the deactivating unit's CIRs. The deactivation notices must be submitted prior to the deactivation date and the notice of intent to transfer CIRs must be submitted prior to the expiration of the CIRs, one year after the actual deactivation of the generating facility. Eligible transfer recipients may propose a Replacement Generation Project of any fuel type, including battery storage, so long as the Project Developer claims CIRs and requests that the Replacement Generation Project be a Capacity Resource.
- 17. The Replacement Generation Project must connect to the Transmission System at the same Point of Interconnection as the deactivating resource, meaning at the same substation (the same bus or an electrically equivalent bus) and at the same voltage level. The Replacement Generation Interconnection Request must be for a Maximum Facility Output and CIRs of the same or lesser amount as the deactivating resource.



19. The Replacement Generation Interconnection Tariff provisions include protections from CIRs "timing out" while the request to transfer them is being studied. Specifically, the Tariff provides that if a Replacement Generation Interconnection Service Request does not meet the requirements for Replacement Generation Interconnection Service, PJM will notify the Replacement Generation Project Developer to that effect. If PJM provides such notice more than one year after the Deactivation Date, the Replacement Generation Project Developer shall retain the CIRs provided it submits a new Generation Interconnection Request for the Generating Facility in a Cycle currently open for Applications to be submitted and complies with the applicable provisions of Tariff, Part VIII, Subpart B, section 403, including section 403(D)(1), within 60 days of receiving such notice. In the event the Replacement Generation Project Developer's Replacement Generation Interconnection studies are not completed within the study timeframes

provided in Tariff, Part VIII, Subpart J, section 437(C)(1) or the Replacement Generation Interconnection Service Request is, or is deemed to be, withdrawn from the Replacement Generation Interconnection process and an Application is submitted for that project in the Cycle Process, the Replacement Generation Project Developer or former Replacement Generation Project Developer, as applicable, shall retain the pertinent CIRs after the end of the one-year period from the Deactivation Date, for so long as it has a valid Replacement Generation Interconnection Service Request or New Service Request that is still being considered by PJM, and until a GIA setting forth those CIRs is effective.

### **B.** Study Process and Restrictions

20. The Replacement Generation Interconnection Study, which is anticipated to take approximately 180 days, will consist of an impact study to determine if interconnection of the proposed Replacement Generation Resource would cause any thermal/voltage, stability, or short circuit planning criteria violations and a facilities study performed by the relevant Transmission Owner. A voltage increase or decrease, as identified in any applicable voltage analyses, will not automatically trigger a screen failure under the impact study unless a voltage threshold defined in PJM's documented planning criteria is exceeded. All types of Generating Facilities will be studied as Replacement Generation Resources using the most recent Cycle Phase II System Impact Study model available or, if available, the most recent Cycle Phase III System Impact Study model. The scope of the impact study shall be the same as the Cycle Phase I, Phase II, and Phase III System Impact Studies and will include a contingency analysis consistent with NERC's, PJM's, and each Applicable Regional Entity's reliability criteria and the transmission planning criteria, methods and procedures described in the FERC Form No. 715 for each

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Applicable Regional Entity, an assessment of regional transmission upgrades that most effectively meet identified needs, and an analysis to determine cost allocation responsibility for required facilities and upgrades. The facilities study conducted by the relevant Transmission Owner will develop the costs and construction time estimates for any of the following determined in the impact study to be needed in connection with the Replacement Generation Interconnection Service Request: new interconnection facilities, metering/relaying equipment, and new Network Upgrades.

- 21. A "Material Adverse Impact" for purposes of the Replacement Generation Interconnection process shall mean thermal/voltage, stability, or short circuit reliability criteria violations. If PJM determines that interconnection of a Replacement Generation Resource will cause a Material Adverse Impact to the Transmission System, the Replacement Generation Project Developer will be given an opportunity to amend the proposed Replacement Generation Resource to eliminate the Material Adverse Impact.
- 22. Once PJM has commenced the Replacement Generation Interconnection Study, a Replacement Generation Project Developer: (i) may not reduce the megawatt values of the proposed Replacement Generation Resource's Capacity Interconnection Rights or Maximum Facility Output except as provided in Tariff, Part VIII, Subpart J, section 437(C)(1)(d); (ii) may not change the proposed Replacement Generation Resource's fuel type; (iii) may not change the Site of the proposed Replacement Generation Resource or the Site Control evidence for that Site; (iv) may make Permissible Technological Advancement changes only to the proposed Replacement Generation Resource's equipment after it has an effective Generation Interconnection Agreement and proceeds via a Necessary Study Agreement; (v) may make changes to the proposed

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Replacement Generation Resource's Point of Interconnection, provided that the Point of Interconnection must continue to be at the same substation (the electrical bus to which the Replacement Generation Resource is connecting must be the same bus or an electrically equivalent bus) and same voltage level as the deactivating Generating Facility's Point of Interconnection, the change is considered Good Utility Practice as agreed by the Interconnecting Transmission Owner, and PJM determines the change to the Point of Interconnection does not materially and adversely affect the cost or timing of other Interconnection Requests; and (vi) may amend the proposed Replacement Generation Resource to remove a Material Adverse Impact determined pursuant to Tariff, Part VIII, Subpart J, section 437(C)(1)(d).

- C. Relation Between the Replacement Generation Interconnection Process and the Three-Phase Cycle Process
- 23. The Replacement Generation Interconnection Process will run in parallel with the Cycle process, meaning that Replacement Generation Interconnection Requests will not impede or delay the processing of the projects in the clustered Cycle process. PJM will commence review of Applications for Replacement Generation Interconnection Service as soon as practicable upon receipt and in the order received, i.e., Replacement Generation Interconnection Requests will be processed sequentially and have sequential priority vis-à-vis each other. They will not have study priority, i.e., PJM staff will not prioritize Replacement Generation Interconnection Requests over New Service Requests in the Cycle process.
- 24. Replacement Generation Resource projects will not share with other Replacement Generation Resources or with New Service Requests in the Cycle Process the cost of Network Upgrades necessitated by their interconnection with the Transmission

System if they are deemed to use the same system headroom. Instead, cost responsibility for Network Upgrades will be based on the "first to cause" rule, under which a Replacement Generation Interconnection Service Request first to cause a constraint will be responsible for addressing the constraint and responsible for 100% of any associated Network Upgrade costs. This cost allocation rule protects projects in the Cycle Process from any cost impact from Replacement Generation Interconnection Projects.

### D. Other Provisions of the Replacement Generation Interconnection Process

- 25. The rules for GIA negotiation for Replacement Generation Projects will generally follow the GIA negotiation rules provided in Tariff, Part VIII, Subpart D, section 411, and the Execution Deadlines provided in Tariff, Part IX, section 500. The Milestones requirements of Tariff, Part VIII, Subpart E, section 429, also shall apply.
- 26. PJM will maintain on its website certain information concerning Replacement Generation Project Developers, including the Application date of the Replacement Generation Interconnection Service Request; the proposed Replacement Generation Resource's Maximum Facility Output and Capacity Interconnection Rights; the location of the proposed Replacement Generation Resource by state and by Transmission Owner Zone; the substation where the proposed Replacement Generation Resource will be interconnected; the deactivating Generating Facility from which Capacity Interconnection Rights are being claimed; the anticipated Deactivation Date of the deactivating Generating Facility; the proposed Replacement Generation Resource's projected in-service date; the proposed Replacement Generation Resource's status; the fuel type of the proposed Replacement Generation Resource to be constructed; and the availability of any related studies.

### VI. THE REPLACEMENT GENERATION INTERCONNECTION PROCESS WILL NOT DETRACT FROM OR IMPEDE THE CYCLE PROCESS

27. PJM expects the number of Replacement Generation Interconnection Requests it will receive will be smaller as compared to the total number of Interconnection Requests PJM receives. Further, the Replacement Generation Interconnection process will not actually increase the total number of Interconnection Requests PJM handles because an Interconnection Request associated with a CIR transfer would, if there were no Replacement Generation Interconnection process, be submitted in the Cycle process. In addition, because Replacement Generation Interconnection Requests are for interconnection rights that originally were obtained by a generator proceeding through the standard interconnection process, the bulk of the studies already have been performed and interconnection of a generating facility at that Point of Interconnection is built into the study models. While it is true that Replacement Generation Interconnection Requests require a set of studies, mainly of stability, in addition to the studies performed for the deactivating resource, the number of such studies likely will be small, based on PJM's past experience.

### VII. THE REPLACEMENT GENERATION INTERCONNECTION PROCESS IS FUEL AND TECHNOLOGY NEUTRAL

28. There may be arguments that the Replacement Generation Interconnection process favors some types of resources, such as thermal generating facilities, over other types of resources, such as inverter-based resources. This is not true. The proposed Tariff revisions are clear that all resource types are eligible to transfer and receive CIRs from deactivating resources. A comparison of any deactivating unit to a replacement unit of a different type, regardless of the fuel types of the facilities, will involve different parameters

in terms of thermal ramping and deliverability requirements, short circuit impacts, and

stability impacts. This will be the case even if both the deactivating unit and the

replacement unit are thermal units but one is coal-fired and the other is natural gas-fired

because the units will have different generator parameters, generator step-up transformer

specifications, and other differences. With respect to short circuit impacts, inverter-based

resources have lower short circuit current contributions than do thermal, synchronous units.

One could argue, therefore, that the Replacement Generation Interconnection process

favors, at least as to short circuit impacts, renewable resources as the replacement

renewable resource will reduce fault levels on the system if it is replacing a thermal unit.

#### VIII. CONCLUSION

29. This concludes my affidavit.

## UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

	PJM Interconnection, L.L.C.	Docket No. ER25-1128-00
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#### **VERIFICATION**

I, Edmund Franks, pursuant to 28 U.S.C. § 1746, state, under penalty of perjury, that I am the Edmund Franks referred to in the foregoing "Affidavit of Edmund Franks on Behalf of PJM Interconnection, L.L.C.," that I have read the same and am familiar with the contents thereof, and that the facts set forth therein are true and correct to the best of my knowledge, information, and belief.

Executed on: \_\_\_\_\_

### BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

PJM Interconnection, L.L.C.	)	Docket No. ER26000
VERII	FICATI	ION
I, Edmund Franks, pursuant to 28	U.S.C.	§ 1746, state, under penalty of perjury
that I am the Edmund Franks referred to in	the for	egoing "Affidavit of Edmund Franks or
Behalf of PJM Interconnection, L.L.C.," th	at I hav	e read the same and am familiar with the
contents thereof, and that the facts set fort	th therei	in are true and correct to the best of my
knowledge, information, and belief.		Signed by: Edmund Franks 03815747F7D6480
		Edmund Franks
Executed on:		

### Attachment D

Affidavit of Mr. Donald Bielak on Behalf of PJM Interconnection, L.L.C.

## UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

PJM Interconnection, L.L.C. Docket No. ER26-\_\_-000

### AFFIDAVIT OF DONALD BIELAK, P.E. ON BEHALF OF PJM INTERCONNECTION, L.L.C.

- 1. My name is Donald Bielak, and my business address is 2750 Monroe Blvd., Audubon, Pennsylvania, 19403. I am employed by PJM Interconnection, L.L.C. ("PJM") and my current title is Director, Interconnection Planning.
- 2. I am submitting this affidavit on behalf of PJM in support of PJM's filing of proposed Tariff revisions to implement Replacement Generation Interconnection Service ("Replacement Generation Interconnection Service Filing"). This service will enable the efficient transfer of Capacity Interconnection Rights from deactivating generating facilities to new generation resources through use of a separate serial interconnection process that runs in parallel with PJM's Cycle interconnection process. I have reviewed this filing and aver that the statements, analyses, and conclusions I present in my December 13, 2024 affidavit submitted on behalf of PJM in support of PJM's Docket No. ER25-712-000 Reliability Resource Initiative filing, which I include as Exhibit No. 1 to this affidavit, apply equally to the issues addressed in the Replacement Generation Interconnection Service Filing.
  - 3. This concludes my affidavit.

### Exhibit No. 1

## Affidavit of Donald Bielak on Behalf of PJM Interconnection, L.L.C.

Docket No. ER25-712-000 Filed December 13, 2024

## UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

PJM Interconnection, L.L.C. ) Docket No. ER25-712-000

### AFFIDAVIT OF DONALD BIELAK, P.E. ON BEHALF OF PJM INTERCONNECTION, L.L.C.

1. My name is Donald Bielak, and my business address is 2750 Monroe Blvd., Audubon, Pennsylvania, 19403. I am employed by PJM Interconnection, L.L.C. ("PJM") and my current title is Director, Interconnection Planning.

#### I. QUALIFICATIONS

- 2. I joined PJM in September 2004 and have been continuously employed there on a full-time basis since January 2007. Prior to holding my current position, I served as an Engineer in the Engineering Support department, as a Senior Engineer in the Markets Coordination department, as a Reliability Engineer, as Manager Reliability Engineering, and most recently as Senior Manager/Director Dispatch. I am submitting this affidavit on behalf of PJM in support of PJM's filing of revisions to its Open Access Transmission Tariff<sup>1</sup> ("Tariff") to implement the Reliability Resource Initiative ("RRI").
- 3. As Director, Interconnection Planning, I am responsible for managing the Interconnection Projects and Interconnection Analysis departments. Collectively, these departments oversee the project management and engineering studies associated with all New Service Requests, which include Generation Interconnection Requests. As Senior Manager/Director Dispatch, I was responsible for the oversight and operation of PJM's

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<sup>&</sup>lt;sup>1</sup> Capitalized terms used, but not otherwise defined, in this Affidavit have the meaning provided in, as applicable, the PJM Tariff, the Amended and Restated Operating Agreement of PJM Interconnection, L.L.C., or the Reliability Assurance Agreement Among Load-Serving Entities in the PJM Region.

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Valley Forge and Milford Control Centers. As the Manager for the Reliability Engineering group, I managed the team responsible for coordinating day-ahead and real-time operating plans among PJM, PJM Transmission Owners, and Generation Owners, and neighboring Balancing Area Authorities. As a Reliability Engineer prior to that, I performed these functions directly. In my previous engineering positions, I supported the Energy Management System and the security constrained economic dispatch application.

4. I am a licensed Professional Engineer and hold a Bachelor of Science degree in Electrical Engineering, a Master of Science degree in Electrical Engineering, and a Master of Science degree in Engineering Management, all from Drexel University.

#### II. PURPOSE AND OVERVIEW OF AFFIDAVIT

- 5. The purpose of my affidavit is to support PJM's filing of proposed Tariff revisions to implement RRI, a proposal that seeks to construct a reliability on-ramp into Transition Cycle #2. As discussed in more detail below, RRI proposes a one-time reform of PJM's Transition Period rules that would expand the eligibility criteria for Transition Cycle #2 so that additional resources may submit Generation Interconnection Requests into Transition Cycle #2.
- 6. The RRI Tariff revisions are intended, along with Tariff revisions to certain Capacity market, Surplus Interconnection Service, and Capacity Interconnection Rights transfer provisions PJM recently has filed or will be filing soon, to address serious resource adequacy concerns in PJM. The concerns are driven by: (a) significant growth in load, actual and anticipated, particularly from large data centers; (b) accelerated generator retirements due to age of the units and environmental concerns; (c) new resource additions being placed in service more slowly than anticipated due to supply chain, permitting,

financing, and other issues; and (d) intermittent and limited duration resources in the interconnection queue having lower reliability values based on their operating characteristics.

### III. CAPACITY RESOURCES ARE NEEDED IN THE VERY NEAR TERM TO MAINTAIN SYSTEM RELIABILITY IN THE PJM REGION

- 7. PJM administers a Capacity market, the Reliability Pricing Model ("RPM"), to ensure that enough power is procured in future auctions, at a reasonable cost, to maintain reliable grid operations. RPM Base Residual Auctions ("BRAs") are run to procure enough Capacity to meet the reserve requirement (i.e., the amount of power that PJM forecasts will be needed for reliable operations) for the Delivery Year three years ahead. This concept of sufficient Capacity on the transmission system to maintain reliable operations is termed "resource adequacy." PJM assesses resource adequacy using Loss of Load Expectation, which is a statistical measure of reliability that measures how often, on average, the available Capacity is expected to fall short of the demand for Capacity. PJM also uses an Effective Load-Carrying Capability ("ELCC") measure for assessing the reliability value of resources, also referred to as the "capacity value" of resources. The product in the RPM Capacity market is Unforced Capacity, or UCAP, where the Unforced Capacity value is determined using the resource's forced outage rate (the percentage of time a power generation unit is unable to achieve its full operating capacity because it is either is unavailable or de-rated, typically due to an unexpected breakdown or failure).
- 8. PJM began a multi-year, multi-phase effort in 2021 to study the potential effects of the mix of generating resources changing from predominantly thermal (fossil fuel and nuclear) generation resources to an increasing amount of renewable resources. PJM's February 2023 paper titled *Energy Transition in PJM: Resource Retirements*,

Replacements & Risks<sup>2</sup> was the third in the series of white papers PJM has prepared in connection with this effort. The Four Rs Report cautioned that four trends—generator retirements, load growth, the pace of new entry, and the operating characteristics of the intermittent and limited duration resources that make up a large part of PJM's interconnection queue—pose increasing reliability risks through 2030.<sup>3</sup>

### A. 2025/26 Delivery BRA Results

9. The results of the 2025/26 Delivery Year BRA conducted in summer 2024 bore out PJM's warnings, as supply and demand fundamentals in the BRA resulted in almost all the available Capacity clearing in the BRA (the market's supply and demand converged to the point where only 514 megawatts ("MW") of annual Unforced Capacity was offered above the PJM Region Reliability Requirement). The 2025/26 Delivery Year BRA also resulted in much higher prices than had resulted from the last several BRAs.

#### B. 2025 Preliminary PJM Load Forecast

10. The preliminary figures for PJM's 2025 Large Load Additions report, to be released in January 2025, were posted on December 5, 2024.<sup>5</sup> The preliminary numbers show a remarkable increase in the forecast annualized growth rate in load by the end of this decade and into the next decade, as shown in Figures 1 and 2 below:

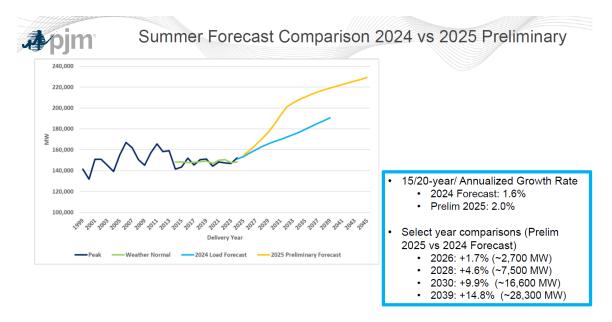
<sup>&</sup>lt;sup>2</sup> Energy Transition in PJM: Resource Retirements, Replacements & Risks, PJM Interconnection, L.L.C. (Feb. 24, 2023), https://www.pjm.com/-/media/library/reports-notices/special-reports/2023/energy-transition-in-pjm-resource-retirements-replacements-and-risks.ashx ("Four Rs Report").

<sup>&</sup>lt;sup>3</sup> Four Rs Report at 1.

<sup>&</sup>lt;sup>4</sup> Tim Horger & Adam Keech, *2025/2026 Base Residual Auction Results*, Markets & Reliability Committee, PJM Interconnection, L.L.C., 11-12 (Aug. 21, 2024), https://www.pjm.com/-/media/DotCom/committeesgroups/committees/mrc/2024/20240821/20240821-item-08---2025-2026-base-residual-auction---presentation.pdf.

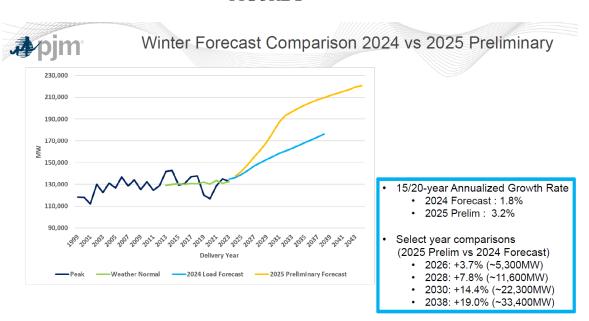
<sup>&</sup>lt;sup>5</sup> Molly Mooney, 2025 Preliminary PJM Load Forecast, PJM Interconnection, L.L.C. (Dec. 9, 2024), https://www.pjm.com/-/media/committees-groups/subcommittees/las/2024/20241209/20241209-item-03---2025-preliminary-pjm-load-forecast.ashx ("2025 Preliminary PJM Load Forecast").

FIGURE 1



Source: 2025 Preliminary PJM Load Forecast at 40.

FIGURE 2



Source: 2025 Preliminary PJM Load Forecast at 48.

The preliminary 2025 load forecast for the summer peaks over the next twenty years reflects a 9.9 percent increase in summer 2030 load over what was reflected in the 2024

Large Load Additions report, which represents approximately 16,600 MW more load. The preliminary 2025 load forecast for the winter peaks over the next twenty years reflects a 14.4 percent increase in winter 2030 load over what was reflected in the 2024 Large Load Additions report, which represents approximately 22,300 MW more load. This extraordinary increase in forecasted load growth is unprecedented and could not have been foreseen as recently as a year ago; PJM certainly could not have anticipated it in the 2020-2022 time frame in which PJM was working on its comprehensive interconnection queue reform. Based on these expectations, PJM has identified resource adequacy concerns for the 2030/31 Delivery Year in particular, projecting that the 2030/31 Delivery Year could be the point in time at which demand outstrips supply in the PJM Capacity markets. My summary description of the serious issue PJM faces is, "we need UCAP and we need it fast."

### C. 2024 Generator Additions

11. As of the beginning of December 2024, only 2.773 gigawatts ("GW") of new generation resources had achieved commercial operations in the PJM Region, putting PJM on track to add roughly 3 GW of new generation resources in 2024. These resources, comprising 2.6 GW of solar resources, 22 MW of battery storage resources, and 100 MW of wind resources, make up only 1.5 GW of Capacity Interconnection Rights and approximately 230 MW of Unforced Capacity. While PJM expects some additional facilities to come online yet this year, the low amount of new generation capacity entering

<sup>&</sup>lt;sup>6</sup> See Energy Transition in PJM: Flexibility for the Future, PJM Interconnection, L.L.C., 4 (June 24, 2024), https://www.pjm.com/-/media/library/reports-notices/special-reports/2024/20240624-energy-transition-in-pjm-flexibility-for-the-future.ashx.

<sup>&</sup>lt;sup>7</sup> This determination of the amount of Unforced Capacity was calculated using the 2028/2029 Preliminary ELCC Class Ratings.

commercial operation this year, among the lowest annual amounts in PJM's experience, continues to underscore the resource adequacy issues PJM faces.

### D. RRI Is Needed to Preserve Resource Adequacy in Light of These Developments

- 12. To mitigate the rapid pace of thermal generation resource retirements, the extreme load growth forecasted, and delays in new generation resources achieving commercial operation, all of which will have an adverse impact on resource adequacy, PJM requires a near-term solution. Ideally, that solution would be integrated into the last stage of the Transition Period between PJM's prior serial interconnection queue and its new reformed, clustered interconnection process, which is Transition Cycle #2.
- 13. PJM began the RRI process to develop such a solution—one that would accelerate the interconnection of "shovel ready" reliability resources, i.e., resources that are ready to commence and complete construction quickly and achieve commercial operation within one to three years of executing a Generation Interconnection Agreement ("GIA"), and would offer sizeable amounts of Unforced Capacity with higher ELCC ratings into future RPM auctions.

# IV. PJM'S NEAR-TERM SOLUTION TO ADDRESS RESOURCE ADEQUACY CONCERNS AND TIMING CHALLENGES WOULD ADD SHOVEL READY PROJECTS TO THE LAST CYCLE IN THE TRANSITION PERIOD

14. Facing an exponential increase in the number of projects submitting interconnection requests, PJM in 2021 commenced an extensive stakeholder process in order to revise its interconnection procedures and, on June 14, 2022, PJM filed a comprehensive overhaul of its interconnection process to address the major shifts in the industry and tremendous increase in interconnection requests, and to shift from a serial

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"first-come, first-served" queue approach to a "first-ready, first-served" Cycle approach.

The Commission accepted PJM's interconnection reform filing, finding the proposed

reforms to be just and reasonable.

when the Interconnection Customer (now referred to as a Project Developer under the Part VII and Part VIII rules) submitted its Interconnection Request. While the pre-IPRTF Tariff used two six-month queue windows each year, the post-IPRTF Tariff uses a cluster Cycle process whereby a group of projects are studied together in a single study, rather than on an individual basis in serial fashion based on the order in which the projects entered the queue. Projects that submitted Interconnection Requests in the AD2 or earlier queue windows remained subject to PJM's existing interconnection procedures. The date all Interconnection Requests submitted in the AD2 or earlier queue windows under the pre-IPRTF Tariff rules had either executed an interconnection-related service agreement or directed that such agreement be filed on an unexecuted basis established the Transition Date, marking the beginning of the Transition Period from the old interconnection process rules to the new rules.

16. The Transition Date occurred July 10, 2023. Following the Transition Date, projects that submitted valid Interconnection Requests in the AE1 through AG1 queue windows that had not been tendered an interconnection-related service agreement for execution needed to satisfy certain requirements to move forward in PJM's new interconnection process. Projects that complied with these requirements were sorted and

<sup>8</sup> See PJM Interconnection, L.L.C., Tariff Revisions for Interconnection Process Reform, Docket No. ER22-2110-000 (June 14, 2022) ("IPRTF Filing").

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assigned to either the Expedited Process or Transition Cycle #1. Projects that submitted Interconnection Requests during the AG2 and AH1 queue windows and which had not been tendered for execution an interconnection-related service agreement were assigned to Transition Cycle #2. Projects that had submitted Interconnection Requests in the AH2 or later queue windows, or that submitted Interconnection Requests under PJM's Cycle process, will be subject to PJM's Part VIII "New" rules as Cycle #1.

17. Projects in Cycle #1 under the New Rules will not have effective interconnection-related service agreements until approximately mid-2028 at the earliest and therefore likely will not be constructed and in commercial operation until 2031, which will be too late to help with the identified resource adequacy need in the 2030/31 Delivery Year, when load growth and generator retirements are expected to outstrip installed Capacity in the PJM Region, including new entry of Capacity. PJM currently projects a 10-GW gap in Capacity in the 2030/31 Delivery Year. This projection assumes that 40 percent of eligible generation projects that submit an Interconnection Request will achieve commercial operation; an optimistic assumption that outpaces historical averages. This projected gap in Capacity may further swell to 26 GW once the most recent load forecast is finalized and the analysis updated.

18. In contrast to Cycle #1, projects in Transition Cycle #2, the last cycle during the Transition Period, can be expected to have effective interconnection-related service agreements by approximately mid-2027 and could be constructed and in commercial

<sup>&</sup>lt;sup>9</sup> Donnie Bielak, *Reliability Resource Initiative MRC Update*, Markets and Reliability Committee, PJM Interconnection, L.L.C., 7 (Nov. 7, 2024), https://www.pjm.com/-/media/committees-groups/committees/mrc/2024/20241107-special/item-04---reliability-resource-initiative---presentation.ashx.

<sup>&</sup>lt;sup>10</sup> *Id*.

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operation by the 2029/30 Delivery Year or sooner. PJM estimates that adding RRI Projects

to Transition Cycle #2 could advance these shovel ready projects' commercial operation

dates by at least 18 months, which is valuable time considering the accelerating resource

adequacy challenges facing the PJM Region.

19. PJM proposes to incorporate RRI Projects in Transition Cycle #2, which

would advance their interconnection by the necessary 18 months, by opening a second

Transition Cycle #2 Application window for RRI Projects after the legacy Transition

Cycle #2 Application window closes. After the legacy Transition Cycle #2 Application

window closes, there will be a period during which PJM will review the legacy Transition

Cycle #2 Applications. PJM expects to complete its review of the legacy Transition Cycle

#2 Applications by mid-March 2025, although the actual completion date will depend on

how many applications are received and therefore may be earlier or later than this. PJM's

review of RRI Project Applications will take place within this legacy Transition Cycle #2

review period.

20. PJM chose to cap the number of RRI Projects that may enter Transition

Cycle #2 to limit the RRI Projects' potential impact on legacy Transition Cycle #2 projects,

but to allow nearly unrestricted applications to be considered for a spot in the RRI process.

There are, however, certain minimum requirements for applicants for the RRI process.

First, projects applying for the RRI process must represent a minimum of 10 megawatts of

Unforced Capacity to be considered. Second, in order to have a valid Application for the

RRI process, a project must provide a critical path construction schedule showing how it

will achieve its commercial operation date, which must be set forth in the schedule, and a

signed attestation verifying the accuracy of the information, including all dates, and

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certifying that the Generation Project Developer will exercise commercially reasonable best efforts to achieve these dates. Third, a Generation Project Developer applying for the RRI process must provide an RRI Deposit in the amount of \$4,000 per MW of energy or Capacity, whichever is greater; this RRI Deposit will become 50% at risk at the beginning of Phase II of Transition Cycle #2, 100% at risk when the RRI Project has a Commissionaccepted and effective Generator Interconnection Agreement or Wholesale Market Participation Agreement, and will be forfeited if, at any point, the RRI Project is withdrawn or the Generator Interconnection Agreement or Wholesale Market Participation Agreement is terminated. These minimum requirements, and certain post-construction commitments I will address later in this affidavit, ensure that all RRI Projects meet the essential goals of the RRI process: to bring a significant amount of Unforced Capacity online quickly.

#### V. VIABILITY OF THE RRI PROCESS

21. PJM has reason to believe the RRI process will succeed in accelerating the interconnection of projects representing a substantial amount of reliable Capacity, based on expressions of interest I and others at PJM have been hearing from multiple entities. I have been tracking, unofficially, such indications of interest and have consulted with my PJM colleagues about similar conversations they have had. Although I do not have specific information on every potential project, I have received indications of projects of various sizes, locations, fuel types, and technologies, all of which could meet the RRI criteria and provide value to PJM as we attempt to thwart growing resource adequacy concerns. Thus, I have reasonable confidence that the RRI process will attract applications from multiple projects, representing at least as much as 10 GW of reliable resources for the PJM Region.

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#### VI. IMPACT OF THE RRI PROCESS ON TRANSITION CYCLE #2

- 22. There currently are approximately 1,059 projects that may apply to be studied in Transition Cycle #2 under the existing Tariff, Part VII rules. PJM does not know yet how many of the projects eligible to be studied in Transition Cycle #2 will apply and, of those projects that apply and are determined to have a valid Application, how many will remain in the interconnection process. Because of this uncertainty as to the number of legacy Transition Cycle #2 projects that will enter and ultimately remain in the process and the uncertainty as to how many RRI Projects will result from this proposal, PJM has not been able to perform a study of the legacy Transition Cycle #2 projects to determine if the addition of RRI Projects to Transition Cycle #2 would materially increase congestion and reliability violations for this Cycle.
- 23. In any event, the proposal advanced by some stakeholders for PJM to "hold harmless" legacy Transition Cycle #2 projects from increased Network Upgrade costs that could be caused by RRI Projects is simply not practicable. Stakeholders suggest PJM could study Transition Cycle #2 with and without the RRI Projects and allocate any increase in Network Upgrade costs found in the studies of Transition Cycle #2 with the RRI Projects included. But stakeholders fail to recognize that the comparison of Transition Cycle #2 with and without the RRI Projects is not a study that is performed only one time. Rather, stakeholders' proposed hold harmless requirement and its associated study would require PJM and the PJM Transmission Owners to study Transition Cycle #2 twice at each of the three Phases, identifying overloaded facilities, mitigating those overloads, developing cost estimates, and performing cost allocation at each phase, which would likely add nine months to the Transition Cycle #2 studies. This would delay GIA issuance for all included

in Transition Cycle #2 by nine months, and delay the start of Cycle #1 by nine months as well. Such delays are in no one's interest at a time when new resources are sorely needed.

### VII. SCORING AND WEIGHTING TO DETERMINE THE TOP 50 RRI PROJECTS

- 24. PJM has developed seven RRI scoring categories, broken into two groups of criteria for Market Impact and Commercial Operation Date Viability. The Market Impact criteria are weighted more heavily, at almost two-thirds of the available points, 65 out of 100, because the RRI is driven by the need for more Unforced Capacity in the PJM Capacity market to ensure resource adequacy. Because that Unforced Capacity is needed soon, the other 35 points are allocated to indicators that the projects can be tendered GIAs, be constructed, and then placed into service quickly. PJM developed the scoring criteria and weighting by running them against a large sample set multiple times, fine tuning them with each run to ensure they were not biasing results toward one type of resource or another. PJM recognizes that there are several types of projects that would provide resource adequacy value and, in part based on stakeholder feedback, crafted the scoring criteria and weighting to capture a diverse group of projects.
- 25. The first category under the Market Impact criteria is Unforced Capacity. This category measures a prospective RRI Project's overall contribution to resource adequacy by looking at the amount of Unforced Capacity a project will provide and by factoring in the ELCC rating because more megawatts at a higher ELCC rating means more impact per megawatt and per project. PJM assigned this category considerable weight (over one-third of the available points at 35 out of 100 points, the highest weight for a single scoring category) because having more Unforced Capacity present in the PJM Region to provide resource adequacy is the impetus for RRI.

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- 26. The second category under the Market Impact criteria is the "RRI ELCC Class Rating" on its own. Although it may seem duplicative to have ELCC represented twice in the scoring and weighting, ELCC ratings on their own (as opposed to as a factor in the Unforced Capacity measure) are indicative of a project's reliability profile, i.e., the higher the ELCC rating, the more likely the resource will be available to operate when it is needed for system reliability. Given the importance of reliable Capacity resources, PJM assigned the ELCC category 20 points, the second highest weight for a single scoring category.
- 27. The third category under the Market Impact criteria is Location, which provides 10 points to prospective RRI Projects that would locate in the Baltimore Gas & Electric Company Locational Deliverability Area ("LDA") or the Dominion LDA. PJM is providing what is essentially a 10-point adder for projects that would locate in one of these two LDAs because they experienced much higher prices than other LDAs in the BRA for the 2025/26 Delivery Year due to a scarcity of Capacity in those LDAs. This 10-point adder (in addition, of course, to the higher Capacity prices) should encourage reliable resources to locate in those LDAs. The connection between location and market prices explains why location is the third category of Market Impact criteria.
- 28. The Commercial Operation Date is the first category under the Commercial Operation Date Viability criteria and is weighted at 10 points. RRI Projects are required to provide a schedule supporting their planned commercial operation date, with that date serving as the basis for this category's scoring value. The schedule is required to be supported by an attestation of an officer. PJM chose to handle the constructability and commercial operation date aspect of RRI Projects through this weighted scoring construct,

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rather than having a cut off in-service date after which a project would not be eligible for the RRI process, because PJM sees value in projects which may not be able to come online before 2031 and so receive zero points in this category, but otherwise score highly, i.e., the project provides a significant amount of Unforced Capacity and has a high ELCC rating.

PJM would like to see such projects get underway using the RRI process, even if they may

not be in service until 2031 or later.

29. The second category under the Commercial Operation Date Viability

criteria is Project Support, which is weighted at 10 points. Prospective RRI Projects will

receive a base score of zero to one based on receiving 0.25 points in base score for having

demonstrated they have the following: (1) permits; (2) an engineering, procurement and

construction agreement; (3) major equipment; and (4) financing, if necessary. A Project

Developer can demonstrate that it will finance a project on its own or can show that it has

obtained third-party financing. PJM will accept and include in its analysis of the Project

Support category input from state agencies as to particular state permitting and siting issues

and timing associated with specific projects.

30. The third category under the Commercial Operation Date Viability criteria

is the RRI Uprate category. The RRI Uprate category provides up to 10 points based on

whether a prospective RRI Project is an uprate to a Base Project already in commercial

operation or that has an effective interconnection-related service agreement or is being

studied already. These projects generally can be brought online quickly because they

already have the necessary physical interconnection facilities. This also means they are

not likely to take as long or cost as much to be interconnected so they can achieve

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commercial operation quickly after they have an interconnection-related service

agreement.

31. The fourth category under the Commercial Operation Date Viability criteria

is Headroom, which is weighted at five points. Under this category, PJM will perform

flowgate analyses, using the project's Point of Interconnection, to determine what

reliability violations a prospective RRI Project may cause and determine a project's

violation points based on how many violations it triggers and at what voltage levels. The

fewer Network Upgrades a project is anticipated to have based on this analysis, the faster

a project will likely get through the interconnection process, at a lower cost, and with a

lower risk of dropping out of the interconnection process. Fewer Network Upgrades also

indicates the project likely will have a lower impact on legacy Transition Cycle #2 projects.

32. PJM crafted the scoring criteria and categories, and the weightings they

were given, to ensure that its evaluation of RRI Project applications would be as transparent

as possible, objective, and resource neutral. The base scores for categories are assigned

based on objective, numerical attributes, such as commercial operation dates or Unforced

Capacity amounts, and the weightings were assigned consistent with the RRI objectives of

interconnecting more reliable Unforced Capacity more quickly.

33. The objectivity of the scoring ensures that projects will be scored

consistently, with similarly situated projects achieving the same or similar scores. The RRI

scoring and weighting also will allow smaller projects to compete against larger projects

and intermittent or limited-duration projects to compete against thermal projects.

#### VIII. RPM AUCTION COMMITMENT

34. The RRI process includes a pair of requirements that extend for 10 consecutive Delivery Years from an RRI Project's commercial operation date. The first 10-year requirement precludes an RRI Project from changing its fuel type(s), Maximum Facility Output, and Capacity Interconnection Rights any earlier than the conclusion of the tenth consecutive Delivery Year after the project's in-service date. This restriction is intended to prevent gaming, as would occur if a Project Developer submitted one type of project to gain entry into Transition Cycle #2 and later altered the scope of its project to lower the Unforced Capacity or ELCC rating of the project. The second requirement is that an RRI Project Developer must offer its Capacity into the RPM auctions for 10 consecutive BRAs for Delivery Years after its in-service date; this requirement is intended to ensure that an RRI Project that gains access to Transition Cycle #2 through the RRI process meets the goals of the RRI process by offering its Capacity in the PJM Capacity market. Ten years seems to be a commitment period with which stakeholders are comfortable, and this period will get PJM past the impending problem in the near term of the 2028/29 to 2031/32 Delivery Years. After the Transition Period ends and the RRI process sunsets, PJM will have a fully open Cycle process that should allow generation projects to interconnect quickly to meet PJM's resource adequacy needs.

#### IX. OTHER PROVISIONS OF RRI

35. RRI Projects would agree to waive the one-year extension of milestones a Project Developer may invoke under a GIA for any milestone but a Site Control milestone.<sup>11</sup> This restriction on easily delaying the commercial operation date of a project

<sup>&</sup>lt;sup>11</sup> This provision appears in section 6.5 of PJM's pro forma GIA set forth in Tariff, Part IX, Subpart B.

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is consistent with the goals of the RRI process and means the Project Developer has "skin in the game," i.e., bears some additional risk in bringing its project to market.

### X. CONCLUSION

36. This concludes my affidavit.

## UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

PJM Interconnection, L.L.C.	Docket No. ER25-712-000
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#### **VERIFICATION**

I, Donald Bielak, pursuant to 28 U.S.C. § 1746, state, under penalty of perjury, that I am the Donald Bielak referred to in the foregoing "Affidavit of Donald Bielak, P.E. on Behalf of PJM Interconnection, L.L.C.," that I have read the same and am familiar with the contents thereof, and that the facts set forth therein are true and correct to the best of my knowledge, information, and belief.

Donald Bielak

Executed on: \_\_\_\_\_

## UNITED STATES OF AMERICA BEFORE THE FEDERAL ENERGY REGULATORY COMMISSION

PJM Interconnection, L.L.C.	)	Docket No. ER26000		
VERIFICATION				
I, Donald Bielak, pursuant to 28 U.S	S.C. § 17	46, state, under penalty of perjury, that		
I am the Donald Bielak referred to in the	foregoing	g "Affidavit of Donald Bielak, P.E. on		
Behalf of PJM Interconnection, L.L.C.," that I have read the same and am familiar with the				
contents thereof, and that the facts set forth therein are true and correct to the best of my				
knowledge, information, and belief.		Signed by:  1FDA85882B4B46F  Donald Bielak		
10/30/2025 Executed on:				